

FISCAL YEAR 2016
EDWARD BYRNE MEMORIAL
JUSTICE ASSISTANCE GRANT APPLICATION
SUBMITTED BY THE
PROVIDENCE POLICE DEPARTMENT



Hugh T. Clements, Jr.
Chief of Police

Steven M. Paré
Commissioner of Public Safety

Jorge O. Elorza
Mayor

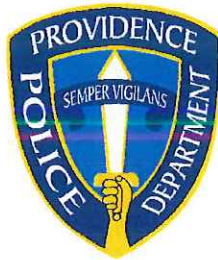
Providence Police Department
325 Washington Street
Providence, Rhode Island 02903
"Building Pride in Providence"

IN CITY COUNCIL
JUL 07 2016

READ
WHEREUPON IT IS ORDERED THAT
THE SAME BE RECEIVED.
Low D. Hys CLERK

Steven M. Paré
Commissioner of Public Safety

Hugh T. Clements, Jr.
Chief of Police



Jorge O. Elorza
Mayor

Providence Police Department
"Building Pride in Providence"

June 24, 2016

Mr. Luis A. Aponte
President
Providence City Council
Providence City Hall
Providence, Rhode Island 02903

Subject: Fiscal Year 2016 Edward Byrne Memorial Justice Assistance Grant Application

Dear President Aponte:

The Providence Police Department is applying for federal funding under the Fiscal Year 2016 Edward Byrne Memorial Justice Assistance Grant Program. The Department received authorization to apply for \$225,539.00 in funding.

As a prerequisite to receiving these funds, the Department is required to provide a copy of the application to the Providence City Council for comment. Therefore, attached is a copy of the application that includes a program abstract, narrative, and budget.

In the application, the Department is requesting funding to conduct targeted enforcement patrols and contract with Family Service of Rhode Island for the services of a part-time bilingual police liaison, and place a public notice advertisement in the Providence Journal as required under the program.

If you have any questions concerning the application, please contact Michael O'Toole at (401) 243-6372. Thank you for your assistance in this matter.

Sincerely yours,

A handwritten signature in black ink, which appears to read 'Hugh T. Clements, Jr.'.

Hugh T. Clements, Jr.
Colonel
Chief of Police

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**Providence Police Department
FY16 Edward Byrne Memorial Justice Assistance Grant
Program Abstract**

I. Name: Providence Police Department

II. Title: Relationship Building with the Providence Community

III. Goal 1: Reduce violent crime in the City of Providence.

Goal 2: Enhance enforcement and investigative efforts by assessing officer deployment strategies based on crime statistics, crime trends, and “hot spot” maps that track gun, gang, robbery, burglary, and drug-related crimes.

Goal 3: Conduct foot, bike, and sector car patrols as determined by the Command Staff and District Lieutenants.

IV. Description of Strategies:

The funds will be used to fund overtime to sustain our efforts in the fight against guns, gangs, violent and property crime, and contract for the services of a part-time bilingual police liaison. Specifically, these funds will enable the Providence Police to perform the following:

1. Conduct targeted enforcement patrols in known “hotspots” and high crime neighborhoods and in the nightclub district;
2. Increase police visibility by conducting extended foot, bike, and sector car patrols;
3. Contract for the services of a part-time bilingual police liaison to respond to calls requiring immediate crisis intervention, assessing the basic and immediate needs of individuals and families in crisis and providing advocacy and follow-up services as needed.
4. Build stronger alliances with community and neighborhood groups that promote partnerships, problem-solving, mediation, mentoring, and creating alternatives to violence; and,
5. Improve department productivity by tracking district performance through CompStat data supplemented with Crime Reports.com produced crime maps and reports.

V. Project Identifiers: community policing, community-based programs, family violence, overtime, and violent crime.

Program Narrative

The City of Providence is the state capital of Rhode Island and is the third largest city in New England. Since its founding in 1636, the City of Providence has been the economic, industrial, and cultural center of Rhode Island. According to 2014 American Community Survey data, Providence has a population of 179,154 and an urban population density of 9,736 people per square mile. The city experiences the majority (70%) of the state's violent crime.

