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March 12, 2025

Honorable Rachel M. Miller  
City Council President  
Providence City Council  
25 Dorrance Street  
Providence, Rhode Island 02903

Dear Madame President,

I am hereby respectfully transmitting to the City Council, the City of Providence Annual Actuarial Report as of July 1, 2024, presented to the Providence Retirement Board of the Employees' Retirement System on March 12, 2025, by our actuarial firm, Bolton Partners, Inc.

Sincerely,

A handwritten signature in blue ink, appearing to read "James J. Lombardi, III".

James J. Lombardi, III,  
Chairman of the Retirement Board Employees' Retirement System

IN CITY COUNCIL

MAR 20 2025

READ  
WHEREUPON IT IS ORDERED THAT  
THE SAME BE RECEIVED.

A handwritten signature in blue ink, appearing to read "Jane L. Mastacanni".  
CLERK



## Employee Retirement System of the City of Providence

Actuarial Valuation as of July 1, 2024 to Determine the City's Contribution for the Fiscal Year Ending June 30, 2026

# Bolton

Submitted by:

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# Bolton

October 31, 2024

Gina Costa  
Internal Auditor  
City of Providence, RI  
25 Dorrance Street  
Providence, RI 02903


Re: *City of Providence, RI Valuation*

Dear Gina:

The following sets forth the actuarial valuation of the Employee Retirement System of the City of Providence as of July 1, 2024. The actuarial valuation was performed at the request of the City. Section I of the report provides the Executive Summary, Section II sets forth our Actuarial Certification, and Section III contains the development of the City's contribution for the 2026 fiscal year. Section IV provides discussion of risk metrics in accordance with ASOP 51, while sections V through VIII contain a summary of the census and asset data, a ten-year projection of benefit payments, plan provisions, assumptions and actuarial methods. The appendices of the report provide information on plan funding and cost allocations, as well as a glossary of many of the terms used in this report.

We are available to answer any questions on the material in this report or to provide explanations or further details as appropriate.

Respectfully submitted,



Thomas Vicente, FSA, EA, FCA, MAAA



Jordan McClane, FSA, EA, FCA, MAAA



## Section I. Executive Summary

### Background

Bolton Partners, Inc. has prepared the following report that sets forth the actuarial valuation of the Employee Retirement System of the City of Providence as of July 1, 2024. This report provides the funded status of the plan as of July 1, 2024 as well as the Actuarially Determined Contribution (ADC) for the plan for the fiscal year ending June 30, 2026 (FY 2026). Accounting results under Government Accounting Standards Board Statements 67 and 68 are provided in a separate report.

### Actuarially Determined Contributions (ADC)

	FYE 2024	FYE 2025	FYE 2026
ADC	\$104,943,383	\$112,272,205	\$117,805,823
Percent of Total Payroll	60.60%	60.69%	60.33%

Details of the determination of the City's contribution for FY 2026 are shown in Section III of this report.

### Key Demographic Elements

Participants	7/1/2023	7/1/2024
1. Participants		
a. Active Members	3,049	3,087
b. Service Retirements	2,302	2,319
c. Beneficiaries	548	590
d. Disabled Retirements	418	404
e. Inactives with Deferred Benefits	131	126
f. Members Due Contribution Refund	620	688
<b>g. Total</b>	<b>7,068</b>	<b>7,214</b>
2. Active Payroll	\$ 191,000,155	\$ 200,972,595

### Funding Measures

	7/1/2023	7/1/2024	% Change
1. Actuarial Accrued Liability	\$ 1,787,456,438	\$ 1,836,032,055	2.7%
2. Actuarial Value of Assets	\$ 470,139,241	\$ 514,424,934	9.4%
3. Plan Funded Ratio (2. / 1.)	26.3%	28.0%	
4. Market Value of Assets	\$ 453,622,000	\$ 525,882,000	15.9%
5. Funded Ratio based on Market Value of Assets (4. / 1.)	25.4%	28.6%	



## Experience Analysis

The following factors affected the City of Providence, Rhode Island's contribution as a percentage of payroll:

- **Plan assets and investment performance** – the net return for the year ended June 30, 2024 after investment expenses was 12.8% on a market value basis and 6.5% on an actuarial value basis. Investment returns during FY 2024 were about \$26.8 million higher than assumed. A portion of this gain is reflected in the actuarial value of assets (AVA) in this valuation, and the remaining portions will be reflected in future valuations. The AVA and the return on the AVA also reflect the continued recognition of net investment losses from prior valuations. As of July 1, 2024, there is a total of \$11.5 million in net deferred investment gains that will be reflected in future valuations.
- **Payroll changes** - Pay for returning employees increased approximately 6.2% over the prior year; more than our expected increase of 3.2% for returning actives. Total participant payroll increased by 5.2%, over the prior year; more than the assumption of 3.0% growth per year.

## Risk Measures

The primary risk that a plan sponsor incurs from a defined benefit plan is the risk of substantial increases in annual contributions. Many variables can influence future results and the sensitivity of the ADC will vary from plan to plan. As part of the annual valuation, we monitor commonly used measures of the relative riskiness of a pension plan, relative to the plan sponsor and the employee group covered by the plan. A brief review of the risk metrics and a discussion of key risks are shown in Section IV. Additional detailed or focused assessment of risks is outside the scope of the actuarial valuation but can be conducted as a separate assignment.

## Changes in Methods, Assumptions, and Plan Provisions

The employee contribution rate for Class B Police participants was changed to be 14.5% of compensation for fiscal 2024, 15.0% of compensation for fiscal 2025, 15.5% of compensation for fiscal 2026, and 16.0% for the fiscal years thereafter.

Note that the small increase in liability primarily due to larger assumed future contribution refunds for Class B Police participants expected to terminate prior to vesting was not amortized separately, but rather included in the existing Remaining Unfunded Liability amortization base.

## Sources of Information

The July 1, 2024 participant data and market value of assets were provided by or at the direction of the City. While we have reviewed this data for consistency and completeness, we have not audited this data.



## Section II. Actuarial Certification

This actuarial valuation sets forth our calculation of an estimate of the liabilities of the Employee Retirement System of the City of Providence (the Plan), together with a comparison of these liabilities with the value of the plan assets, as submitted by The City of Providence, Rhode Island (the City). This liability calculation and comparison with assets are applicable for the valuation date only. The future is uncertain, and the plan may become better funded or more poorly funded in the future. This valuation does not provide any guarantee that the plan will be able to provide the promised benefits in the future.

This report was prepared for the internal use of the City and its auditors in connection with our actuarial valuations of the pension plan. The purpose of this report is to provide the recommended employer contribution for the 2026 fiscal year. It is neither intended nor necessarily suitable for other purposes. Bolton is not responsible for the consequences of any other use or the reliance upon this report by any other party.

This report is based on plan provisions, census data, and asset data submitted by the City. We have relied on this information for purposes of preparing this report. We have not audited the census or asset data provided; however, based on our review, the data appears to be reasonable and consistent with previously provided information. Unless otherwise noted in our report, we believe the information provided is sufficiently complete and reliable for purposes of the results presented in this report. The accuracy of the results presented in this report is dependent upon the accuracy and completeness of the underlying information. The City is solely responsible for the validity and completeness of this information.

The City is responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in this report. The City is solely responsible for communicating to Bolton any changes required thereto.

The City is solely responsible for selecting the plan's investment policies, asset allocations and individual investments. Bolton's actuaries have not provided any investment advice to the City.

This is a deterministic valuation in that it is based on a single set of assumptions. This set of assumptions is one possible basis for our calculations. We may consider that some factors are not material to the valuation of the plan and may not provide a specific assumption for those factors. We may have used other assumptions in the past. We will likely consider changes in assumptions at a future date.

Different assumptions or scenarios within the range of possibilities may also be reasonable and results based on those assumptions would be different. As a result of the uncertainty inherent in a forward-looking projection over a very long period of time, no one projection is uniquely "correct" and many alternative projections of the future could also be regarded as reasonable. Two different actuaries could, quite reasonably, arrive at different results based on the same data and different views of the future.

The City could reasonably ask how the valuation would change if we used a different assumption set or if plan experience exhibited variations from our assumptions. This report does not contain such an analysis. That type of analysis would be a separate assignment.



In addition, decisions regarding benefit improvements, benefit changes, the trust's investment policy, and similar issues should not be based on this valuation. These issues are complex and other factors should be considered when making such decisions. Other factors might include the anticipated vitality of the local economy and future growth expectations, as well as other economic and financial factors.

The cost of this plan is determined by the benefits promised by the plan, the plan's participant population, the investment experience of the plan and many other factors. An actuarial valuation is a budgeting tool for the City. It does not affect the cost of the plan. Different funding methods provide for different timing of contributions to the plan. As the experience of the plan evolves, it is normal for the level of contributions to the plan to change. If a contribution is not made for a particular year, either by deliberate choice or because of an error in a calculation, that contribution can be made in later years. We are not responsible for the consequences of any decision by the City to make contributions at a future time rather than an earlier time. The City is responsible for funding the cost of the plan.

The report is conditioned on the assumption of an ongoing plan and is not meant to present the actuarial position of the plan in the case of plan termination. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions, changes in economic or demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status), and changes in plan provisions or applicable law.

The valuation was completed using both proprietary and third-party models (including software and tools). We have tested these models to ensure they are used for their intended purposes, within their known limitations, and without any known material inconsistencies unless otherwise stated.

The calculations in this report have been computed in accordance with our understanding of generally accepted actuarial principles and practices and fairly reflect the actuarial position of the plan. The various actuarial assumptions and methods which have been used are, in our opinion, appropriate for the purposes of this report.

We make every effort to ensure that our calculations are accurately performed. We reserve the right to correct any potential errors by amending the results of this report or by including the corrections in a future valuation report.

Bolton does not practice law and, therefore, cannot and does not provide legal advice. Any statutory interpretation on which this report is based reflects Bolton's understanding as an actuarial firm. Bolton recommends that recipients of this report consult with legal counsel when making any decisions regarding compliance with ERISA, the Internal Revenue Code, or any other statute or regulation.



The City should notify Bolton promptly after receipt of this report if the City disagrees with anything contained in the report or is aware of any information that would affect the results of the report that has not been communicated to Bolton or incorporated herein. The report will be deemed final and acceptable to the City unless the City promptly provides such notice to Bolton.

The undersigned credentialed actuaries meet/actuary meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. We are not aware of any direct or material indirect financial interest or relationship, including investments or other services, which could create a conflict of interest that would impair the objectivity of our work.

We are available to answer any questions on the material in this report to provide explanations or further details as appropriate.

Thomas Vicente, FSA, EA, FCA, MAAA

Jordan McClane, FSA, EA, FCA, MAAA



## Section III. Determination of Contributions

### Derivation of Liabilities

Below is a summary of the actuarial accrued liability of the future benefits expected to be paid from the plan.

Participants	7/1/2023	7/1/2024
1. Participants		
a. Active Members	3,049	3,087
b. Service Retirements	2,302	2,319
c. Beneficiaries	548	590
d. Disabled Retirements	418	404
e. Inactives with Deferred Benefits	131	126
f. Members Due a Refund of Contributions	620	688
<b>g. Total</b>	<b>7,068</b>	<b>7,214</b>
2. Active Payroll	\$ 191,000,155	\$ 200,972,595

Actuarial Accrued Liability	7/1/2023	7/1/2024
1. Active Participants	\$ 565,132,803	\$ 563,703,896
2. In-pay Participants		
a. Service Retirements	\$ 774,242,404	\$ 819,434,715
b. Beneficiaries	150,446,805	156,224,387
c. Disabled Retirements	\$ 270,987,868	266,523,694
d. Total In-pay Participants	\$ 1,195,677,077	\$ 1,242,182,796
3. Inactives with Deferred Benefits	\$ 18,476,425	\$ 21,347,674
4. Members Due a Refund of Contributions	\$ 8,170,133	\$ 8,797,689
<b>5. Total Actuarial Accrued Liability (1. + 2.d. + 3. + 4.)</b>	<b>\$ 1,787,456,438</b>	<b>\$ 1,836,032,055</b>
6. Actuarial Value of Assets (AVA)	\$ 470,139,241	\$ 514,424,934
7. Unfunded Liability Based on AVA (5. - 6.)	\$ 1,317,317,197	\$ 1,321,607,121
8. Funded Ratio Based on AVA (6. / 5.)	26.3%	28.0%
9. Market Value of Assets (MVA)	\$ 453,622,000	\$ 525,882,000
10. Unfunded Liability Based on MVA (5. - 9.)	\$ 1,333,834,438	\$ 1,310,150,055
11. Funded Ratio Based on MVA (9. / 5.)	25.4%	28.6%



### Normal Cost

The normal cost and the projected normal cost are shown below.

Normal Cost	7/1/2023	7/1/2024
1. Total Benefit Normal Cost	\$ 28,856,551	\$ 30,704,862
2. Expected Employee Contributions	(16,688,782)	(18,399,833)
3. Employer Normal Cost for the Plan Year	\$ 12,167,769	\$ 12,305,029
Projected Employer Normal Cost for		\$ 12,009,922
4. FYE 06/30/2026		

### Projection of Unfunded Liability

The projection of the unfunded actuarial liability from July 1, 2024 to July 1, 2025 is shown below.

Projection of Unfunded Liability	7/1/2024
1. Unfunded Liability as of July 1, 2024	\$ 1,321,607,121
2. Expected Employer Contributions 07/01/2024-06/30/2025	\$ 112,272,205
3. Expected Employee Contributions 07/01/2024-06/30/2025	\$ 19,032,935
4. Expected Expenses 07/01/2024-06/30/2025	0
5. Total Benefit Normal Cost 07/01/2024-06/30/2025	\$ 30,704,862
6. Interest	\$ 94,006,953
<b>7. Projected Unfunded Liability as of July 1, 2025</b> <b>(1. - 2. - 3. + 4. + 5. + 6.)</b>	<b>\$ 1,315,013,796</b>

### Actuarially Determined Contribution

Below is the derivation of the Actuarially Determined Contribution.

Actuarially Determined Contribution	FY 2026
1. Projected Normal Cost for FYE 06/30/2026	\$ 31,626,008
2. Expected Employee Contributions	(19,616,086)
3. Employer Normal Cost (1. + 2.)	\$ 12,009,922
4. Amortization Amount	98,088,978
5. Actuarially Determined Contribution (ADC) (3. + 4.)	\$ 110,098,900
<b>6. ADC Adjusted for Timing of Payment</b>	<b>\$ 117,805,823</b>
7. Projected Participant Payroll	195,257,834
8. Employer Contribution as a Percentage of Participant Payroll	60.33%



## Actuarial Gain/Loss

Development of Actuarial (Gain)/Loss for July 1, 2023 to June 30, 2024.

	Liability	Actuarial Value of Assets	UAAL
1. Beginning of year total	\$ 1,787,456,438	\$ 470,139,241	\$ 1,317,317,197
2. Normal cost (net of admin exp)	28,856,551		28,856,551
3. Administration expense		(190,000)	190,000
4. Benefit payments	(109,716,000)	(109,716,000)	0
5. Contributions		123,136,000	(123,136,000)
6. Interest	123,301,849	33,372,797	89,929,052
7. Expected end of year total	\$ 1,829,898,838	\$ 516,742,038	\$ 1,313,156,800
8. Actual end of year (before changes)	1,835,747,171	514,424,934	1,321,322,237
<b>9. (Gain)/Loss</b>	<b>\$ 5,848,333</b>	<b>\$ 2,317,104</b>	<b>\$ 8,165,437</b>

Development of Actuarial Unfunded Accrued Liability as of June 30, 2024.

Development of Unfunded Actuarial Accrued Liability as of June 30, 2024	
1. Expected UAAL as of June 30, 2024	\$ 1,313,156,800
2. Changes to UAAL due to:	
a. Actuarial (Gain)/Loss	8,165,437
b. Plan Change	284,884
c. Assumption Change	0
d. Method Change	0
e. Other	0
3. Total of all changes in UAAL	8,450,321
4. Actual UAAL as of June 30, 2024 (1. + 3.)	\$ 1,321,607,121

The following section provides the breakdown of this year's actuarial (gain)/loss.



### Actuarial Experience

There was an actuarial liability loss of \$5,848,333 for the 2024 fiscal year. The gain or loss is measured by comparing expected liabilities to actual liabilities before any changes are made to the valuation, such as any assumption or plan changes reflected in the current valuation. The individual sources of gains and losses that follow are based upon a comparison of actual and expected experience in the year ending on the valuation date.

Source	(Gain)/Loss
1. Investments	\$ 2,317,104
2. New Entrants	2,558,000
3. COLAs	298,000
4. Salary increases	3,738,000
5. Mortality	742,000
6. Turnover	187,000
7. Disability	(1,442,000)
8. Retirement	(1,898,000)
9. Data Corrections	(1,698,000)
10. Miscellaneous	3,363,333
<b>11. Total</b>	<b>\$ 8,165,437</b>



## Schedule of Amortization Bases

Below is a schedule of the amortization bases as of July 1, 2025.

