

THE CITY OF PROVIDENCE  
STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

# RESOLUTION OF THE CITY COUNCIL

No. 111

Approved February 21, 1964

RESOLVED,

That the accompanying Workable Program for Community Improvement for Elimination and Prevention of Slums and Blight in Providence, Rhode Island for 1964-1965 as submitted by the Urban Renewal Coordinator be approved.

IN CITY COUNCIL

FEB 20 1964

READ and PASSED

*[Signature]*  
.....  
ACTING President  
*[Signature]*  
.....  
Clerk

APPROVED

FEB 21 1964

*[Signature]*  
.....  
ACTING MAYOR

RESOLUTION  
OF THE  
CITY COUNCIL

IN CITY  
COUNCIL

FEB 6 - 1964

FIRST READING  
REFERRED TO COMMITTEE ON  
ORDINANCES.....

*Theresa Lopez*, CLERK

THE COMMITTEE ON

*Ordinances*.....

APPROVED PASSAGE OF  
THE VILLAGER RESOLUTION

*Theresa Lopez*  
2-14-64  
*Clark*

*Mr. Waples, by request*

1964 FEB 11

FEB 3 2 56 PM '64  
DEPT. OF CITY CLERK  
PROVIDENCE, R.I.

This form is designed to elicit from the community the information needed to determine whether it has a Workable Program meeting the requirements of Section 101(c) of the Housing Act of 1949, as amended. The HHFA booklet "Workable Program for Community Improvement", and related written material, should be used in preparing the form. It gives the specific requirements that must be met to qualify for Program recertification as well as policy guidance. All questions on the form must be answered or adequate explanations given. Additional pages should be attached where needed to permit a full presentation of the local Program. Submit an original and three copies to the HHFA Regional Office.

CITY OR TOWN	COUNTY	STATE
Providence	Providence	Rhode Island

FORM OF GOVERNMENT

Charter - authorized strong Mayor and City Council elected by wards.

PRINCIPAL SOURCES OF EMPLOYMENT

Manufacturing 43.257%; Wholesale & Retail Trade 23.512%; Finance, Insurance and Real Estate 10.529%; Service Industries 9.427%; and Construction 4.186%\*\*\*.

POPULATION, 1950 CENSUS	POPULATION, 1960 CENSUS	POPULATION, CURRENT ESTIMATE
248,674	207,498	195,000

Housing-1960 Census

Total No. of Housing Units

73,027

Total No. Substandard and Deficient Units

19,643

—Dilapidated Units

2,253

—Deteriorating Units

10,454

—Sound Units lacking some or all plumbing facilities

6,936

THIS PROGRAM SUBMISSION WAS APPROVED BY THE GOVERNING BODY OF THE COMMUNITY ON:

DATE OF ACTION

By such approval, the governing body confirms its obligation to use its authority and local public and private resources in an effective plan of action to eliminate and prevent slums and blight and to submit an annual Report of Progress to the Administrator of the Housing and Home Finance Agency.

Name and title of the official(s) responsible for preparing this submission and for coordinating the program.

Charles R. Wood, Urban Renewal Coordinator

The following programs of the Housing and Home Finance Agency are being utilized in the community:\*

List attached (Page 1a)

The community plans to utilize the following HHFA programs:\*

List attached (Page 1b)

\*See list on following page. \*\* Available data on current employment includes only those employees covered by the R. I. Employment Security Act. Employees in government, private hospital, colleges and universities and a number of employees in the service industries are not covered by the R. I. Employment Security Act.

The following programs of the Housing and Home Finance Agency are being utilized in the community:

#### FEDERAL HOUSING ADMINISTRATION

Section 220 for housing construction and rehabilitation in urban renewal project areas:

Section 221 (d) (3) for below-market or low-interest rate loans for rental projects to non-profit, limited dividend and cooperative groups and to certain public bodies or agencies:

#### PUBLIC HOUSING ADMINISTRATION

Loans to local housing authorities to help finance construction of public housing and annual contributions to permit operation of the units at low rents with special provisions for housing for the elderly

#### COMMUNITY FACILITIES ADMINISTRATION

Public Works Planning Advances to public agencies to plan needed public works.

College Housing loans to construct student and faculty housing and related facilities.

Housing for the elderly loans to non-profit corporations, consumer cooperatives and certain public bodies or agencies.

#### URBAN RENEWAL ADMINISTRATION

Urban Renewal Project loans and grants for planning, clearing or rehabilitating slum or blighted areas.

Community Renewal Program grants for developing a renewal program for an entire community.

Urban Planning Grants to assist in developing comprehensive plans, including mass transportation planning, for communities under 50,000 population, for communities designated under the Area Redevelopment Act as redevelopment areas, for metropolitan areas, regions and states.

Demonstration Grants for the development and testing of new and improved renewal techniques or methods.

#### FEDERAL NATIONAL MORTGAGE ASSOCIATION

In addition to its Secondary Market Operations FNMA, under its Special Assistance programs, is authorized to support FHA Sections 220 and 221 by purchasing or making advance commitments to purchase insured mortgages.

The community plans to utilize the following HHFA programs:

All those programs indicated on the preceeding list (Page 1a), in addition to

**FEDERAL HOUSING ADMINISTRATION**

Rehabilitation loans of up to \$10,000 and up to 20 years; and

Housing for the elderly and for nursing homes.

**HOUSING AND HOME FINANCE AGENCY PROGRAMS**  
**(PROGRAMS FOR WHICH A WORKABLE PROGRAM IS A PREREQUISITE ARE INDICATED BY °)**

**OFFICE OF THE ADMINISTRATOR**

Mass transportation facility loans to public agencies. Demonstration grant program for mass transportation.