Providence is one of the poorest cities in the Northeast. Approximately 29% of the city's 179,154 residents have incomes below the federal poverty level with a median household income of \$37,632 compared to \$56,361 statewide. Over 23% of the city's households earn less than \$15,000/year; 23% of households receive SNAP benefits, including a majority of the city's children. Unemployment and underemployment are significant challenges that contribute to community and household instability. Based on 2010-2014 American Community Survey data (combined due to limited sample size), the city has an unemployment rate of 13.7 percent. The Providence Schools have a 21 percent student mobility rate.

Providence is home to a diverse community, with a population that is 16% Black, 38% Hispanic or Latino, 38% White, 6% Asian, and 6% Multi-Racial. Over 47% of Providence residents speak a language other than English as compared to just 21% of residents statewide.

Providence is bound by major roadways and interstate highways that afford easy access into and out of the city. Consequently, this makes Providence a popular distribution center for drugs, weapons, and a vulnerable target for gang infiltration and violent crime. The challenging local and regional economy further spurs these challenges.

The drug problem is particularly acute in Providence. According to data from SAMHSA, Rhode Island has the highest percentage in the nation of residents 12 and older who use illicit

drugs and the highest rate of illicit drug dependence or abuse amongst 18-25 year olds.

Additionally, Rhode Island has the highest percentages of cocaine and marijuana use in the nation, as well as the highest alcohol use rate. The state also has the highest percentage of persons aged 12 and older needing but not receiving treatment for illicit drug use problems.

Providence is home too much of the state's drug trade and experiences significant drug use both from residents and others who come to the city to purchase and use drugs.

Despite these challenges, the Providence Police Department continues to adhere to its mission of reducing crime, reducing fear and disorder, and enhancing homeland security awareness throughout Providence neighborhoods while maintaining a special focus on violent crime and illicit drug proliferation. The following table confirms the Department's dedication in fulfilling their mission and reflects an overall drop in crime of over 20% in two years.

| Providence Police Department Crime Trend Comparison 2013 – 2015 as of April 20, 2016 | | | | |
|---|-------|-------|-------|---------|
| Category | 2013 | 2014 | 2015 | Change |
| Murder | 14 | 20 | 15 | 6.67% |
| Sexual Offenses | 139 | 135 | 169 | 21.58% |
| Robbery | 432 | 308 | 310 | -25.93% |
| Aggravated Assault | 636 | 500 | 605 | -4.87% |
| Burglary | 1,893 | 1,726 | 1,364 | -27.95% |
| Motor Vehicle Theft | 989 | 809 | 569 | -42.47% |
| Larceny | 5,430 | 4,508 | 4,445 | -18.14% |
| Total Crime | 9,533 | 7,952 | 7,477 | -21.57% |

The Department's Gang Intervention Unit continues to monitor the activities of the 23 highly organized and violent gangs operating in the city. The gangs consist of the following: C-Block, Get Money Team, Hartford Avenue, Manton, MOP, Lenox 138, Throw Back for Days, H Block/Hell Block, Providence Street Boyz, Oriental Rascals, Young Bloods, Laos Pride, Hanover Street Boyz, Asian Boyz Hillside, Young Infamous Goons, Young Gunnaz, Latin Kings, Tiny Rascal Gang, Mara Salvatrucha (MS-13), Original Crip Gang, Cambodian Nasty Boyz, Trinitarios, and the Dark Side Rascals.

The Violent Crime Task Force continues to focus on the apprehension of violent criminals not just the confiscation of illegal guns. The Task Force's efforts are paying dividends because the number of shootings has steadily decreased from 100, 92, and 81 during the period of 2013 through 2015 respectively.

In order to combat illegal activity, the Department continues to deploy targeted enforcement patrols in known "hot spots" and in high crime neighborhoods. The Investigative Division conducts short and long-term investigations of gun, gang, robbery, drug-related, and property crimes. The Investigative Division takes a targeted approach: focusing on nighttime hours and on weekends. This approach is statistically driven because 50% of all robberies occur 7pm and 1am and more than half of all shootings take place between 10pm and 3am. Additionally, 56% of all shootings take place on the weekend and 42% of aggravated assaults also occur on the weekend (source: Providence Police Department).

Goals and Objectives

The goals and objectives of the Providence Police Department's FY16 JAG Program are as follows:

Goal 1: Reduce violent crime in the City of Providence.