Description	Date Established	Years Remaining	Outstanding Balance	Amortization Amount
Deferral Liability	7/1/2025	6	\$ 2,099,457	\$ 411,642
Remaining Unfunded Liability	7/1/2025	15	\$ 1,312,914,339	\$ 97,677,336
<b>Totals</b>			<b>\$ 1,315,013,796</b>	<b>\$ 98,088,978</b>

The *Deferral Liability* unfunded liability base is amortized as a level dollar amount.

The *Remaining Unfunded Liability* base is amortized as an equal percent of payroll each year with total payroll expected to increase 5.3% annually.

The July 1, 2025 amortization payment of \$98,088,978 is sufficient to cover the interest on the plan's unfunded liability. Based on the the total payment shown above, the total amount will be fully amortized in approximately 15 years.



## Section IV. Risk Discussion

### Risk Measures

Pension plans are complicated financial instruments designed to provide income security for plan participants as they move through their working lives and into retirement. As such they can be subject to many different forces that can put the plan in better or worse positions over time. The primary risk that a plan sponsor incurs from a defined benefit plan is the risk of substantial increases in annual contributions.

The “maturity” level of a plan can indicate the likely sensitivity the plan will have to different events whether positive or negative. Variations in the investment returns are a common source of these types of events or shocks. Other sources might be experience that differs from that assumed, assumption changes, or plan changes.

The purpose of this section is to provide the reader with a basic understanding of the fundamentals of pension financing and the associated risks, including implications of the Plan’s funding policy on future plan funding, how future experience may differ from the assumptions used, and the potential volatility of future measurements resulting from these differences.

### Elements of Pension Plan Financing

The following equation lays out the fundamental elements of pension plan financing:

$$\text{Contributions} + \text{Investment Returns} = \text{Benefit Payments} + \text{Expenses}$$

Employers and employees **contribute** to a plan based on the statutory requirements, plan terms, and plan sponsor funding policy. The plan invests these contributions and earns a **return** on that investment. Together, these contributions and investment returns are the sole sources of income to the plan. **Benefits** are paid to participants who have met the eligibility and vesting requirements defined by the plan. Plans also pay administrative, investment, auditing, legal, and other **expenses** for maintaining the plan. **Over time, contributions and investment earnings must equal benefits and expenses.**

From this equation, it is evident that funding, investment, and benefit policies must be developed together. Once the benefit terms are established, each plan sponsor must determine the desired balance of contributions versus investment returns needed to finance benefits accrued to participants. It is important to remember that the plan sponsor’s investment and funding policies, along with the selected actuarial assumptions, determine the assumed balance between contributions and investment returns. **The actual cost of a plan is based on the actual experience of the plan and may result in a different balance than is assumed.** Ultimately, the expected return does not impact the long-term relationship between the contributions required and the benefit level that can be supported by such contributions. Using a higher expected return assumption may give a false sense of benefit security if the plan does not realize that level of actual returns over time.

The development of integrated benefit, funding, and investment policies generally requires consideration of many factors such as:

- Balancing benefit security and intergenerational equity;
- Risk appetite and ability to absorb short-term volatility in plan contributions;
- Current plan funded status;
- Timing and expected duration of benefit payments; and
- Nature and frequency of past and anticipated future plan amendments.

### Significant Risks Affecting Pension Plans

Examples of risk common to most public plans include the following (generally listed from greatest to least risk):

- Investment risk: The potential that investment returns will be different than expected.
- Contribution risk: the potential that actual future contributions are not made in accordance with the plan's actuarially based funding policy.
- Longevity and other demographic risks: The potential that mortality or other demographic experience will be different than expected.
- Asset/liability mismatch risk: The potential that changes in the value of liabilities are not matched by changes in asset values.
- Cash flow risks: The potential that contributions to the plan will not cover benefit payments and expenses.

Investment risk is often the single most significant risk for defined benefit plans. Plans that seek a higher investment return are typically forced to accept a higher level of volatility that can change the plan's funded status drastically year-to-year. Use of an asset smoothing method that phases in investment gains and losses over a period of years can give the perception of less volatility in the funded status from year to year.

Contribution risk most commonly results from either large contribution increases that are difficult for the plan sponsor to meet, or from a material decrease in the number of covered employees and/or covered payroll.

Assumptions regarding mortality and other demographic factors related to participant behavior bring the risk that future experience will diverge from the reasonable assumptions utilized within the actuarial valuation model. For example, participants living longer than expected will increase plan costs, while people terminating sooner than expected will generally decrease plan costs. Additionally, what is considered a reasonable assumption may change over time and lead to an increase or decrease in future contributions. Actual life expectancies may be longer or shorter than what is reflected in the valuation and benefit payment projections and will increase or decrease the cost of the plan as actual experience emerges.



Asset/liability mismatch risk is also another potential risk for many pension plans. To the extent that the duration of plan assets is not matched to the duration of plan liabilities a change in discount rates could have an impact on the plan's funded status. For most public pension plans, changes in asset values and interest rates do not directly affect the measurement of the plan's liability.

As plans mature, they become more reliant on investment returns to pay benefits and expenses. When plans have negative cash flows, they must spend interest and dividends, or may be forced to sell assets at inopportune times, to meet those obligations. Plans with DROP or other lump sum payment features are particularly exposed to this risk.

One item left off this list is "interest rate risk" (i.e., the potential that interest rates will be different than expected). This risk is common in corporate ERISA plans where funding is based on bond rates. Interest rates on bonds are still an important consideration when setting an expected return assumption and can change over time, along with long-term capital market expectations. Together these may lead to a change in the interest rate used to value plan liabilities which will increase or decrease the measurement of plan liabilities and the actuarially determined contribution.

### Quantifying Investment and Funded Status Risk

Although cash and money market funds have the lowest absolute investment risk, they are typically not the lowest risk investment for a pension plan. With respect to interest rate risk, a pension plan liability behaves like the price of a bond because both equal the discounted value of a series of future cash flows. The present value will change in the opposite direction to a change in interest rates. Therefore, a bond portfolio with the timing of expected income cash flows matched to the expected benefit payment outflows is typically the lowest risk investment approach for a pension plan.

Corporate, Treasury, and municipal bonds, often considered lower risk investment classes, can still have a high level of interest rate risk in their present values. If the duration (timing and pattern of income payments) of the fixed income assets are misaligned with the duration of the plan's liability, there can be significant funded status volatility as interest rates change. The way to mitigate this volatility is minimizing the asset/liability (or duration) mismatch risk.

One means of quantifying the expected cost of assuming future investment and asset/liability mismatch risk is to compare the Plan's current assets to a liability calculated assuming very low default risk. One such measure is called a **Low Default-Risk Obligation Measure** (LDROM). An example of an LDROM is the Plan's Funding Liability determined using a discount rate based on the yields on high quality municipal bonds, similar to what is referenced under GASB statement 68.

		Liability Measure	Assumed Return
Actuarial Liability - Funding Policy Return	\$	1,836,032,055	7.00%
Actuarial Liability - Municipal Bond Yield (LDROM)	\$	2,721,524,316	3.97%

The difference between the LDRM and the Actuarial Liability used to determine funding contributions can be viewed in several ways, and certain views of this measure may be more relevant for different plan sponsors:

- The expected long-term contribution savings to be achieved by investing in asset classes with higher expected risk and returns than bonds.
- The cost of investing in an all-bond portfolio and significantly lowering expected long-term investment returns in exchange for protecting the Plan's current funded status.
- A measure of the Plan's non-diversifiable investment risk.

Investors expect to be compensated for assuming risk when they make an investment. The risk premium of an investment is the return an asset is expected to generate in excess of the risk-free rate of return. The more risk assumed by the investor, the greater the return they expect to achieve in exchange for accepting that risk.

For plans whose assumed long-term rate of return on plan assets is greater than the municipal bond yield used for the LDRM calculation, the expected cost to the plan sponsor of funding the plan will be lower because of the greater level of investment risk accepted. This in turn leads to greater volatility in the plan's funded status because the actual return on plan investments is expected to vary considerably year-to-year. Conversely, if a plan has taken steps to reduce asset/liability mismatch risk the expected cost of contributions to fund the plan will be greater (if the plan is not already fully funded) and the volatility in the plan's funded status will be reduced.

Selecting the right level of investment risk (and associated asset/liability mismatch risk) for a plan requires complex analysis that goes beyond the scope of these basic disclosures. Included in any such analysis must be an evaluation of the plan sponsor's funding policy.

### Risk Considerations in Assessing a Funding Policy

When assessing a plan's funding policy, two primary considerations are:

- Whether the contributions are determined using reasonable and appropriate actuarial cost, amortization, and asset valuation methods (i.e., is the contribution an Actuarially Determined Contribution (ADC)), and
- The projected period until any Unfunded Actuarial Accrued Liability (UAAL) is fully amortized.

Under the current funding policy, the annual contribution is an ADC. The Plan's UAAL is required to be amortized over a closed 15 years.

Assuming all actuarial assumptions reflected in the annual valuation are met and the funding policy contributions are made as expected, this funding policy is expected to reduce the plan's UAAL in future years. The funding policy contribution is at least equal to the sum of the normal cost and interest on the UAAL. The effect of declining interest rates, investment losses, or other actuarial losses may offset the favorable effect of these contributions and cause the UAAL to remain steady or increase in future years.



Some examples of changes from year to year that will shorten or lengthen the period until the UAAL is fully amortized include:

Factors that Shorten the Amortization Period	Factors that Lengthen the Amortization Period
Contributing more than the ADC	Contributing less than the ADC
Investment and demographic gains	Investment and demographic losses
Increasing interest rates	Decreasing interest rates
Shorter life expectancies	Longer life expectancies
Reducing or eliminating future benefit accruals	Increasing benefit accruals (past and/or future)

### Historical Plan Risk and Maturity Measures

There are several plan maturity measures that can be significant to understanding the risks associated with the plan. The following table shows four commonly used measures of the relative riskiness of a pension plan, relative to the plan sponsor and the employee group covered by the plan and how they have changed over time.

Risk Measure	July 1, 2021	July 1, 2022	July 1, 2023	July 1, 2024
Inactive Liability as a Percent of Total Liability	68%	69%	68%	69%
Assets to Payroll	2.6	2.3	2.4	2.6
Liabilities to Payroll	10.0	9.7	9.4	9.1
Benefit Payments to Contributions	1.0	1.0	0.9	0.9

The Assets to Payroll ratio, also called the Asset Volatility Ratio (AVR), is equal to the market value of assets (MVA) divided by payroll. A higher AVR implies that the plan is exposed to greater contribution volatility. The current AVR of 2.6 indicates that a:

- 1% asset gain/loss can be related to about 2.6% of the annual payroll.
- The City's contribution changes by about 0.2% of payroll for each 1.0% gain or loss on the market assets.

The Liabilities to Payroll ratio, also called the Liability Volatility Ratio (LVR), is equal to the Actuarial Accrued Liability (AAL) divided by payroll. A higher LVR implies that the plan is exposed to greater contribution volatility due to changes in liability measurements. The current LVR of 9.1 indicates that a:

- 1% liability gain/loss can be related to about 9.1% of the annual payroll.
- The City's contribution changes by about 0.8% of payroll for each 1.0% gain or loss on the AAL.

As the plan approaches a 100% funded level, the AVR will converge to the LVR.

The use of payroll in these risk measures is an easily available substitute for the employer's revenue and often reflects the employer's ability to afford the plan. Each of these measures are a measure of plan maturity. The common evolution of a pension plan is to become more mature over time. Mature plans present more risk to plan sponsors because changes to the liability or assets will result in large changes in the unfunded liability as compared to the overall size of the employer as measured by payroll. As a result, the change in the metrics over time can be as important as the nominal size of the metric itself.

### Additional Review

In some instances, more detailed quantitative assessment of risks is warranted either by the above maturity metrics, part of a periodic self-assessment of risks, or due to changes in investment allocations and capital market assumptions. The following are examples of tests that could be performed:

- **Scenario Test**—A process for assessing the impact of one possible event, or several simultaneously or sequentially occurring possible events, on a plan's financial condition. A scenario test could show, for example, the effect of a layoff or reduction in workforce, or early retirement program.
- **Sensitivity Test**—A process for assessing the impact of a change in an actuarial assumption on an actuarial measurement. A sensitivity analysis could demonstrate, for example, the impact of a decrease in the valuation discount rate or a change in future life expectancies.
- **Stochastic Modeling**—A process for generating numerous potential outcomes by allowing for random variations in one or more inputs over time for the purpose of assessing the distribution of those outcomes. This type of analysis could show, for example, a range of potential future contribution levels and the likelihood of contributions increasing to a certain level.
- **Stress Test**—A process for assessing the impact of adverse changes in one or relatively few factors affecting a plan's financial condition. A stress test could show, for example, the impact of a single year or period of several years with significant investment losses.



## Section V. Assets

### Statement of Assets

Below is a statement of assets as of June 30, 2023 and June 30, 2024 from the trust asset statements provided by the City.

	6/30/2023	6/30/2024
1. Receivables		
a. Employer Contributions	\$ 0	\$ 0
b. Employee Contributions	0	0
c. Loans	25,225,000	25,951,000
d. Other	2,398,000	42,000
e. Due from Fiduciary, Net	39,385,000	40,610,000
f. Total Receivables	\$ 67,008,000	\$ 66,603,000
2. Investments at Fair Value		
a. Equities	\$ 310,150,000	\$ 449,727,000
b. Alternative Investments	0	0
c. Money Market Mutual Funds	5,662,000	2,402,000
d. Fixed Income	71,905,000	9,947,000
e. Real Estate	0	0
f. Other	0	0
g. Total Investments	\$ 387,717,000	\$ 462,076,000
3. Prepaid Insurance	0	0
4. Total Assets (1.f. + 2.g. + 3.)	\$ 454,725,000	\$ 528,679,000
5. Liabilities		
a. Investments Purchased	0	0
b. Accounts Payable	979,000	2,295,000
c. Other	124,000	502,000
d. Total Liabilities	\$ 1,103,000	\$ 2,797,000
<b>6. End of Year Assets (4. - 5.d.)</b>	<b>\$ 453,622,000</b>	<b>\$ 525,882,000</b>



## Reconciliation of Assets

Below is a reconciliation of assets (unaudited) from July 1, 2022 through June 30, 2024.

	07/01/2022 to 06/30/2023	07/01/2023 to 06/30/2024
1. Beginning of Year Assets	\$ 402,149,000	\$ 453,622,000
2. Receipts		
a. Employer Contributions	\$ 100,323,000	\$ 104,943,000
b. Employee Contributions	16,896,000	18,193,000
c. Interest and Dividends Realized and Unrealized	6,105,000	7,301,000
d. Gain/(Loss)	33,676,000	51,729,000
e. Stock Loan Income	0	0
f. Other	0	0
g. Total Receipts	\$ 157,000,000	\$ 182,166,000
3. Deductions		
a. Benefit Payments	\$ (105,311,000)	\$ (109,716,000)
b. Administrative Expenses	(216,000)	(190,000)
c. Investment Expenses	0	0
d. Total Disbursements	\$ (105,527,000)	\$ (109,906,000)
4. Net Increase (2.g. + 3.d.)	\$ 51,473,000	\$ 72,260,000
5. Preliminary Ending Value (1. + 4.)	\$ 453,622,000	\$ 525,882,000
6. Contribution Receivable	\$ 0	\$ 0
7. End of Year Assets (5. + 6.)	\$ 453,622,000	\$ 525,882,000
8. Rate of Return Net of Investment Fees	9.75%	12.83%



## Determination of Investment Gain/(Loss) for Assets

<b>Market Value of Assets</b>				
As of June 30, 2023				\$ 453,622,000
Item (1)	Amount (2)	Weight for Timing (3)	Weighted Amount (2) × (3)	
Contributions	\$ 123,136,000	50%	\$ 61,568,000	
Benefits Paid	(109,716,000)	50%	(54,858,000)	
Expenses	(190,000)	50%	(95,000)	
<b>Total</b>			<b>6,615,000</b>	
Market Value plus Total Weighted Amount			460,237,000	
Assumed Rate of Return for the Year			7.00%	
<b>Expected Return</b>				<b>\$ 32,216,590</b>
<b>Actual Return</b>				
1. Market Value as of June 30, 2023			\$ 453,622,000	
2. Contributions			123,136,000	
3. Benefits and Administrative Expenses Paid			(109,906,000)	
4. Market Value as of June 30, 2024			525,882,000	
<b>Actual Return [(4) - (1) - (2) - (3)]</b>			<b>\$ 59,030,000</b>	
Calculation Base (1) + 50% × [(2) + (3)]			460,237,000	
<b>Market Value Return as a Percentage</b>				<b>12.8%</b>
<b>Investment Gain/(Loss)</b>				
Actual Return minus Expected Return				\$ 26,813,410



## Development of Actuarial Value of Assets

The actuarial asset value as of July 1, 2024 is determined by spreading the asset gain or loss for each year over a five-year period. The asset gain or loss is the amount by which the actual asset return differs from the expected asset return.