**FEDERAL HOUSING ADMINISTRATION**

In addition to its regular programs for the insurance of home mortgages, rental projects and home improvement loans, there are special programs which include:

- ° Section 220 for housing construction and rehabilitation in urban renewal project areas:
- Section 221 for displaced families and for others of low and moderate income;
- ° Section 221 (d) (3) for below-market or low-interest rate loans for rental projects to non-profit, limited dividend and cooperative groups and to certain public bodies or agencies:
- Rehabilitation loans of up to \$10,000 and up to 20 years; and
- Housing for the elderly and for nursing homes.

**PUBLIC HOUSING ADMINISTRATION**

- ° Loans to local housing authorities to help finance construction of public housing and annual contributions to permit operation of the units at low rents with special provisions for housing for the elderly.

**COMMUNITY FACILITIES ADMINISTRATION**

Public Works Planning Advances to public agencies to plan needed public works.

Public Facility Loans to finance the construction of needed public works or facilities for communities under 50,000 population or up to 150,000 for Area Redevelopment communities.

College Housing loans to construct student and faculty housing and related facilities.

Housing for the elderly loans to non-profit corporations, consumer cooperatives and certain public bodies or agencies.

**URBAN RENEWAL ADMINISTRATION**

- ° Urban Renewal Project loans and grants for planning, clearing or rehabilitating slum or blighted areas.
- ° General Neighborhood Renewal Planning advances for areas of such size that renewal may be spread over a period of up to 10 years.
- ° Community Renewal Program grants for developing a renewal program for an entire community.
- Urban Planning Grants to assist in developing comprehensive plans, including mass transportation planning, for communities under 50,000 population, for communities designated under the Area Redevelopment Act as redevelopment areas, for metropolitan areas, regions and states.
- Open Space Land grants to assist local bodies in acquiring land for permanent open spaces.
- Demonstration Grants for the development and testing of new and improved renewal techniques or methods.

**FEDERAL NATIONAL MORTGAGE ASSOCIATION**

In addition to its Secondary Market Operations FNMA, under its Special Assistance programs, is authorized to support FHA Sections 220 and 221 by purchasing or making advance commitments to purchase insured mortgages.

**VOLUNTARY HOME MORTGAGE CREDIT PROGRAM**

Assists in placing with private lenders FHA-insured and VA-guaranteed home loans on properties in small towns and for members of minority groups in any area.

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## DECLARATION OF POLICY FOR THE WORKABLE PROGRAM FOR COMMUNITY IMPROVEMENT

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In reviewing progress under its Program for Community Improvement, a locality is taking stock—evaluating its accomplishments and deciding on new goals for the coming years. This is an important process—publicize it as a means of building community understanding and support for community improvement objectives. Prepare a Declaration of Policy statement to be issued by the chief executive officer and governing body to the people of the community. The statement should identify and summarize (1) significant achievements during the past year; (2) changes or revisions in the community's overall objectives; and (3) major goals which are set for attainment during the coming year.

### DECLARATION OF POLICY

The primary goals of Providence's urban renewal program are (1) economic development and expansion and, (2) improvements in the social and physical environment for living, working and leisure time activities.

Inherent in adoption of these goals is recognition of the close relationships between levels of economic activity and the nature of physical and social problems. In depressed areas underemployment tends to aggravate social difficulties. By programs directly improving the economic base, it is believed possible to alleviate indirectly many problems of a social and/or physical nature.

To concentrate solely upon economic development, however, without consideration of residential areas and the transportation between them and work places would hardly constitute a balanced city plan program. Population must be held within the City, and out-migrants attracted back to it by establishing densities, housing types and amenities which they like and can afford including public housing. These densities, housing types and community facilities must be developed in such a way that an attractive and functional physical environment protected by housing code enforcement is provided to all income and social groups, thus supplying increasing incentive to the investment of money, ability and energy in a cumulative enrichment of urban living in a modern metropolitan setting.

## CODES AND ORDINANCES

**OBJECTIVE:** The adoption of, and compliance with, adequate standards of health, sanitation, and safety under a comprehensive system of codes and ordinances which set the minimum conditions under which dwellings may lawfully be occupied.

- A. Complete column 1 for codes already in effect at the time of the community's last submission; column 2 for codes put into effect since that time; column 3 for codes not now in effect. When model codes are or will be used, also complete column 4. In addition to the basic codes listed, show any other codes the community has or needs.

KIND OF CODE	1	2	3	4	
	CODES PREVIOUSLY IN EFFECT	CODES MADE EFFECTIVE SINCE LAST SUBMISSION	CODES NOT NOW IN EFFECT	MODEL CODES THAT ARE OR WILL BE ADOPTED	
	DATE ADOPTED	DATE ADOPTED	TARGET DATE FOR ADOPTION	TITLE OF MODEL CODE	YEAR PUBLISHED
BUILDING	April 1, 1956	-	-		-
PLUMBING	" " "	-	-		-
ELECTRICAL	" " "	-	-	National Elec. Code	1956
HOUSING	" " "	-	-		-

- B. Has the community, as shown above, met the goals for the adoption of codes set forth in its last submission? Yes ☒ No ☐ If "No" is checked, indicate fully what progress was made and why goals were not met, including statement of any problems encountered in the adoption of any of the above codes.

In the 1962 Workable Program, it was reported that new legislation was enacted by the R. I. General Assembly specifically authorizing the requirement for running hot water in the housing code. The wording of the statute was appended as Exhibit I Q in the 1962 submission. Appended hereto as Exhibit I T is the Ordinance of the City of Providence adopted pursuant to the new enabling legislation adopted at the 1962 session of the Rhode Island General Assembly.