Objectives

- Conduct short and long-term investigations into gun, gang, robbery, burglary, and drug-related crimes.
- Combine targeted enforcement strategies with community outreach efforts to enlist the citizenry's help in taking back their neighborhoods.
- Target violent offenders and known drug dealers who defy neighborhood and community efforts to improve the quality of life within a neighborhood.
- Build stronger alliances with community and neighborhood groups that promote partnerships, problem-solving, mediation, mentoring and creating alternatives to violence.
- Enhance community, civic, and law enforcement partnerships by maximizing attendance at police/neighborhood meetings.
- Expand the partnership with the nonviolence Street Workers Outreach Program to mediate problems and disputes before they escalate.

Goal 2: Enhance enforcement and investigative efforts by assessing officer deployment

strategies based on crime statistics, crime trends, place-based policing coupled with “hot spot” maps that track gun, gang, robbery, burglary, and drug-related crime activity.

Objectives

- Produce custom CompStat reports and maps that track violent, property, and other crime for each district by week, by previous 28-day period, and year-to-date.
- Improve department productivity by tracking district performance through CompStat data supplemented with crime maps and reports.
- Review crime statistics, crime trends, and field interview reports to assess current crime-fighting strategy and modify as necessary.

Goal 3: Conduct foot, bike, and sector car patrols as determined by the Command Staff and District Lieutenants.

Objectives

- Increase police visibility.
- Conduct intelligence-based patrols in known “hotspots,” high crime neighborhoods, and in the nightclub district.

Community Partnerships and Coordinated Efforts

As part of its crime-fighting strategy, the Department continues to embrace the community policing philosophy with a special emphasis on its three foundations of: partnership, prevention, and problem solving. Based on these foundations, the Department formed and expanded existing partnerships and created innovative programs geared toward crime prevention and community problem solving. These agencies include: the U.S. Attorney's Office, the Federal Bureau of Investigation, the Bureau of Alcohol, Tobacco and Firearms, the Rhode Island State Police, the Department of Corrections Parole and Probation Office, and the Department of the Attorney General. The Department also created new and/or expanded partnerships with social service and community-based organizations such as: the StreetWorkers Outreach Program, Family Service of Rhode Island, the Providence after School Alliance, and the Providence Local Initiatives Support Corporation.

The Department relies on its internal CompStat system to produce timely and accurate crime reports. The system enables the Department to implement data collection, strengthen its analytical capability, and accurately monitor violent, property, and other crime trends. The Department utilizes CrimeReports.com to share crime data and trends with the public. CrimeReports.com provides crime statistics coupled with customizable graphs, charts, and maps by police district and neighborhood. Finally, it also features a TipSoft function which enables the public to submit anonymous tips to the Providence Police. The Department is committed to working in partnership with the community to make Providence a safer and better place for all.

The Department will link the initiatives funded under this grant to those funded with operating funds and other external funding sources.

Program Evaluation

The Providence Police Department will collect and analyze the following performance measures:

- Number of arrests by crime category,
- Number, caliber, and type of guns seized,
- Number of community guns seized,
- Number of field interviews conducted,
- Number of homicides, aggravated assaults, and robberies committed with a firearm,
- Number of gang investigations conducted and number of arrests,
- Number of specialized gun, gang, and/or robbery task forces in operation during a reporting period,
- Number of officers receiving specialized training,
- Number of Shots Fired Calls for Service,
- Number of Drug Related Calls for Service, and

The Department will conduct periodic analyses of these performance measures and make the necessary adjustments to ensure optimal effectiveness of officer deployments and its crime-fighting strategies.

Organizational Capacity

This grant will be overseen by Police Chief Hugh Clements, Jr., who has over 30 years' experience in the Department. He is responsible for developing the Department's goals and overseeing the Department's day-to-day operations. Chief Clements is a big proponent of working in partnership with law enforcement and social and community-based agencies to create innovative public safety and community-based programs. Chief Clements will be assisted by Providence Deputy Commissioner of Public Safety Michael O'Toole. Mr. O'Toole has a Master

in Business Administration and a Juris Doctorate and over 20 years of progressive experience in the grants administration and program development arenas. He is a valuable contributor to the Department and has made numerous contributions such as: overseeing the administration of over \$35 million in federal grant funding, assisting in technology projects, and handling special projects as assigned. The grant's financial reporting will be handled by Mrs. Elaine Richards the Department of Public Safety's new Chief Fiscal Officer. Mrs. Richards has over 30 years in the public finance arena. Mrs. Richards is responsible for the administration, budgeting, and fiscal oversight of the Department's \$72 million operating budget.