Market Value of Assets	
As of June 30, 2024	\$ 525,882,000

Plan Year End (1)	Investment Gain/(Loss) (2)	Percent Recognized (3)	Percent Deferred (4)	Deferred Gain/(Loss) (2) × (4)
6/30/2024	26,813,410	20%	80%	\$ 21,450,728
6/30/2023	11,221,350	40%	60%	6,732,810
6/30/2022	(70,591,940)	60%	40%	(28,236,776)
6/30/2021	57,551,520	80%	20%	11,510,304
<b>Total</b>				<b>\$ 11,457,066</b>

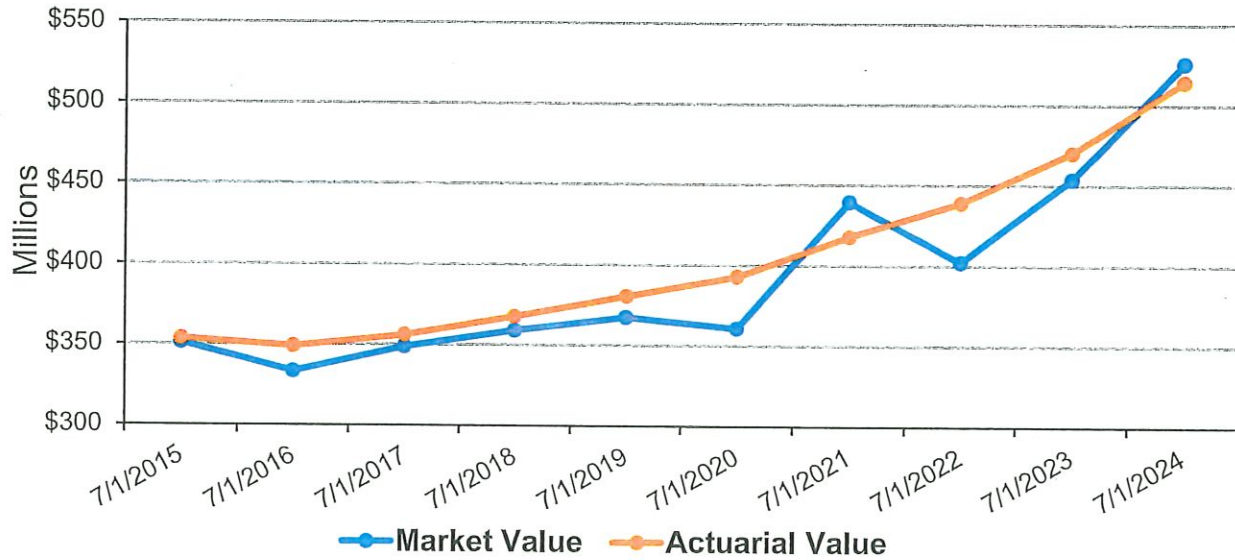
Preliminary Actuarial Value of Assets	
As of July 1, 2024	
(Market Value of Assets less total Deferred Gain/(Loss))	\$ 514,424,934

Final Actuarial Value of Assets	
Minimum Actuarial Value of Assets (80% of MVA)	420,705,600
Maximum Actuarial Value of Assets (120% of MVA)	631,058,400
As a Percentage of Market Value	97.8%
<b>Actuarial Value of Assets as of July 1, 2024</b>	<b>\$ 514,424,934</b>

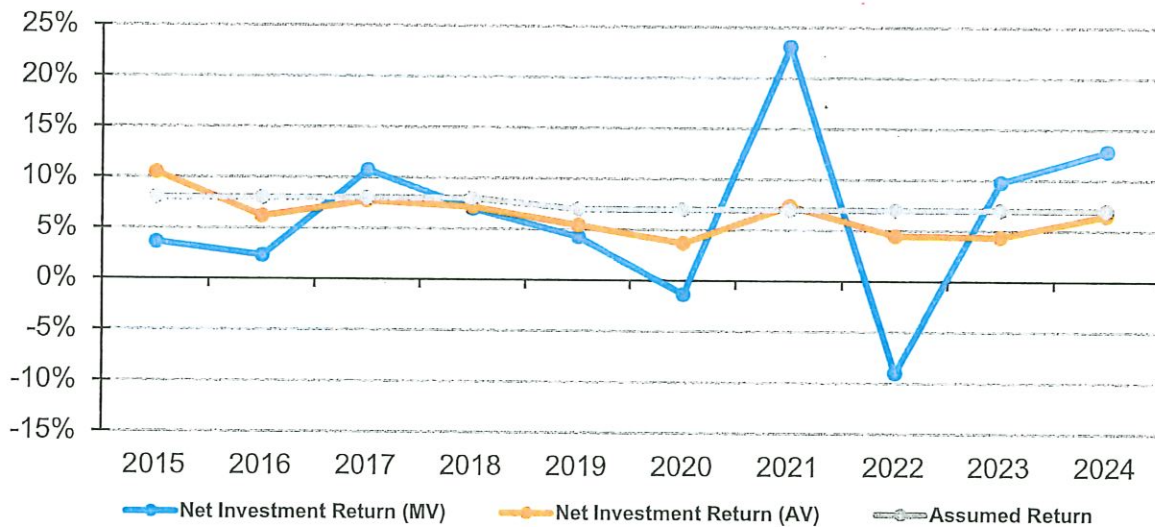
Calculation of Actuarial Return	
1. Actuarial Value as of July 1, 2023	\$ 470,139,241
2. Contributions	123,136,000
3. Benefits and Administrative Expenses Paid	(109,906,000)
4. Actuarial Value as of July 1, 2024	514,424,934
5. Actuarial Return [(4) - (1) - (2) - (3)]	31,055,693
6. Calculation Base (1) + 50% × [(2) + (3)]	476,754,241
<b>Actuarial Return as a Percentage [(5) / (6)]</b>	<b>6.5%</b>



### 10-Year: Market Value vs. Actuarial Value of Assets



### 10-Year: Market Value vs. Actuarial Value Rates of Return



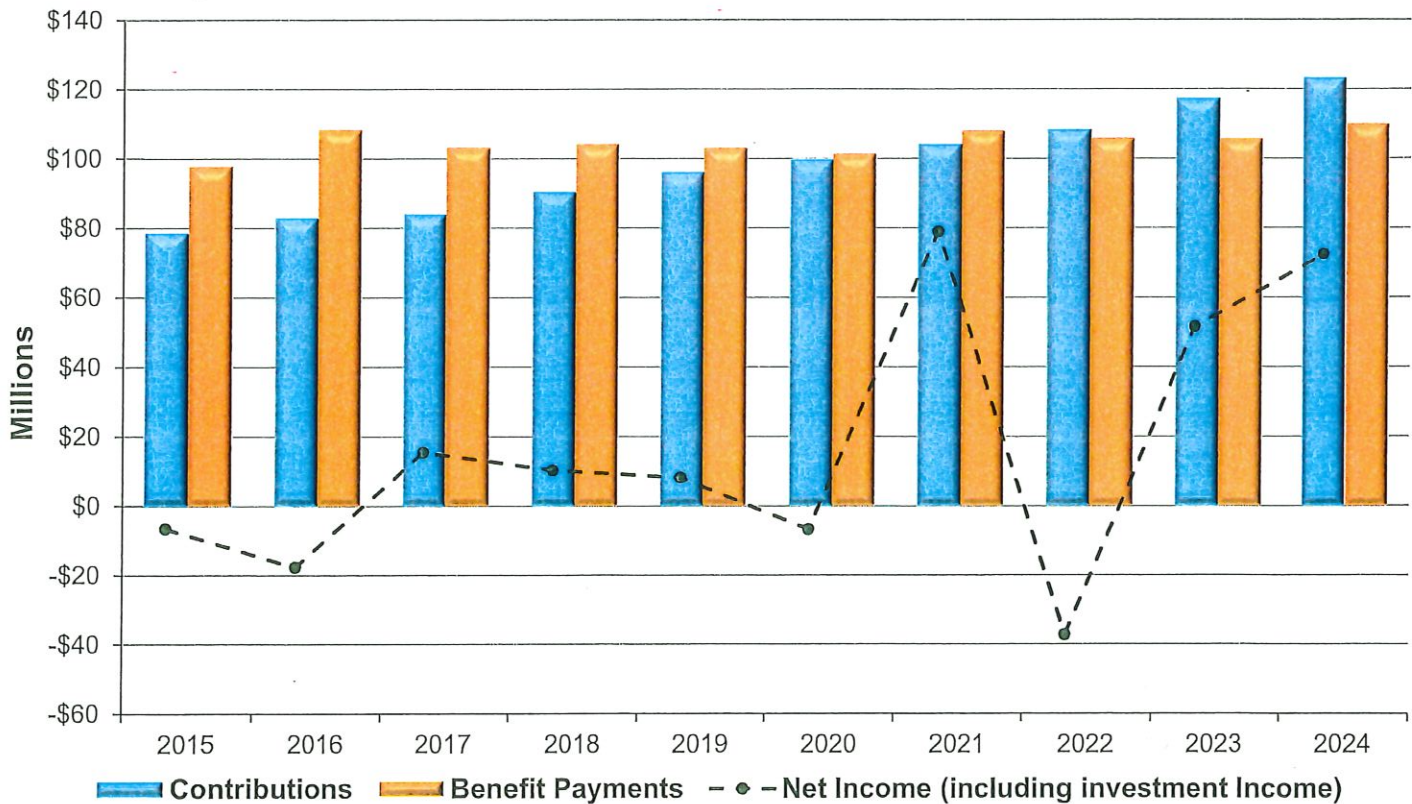
Average Rates of Return	Market Value	Actuarial Value
Most recent year return	12.8%	6.5%
Most recent five-year average return	6.4%	5.3%
Most recent ten-year average return	6.0%	6.3%



## Summary of Investment Returns & Historical Cash Flows

Plan Year Ending	Market Value		Total Contributions	Benefit Payments & Expenses	Net Income
	Net Investment Return Amount	Percent			
2015	\$ 12,507,000	3.6%	\$ 78,500,000	\$ 97,651,000	\$ (6,644,000)
2016	7,665,000	2.3%	82,747,000	108,193,000	(17,781,000)
2017	34,630,000	10.7%	83,815,000	103,088,000	15,357,000
2018	23,802,000	7.0%	90,369,000	104,042,000	10,129,000
2019	15,073,000	4.2%	96,011,000	103,004,000	8,080,000
2020	(5,144,000)	-1.4%	99,565,000	101,259,000	(6,838,000)
2021	82,658,000	23.0%	103,964,000	107,832,000	78,790,000
2022	(39,747,000)	-9.0%	108,196,000	105,688,000	(37,239,000)
2023	39,781,000	9.8%	117,219,000	105,527,000	51,473,000
2024	59,030,000	12.8%	123,136,000	109,906,000	72,260,000
<b>Total</b>	<b>\$ 230,255,000</b>		<b>\$ 983,522,000</b>	<b>\$ 1,046,190,000</b>	<b>\$ 167,587,000</b>

## Comparison of Net Income versus Historical Cash Flow





## Benefit Payment Projection

The following table shows the estimated benefit payments from July 1, 2024 through June 30, 2034 based on existing members of the plan.

Fiscal Year End	Benefits
2025	\$ 120,111,092
2026	115,458,175
2027	119,645,900
2028	124,162,521
2029	128,108,383
2030	132,087,430
2031	136,142,744
2032	139,603,844
2033	142,707,670
2034	145,371,985



## Section VI. Participant Information

### Total Participant Summary

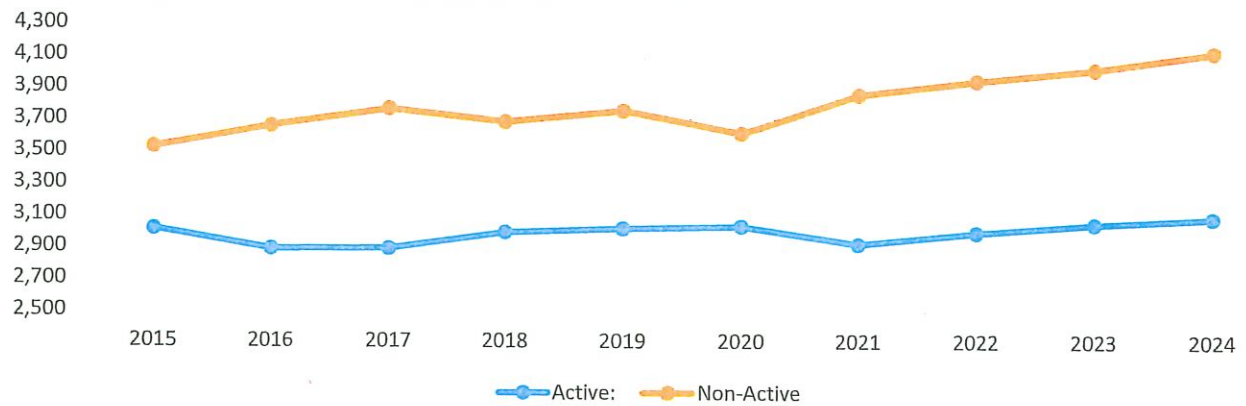
The following table summarizes the counts, ages and benefit information for planparticipants used in this valuation and the last valuation.

	7/1/2023	7/1/2024	% Change
1. Actives			
a. Number	3,049	3,087	1.2%
b. Average Age	46.4	46.1	-0.7%
c. Average Service	11.9	11.6	-2.2%
d. Total Compensation	\$ 191,000,155	\$ 200,972,595	5.2%
e. Average Salary	\$ 62,644	\$ 65,103	3.9%
f. Participant Contributions	\$ 203,198,415	\$ 205,439,019	1.1%
2. Inactives with Deferred Benefits			
a. Number	131	126	-3.8%
b. Average Age	52.3	52.9	1.2%
c. Average Monthly Benefits	\$ 1,303	\$ 1,563	20.0%
3. Members Due a Refund of Contributions			
a. Number	620	688	11.0%
b. Total Contributions Due	\$ 8,170,133	\$ 8,797,689	7.7%
4. Retired Participants			
a. Number	2,302	2,319	0.7%
b. Average Age	71.0	71.2	0.3%
c. Average Monthly Benefits	\$ 2,241	\$ 2,338	4.3%
5. Disabled Participants			
a. Number	418	404	-3.3%
b. Average Age	70.3	70.7	0.5%
c. Average Monthly Benefits	\$ 4,459	\$ 4,536	1.7%
6. Beneficiaries			
a. Number	548	590	7.7%
b. Average Age	75.6	75.4	-0.3%
c. Average Monthly Benefits	\$ 2,371	\$ 2,335	-1.5%



### Total Plan Participation: Ten Years

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
In Pay:	3,094	3,185	3,234	3,220	3,255	3,152	3,260	3,268	3,268	3,313
Inactive:	432	473	533	465	500	463	598	679	751	814
Active:	3,012	2,889	2,891	2,993	3,017	3,031	2,921	2,994	3,049	3,087
<b>Total:</b>	<b>6,538</b>	<b>6,547</b>	<b>6,658</b>	<b>6,678</b>	<b>6,772</b>	<b>6,646</b>	<b>6,779</b>	<b>6,941</b>	<b>7,068</b>	<b>7,214</b>





## Participant Summary: Class A

The following table summarizes the counts, ages and benefit information for plan participants used in this valuation and the last valuation.

	7/1/2023	7/1/2024	% Change
1. Actives			
a. Number	2,238	2,256	0.8%
b. Average Age	48.3	48.3	-0.2%
c. Average Service	11.3	11.3	-0.1%
d. Total Compensation	\$ 122,789,139	\$ 129,699,820	5.6%
e. Average Salary	\$ 54,866	\$ 57,491	4.8%
f. Participant Contributions	\$ 114,879,609	\$ 117,998,549	2.7%
2. Inactives with Deferred Benefits			
a. Number	125	118	-5.6%
b. Average Age	52.6	53.5	1.7%
c. Average Monthly Benefits	\$ 1,255	\$ 1,532	22.0%
3. Members Due a Refund of Contributions			
a. Number	592	661	11.7%
b. Total Contributions Due	\$ 7,172,167	\$ 7,856,314	9.5%
4. Retired Participants			
a. Number	1,536	1,523	-0.8%
b. Average Age	73.2	73.5	0.4%
c. Average Monthly Benefits	\$ 1,611	\$ 1,641	1.8%
5. Disabled Participants			
a. Number	73	71	-2.7%
b. Average Age	72.2	72.7	0.7%
c. Average Monthly Benefits	\$ 1,760	\$ 1,771	0.6%
6. Beneficiaries			
a. Number	193	229	18.7%
b. Average Age	75.9	74.6	-1.6%
c. Average Monthly Benefits	\$ 1,432	\$ 1,357	-5.2%



## Participant Summary: Class B

The following table summarizes the counts, ages and benefit information for plan participants used in this valuation and the last valuation.