- C. If not shown in previous submissions, name the group(s) or committee(s) designated to assure a continuing review of codes; indicate what local officials and community groups are represented and how they will function. Describe the past year's work of the groups or committees established for continuing codes review.

In order to keep the Building Code current with respect to the development of nationwide progress, the Department of Building Inspection has referred to the Building Code Changes Committee for review the 1959 and 1962 editions of the National Electrical Code. The Committee has fully completed a review of the 1959 edition and is now reviewing the 1962 edition. Also under review are: "Installation of Fuel Tanks Outside of Buildings"; "Metal Duct and Vent Construction"; and "Required Fresh Air Supply For All Types of Occupancies". See page 4a for a list of code topics which are also under study.



C. Listed below are code topics which are currently under study by the Plumbing Subcommittee of the Building Code Revision Committee:

1. Standard for non-flammable medical gas systems for oxygen and nitrons oxide.
2. Water heaters and safety valves.
3. Domestic hot water systems.
4. Swimming pools.
5. Underground water supply.
6. Vitrified clay pipe joints.
7. Oil separators.
8. Garbage grinders.
9. Vertical connection of a horizontal branch line.
10. Plumbing requirements in embalming autopsy rooms.

The Building Code Revision Committee is comprised of engineers, architects, contractors, realtors, plumbers, insurance agents and representatives of the public.

The Structural Division Subcommittee of the Building Code Revision Committee is currently reviewing the following:

American Concrete Institute 1962 Revision

American Institute of Steel Construction 1961 Revision

Basic Code through 1963 Revisions

D. Schedule for the periodic review and up-dating of codes:

KIND OF CODE	CODE REVIEWED SINCE LAST SUBMISSION		SCHEDULED DATE NEXT REVIEW TO BE COMPLETED
	YES	NO	
BUILDING	x		1964
PLUMBING	x		1964
ELECTRICAL	x		1964
HOUSING	x		Unscheduled

- E. Has the community met the goals for code review set forth in its last submission? Yes ☒ No ☐  
If "No" is checked, indicate fully what progress was made and why such goals were not met.

F. Complete the following for each code already adopted or to be adopted during the next 12 months:

KIND OF CODE	DEPARTMENT OR OFFICIAL CURRENTLY RESPONSIBLE FOR ADMINISTRATION AND ENFORCEMENT	NUMBER OF INSPECTORS THIS YEAR	NUMBER OF INSPECTORS PROPOSED FOR NEXT YEAR
BUILDING	Director, Department of Building Insp.	10	10
PLUMBING	" " " "	8	8
ELECTRICAL	" " " "	8	8
HOUSING	Mayor's Office		
Mechanical	Director, Department of Building Insp.	8	8

NOTE: If part-time inspectors are used or if any inspectors enforce more than one code, the above numbers shall be broken down to show the fractional part of the time devoted to each code.

G. Code administration. (Answer either a. or b. plus c.)

- a. If not show in previous submissions, describe plans for a comprehensive program for code compliance, including time schedule for putting such plans into effect.

Housing code compliance is required for total 71,975 dwelling units in the city, of which 44,073, or approximately 61 per cent have been inspected since April 1957. It is estimated that six to eight years will be required to meet 100 per cent.

- b. Describe any changes since the last submission in the plans for a comprehensive program for code compliance.

None

- c. Indicate plans for improving the comprehensive program for code compliance, including the time schedule for putting such plans into effect.

To proceed at current rate.

- H. (NOTE: (1) If any data provided below are for less than 12 months, give the beginning and ending dates of the period actually covered.  
(2) If this same information is available in a different form of reporting by the community, it may be so reported in lieu of H.)

For each of the following codes already in effect complete the table to show inspection activity during the past 12 months.

ITEM	BUILDING CODE	PLUMBING CODE	ELECTRICAL CODE	HOUSING CODE	Mechanical OTHER
NUMBER OF PERMITS ISSUED UNDER CODE	1,423	2,861	4,185	////////	2,569
NUMBER OF INSPECTIONS MADE <sup>1</sup>	10,338	16,752	18,734	24,000	4,498
NUMBER OF VIOLATION NOTICES ISSUED	543	391	3,674	3,000	766
NUMBER OF VIOLATION NOTICES SATISFIED	640	515	3,343	2,700	766
NUMBER OF STOP ORDERS ISSUED	0	10	8	0	0
NUMBER OF CERTIFICATES OF COMPLETION ISSUED	247	2,372	4,628	////////	0

<sup>1</sup>Count inspections on the following basis: one inspection is one visit by one inspector to one structure or property.

In relation to the Housing Code:

1. Are inspections for compliance with the Housing Code made on the basis of complaints only,  
Yes      No ☒ , planned area house to house inspections, Yes      No ☒ , or both, Yes ☒  
No      ?

2. Describe any changes made since the last submission in the basis, methods or techniques for securing Housing Code compliance.

None

3. Supply the following information in connection with the administration and enforcement of the Housing Code. (Note: If this same information is available in a different form of reporting by the community, it may be so reported in lieu of I. 3.)