In closing, the Providence Police Department looks forward to a favorable response concerning this application so it can continue to make Providence a safer place for those who live, work, and visit.

**FY16 EDWARD BYRNE MEMORIAL
JUSTICE ASSISTANCE GRANT
REVISED BUDGET WORKSHEET AND NARRATIVE**

The Providence Police Department is eligible to apply for \$225,539.00 in funding under the FY16 Edward Byrne Memorial Justice Assistance Grant (JAG) Program. The program period is October 1, 2015, through September 30, 2019. Specifically, the funds will be used to pay personnel (overtime) to conduct targeted enforcement patrols and contract with Family Service of Rhode Island for the services of a part-time Bilingual Police Liaison. The proposed budget is as follows:

A). Personnel (Overtime) = \$193,115.99:

The personnel costs consist of overtime expenses incurred by the Investigative and Patrol Divisions. The overtime will be deployed based on an analysis of crime statistics, crime trends, field interviews and reports. Specifically, funds will be used to conduct targeted enforcement patrols in known “hotspot” areas and high crime neighborhoods; increase police visibility by conducting extended foot, bike, and sector car patrols; and conduct short and long-term investigations of gun, gang, drug, and robbery-related crimes. Funds may also be allocated to assign officers to after-school programs that focus on social and academic enrichment programs, life skills, sports activities, team building, mentoring, and wellness programs. A cost breakdown by rank is as follows:

| Personnel by Rank | Number of Hours | Overtime Hourly Rate | Total Overtime Expenses |
|----------------------------------|--------------------|-------------------------|----------------------------|
| Patrol Officers | 1,945.05 | \$41.13 | \$80,000.00 |
| Detectives | 976.99 | \$46.06 | \$45,000.00 |
| Sergeants | 851.63 | \$52.84 | \$45,000.00 |
| Lieutenants | 400.69 | \$57.69 | \$23,115.99 |
| Total Personnel (Overtime) Costs | | | \$193,115.99 |

The total personnel (overtime) costs are \$193,115.99.

B). Travel & Training = \$0.00:

Not applicable.

C). Equipment = \$0.00:

Not applicable.

D). Supplies = \$0.00:

Not applicable.

E). Contracted Services = \$32,000.00:

The Providence Police will contract with Family Service of Rhode Island for the services of a part-time Bilingual Police Liaison. The Bilingual Police Liaison will ride 5 nights a week with police officers while on active duty patrols and is available to assist and counsel children and families in crisis. She will be assigned to the "Police Go Team" and assist the Program Director with providing crisis intervention, serve as an interpreter, interview potential clients and recommend appropriate program assignments.

The contract shall begin on July 1, 2016, and end on June 30, 2017, and breaks down as follows: part-time salary for the Police Liaison \$20,197 (\$19.42/hour x 20hrs/week x 52 weeks); fringe benefits \$6,059 (salary @ 30%); cell phone \$600 (\$50/month x 12); on call beeper \$240 (\$20/month x 12); agency voicemail \$150 (\$12.50/month x 12); program and office supplies \$162; e-learning training \$50; and professional liability allocation \$45. The contract will also include a management allocation of \$4,497 (Expenses = \$27,503) x 16.35% Federal Indirect Cost Rate) to cover financial, data, and quality assurance support services.

F). Other Cost = \$423.01:

The \$423.01 is to cover the cost of placing a "public notice ad" in the Providence Journal's Legal Notices section. The ad ran on Friday, June 24th, Saturday, June 25th, and Sunday, June 26th, 2016.

Budget Summary

The following summary represents the total budget of \$225,539.00 for the Providence Police Department's FY16 Edward Byrne Memorial JAG Program.

| Budget Category | Proposed Budget |
|-------------------------|-----------------|
| A). Personnel | \$193,115.99 |
| B). Travel & Training | \$0.00 |
| C). Equipment | \$0.00 |
| D). Supplies | \$0.00 |
| E). Contracted Services | \$32,000.00 |
| F). Other Cost | \$423.01 |
| Total Project Costs | \$225,539.00 |

Federal Amount Request: \$225,539.00

Non-Federal Amount: \$0.00