		7/1/2023	7/1/2024	% Change
1.	Actives			
	a. Number	811	831	2.5%
	b. Average Age	41.1	40.2	-2.1%
	c. Average Service	13.5	12.5	-7.1%
	d. Total Compensation	\$ 68,211,016	\$ 71,272,775	4.5%
	e. Average Salary	\$ 84,107	\$ 85,767	2.0%
	f. Participant Contributions	\$ 88,318,806	\$ 87,440,470	-1.0%
2.	Inactives with Deferred Benefits			
	a. Number	6	8	33.3%
	b. Average Age	46.3	44.3	-4.2%
	c. Average Monthly Benefits	\$ 2,297	\$ 2,026	-11.8%
3.	Members Due a Refund of Contributions			
	a. Number	28	27	-3.6%
	b. Total Contributions Due	\$ 997,966	\$ 941,375	-5.7%
4.	Retired Participants			
	a. Number	766	796	3.9%
	b. Average Age	66.4	66.6	0.3%
	c. Average Monthly Benefits	\$ 3,505	\$ 3,671	4.8%
5.	Disabled Participants			
	a. Number	345	333	-3.5%
	b. Average Age	69.9	70.3	0.5%
	c. Average Monthly Benefits	\$ 5,030	\$ 5,126	1.9%
6.	Beneficiaries			
	a. Number	355	361	1.7%
	b. Average Age	75.5	75.9	0.5%
	c. Average Monthly Benefits	\$ 2,882	\$ 2,955	2.6%



### Active Age/Service Distribution Including Compensation: Class A

Shown below is the distribution of active participants in Class A based on age and service. The compensation shown is the average rate of pay as of July 1, 2024.

Age	Years of Service as of 07/01/2024										Total	
	Under 1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Up		
Under 25	49	43	-	-	-	-	-	-	-	-	-	92
	41,361	42,273	-	-	-	-	-	-	-	-	-	41,787
25 to 29	51	97	20	-	-	-	-	-	-	-	-	168
	52,452	51,975	57,479	-	-	-	-	-	-	-	-	52,775
30 to 34	35	99	39	16	-	-	-	-	-	-	-	189
	61,796	57,991	57,912	64,747	-	-	-	-	-	-	-	59,251
35 to 39	19	104	50	39	11	-	-	-	-	-	-	223
	52,535	55,889	74,801	61,454	65,809	-	-	-	-	-	-	61,306
40 to 44	24	66	43	37	27	17	-	-	-	-	-	214
	63,594	63,394	63,112	58,964	66,156	63,111	-	-	-	-	-	62,920
45 to 49	12	65	39	34	31	39	23	-	-	-	-	243
	56,497	60,506	58,100	60,049	65,594	59,998	72,147	-	-	-	-	61,527
50 to 54	19	58	42	44	39	46	58	12	3	-	-	321
	51,984	51,270	61,575	62,704	53,955	63,990	59,922	68,598	92,345	-	-	58,972
55 to 59	14	51	50	48	33	60	49	19	6	-	-	330
	62,919	59,548	51,707	54,196	57,317	56,777	63,638	82,765	76,979	-	-	59,258
60 to 64	11	25	41	44	43	47	34	16	8	1	-	270
	49,613	53,188	54,100	46,286	55,830	56,098	58,509	73,846	64,114	82,975	-	55,312
65 to 69	4	18	16	24	17	19	20	12	4	2	-	136
	68,230	40,235	44,263	48,437	46,038	58,636	55,913	74,595	110,686	70,050	-	54,124
70 & up	2	11	10	10	9	10	6	6	3	3	-	70
	26,241	36,543	45,609	58,885	43,402	47,471	31,728	30,131	36,056	26,385	-	41,760
Total	240	637	350	296	210	238	190	65	24	6	-	2,256
	53,361	54,939	59,091	56,771	57,682	58,775	60,795	71,587	75,114	50,372	-	57,491

#### Averages

Age	48.3
Service	11.3



### Active Age/Service Distribution Including Compensation: Class B

Shown below is the distribution of active participants in Class B based on age and service. The compensation shown is the average rate of pay as of July 1, 2024.

Age	Years of Service as of 07/01/2024										Total	
	Under 1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Up		
Under 25	21	10	-	-	-	-	-	-	-	-	-	31
	52,479	64,578	-	-	-	-	-	-	-	-	-	56,381
25 to 29	23	44	48	-	-	-	-	-	-	-	-	115
	63,027	68,987	81,019	-	-	-	-	-	-	-	-	72,817
30 to 34	21	17	116	15	-	-	-	-	-	-	-	169
	54,888	66,401	81,143	87,522	-	-	-	-	-	-	-	76,964
35 to 39	4	7	75	42	12	-	-	-	-	-	-	140
	52,454	68,416	80,977	87,888	94,759	-	-	-	-	-	-	82,789
40 to 44	4	-	30	23	47	7	-	-	-	-	-	111
	69,283	-	79,960	90,055	98,566	98,101	-	-	-	-	-	90,689
45 to 49	-	-	9	9	29	34	-	-	-	-	-	81
	-	-	81,514	90,487	95,195	99,190	-	-	-	-	-	94,828
50 to 54	-	-	1	5	18	34	15	21	-	-	-	94
	-	-	86,430	91,336	95,141	96,920	101,072	117,054	-	-	-	101,331
55 to 59	-	-	1	-	6	17	12	21	14	-	-	71
	-	-	85,107	-	93,606	96,224	114,212	106,295	108,933	-	-	104,371
60 to 64	-	-	-	-	-	4	1	7	5	1	-	18
	-	-	-	-	-	93,942	82,258	96,219	98,810	162,692	-	99,350
65 to 69	-	-	-	-	-	1	-	-	-	-	-	1
	-	-	-	-	-	82,236	-	-	-	-	-	82,236
70 & up	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-	-
Total	73	78	280	94	112	97	28	49	19	1	831	
	57,415	67,807	80,996	88,792	96,469	97,405	106,031	109,466	106,269	162,692	85,767	

**Averages**

Age 40.2  
Service 12.5



## Total Participant Reconciliation

Shown below is the reconciliation of participants between the prior and current valuation date.

	Inactive Participants			Total
	Active Participants	Receiving Benefits	With Deferred Benefits	
Participants in Last Valuation	3,049	3,268	751	7,068
Retired	(89)	102	(13)	0
Vested Termination	(34)	0	34	0
Nonvested Termination	(113)	0	113	0
Disabled	(3)	3	0	0
Deceased/Payment Expired	(2)	(107)	(2)	(111)
Benefits Suspended	(9)	0	(2)	(11)
Return of Employee Contributions	(71)	0	(52)	(123)
New QDRO	0	9	0	9
New Participants	343	0	0	343
Rehired	16	0	(16)	0
Beneficiary	0	39	0	39
Adjustments	<u>0</u>	<u>(1)</u>	<u>1</u>	<u>0</u>
Participants in This Valuation	3,087	3,313	814	7,214

Note: Inactive participants 'With Deferred Benefits' includes those participants only due a refund of contributions.



### Participant Reconciliation: Class A

Shown below is the reconciliation of participants between the prior and current valuation date.

	Inactive Participants			Total
	Active Participants	Receiving Benefits	With Deferred Benefits	
Participants in Last Valuation	2,238	1,802	717	4,757
Retired	(45)	58	(13)	0
Vested Termination	(32)	0	32	0
Nonvested Termination	(110)	0	110	0
Disabled	(1)	1	0	0
Deceased/Payment Expired	(2)	(61)	(2)	(65)
Benefits Suspended	(9)	0	(2)	(11)
Return of Employee Contributions	(68)	0	(48)	(116)
New QDRO	0	7	0	7
New Participants	269	0	0	269
Rehired	16	0	(16)	0
Beneficiary	0	17	0	17
Adjustments	<u>0</u>	<u>(1)</u>	<u>1</u>	<u>0</u>
Participants in This Valuation	2,256	1,823	779	4,858

Note: Inactive participants 'With Deferred Benefits' includes those participants only due a refund of contributions.



## Participant Reconciliation: Class B

Shown below is the reconciliation of participants between the prior and current valuation date.

	Inactive Participants			Total
	Active Participants	Receiving Benefits	With Deferred Benefits	
Participants in Last Valuation	811	1,466	34	2,311
Retired	(44)	44	0	0
Vested Termination	(2)	0	2	0
Nonvested Termination	(3)	0	3	0
Disabled	(2)	2	0	0
Deceased/Payment Expired	0	(46)	0	(46)
Benefits Suspended	0	0	0	0
Return of Employee Contributions	(3)	0	(4)	(7)
New QDRO	0	2	0	2
New Participants	74	0	0	74
Rehired	0	0	0	0
Beneficiary	0	22	0	22
Adjustments	0	0	0	0
Participants in This Valuation	831	1,490	35	2,356

Note: Inactive participants 'With Deferred Benefits' includes those participants only due a refund of contributions.



## Section VII. Summary of Plan Provisions

### Plan Year

July 1 – June 30.

### Compensation

Regular annual rate of pay, exclusive of extra compensation of any kind such as overtime pay, bonuses, and commissions.

### Final Compensation

Final compensation is the average of the highest four years of base compensation including the base wage increases for longevity earned by a member during their total service as an employee.

### Employee Contributions

Member Type	Contribution Rate
Class A	8% of compensation
Class B – Police	14.5% of compensation for fiscal 2024, 15.0% of compensation for fiscal 2025, 15.5% of compensation for fiscal 2026, 16.0% for the fiscal years thereafter.
Class B - Fire	11.5% of compensation for fiscal 2024, 13.0% of compensation for fiscal 2025, 14.5% of compensation for fiscal 2026, 16.0% for the fiscal years thereafter.
Elected Officials (Class A)	\$350 per year plus 8% compensation

The interest on employee contributions is 4.00%, compounded annually. There is no interest on employee contributions for inactive members after 5 years.

Class B Police member contributions may cease after 32.5 years of service.



### Normal Retirement Date

The age and service requirements for normal retirement are as follows:

Class A NRD based on DOH			
Prior to 7/1/1995	7/1/1995 - 6/30/2004	7/1/2004 - 6/30/2009	On or after 7/1/2009
Age 55 or 25 YOS	Age 55 or 30 YOS	Age 60 and 10 YOS or 30 YOS	Age 62 and 10 YOS or 30 YOS

Class B - Fire NRD based on DOH		
Prior to 9/18/2010	9/18/2010 - 6/30/2012	On or after 7/1/2012
Age 55 or 20 YOS	Age 55 or 23 YOS	Age 55 or 23 YOS

Class B - Police NRD based on DOH	
Prior to 7/1/2011	On or after 7/1/2011
Age 55 or 20 YOS	Age 55 or 25 YOS

(Payments cannot commence until 25 YOS after membership date)

[NRD = Normal Retirement Date]

[DOH = Date of Hire]

[YOS = Years of Service]

### Normal Retirement Benefit

The normal retirement benefit is equal to an annuity portion which is the actuarial equivalent of the member's accumulated contributions at the time of their retirement plus a pension portion. The total retirement allowance varies based on member type, hire date, years of total service and Union membership for members of the Police Department.

The total retirement allowance are as follows:

Class A Benefit Differs by DOH			
Prior to 7/1/1996		On or after 7/1/1996	
YOS	% of Final Compensation	YOS	% of Final Compensation
0 – 20	2.5% per year	All	2.0% per year
20+	2.0% per year		

\*Class A benefits are limited to 100% of final compensation.

Class B - Fire	
YOS	% of Final Comp
0 – 20	2.5% per year
20+	2.0% per year

\* Class B Fire benefits are limited to 75% of final compensation.

Class B - Police Benefit Differs by DOH							
Prior to 9/1/2001		9/1/2001 - 6/30/2011		On or after 7/1/2011			
YOS	% of Final Comp	YOS	% of Final Comp	YOS	% of Final Comp	YOS	% of Final Comp
< 20	2.5% per year	< 20	2.5% per year	< 20	2.5% per year	< 20	2.5% per year
20	50%	20	50%	20	50.0%	20	50.0%
21	52%	21	52%	21	50.0%	21	50.0%
22	54%	22	54%	22	50.0%	22	50.0%
23	56%	23	56%	23	50.0%	23	50.0%
24	58%	24	58%	24	50.0%	24	50.0%
25	65%	25	60%	25	50.0%	25	50.0%
26	62%	26	62%	26	52.5%	26	52.5%
27	64%	27	64%	27	55.0%	27	55.0%
28	66%	28	66%	28	57.5%	28	57.5%
29	68%	29	68%	29	60.0%	29	60.0%
30	75%	30	70%	30	62.5%	30	62.5%
31	72%	31	72%	31	65.0%	31	65.0%
32	80%	32	80%	32	67.5%	32	67.5%
						33	70.0%
						34	72.5%
						35	75.0%

\* Class B Police non-union members are limited to 75% of final compensation.



## Forms of Benefit

For *Maximum Retirement Option*, a life annuity where, upon the member's death, any unpaid portion of the member's accumulated contributions will be paid to their beneficiary.

*Option 1*, a reduced life annuity where, upon the member's death, the beneficiary will receive the difference between the value of the expected benefit at the member's date of retirement and the total value of payments made by the life annuity.

*Option 2*, a reduced 100% Joint & Survivor Annuity.

*Option 3*, a reduced 50% Joint & Survivor Annuity.

*Option 4*, a single life annuity where members receive their annuity portion as an immediate lump sum payment upon retirement (equivalent to the member's employee contribution balance).

Class B members who retire on Accidental Disability Retirement may not elect Option 4.

Married Class B members may not elect Option 1.

Class B members may not elect Option 2 or Option 3.

There is an optional form that is exclusive to Class B members, a life annuity with a 67.5% spouse's survivor benefit.

## Early Retirement Eligibility

Class A members hired on or after July 1, 2004 with at least 10 years of service.

All other members are not eligible for early retirement benefits.

## Early Retirement Benefit

For Class A members hired before June 30, 2009: the member's normal retirement benefit reduced by 5/12% for each month benefit commencement date precedes the Normal Retirement Date.

For Class A members hired on or after July 1, 2009: the member's normal retirement benefit reduced by 5/12% for each month benefit commencement date precedes age 62.

## Termination Benefit

Members may receive a refund of contributions with payable interest.

In lieu of a refund of contributions, members with at least 10 years of service, are eligible for a deferred benefit payable upon minimum age for Normal Retirement

## Disability Eligibility

Members are eligible for Ordinary Disability after 10 years of service.

There is no age or service requirement for Accidental Disability.

### Ordinary Disability Benefit

For Class A: a pension which, when added to the annuity portion, is equivalent to 1.8% of final compensation for each year of total service had the member continued in service to the minimum age for Normal Retirement.

Class B Fire: a pension which, when added to the annuity portion, is equivalent to 2.25% of final compensation for each year of total service had the member continued in service to the minimum age for Normal Retirement. Such total is not to exceed 45% of the member's final compensation.

Class B Police: a pension which, when added to the annuity portion, is equivalent to a percentage of final compensation, as described in the following table:

Years of Service	Percentage of Final Compensation
10	22.50%
11	24.75%
12	27.00%
13	29.25%
14	31.50%
15	33.75%
16	36.00%
17	38.25%
18	40.50%
19	42.75%

### Accidental Disability Benefit

For all, the annuity portion of benefit plus a pension equal to 66⅔% of final compensation, but not less than the Normal Retirement benefit.

Upon the death of the member within 5 years after accidental disability, 50% of final compensation is payable to surviving spouse (if Class B, 67.5% of the member's benefit be paid to surviving spouse).

### Pre-Retirement Death Benefit

#### Accidental Death Benefit

Greater of accrued benefit or 50% of final earnings.

#### Ordinary Death Benefit

A refund of the member's accumulated contributions with interest. If the member is of minimum retirement age, the surviving spouse is entitled to, in lieu of a refund of contributions, to a benefit equal to that which would have been payable under an Option 2 retirement. For Class B, the benefit of to the spouse shall not be less than 67½% of the benefit that would have been paid to such retired member without reduction.



### Normal Form of Benefit

For Class A, the normal form of benefit is the *Maximum Retirement Option*.

For Class B, the normal form of benefit is the *Maximum Retirement Option*, however, an unreduced 67½% Joint & Survivor annuity is granted for married participants.

### Cost of Living Adjustment – COLA

COLAs commence on January 1, 2023, except for widows of accidental death participants who receive an immediate COLA and participants identified by the City who opted out of the Consent Judgements agreed to by the City.