	Number of structures	Number of dwelling units
a. Inspected during past 12 months	4,019	5,799
b. (1) Found in noncompliance with housing code during past 12 months	2,886	1,462
(2) Noncompliance carryover from prior inspections	7,000	14,000
(3) Total requiring compliance action b(1) plus b(2)	9,886	15,462
c. (1) Brought into compliance during past 12 months	650	-----
(2) Razed or otherwise eliminated during past 12 months	247	305
(3) Total compliance actions completed c(1) plus c(2)	897	305
(4) Remaining in noncompliance at end of past 12 months b(3) minus c(3)	8,989	15,157
d. Estimated number to be brought into compliance during the coming year	750	1,600

4. Complete the following table to show the record of appeals filed during the past 12 months as a result of noncompliance actions taken under the Housing Code. (*Note: If the data called for below do not apply to the appeals procedure in your community, indicate the actions taken under your alternative procedure.*)

Number filed with Appeals Board	9
Number resolved by Appeals Board	9
Number filed with local governing body	None
Number resolved by governing body	None
Number filed with courts	5
Number resolved by the courts	1

**Supplementary Material Required.** Submit the following supplementary material for each code adopted or revised since the last submission.

- (1) **Model Codes.** In each case where the community has adopted, since the last submission, nationally recognized model codes, submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting such codes. Do not submit copies of the model codes.
- (2) **Other Codes.** In each case where a code has been adopted since the last submission and a model code was not used, submit one copy of the code now in effect and of each amendment thereto. Also submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting that code if code itself does not specifically note adoption ordinance, number and date.
- (3) Submit one copy of each revision or amendment of a code in effect at the time of the last submission which has been adopted since that submission.

Fire Prevention Code

Chapter 1617 - An ordinance amending Chapter 1286 of the Ordinances of the City of Providence authorizing the creation of a Bureau of Fire Prevention providing for officers of such bureau and defining their powers and duties was approved May 2, 1947.

*OBJECTIVE: The development, approval or adoption, and implementation of a comprehensive general plan for the community as a whole.*

- A. A planning Commission or Agency was established on December 2, 1913 and reorganized on July 21, 1944

- B. Fill in the following:

## Comprehensive Community Plans, Programs and Regulatory Measures

ITEM	NOT APPROVED		APPROVED							
	TARGET DATE FOR APPROVAL		DATE LAST APPROVED OR AMENDED		CURRENT		UNDER REVIEW		TARGET DATE FOR COMPLETION OF REVIEW	
	MO.	YR.	MO.	YR.	YES	NO	YES	NO	MO.	YR.
LAND USE PLAN			8	1960	x		x		12	1963
MAJOR THOROUGHFARE PLAN			8	1960	x		x		12	1963
COMMUNITY FACILITIES PLAN			8	1960	x		x		12	1963
ZONING ORDINANCE			10	1963	x					
SUBDIVISION REGULATION*										
PUBLIC IMPROVEMENTS PROGRAM			12	1963	x					

- C. List any additional plans or planning studies; indicate whether in preparation or completed.

Redevelopment of Residential Areas      8-9-60  
 College Hill      2-10-59  
 Downtown Master Plan      10-4-60  
 Master Plan review (above) in connection with Community Renewal Program  
     underway by City of Providence  
 Study of need for "A Center for the Performing Arts for Rhode Island"  
     approved by City Plan Commission on June 18, 1963.

- D. Has the community, as shown above, met the goals for the adoption or approval of the items set forth in its last submission? Yes ☐ No ☐ . If "No" is checked, indicate fully what progress was made and why such goals were not met.  
 Master Plan review delayed by Community Renewal Program project. Expect it will be completed prior to end of 1963.

\* Providence is almost completely a built-up city, and subdivisions are likely to occur only in urban renewal clearance areas, therefore no subdivision ordinance as such has been adopted. Platting requiring new streets is controlled by the Providence City Council which must approve all street layouts prior to recording. Prior to action upon new street layouts, the Council obtains by law an advisory opinion thereon from the City Plan Commission.

# COMPREHENSIVE COMMUNITY PLAN

**OBJECTIVE:** The development, approval or adoption, and implementation of a comprehensive general plan for the community as a whole.

- A. A planning Commission or Agency was established on December 2, 1913 and reorganized on July 21, 1944

- B. Fill in the following:

## Comprehensive Community Plans, Programs and Regulatory Measures

ITEM	NOT APPROVED		APPROVED							
	TARGET DATE FOR APPROVAL		DATE LAST APPROVED OR AMENDED		CURRENT		UNDER REVIEW		TARGET DATE FOR COMPLETION OF REVIEW	
	MO.	YR.	MO.	YR.	YES	NO	YES	NO	MO.	YR.
LAND USE PLAN			8	1960	x		x		12	1963
MAJOR THOROUGHFARE PLAN			8	1960	x		x		12	1963
COMMUNITY FACILITIES PLAN			8	1960	x		x		12	1963
ZONING ORDINANCE			10	1963	x					
SUBDIVISION REGULATIONS	See pp 13-14 of orig. Workable Prog. submitted 12-31-57									
PUBLIC IMPROVEMENTS PROGRAM			12	1963	x					

- C. List any additional plans or planning studies; indicate whether in preparation or completed.

Redevelopment of Residential Areas      8-9-60  
 College Hill      2-10-59  
 Downtown Master Plan      10-4-60  
 Master Plan review (above) in connection with Community Renewal Program  
     underway by City of Providence  
 Study of need for "A Center for the Performing Arts for Rhode Island"  
     approved by City Plan Commission on June 18, 1963.

- D. Has the community, as shown above, met the goals for the adoption or approval of the items set forth in its last submission? Yes ☒ No ☐ . If "No" is checked, indicate fully what progress was made and why such goals were not met.

Master Plan review delayed by Community Renewal Program project. Expect it will be completed prior to end of 1963.



**E. 1. Zoning Ordinance Compliance**

a. By what department or official is the zoning ordinance administered?

Director of the Department of Building Inspection

b. By what department or board are variances from the ordinance considered?

Zoning Board of Review

c. By what department or board are appeals from administrative decisions considered?

Zoning Board of Review

d. Furnish the following data for the past 12 months: (Note: A printed annual report containing the information may be submitted in lieu of the data below).