For participants who opted out of the Consent Judgements, COLAs have been reinstated as a result of the Rhode Island Supreme Court decision issued on June 30, 2020.

A ten-year freeze period was implemented effective January 1, 2013 and no COLAs will be issued during this period. COLAs will resume on January 1, 2023. Once COLAs resume, they will be paid in the amount of the lesser of 3% compounded or the percentage the member received prior to the freeze, provided that their total benefit is lower than 150% of Rhode Island state median income and is lower than the base compensation of a current employee holding the same rank that the retiree held at the time of retirement. If a member's benefit is above either of these amounts, no COLA is granted.

150% of the state median income as reported by the City was approximately \$105,458 as of the valuation date. It is assumed that the median income will increase by 3.0% per year. The initial COLA payment is deferred until the January 1 that occurs three years after the member's retirement date.



The following COLAs resumed on January 1, 2023:

Member Type	Retirement Date	COLAs
Class A, was not a member of Local 1033	Before 12/18/91	3% compounded
Class A, was a member of Local 1033	Before 12/18/91	3% simple on first 12,000 of annual benefit
Class A	After 12/18/91	None
Class B - Police	Before 1/1/1990	5% compounded
Class B - Police	Between 1/1/1990 and 12/18/1991	6% compounded
Class B - Police	Between 12/19/1991 and 12/31/1992	5% compounded
Class B – Police, Non-Union	On or after 1/1/1993	3% simple on first 12,000 of annual benefit
Class B – Police, Union	On or after 1/1/1993	3% compounded
Class B – Police, Special Court Awarded Members	-	5% compounded
Class B – Police, Hired on or after 7/1/2012	-	Will be based on the CPI for the Northeastern Region, shall not be less than 1% simple and shall not exceed 3% simple and %150 of RI state median income
Class B - Fire	Before >1/1/1990	5% compounded
Class B – Fire	Between 1/1/1990 and 12/18/1991	6% compounded
Class B - Fire	Between 12/19/1991 and 6/30/1992	5% compounded
Class B - Fire	Between 7/1/1992 and 6/30/1995	6% compounded
Class B - Fire	Between 7/1/1995 and 3/16/2006	3% simple on first \$12,000
Class B - Fire	On or after 3/16/06	3% compounded
Class B – Fire, Special Court Awarded Members	-	5% compounded
Class B – Fire, hired on or after 7/1/2012	-	Will be based on the CPI for the Northeastern Region, shall not exceed 3% simple

### Elected Officials

Any Class A member who has served as Mayor or City Councilman for at least 8 years prior to January 2015, is entitled to an additional retirement allowance. Such allowance is based on service as an elected official upon attainment of age 52 or the completion of 20 consecutive years as an elected official, whichever is earlier, or the occurrence of total and permanent disability.

Such retirement allowance is currently \$350 for each year of service, provided that no more than 20 years of such service are to be used.

### Changes in Plan Provisions Since Prior Valuation

The employee contribution rate for Class B Police participants was changed to be 14.5% of compensation for fiscal 2024, 15.0% of compensation for fiscal 2025, 15.5% of compensation for fiscal 2026, and 16.0% for the fiscal years thereafter.

## Section VIII. Actuarial Methods and Assumptions

### Actuarial Cost Method

Entry Age Normal Funding Method. A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit.

### Amortization Policy

Level dollar for the 1995 deferral liability and level percentage of payroll for the remaining unfunded liability.

### Asset Method

Asset smoothing method which spreads the investment gains or losses in excess of the assumed return on the market value over a five-year period. The Actuarial Value of Assets can be no less than 80% of market value of assets and no more than 120% of market value of assets.

### Discount Rate and Investment Rate of Return

7.00% compounded annually, net of investment expenses. This assumption is based on the plan's investment policy and the long-term expectation of each investment class, based upon the recommendations of the plan's investment advisor.

### Inflation

3.00%, compounded annually.

### Cost of Living Increase in Benefits

Any Class B retired participant whose total benefit is greater than 150% of the Rhode Island state median income and is greater than the base of compensation of a current employee holding the same rank that the retiree held at the time of retirement, will not receive a COLA in any year until this is no longer true. 150% of the state median income was approximately \$100,750 as of the valuation date. The median income and Class B average compensation for all ranks is assumed to increase by 3.0% per year. Future COLAs will not exceed 3% per year.



### Salary Increases

Salary increases before reflecting longevity for members is assumed to be 3.0% per year. For Class B – Police members, salary increases before reflecting longevity are assumed to be 4.5% for fiscal 2021 and 2022 and 3.75% for fiscal 2023. Base wages are also increased to reflect longevity compensation, but the percentage of that increase varies based on member type, date of hire and years of service.

Below are tables that reflect the rate of base wage increase for longevity for Class A, Class B – Fire and Class B – Police.

Class A:

Date of Hire	Years of Service	Rate of Base Wage Increase
On or before 10/23/1999	5-10	4%
On or before 10/23/1999	10-15	5%
On or before 10/23/1999	15-20	6%
On or before 10/23/1999	20+	7%
After 10/23/1999	7-12	3%
After 10/23/1999	12-17	4%
After 10/23/1999	17-20	5%
After 10/23/1999	20+	6%

Class B – Fire:

Date of Hire	Years of Service	Rate of Base Wage Increase
On or before 6/30/1996	5-10	8%
On or before 6/30/1996	10-15	9%
On or before 6/30/1996	15-20	10%
On or before 6/30/1996	20+	11%
After 6/30/1996	5-10	7%
After 6/30/1996	10-15	8%
After 6/30/1996	15-20	9%
After 6/30/1996	20+	10%

Class B – Police:

Date of Hire	Years of Service	Rate of Base Wage Increase
On or Before 6/30/1998	6-11	8%
On or Before 6/30/1998	11-16	9%
On or Before 6/30/1998	16-21	10%
On or Before 6/30/1998	21+	11%
After 6/30/1998 and Before 9/1/2016	6-11	7%
After 6/30/1998 and Before 9/1/2016	11-16	8%
After 6/30/1998 and Before 9/1/2016	16-21	9%
After 6/30/1998 and Before 9/1/2016	21+	10%
On or After 9/1/2016	6-11	4%
On or After 9/1/2016	11-16	5%
On or After 9/1/2016	16-21	6%
On or After 9/1/2016	21+	7%

**Mortality**

Pre-Retirement:

Class A Healthy: Pub-2010 General Employee Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Class B Healthy: Pub-2010 Safety Employee Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Post-Retirement:

Class A Healthy Retiree: Pub-2010 General Healthy Retiree Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Class B Healthy Retiree: Pub-2010 Safety Healthy Retiree Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Class A Beneficiary: Pub-2010 General Contingent Survivor Amount-Weighted Mortality Tables projected generationally using Scale MP-2019



Class B Beneficiary: Pub-2010 Safety Contingent Survivor Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Class A Disabled Retirees: Pub-2010 Non-Safety Disabled Retiree Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Class B Disabled Retirees: Pub-2010 Safety Disabled Retiree Amount-Weighted Mortality Tables projected generationally using Scale MP-2019

Ordinary vs. Accidental Deaths:

40% of Class A deaths are assumed to be Accidental.

55% of Class B deaths are assumed to be Accidental.

### Active Retirement Rates

The retirement rates are listed in the table below:

Age	Rate per year (%)		Class B
	Fewer than 10 Years of Service – Class A	10+ Years of Service – Class A	
40	2.00	2.50	5.5
41	2.25	2.50	5.5
42	2.50	2.50	5.5
43	2.75	2.50	5.5
44	3.00	2.50	5.5
45	3.25	7.50	5.75
46	3.50	7.50	6.00
47	3.75	7.50	6.25
48	4.00	7.50	6.50
49	4.25	7.50	6.75
50	4.50	7.50	7.00
51	5.0	10.0	7.25
52	5.5	10.0	7.50
53	6.0	10.0	7.75
54	6.5	10.0	8.00
55	7.0	10.0	10.00
56	7.0	10.0	12.5
57	7.0	10.0	15.0
58	7.0	10.0	17.5
59	7.0	10.0	25.0
60	10.0	7.50	100.0
61	11.0	7.50	--
62	12.0	15.00	--
63	13.0	15.00	--
64	14.0	15.00	--
65	15.0	20.0	--
66-74	15.0	20.0	--
75	100.0	100.0	--

### Inactive Retirement Rates

Vested former participants who terminated after June 30, 2013 are assumed to retire at the minimum age for normal retirement. Vested participants who terminated before or on June 30, 2013 were assumed to take an immediate refund of their employee contributions. Current active participants in the Fire department who terminate with 23 years or more of service are assumed to retire on their 25<sup>th</sup> anniversary of employment. Other participants who terminate at age 45 or older and are vested are assumed to retire at their minimum age for a normal retirement. Other participants who terminate prior to age 45 or without vesting are assumed to take an immediate refund of their employee contributions.

### Termination of Employment

Sample termination rates are as follows:

Age	Rate per year (%)	
	Class A	Class B
20	20.00	2.50
25	15.00	1.90
30	12.50	1.40
35	10.00	0.90
40	8.70	0.55
45	7.50	0.35
50	6.20	0.15
55	5.00	0.00
60	5.00	0.00

### Non-Vested Terminations

Non-vested terminated participants are assumed to take an immediate refund of their employee contribution.

### Disability Rates

Sample disability rates are as follows:

Age	Rate per year (%)	
	Class A	Class B
20	0.02	0.08
25	0.02	0.13
30	0.04	0.19
35	0.06	0.25
40	0.08	0.37
45	0.13	0.66
50	0.17	1.14
55	0.21	1.64
60	0.27	2.28

For Class A, 33.33% of disabilities are assumed to be Accidental disabilities.  
 For Class B, 90% of disabilities are assumed to be Accidental disabilities.



#### Marital Status

80% of participants are assumed to be married. Females are assumed to be three years younger than males

#### Administrative Expenses

None.

#### Purchase of Service Load

An additional 1.0 and 0.5 years of service were added to the service totals for participants that are participants of the Police and Fire departments, respectively, to estimate the impact of purchased service

#### Rationale for Assumptions

All current assumptions have been inherited from the previous plan actuary. We believe the assumptions are reasonable for the valuation purposes.

#### Changes Since Prior Valuation

None.



## Appendix 1

### Summary of Funding Progress

	(1)	(2)	(3)	(4)	(5)	(6)
Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Percentage Funded (1) / (2)	Unfunded Actuarial Accrued Liability (2) - (1)	Annual Covered Payroll	Unfunded Actuarial Accrued Liability as a Percentage of Covered Payroll (4) / (5)
7/1/2014	\$338,253,329	\$1,232,590,168	27.44%	\$894,336,839	\$137,504,822	650.40%
7/1/2015	\$353,520,549	\$1,305,338,091	27.08%	\$951,817,542	\$140,908,879	675.48%
7/1/2016	\$349,094,428	\$1,330,301,262	26.24%	\$981,206,834	\$138,236,828	709.80%
7/1/2017	\$356,030,203	\$1,356,171,912	26.25%	\$1,000,141,709	\$140,752,162	710.57%
7/1/2018	\$367,599,364	\$1,378,187,364	26.67%	\$1,010,588,000	\$149,921,633	674.08%
7/1/2019	\$380,468,536	\$1,593,646,026	23.87%	\$1,213,177,490	\$154,798,802	783.71%
7/1/2020	\$392,934,540	\$1,641,199,008	23.94%	\$1,248,264,468	\$163,191,115	764.91%
7/1/2021	\$417,886,023	\$1,694,544,265	24.66%	\$1,276,658,242	\$168,623,965	757.10%
7/1/2022	\$439,085,986	\$1,726,736,078	25.43%	\$1,287,650,092	\$178,118,180	722.92%
7/1/2023	\$470,139,241	\$1,787,456,438	26.30%	\$1,317,317,197	\$191,000,155	689.69%
7/1/2024	\$514,424,934	\$1,836,032,055	28.02%	\$1,321,607,121	\$200,972,595	657.61%

Analysis of the dollar amounts of net assets available for benefits, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the actuarial accrued liability provides one indication of funding status on a going-concern basis. Analysis of this percentage over time indicates whether the plan is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. Trends in unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of City's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the plan.



## Appendix 2

### Summary of Funding Schedule

(1) Fiscal Year Ended June 30:	(2) Employer Normal Cost	(3) Amortization of Deferral Liability	(4) Amortization of Remaining Unfunded Liability	(5) Interest Adjustment for Assumed Payment Timing End of Year	(6) Actuarially Determined Contribution (2)+(3)+(4)+(5)	(7) Increase	(8) Payroll	(9) Contributions as a % of Payroll	(10) Actuarial Accrued Liability (BOY)	(11) Actuarial Value of Assets (BOY)	(12) Total Unfunded Actuarial Accrued Liability	(13) Projected UAAL	(14) Funded Ratio
2025	12,305,029	411,642	92,210,623	7,344,911	112,272,205		189,570,712	59.22%	1,836,032,055	514,424,934	1,321,607,121	1,315,013,796	28.02%
2026	12,009,922	411,642	97,677,336	7,706,923	117,805,823	4.93%	195,257,833	60.33%	1,873,093,521	563,880,588	1,309,212,933	1,295,902,632	30.10%
2027	12,370,219	411,642	102,372,611	8,060,813	123,215,285	4.59%	201,115,568	61.27%	1,918,550,685	616,588,691	1,301,961,994	1,283,120,183	32.14%
2028	12,741,326	411,642	108,351,685	8,505,326	130,009,979	5.51%	207,149,035	62.76%	1,963,870,750	689,265,393	1,274,605,357	1,247,450,972	35.10%
2029	13,123,566	411,642	113,267,376	8,876,181	135,678,765	4.36%	213,363,506	63.59%	2,008,734,168	767,021,265	1,241,712,903	1,206,996,257	38.18%
2030	13,517,273	411,642	118,662,855	9,281,424	141,873,194	4.57%	219,764,411	64.56%	2,053,731,078	846,734,821	1,206,996,257	1,164,076,283	41.23%
2031	13,922,792	411,642	124,942,980	9,749,419	149,026,833	5.04%	226,357,343	65.84%	2,098,868,789	934,792,506	1,164,076,283	1,111,432,177	44.54%
2032	14,340,475	0	131,549,995	10,212,333	156,102,803	4.75%	233,148,063	66.95%	2,144,111,501	1,032,679,324	1,111,432,177	1,048,473,935	48.16%
2033	14,770,689	0	138,522,144	10,730,498	164,023,331	5.07%	240,142,505	68.30%	2,190,115,853	1,141,641,918	1,048,473,935	973,648,416	52.13%
2034	15,213,810	0	145,863,818	11,275,434	172,353,062	5.08%	247,346,780	69.68%	2,237,340,245	1,263,691,829	973,648,416	885,729,520	56.48%
2035	15,670,224	0	153,594,601	11,848,538	181,113,363	5.08%	254,767,183	71.09%	2,286,361,340	1,400,631,821	885,729,519	783,384,362	61.26%
2036	16,140,331	0	161,735,114	12,451,281	190,326,726	5.09%	262,410,198	72.53%	2,337,043,661	1,553,659,299	783,384,362	665,164,696	66.48%
2037	16,624,541	0	170,307,075	13,085,213	200,016,829	5.09%	270,282,504	74.00%	2,390,156,784	1,724,992,088	665,164,696	529,497,654	72.17%
2038	17,123,277	0	179,333,350	13,751,964	210,208,591	5.10%	278,390,979	75.51%	2,445,854,571	1,916,356,917	529,497,654	374,675,805	78.35%
2039	17,636,976	0	188,838,018	14,453,250	220,928,244	5.10%	286,742,708	77.05%	2,504,711,146	2,130,035,340	374,675,806	198,846,432	85.04%
2040	18,166,086	0	198,846,432	15,190,876	232,203,394	5.10%	295,344,989	78.62%	2,566,775,190	2,367,928,757	198,846,433	0	92.25%
2041	18,711,068	0	0	1,309,775	20,020,843	-91.38%	304,205,339	6.58%	2,632,649,084	2,632,649,084	0	0	100.00%
2042	19,272,400	0	0	1,349,068	20,621,468	3.00%	313,331,499	6.58%	2,702,839,061	2,702,839,061	0	0	100.00%
2043	19,850,572	0	0	1,389,540	21,240,112	3.00%	322,731,444	6.58%	2,777,478,659	2,777,478,659	0	0	100.00%
2044	20,446,089	0	0	1,431,226	21,877,315	3.00%	332,413,387	6.58%	2,856,927,586	2,856,927,586	0	0	100.00%
2045	21,059,472	0	0	1,474,163	22,533,635	3.00%	342,385,789	6.58%	2,941,588,530	2,941,588,530	0	0	100.00%



## Appendix 3

### Cost Allocations

	Class A	Class B - Police	Class B - Fire	Class B - Total	Total
	Amount	Amount	Amount	Amount	Amount
1. Projected Compensation for Fiscal 2026	126,276,647	34,784,303	34,196,884	68,981,187	195,257,834
2. Total Benefit Normal Cost 7/1/2024	\$ 13,648,621	\$ 8,235,273	\$ 8,820,968	\$ 17,056,241	\$ 30,704,862
as a % of Projected Compensation	10.8%	23.7%	25.8%	24.7%	15.7%
3. Expected Employee Contributions	(9,489,972)	(4,735,982)	(4,173,879)	(8,909,861)	(18,399,833)
as a % of Projected Compensation	-7.5%	-13.6%	-12.2%	-12.9%	-9.4%
4. Net Normal Cost for the Plan Year	\$ 4,158,649	\$ 3,499,291	\$ 4,647,089	\$ 8,146,380	\$ 12,305,029
as a % of Projected Compensation	3.3%	10.1%	13.6%	11.8%	6.3%
5. Actuarial Accrued Liability	603,314,531	611,093,904	621,623,620	1,232,717,524	1,836,032,055
6. Actuarial Value of Assets	169,038,463	171,218,112	174,168,359	345,386,471	514,424,934
7. Unfunded Actuarial Accrued Liability	434,276,068	439,875,792	447,455,261	887,331,053	1,321,607,121
8. Total Fiscal 2026 Contribution	38,710,634	39,209,784	39,885,405	79,095,189	117,805,823
as a % of Projected Compensation	30.7%	112.7%	116.6%	114.7%	60.3%



## Appendix 3

### Cost Allocations

Department	Fiscal 2025		Fiscal 2026	
	Total Contribution	Projected Compensation	Total Contribution	Projected Compensation
General	\$ 14,463,297	\$ 46,813,781	\$ 15,398,264	\$ 50,230,156
School	15,280,405	49,458,504	16,045,847	52,342,614
School Crossing Guards	-	-	-	-
Water	5,091,908	16,481,118	5,173,725	16,877,032
Workforce Development	140,958	456,241	106,700	348,061
Fire Civilians	431,405	1,396,340	481,834	1,571,774
Police Civilians	1,520,877	4,922,665	1,504,264	4,907,010
<b>Total</b>	<b>36,928,850</b>	<b>119,528,619</b>	<b>38,710,634</b>	<b>126,276,647</b>

## Appendix 4 – Glossary

### Actuarial Accrued Liability (AAL)

The difference between the Present Value of Future Benefits and the Present Value of Future Normal Costs or the portion of the present value of future benefits allocated to service before the valuation date in accordance with the actuarial cost method. Represents the present value of benefits expected to be paid from the plan in the future allocated to service prior to the date of the measurement.

### Actuarial Assumptions

Estimates or projections of future plan experience such as investment return, expected lifetimes and the likelihood of receiving a pension from the pension plan. Demographic, or “people” assumptions include rates of mortality, retirement and separation. Economic, or “money” assumptions, include expected investment return, inflation and salary increases. Assumptions of a long-term nature are representative of average expectations (i.e., they will not be exactly realized in every year, however over an extended period are a reasonable projection of future outcomes).

### Actuarial Cost Method

A procedure for allocating the Present Value of Future Benefits into the Present Value of Future Normal Costs and the Actuarial Accrued Liability. Also known as the “funding method”.

### Actuarial or Experience Gain or Loss

A measure of the difference between actual experience and experience anticipated by a set of Actuarial Assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used. Such gains or losses are not actual economic gains or losses immediately incurred by a plan, as experience in future years could offset the effect of experience in a single year due to the typically long-term average nature of actuarial assumptions.

### Actuarial Value of Assets (AVA)

The value of the assets as of a given date, used by the actuary for valuation purposes. The AVA may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially determined contribution (ADC).

### Actuarially Determined Contribution (ADC)

The employer’s periodic determined contribution to a pension plan, calculated in accordance with the assumptions and methods used by the plan actuary.

### Amortization Method

A procedure for payment of the Unfunded Actuarial Accrued Liability (UAAL) by means of periodic contributions of interest and principal. The components of the amortization payment for the UAAL includes the amortization period length, amortization payment increase (level dollar or level percentage of pay), and amortization type (closed or open).

### Funded Ratio

The actuarial value of assets expressed as a percentage of the plan’s actuarial accrued liability.



#### **Low-Default-Risk Obligation Measure (LDRM)**

The present value of benefits accrued at the valuation date using actuarial assumptions that are generally the same as those used in determining the plan's funding liability, with the discount rate changed to reflect the expected return on a low-default-risk investment portfolio. For plans using a funding method that does not quantify gains and losses annually (but rather spreads them over future years through the changes in the normal cost), the actuarial cost method is also changed to reflect a different pattern of allocating costs to historical periods than is used to determine the ADC.

#### **Market Value of Assets (MVA)**

The value of the assets as of a given date held in the trust available to pay for benefits of the pension plan.

#### **Normal Cost**

That portion of the Present Value of Future Benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

#### **Present Value of Future Benefits (PVFB)**

The present value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

#### **Present Value of Future Normal Cost (PVFNC)**

The portion of the Present Value of Future Benefits (PVFB) allocated to future service.

#### **Unfunded Actuarial Accrued Liabilities (UAAL)**

The difference between the Actuarial Accrued Liability (AAL) and the Actuarial Value of Assets (AVA).



**Bolton**

**City of Providence, RI**  
2024 Annual Actuarial Report

March 12, 2025

# AGENDA

Valuation Results

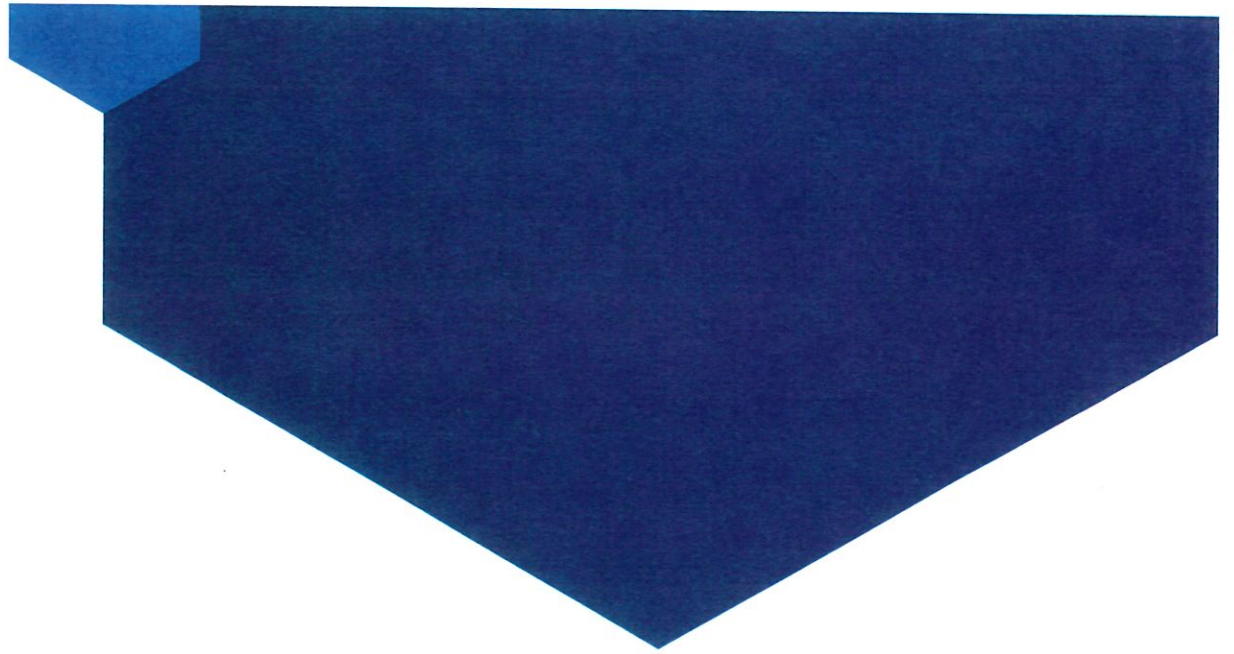
Emerging Topics

Other Updates

Discussion

**B**

**B**



# VALUATION RESULTS



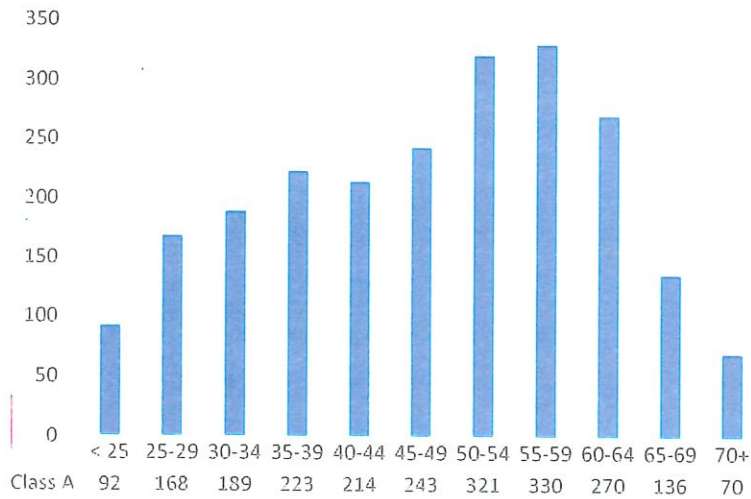


# Valuation Results

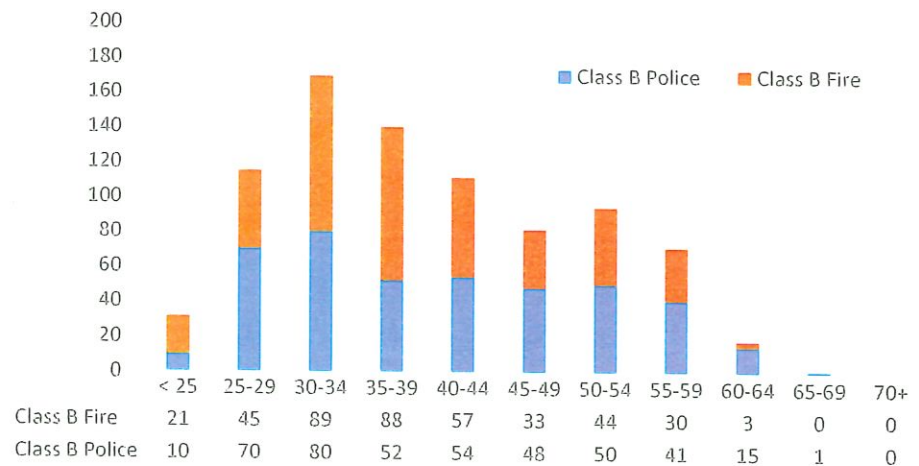
- **July 1, 2024 Funded Status (AVA): 28.0%**
  - Versus 26.3% last year
- **FYE 2026 ADC Rate: 60.33%**
  - Versus 60.69% last year
- **Key Drivers**
  - Payroll growth: 5.2%
  - Change in member contribution rates
  - Strong investment performance

# Demographics

Class A - Active Members by Age Group



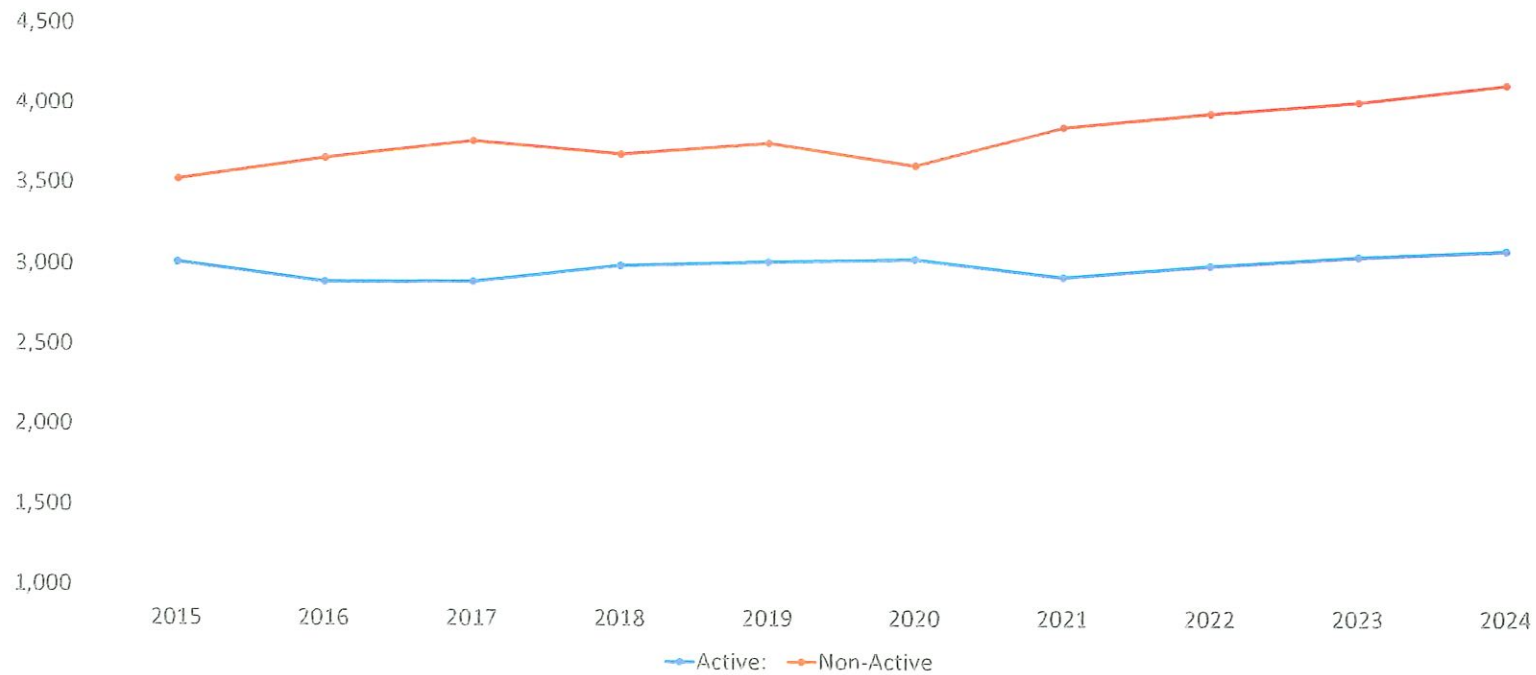
Class B - Active Members by Age Group



- Different Age Profiles for Class A and Class B
- Fire Skews Younger Than Police