ITEM	NO. FILED	NO. GRANTED
(1) REQUESTS FOR ZONING RECLASSIFICATION	23	6
(2) REQUESTS FOR VARIANCES FROM PROVISIONS OF THE ZONING ORDINANCE	130	98*
(3) APPEALS FROM ADMINISTRATIVE DECISION ON ZONING	1	0
(4) APPEALS TO COURTS FROM ACTIONS UNDER (1), (2) OR (3)	4	(2) <sup>(1)</sup>
(5) LEGAL ACTION TO OBTAIN COMPLIANCE WITH ZONING ORDINANCE	26	////////

<sup>1</sup>Number either denied or upheld

\* 6 withdrawn by request.

**2. Subdivision Regulation Compliance**

a. By what department or board are the Subdivision Regulations administered?

Not applicable

b. Furnish the following data for the past 12 months:

	NO. FILED	NO. APPROVED	NO. DISAPPROVED	NO. WITHDRAWN
PRELIMINARY PLATS				
FINAL PLATS				

- F. Is the community participating in a regional, county, or metropolitan area planning program?  
Yes ☒ No ☐

If "Yes" is checked, identify the program and the participating agencies. If "No" is checked, indicate what steps are being taken, or could be taken, to participate in such a program.

1. The City Plan Commission is participating with the Providence Community Renewal Program, the City of Pawtucket, the Rhode Island Development Council and the State Department of Public Works in preparing a forecast of land use and traffic for about 300 zones in the State. Each agency is contributing staff and money. See Annual Report of City Plan Commission (Exhibit II BB).
2. In accord with Section 9 of the Federal Highway Act of 1962, the City Plan Commission is collaborating with the State of R. I. and other cities and towns in the preparation of a Prospectus for a Transportation Plan coordinated with land use and development plans on a continuing basis.

- G. Does the Planning Commission receive technical help in its planning activities:

1. On a consulting basis? Yes ☒ No ☐
2. From resident staff employed to serve the Commission? Yes ☒ No ☐

If "Yes" is checked for either item, indicate specifically the kind of technical help provided at this time, including the number and types of technical employees.

1. From time to time as required. Currently on Land Use and Traffic Models, Pedestrian Mall design and specifications, Pedestrian Mall lighting.
2. List of staff positions:
  - 1 Planning Director
  - 1 Deputy Planning Director
  - 3 Principal Planners
  - 3 Senior Planners
  - 5 Associate Planners
  - 3 Assistant Planners
  - 4 Planning Aides

- H. Describe briefly plans (1) to provide or (2) to increase the present level of technical help, including the time schedule for putting such plans into effect.

The problem currently is one of staff recruitment.

- I. Describe how the local government and other local public agencies are using the plans developed by the planning agency and the technical assistance of the planning agency and its staff to insure orderly growth and development.

All activities of this sort are included in the annual review of the Capital Improvement Program (see Exhibit II CC), with the exception of the Providence Housing Authority's program. The Authority works very closely with the City Plan Commission in determining locations for new projects and has been in agreement with the Commission in each instance. Schools, playgrounds, highways and traffic improvements, water supply and indeed all urban renewal activities are scheduled in the Capital Improvement Program.

Supplementary Material Required. Submit, where they have been adopted or given official recognition since the last submission, the following supplementary material:

- (1) One certified copy of the ordinance creating the Planning Commission.
- (2) One up-to-date certified copy of land use plan, major thoroughfare plan, community facilities plan, public improvements program or other special plans now in effect, including maps, text and other related material.
- (3) One certified copy of the adopted zoning ordinance and of each amendment thereto, including regulations and official map currently in effect. (see Exhibit II DD)
- (4) One certified copy of the adopted subdivision ordinance and of each amendment thereto, including regulations currently in effect.
- (5) One copy of evidence of adoption or official recognition of the land use, major thoroughfare and community facilities plans and of the public improvements program. This evidence may be in the form of a certified copy of the minutes of the meeting of the Planning Commission or governing body at which adoption or recognition was given or a letter from the head of the local government or from the Chairman of the Planning Commission stating that such plan is officially recognized and used in planning and controlling the development of the community.
- (6) One copy of any reports that have been issued that show the progress of planning in the community.

## NEIGHBORHOOD ANALYSES

**OBJECTIVE:** A communitywide study to determine what areas are blighted or in danger of becoming blighted and the identification of the nature, intensity, and causes of blight, and a program for seeing that each neighborhood is made up of decent homes in a suitable living environment.

- A. Name the department or official body responsible for making neighborhood analyses.

City Plan Commission

- B. Indicate the status of each item of the Neighborhood Analyses by completing either column 1 or columns 2 and 3 with respect to a complete analysis of all neighborhoods in the community.

ITEM	1 DATE THIS ITEM WAS COMPLETED	2 PERCENT COMPLETED	3 TARGET DATE FOR COMPLETION OF THIS ITEM
DELINEATION OF NEIGHBORHOOD AREAS AND BOUNDARIES	11/27/63	100	12/16/62
INFORMATION ON HOUSING CONDITIONS INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT		95	12/31/63
CHARACTERISTICS OF FAMILIES AFFECTED BY POOR HOUSING	11/27/63	100	12/16/62
INFORMATION ON CONDITIONS IN NONRESIDENTIAL AREAS, INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT	11/27/63	100	12/16/62
ADEQUACY OF COMMUNITY FACILITIES AND SERVICES, BOTH PUBLIC AND PRIVATE	11/27/63	50	12/31/62
CAUSES OF BLIGHT	11/27/63	100	12/16/62
IDENTIFICATION OF STEPS NEEDED TO ELIMINATE PRESENT BLIGHT AND PREVENT FUTURE BLIGHT	11/27/63	100	12/16/62

- C. Describe the progress made during the last year in developing the information needed to delineate areas and identify the nature, intensity and causes of blight in each.