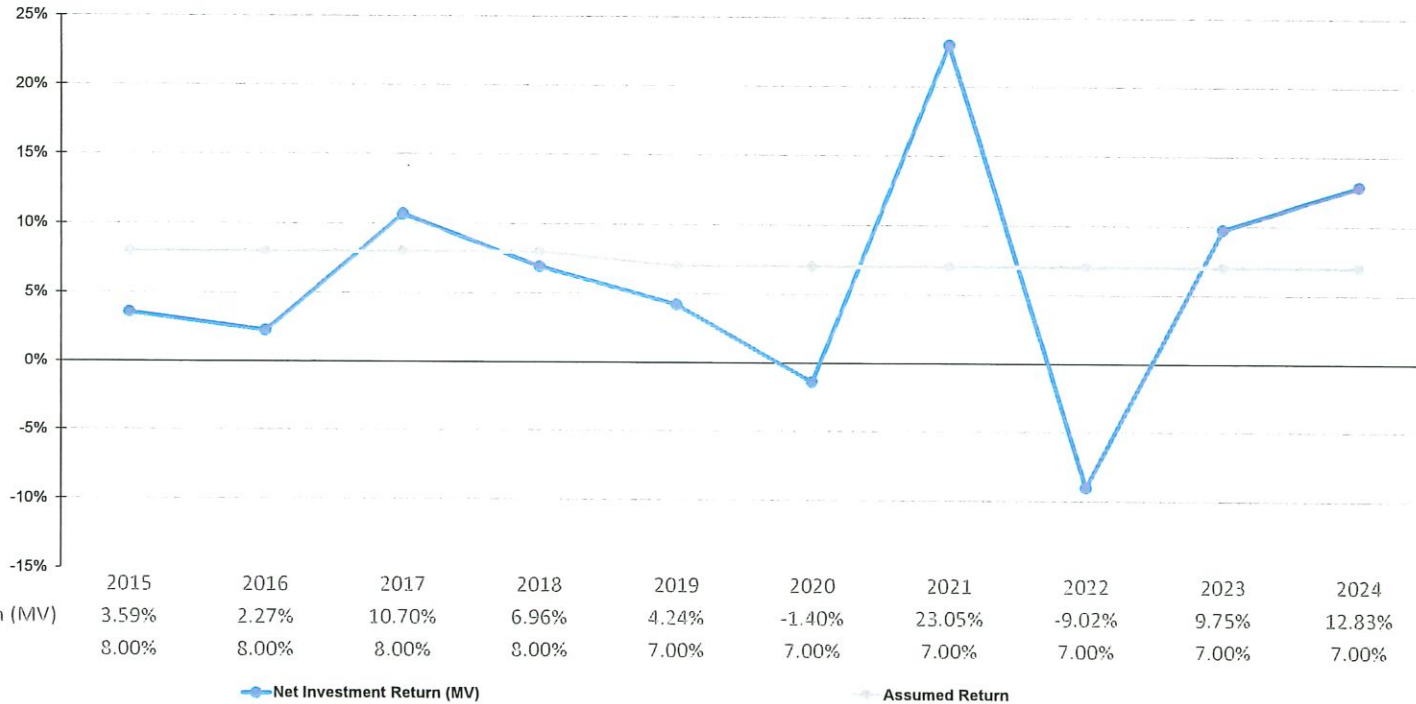
# Demographics



- **Stable Active Group**
- **Growing Inactive Group**



# Investment Returns



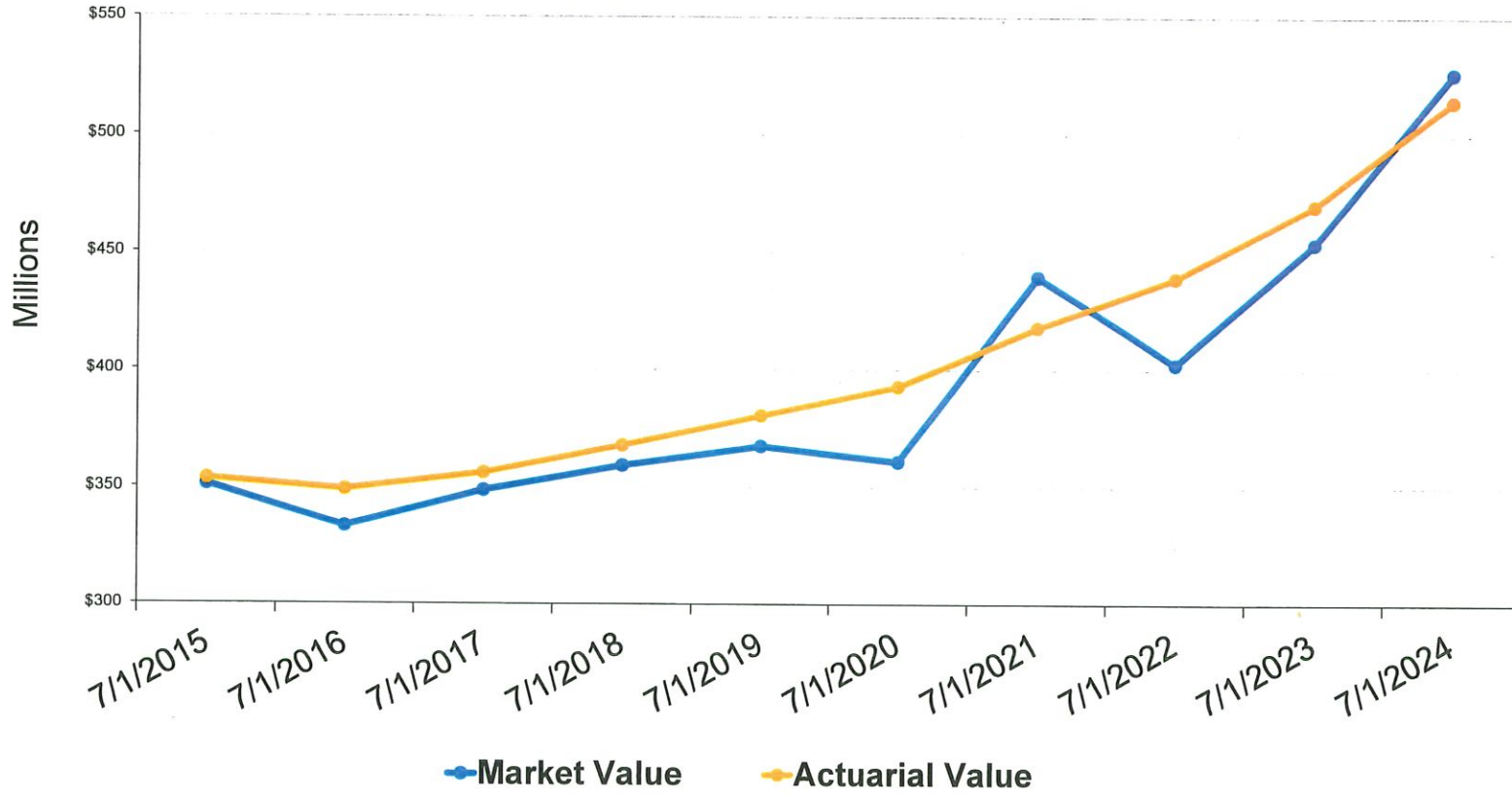
Net Investment Return (MV)  
Assumed Return

Year	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Net Investment Return (MV)	3.59%	2.27%	10.70%	6.96%	4.24%	-1.40%	23.05%	-9.02%	9.75%	12.83%
Assumed Return	8.00%	8.00%	8.00%	8.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%

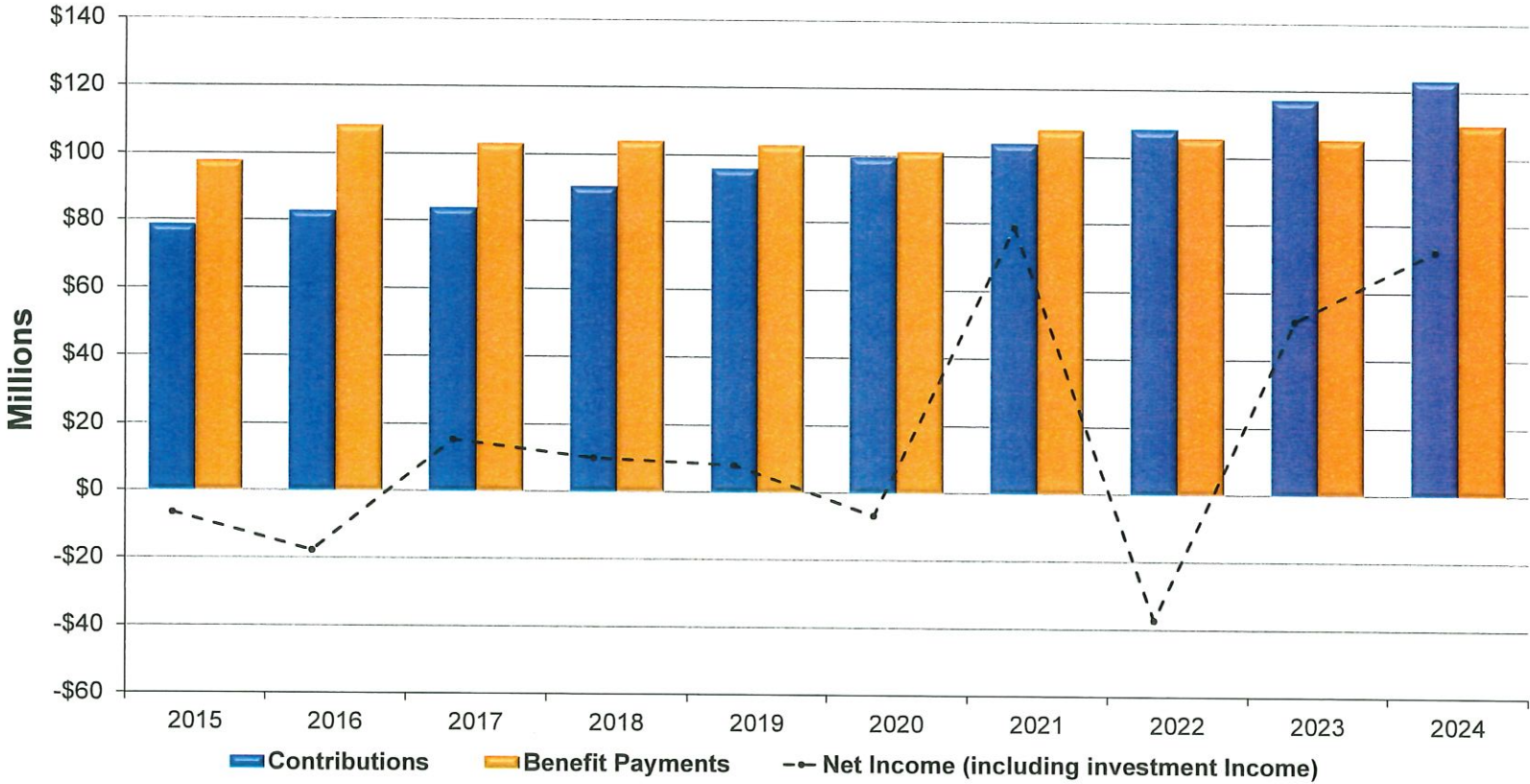
Average Rates of Return	Market Value	Actuarial Value
Most recent year return	12.8%	6.5%
Most recent five-year average return	6.4%	5.3%
Most recent ten-year average return	6.0%	6.3%



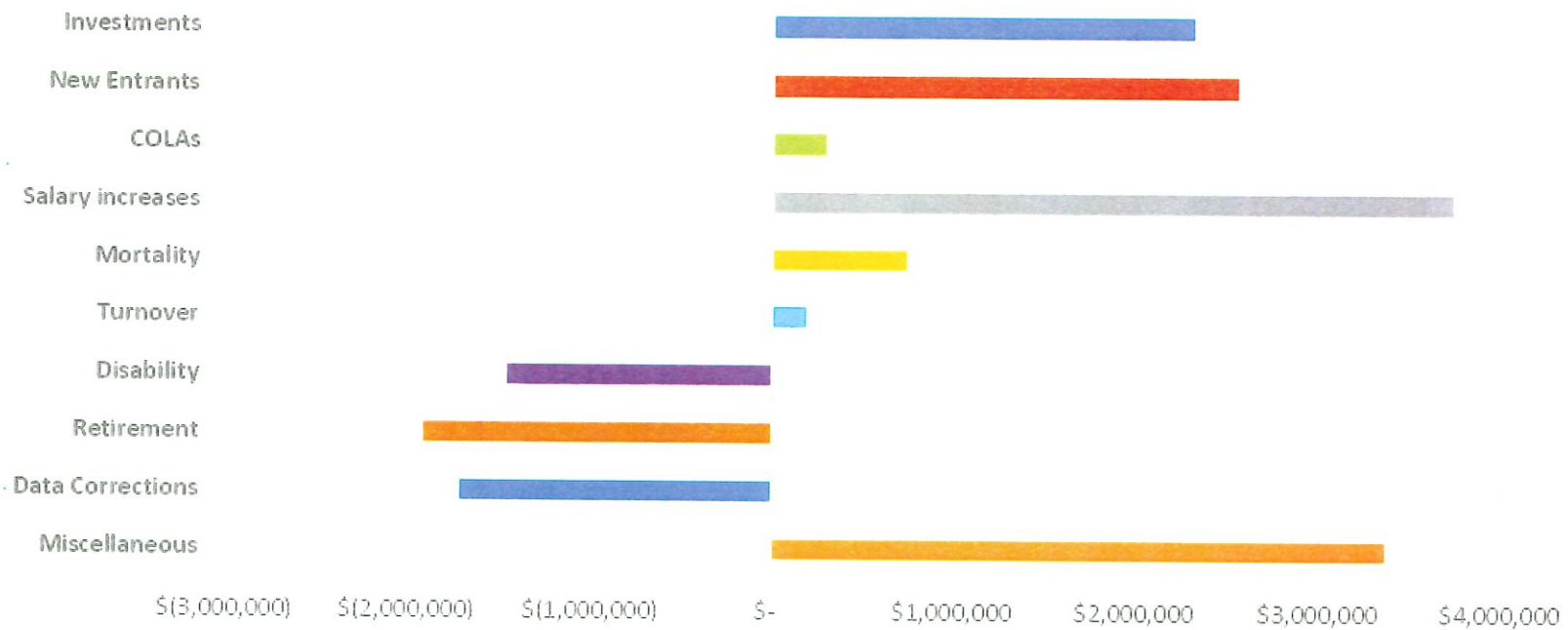
# Asset Smoothing Effects



# Historical Cash Flows



# (Gain)/Loss Analysis



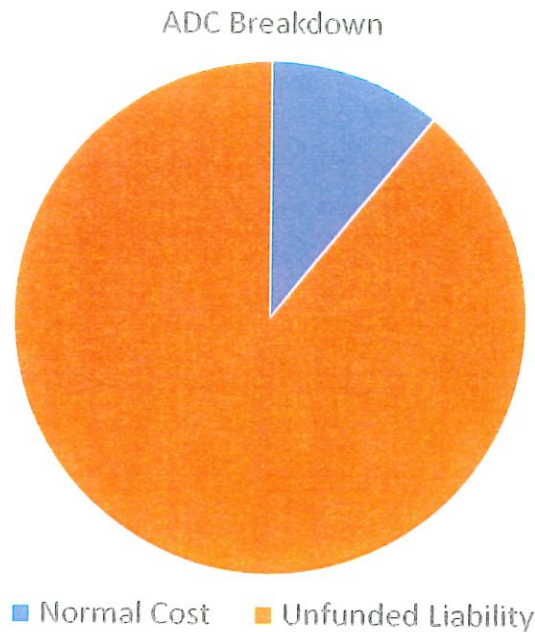
# Annual Actuarially Determined Contribution (ADC)

	FYE 2024	FYE 2025	FYE 2026
ADC	\$104,943,383	\$112,272,205	\$117,805,823
Percent of Payroll	60.60%	60.69%	60.33%

- **FY 2026 ADC in dollars is up 5% from FY 2025**
  - Within range of previously projected cost
- **Primary drivers of the increase**
  - Payroll increases
  - Deferred Investment losses



# Annual Actuarially Determined Contribution (ADC)



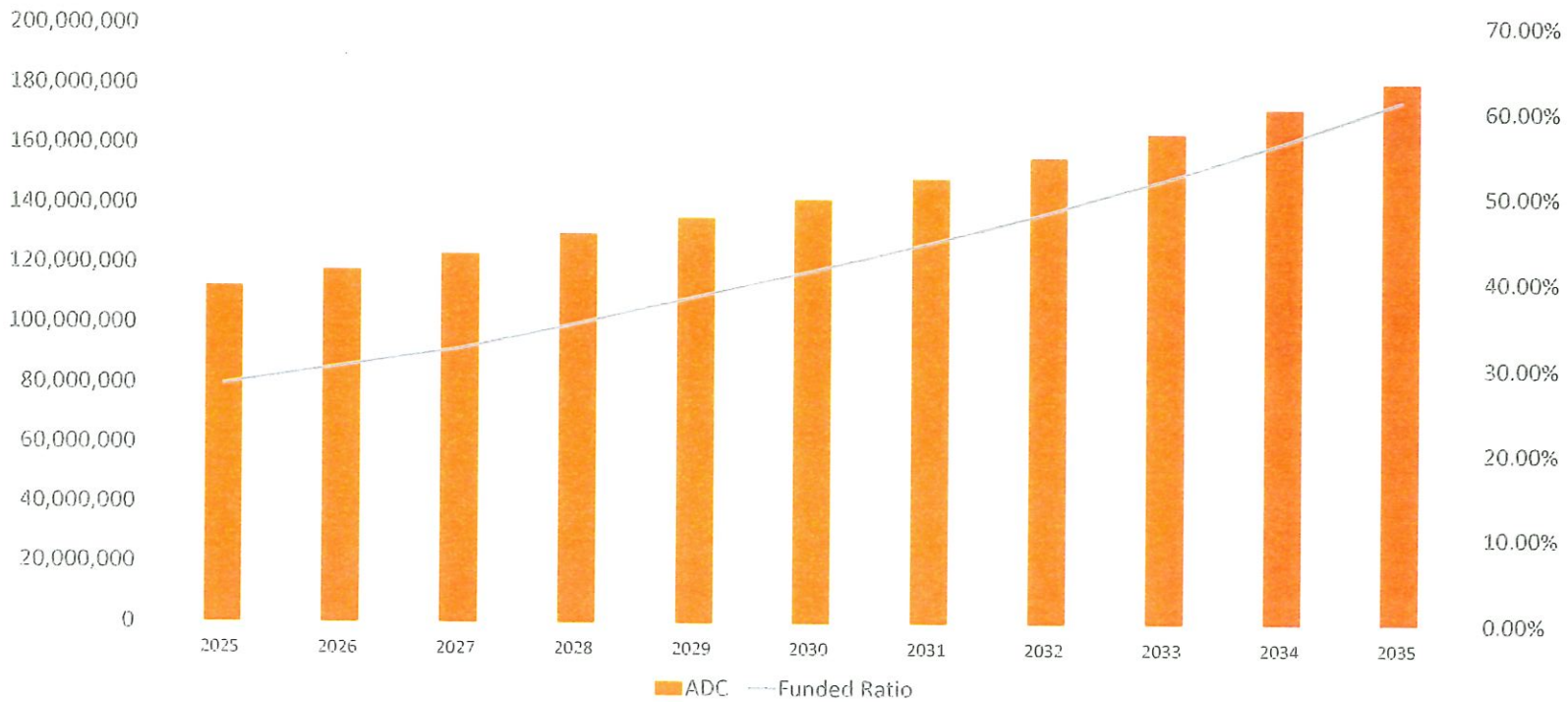
- **Primarily (89%) Paydown Of Unfunded Liability**