\* The "Providence Community Renewal Program, 1963-1970" was completed in draft form in November, 1963, except for tabulation of some supporting data. This study under the supervision of the Urban Renewal Coordinator divides the city into twenty-four residential areas and sixteen non-residential areas for purposes of analysis and planning. Each area has been examined in order to identify the nature, intensity, and causes of blight in each. A copy of the above in final form will be included with our next submission.

- D. What use has the community made since the last submission of the data assembled through the neighborhood analyses to develop and carry out systematic programs for the elimination and prevention of slums and blight in any neighborhood?

Data assembled for the Community Renewal Program, including both the analysis of planning areas and city, state, and regional information, has been used to develop a program for elimination and prevention of slums and blight throughout the city. The appropriate urban renewal treatment type has been determined for each planning area in the city, and a schedule of activities has been prepared which will permit coordination of all renewal activities in a systematic manner. The two most important direct applications of this material are selection of urban renewal projects, beginning in 1964, and programming of code enforcement activities, beginning as soon as the initial inspection of the entire city is completed.

- E. What plans does the community have for the further use of such data in developing systematic programs for the elimination and prevention of slums and blight in each neighborhood?

The program described in paragraph "D" preceding establishes reasonably specific guidelines for renewal activities through 1970. It also indicates which areas should be programmed in the years following and gives their approximate order. The data assembled for this program is organized and tabulated in a manner which facilitates both development of urban renewal programs within its time span and continuous updating for use in formulating programs even further into the future.

- F. What progress has been made in systematic communitywide programming of renewal activities (code enforcement, rehabilitation, clearance and redevelopment, etc.), neighborhood by neighborhood?

Housing code enforcement: house-by-house inspection on a Census Tract basis was continued during the year. As of the end of 1963, about 44,000 of the estimated 70,000 housing units in the city have been inspected. During 1964, inspection and enforcement will be extended into additional Census Tracts. The first jail sentence ever imposed for violation of the Minimum Housing Standards ordinance was imposed in December, 1963, demonstrating the serious attitude taken toward code enforcement by all concerned.

Urban renewal projects: progress has been made on all projects in execution or planning, as shown by the following summary:

1. West River (UR R. I. 1-6): The last parcel was sold to an industrial redeveloper.
2. Mashapaug Pond: Parcels totaling 35.4 acres were sold to redevelopers and construction of 4 industrial buildings began.
3. Central-Classical (R. I. R-2): Demolition continued throughout 1963. Through a design competition, a plan was selected for the Central and Classical High Schools complex, the major redeveloper of the project.
4. Lippitt Hill (R. I. R-3): Rehabilitation activities are about 90 percent completed. Construction of new housing and commercial facilities should begin in 1964.
5. Weybosset Hill (R. I. R-7): Relocation of residents and businesses will begin early in 1964.
6. Railroad Relocation and East Side Renewal Projects: Survey and planning activities continued throughout 1963.

Supplementary Material Required. Submit the following supplementary material if it has been prepared and has not been previously submitted.

- (1) One copy of analyses, statistical data or estimates (including maps and charts) on the total blight problem of the locality (e.g., numbers and locations of substandard units, data on occupancy characteristics, etc.)
- (2) One copy of a map showing the delineation of logical residential neighborhoods for planning purposes. The map should also indicate those neighborhoods where early action to correct conditions of blight is planned, if such information is known.
- (3) One copy of communitywide program for community improvement activities.

## ADMINISTRATIVE ORGANIZATION

*OBJECTIVE: To identify and establish the administrative responsibility and capacity for carrying out overall Workable Program for Community Improvement activities.*

- A. Coordination. Describe changes since the last submission in the way in which the community's overall Workable Program is being coordinated.

No change.

- B. Describe briefly progress made during the past year in strengthening any weak spots—insufficient staff, ineffective procedures—in the community's administrative organization for carrying out the Program.

A Public Information Officer has been added to the staff of the Executive Department. A portion of his time will be devoted to public information and participation activities regarding urban renewal. The Department of Minimum Standards staff remains the same. The Providence Redevelopment Agency staff positions have been increased from 54 to 58 by the addition of the following positions:

- 1 Land Disposition Officer
- 1 Business Relocation Officer
- 1 Assistant Business Relocation Officer
- 1 Clerk-Stenographer I

- C. Based on an analysis of the community's present administrative organization and means for Program coordination, what can and will be done to improve it during the ensuing year?

No change contemplated pending completion of the Community Renewal Program in late 1963 or early 1964.

Supplementary Material Required. None required except what may be needed or useful to supplement what can be shown on the form.

## FINANCING

**OBJECTIVE:** The recognition of need by the community and the development of the means for meeting the costs of carrying out an effective program for the elimination and prevention of slums and blight.

- A. Complete the following table. If accounts and budgets are not set up on this basis, reasonably accurate estimates may be used. Estimate expenditures this year on a full 12-month basis through the end of the community's fiscal year.

ACTIVITY	AMOUNT EXPENDED OR BUDGETED		SOURCE OF FUNDS (FEES, GENERAL FUNDS, BONDS, ETC.)
	LAST FISCAL YEAR ENDING <u>1963</u>	NEXT FISCAL YEAR ENDING <u>1964</u>	
<b>Building</b> CODE COMPLIANCE	267,240.00	308,455.20	General Fund
<b>Housing</b>	93,886.00	91,784.92	General Fund
DEVELOPMENT OR REVISION OF COMPREHENSIVE PLAN			
	70,000.00	70,000.00	General Fund
City Plan Commission	2,125.00	2,000.00	General Fund
ZONING ADMINISTRATION			
Building Inspection	33,700.00	33,740.00	General Fund
SUBDIVISION CONTROL ADMINISTRATION	-	-	-
NEIGHBORHOOD ANALYSES	0	0	
CAPITAL IMPROVEMENTS *	499,029.00	576,279.00	General Fund
	2,789,500	3,307,850	Bond Issues

- B. List any contributions or grants of money or services within the past year to the community, by private sources or other public sources, for the kinds of activity indicated in A. above.

ACTIVITY	CONTRIBUTED BY	AMOUNT OR ESTIMATED VALUE OF SERVICES
<b>None</b>		

- C. Describe any significant changes since the last submission in the community's ability or willingness to give financial support to activities in any of the categories identified in Paragraph A. If the amount actually expended last year for any category was substantially less than that estimated in the last submission, indicate the reason therefor.

It is intended that the amount of \$70,000 of the City Plan Commission budget will continue to be devoted to comprehensive planning.

\* Includes entire program



- D. Briefly indicate new goals established for the coming year for financial support to the activities identified in paragraph A on the preceding page.

Application has been filed for approximately \$70,000 of Section 701 Grant funds to assist in the preparation of a new zoning ordinance. Work is to commence upon the receipt of said funds.

- E. 1. Does the community have a capital improvements budget or similar program for financing the future provision of scheduled public works improvements such as public buildings, streets and lighting, sewer extension and treatment, water extension and purification, urban renewal projects, etc.? Yes ☒ No ☐

If "Yes" is checked, what is the latest fiscal year covered by this program? 1963-1964

If "No" is checked, what is the target date for completing such a program or budget? \_\_\_\_\_  
Beginning with what fiscal year? \_\_\_\_\_

2. Did the community meet its capital improvements goals during the past year? Yes ☒ No ☐  
If "No" is checked give explanation.

3. What are the significant capital improvement goals for next year?

The capital improvement goal continues to provide for the greatest possible implementation of Master Plan proposals commensurate with the City's financial ability, an increase in current revenue expenditures to \$576,000 and a grand total of \$3,884,000 for 1963-1964.

Supplementary Material Required. Submit one copy of a summary of the community's annual budget and one copy of capital improvements budget or similar program, if adopted and not previously submitted.

# HOUSING FOR DISPLACED FAMILIES

**OBJECTIVE:** A community program to relocate families displaced by governmental action in decent, safe, and sanitary housing within their means. Governmental action includes code enforcement, slum clearance, and the construction of highways and other public works.

- A. 1. What Agency has been officially designated to determine needs and to develop plans to meet the relocation housing needs of families displaced as a result of:

Urban Renewal Projects Family & Business Relocation Service

Other Governmental Action Family & Business Relocation Service

2. What Agency has been officially designated to provide relocation assistance for families displaced as a result of:

Urban Renewal Projects Family & Business Relocation Service

Other Governmental Action Family & Business Relocation Service

3. What Agency is responsible for coordinating or centralizing planning, relocation assistance and action toward making standard housing available for displaced families?

Providence Redevelopment Agency & Family & Business Relocation Service

- B. 1. Outline in the following table the number of families actually displaced by various types of governmental action during the preceding year, ending 9 30 63 .

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED <sup>3</sup>		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS <sup>1</sup>			
PROJECT NAME <u>Central-Classical R. I. R-2</u>	<u>234</u>	<u>160</u>	<u>74</u>
PROJECT NAME _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION _____	<u>134</u>	<u>109</u>	<u>25</u>
CODE ENFORCEMENT _____	<u>1</u>	<u>1</u>	<u>0</u>
OTHER <sup>2</sup> <u>Majestic Off-Street Parking Site</u>	<u>4</u>	<u>4</u>	<u>0</u>
<u>Bradford House (Public Housing for the Elderly)</u>	<u>4</u>	<u>4</u>	<u>0</u>
TOTAL	<u>377</u>	<u>278</u>	<u>99</u>

<sup>1</sup> Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.

<sup>2</sup> Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.

<sup>3</sup> The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

2. Indicate whether these families have been satisfactorily rehoused, describing any problems or difficulties encountered in their relocation.

The 377 families relocated during the year ending 9/30/63 presented no insurmountable problem during this period of time. This record was established largely due to the fact that the housing supply in the Providence housing market remained quite favorable. We have had a good response from home owners and the real estate interest.

The only problems faced by the Relocation Service were in the limits placed on the non-white families relative to their occupancy.

The present rent ceiling of \$35.00 per month, on public assistance recipients poses a problem in meeting the housing needs of families receiving public assistance. This matter is under discussion with the Administrator of the Rhode Island Division of Public Assistance.

- C. Outline in the tables below the latest community plan for the relocation of families to be displaced by governmental action in the next two years, ending 9 30 65  
Month and Year

1. Relocation Housing Needs

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED <sup>3</sup>		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS <sup>1</sup>			
PROJECT NAME <u>Central-Classical R. I. R-2</u>	<u>4</u>	<u>2</u>	<u>2</u>
PROJECT NAME <u>Weybosset Hill R. I. R-7</u>	<u>50</u>	<u>47</u>	<u>3</u>
PROJECT NAME <u>Lippitt Hill R. I. R-3</u> (Rehabilitation Demonstration Program)	<u>7</u>	<u>0</u>	<u>7</u>
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION _____	<u>194</u>	<u>170</u>	<u>24</u>
CODE ENFORCEMENT _____	<u>20</u>	<u>16</u>	<u>4</u>
OTHER <sup>2</sup> <u>Bradford House (Public Housing for the Elderly)</u>	<u>35</u>	<u>35</u>	<u>0</u>
_____	_____	_____	_____
TOTAL	<u>510</u>	<u>431</u>	<u>79</u>

<sup>1</sup> Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.