# AVA Funded Ratio – Historical and Current



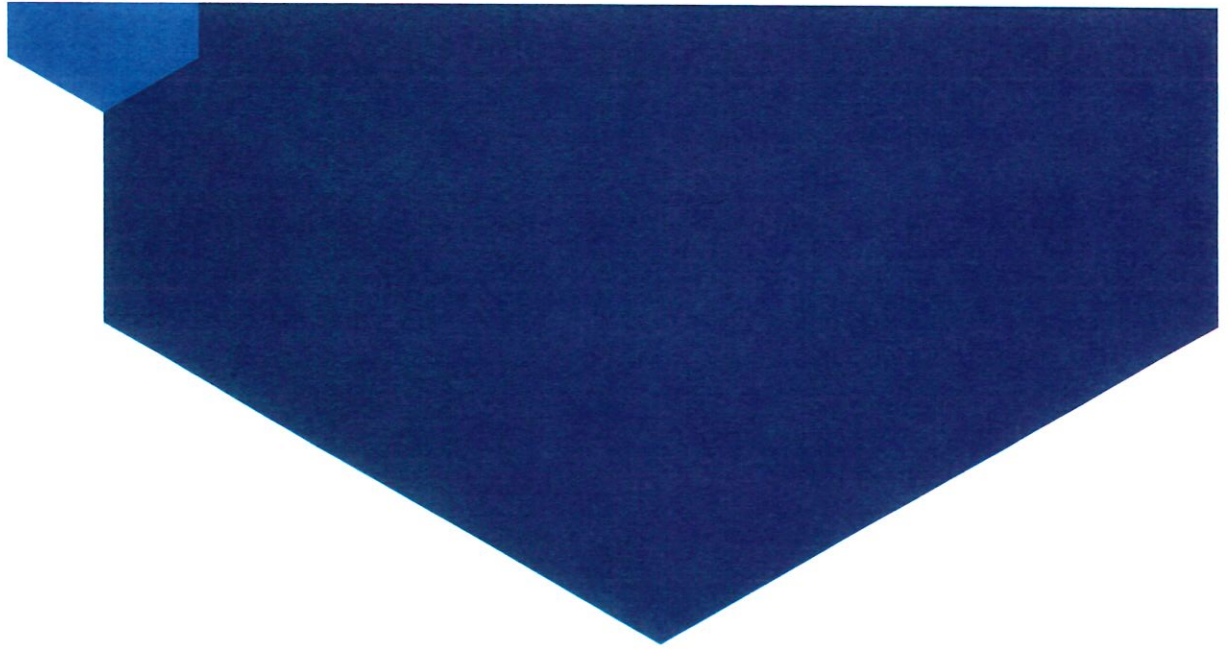
# Funding Forecast



- **Funding Policy:**
  - 100% funded in 16 years
  - 5.3% increase in unfunded paydown each year



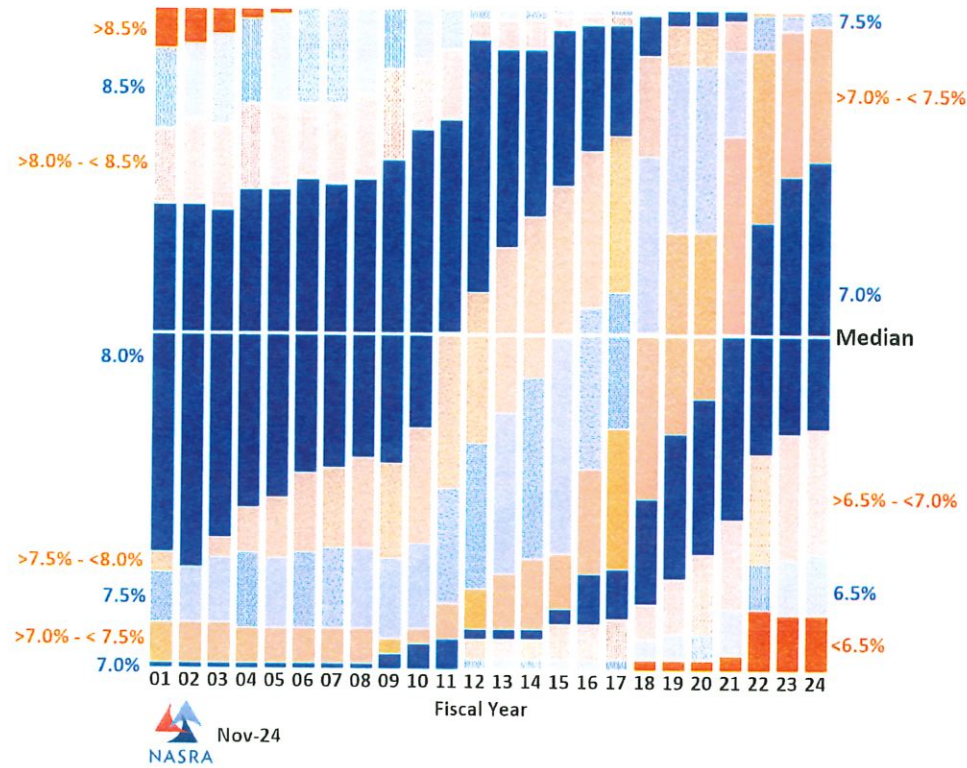
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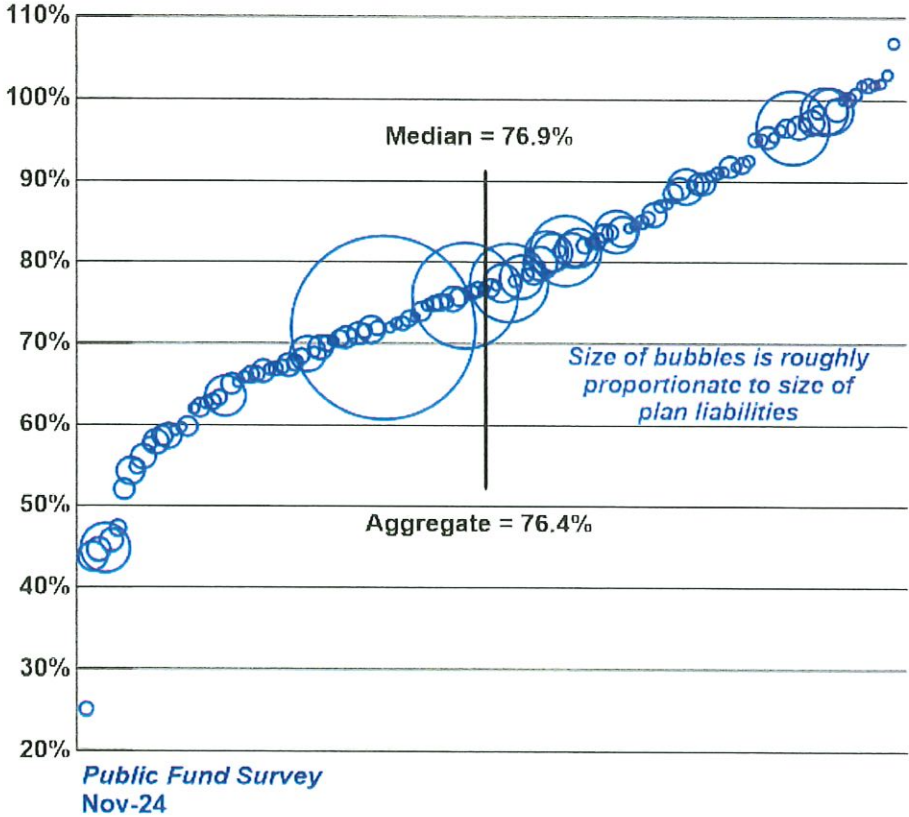
# INDUSTRY COMPARISONS



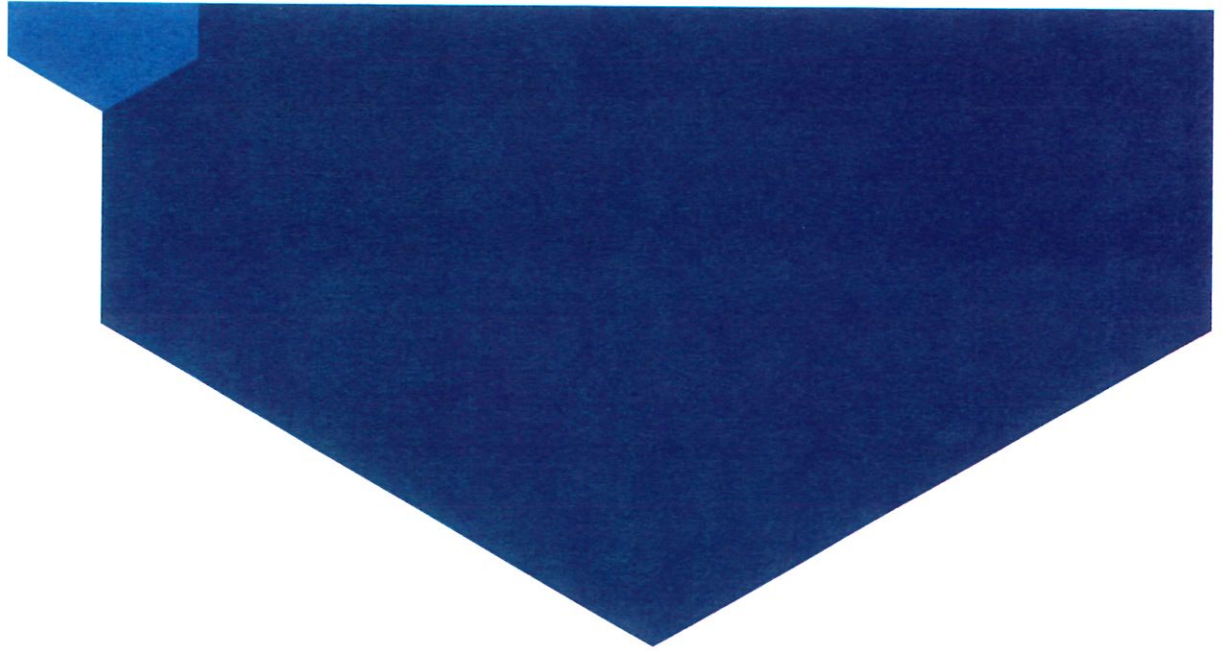
# NASRA Discount Rate Survey



# NASRA Funded Ratio Survey



**B**



# EMERGING TOPICS





# Emerging Topics

## FUNDING POLICY

- Volatility exposure high
- May not be sustainable

## EXPERIENCE STUDY

- In process
- Demographic pattern changes
- Economic changes

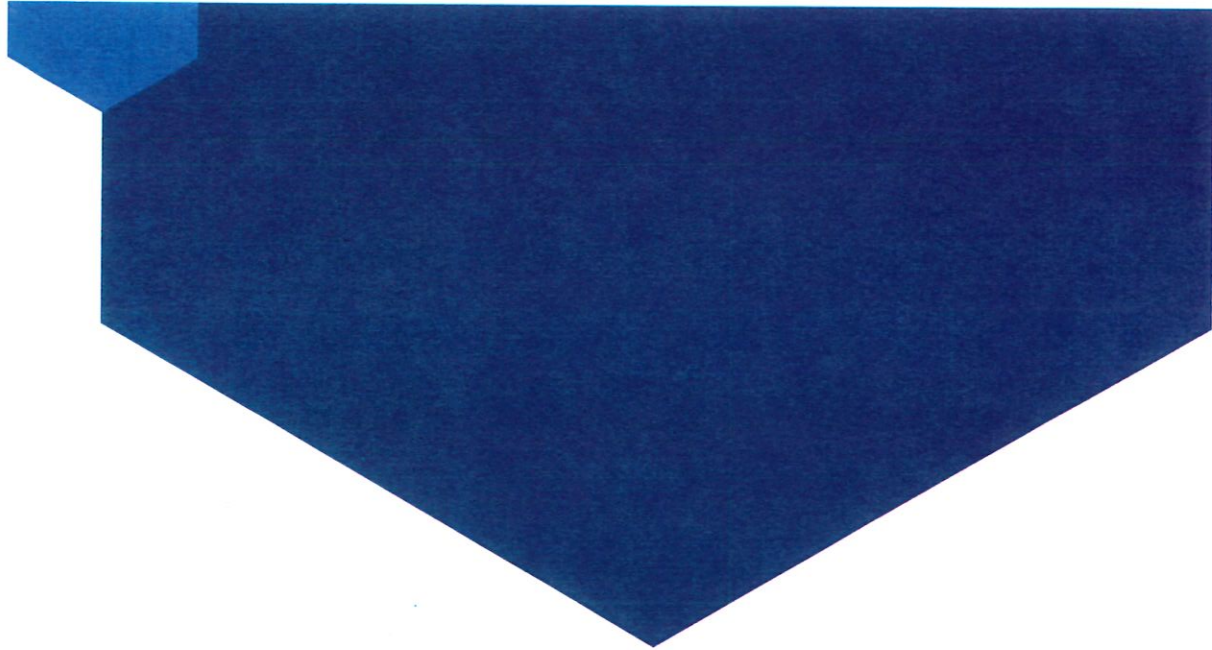
## INFLATION

- Uncertain short-term outlook

## EVOLVING WORKFORCE

- Attraction and Retention needs
- Potentially larger "post retirement" workforce
  - Adjust offerings to appeal to this group?

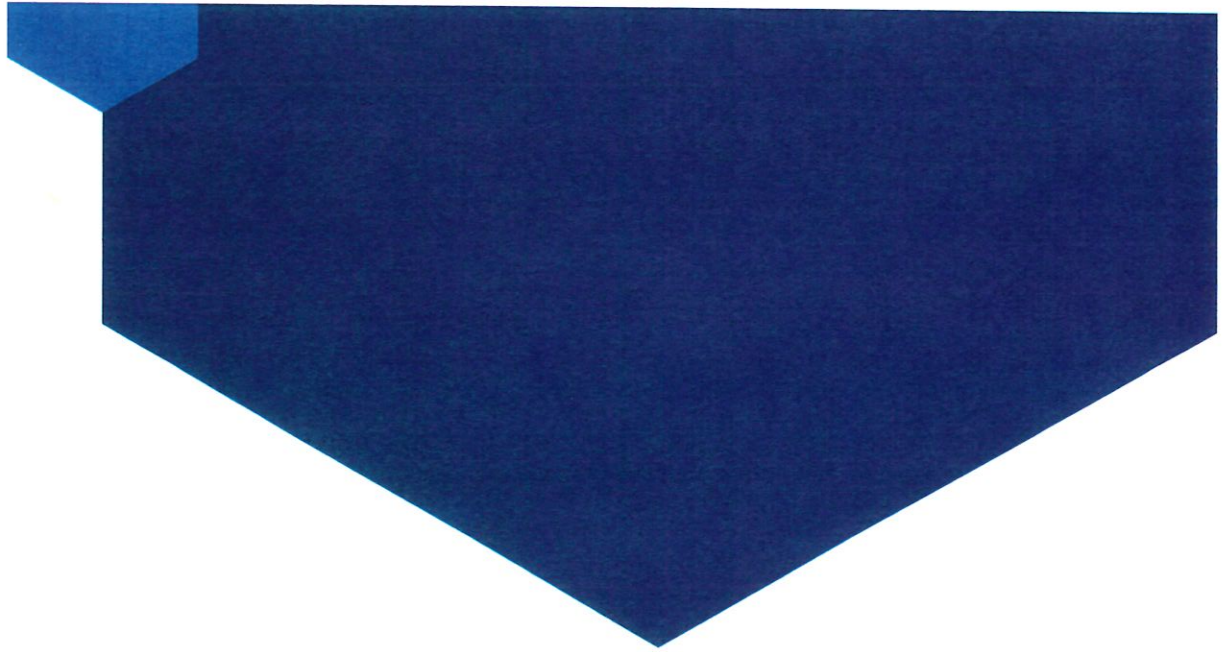
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# PROVIDENCE UPDATES



**B**



# DISCUSSION



**Bolton**