<sup>2</sup> Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.

<sup>3</sup> The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

## 2. Estimate of Relocation Housing Needs and Resources<sup>1</sup>

ESTIMATED DISPLACEMENT				HOUSING ESTIMATED TO BE AVAILABLE TO DISPLACED FAMILIES <sup>3</sup>							
INCOME <sup>2</sup> GROUPS		NUMBER OF FAMILIES TO BE DISPLACED		PRIVATE				PUBLIC		DEFICIT	
				RENTAL		SALES					
		WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE
LOW (	Under \$3,000 )	271	58	* 573		* 437		* 752		none	
MIDDLE (	\$3,000-\$5,999 )	147	21	236		873		354		none	
HIGH (	\$6,000-Over )	13	0	34		146		0		none	
TOTAL		431	79	843		1,456		1,106		none	

<sup>1</sup> The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

<sup>2</sup> Insert within the parentheses the income ranges as defined by the locality for each of these groups.

<sup>3</sup> Include only standard housing which displaced families may reasonably be expected to obtain in competition with other families and at rents and sales prices within their means, as determined by income-to-rent or income-to-sales price ratios applicable in the community. Include also public housing under State- and locally-aided programs.

## 3. Ability to Pay Standards

State all rent-income and price-income ratios used to compute C2 above.

Rent income ratios based on our recent American Public Health Association survey reflects that 68% of the total units are in the low rental range, 28% in the middle income range, and the remaining 4% in the high income range. See page 21a

## 4. Relocation Housing Resources

What are the main sources of the housing which the community expects to be available to meet relocation needs, as estimated in C2 above, i.e., whether through vacancies and turnover in existing supply, new construction, rehabilitation of existing supply, etc? Indicate approximate proportions of each source.

The main sources of housing which the community expects to be available to meet relocation needs are as follows:

a) Vacancy and turnover:	638 Rental Units	454 Sales
b) New construction:	200 " "	1,000 "
c) Rehabilitation housing:	5 " "	2 "

Explanation:

- a) Reflected in actual survey denoted during past 2 years.
- b) Based on building permits issued during past 2 years. Source of information - Rhode Island Builder's Association.
- c) Rehabilitation figure submitted by Renewal Division of Providence Redevelopment Agency predicated on demonstration program now under way.

See page 21b.

\* Open occupancy policy. No separation on white or non-white.

### 3. Ability to Pay Standards

This ratio was applied to a total number of rental units anticipated during the next 2 year period.

Price income ratios were reached by utilizing the Statistical Study conducted over the past 2 years, including all sales properties registered with the Family & Business Relocation Service.

Study shows that 30% of the total sales properties registered falls into the low bracket, 60% in the middle range and the remaining 10% in the high bracket.

The price income was compiled by utilizing the above percentages in relationship involving the sales properties registered.

Public Housing resources were computed by applying the standard eligible income limits of the Providence Housing Authority. These limits indicate that 68% will be classified in the low income range, based on a 3.5 national average family size. The remaining 32% with a maximum income limit allowance of \$4,320.00 will ascend to the middle income group.

In view of the above factual data, no deficit is anticipated during the next 2 year period.

#### 4. Relocation Housing Resources

##### Low Rent Public Housing

There are 2,767 low rent public housing units within the City of Providence. Due to an annual turnover of 20%, 1,106 low rent units will be available during the next 2 years. The turnover figure has remained quite consistent over the past several years.

D. 1. Has a housing referral service been established?

Yes ☒ No

If the answer is "No", what means will be used to bring together managers and owners of properties being offered for sale or rent and families needing relocation housing?

2. What specific actions have been taken or are proposed by those responsible for seeing that additional housing is provided to meet any relocation deficit that may be shown in the last column of the preceding table, such as securing the active participation of local builders and lenders to build or rehabilitate housing for families of moderate or low income, including units for the elderly, minority group and large families; to use the special Federal financing aids, where needed; to make sites available at reasonable prices; and to eliminate discriminatory practices that limit the housing opportunities of minority families?

As denoted above, no housing deficit exists. However, a concerted effort is continuously being made to increase the quantity and the quality of our housing resources within the Providence housing market.

All news media such as: television, radio, newspaper appeals and public interest stories, are part of our public affairs program to keep before the community the need for more and better housing to meet the needs of our displacees.

Closer liaison has been established with the Rhode Island Home Builder's Association along with the real estate interest in the city, metropolitan and suburban areas.

An active program has been developed to assist our minority families in finding standard housing within their economic reach. In addition the Relocation Service, through its practices, has established a stronger movement for equality in housing for all people regardless of race, creed or color.

See page 22a.

NOTE: On request, the HHFA Regional Office will provide to those responsible for determining relocation housing needs and for planning to meet such needs information concerning the data required and how it should be assembled and presented.

Supplementary Material Required. Submit one copy of any reports or plans that have been prepared relating to housing needs and resources and to the relocation of displaced families.

D. 2. What specific actions...

This phase of the relocation program has been shared by the relocation administrator and the staff intergroup specialist.

Through our strong open occupancy policy instituted on July 3, 1961, we have endeavored to make available housing in all areas of the city open on an equal basis. While our program to date has been successful, much work has to be done in this area in the coming months and years.

Relative to our housing for our elderly displacees, a specialized program for the elderly was created in December, 1962. Briefly, through the efforts of a specially trained social worker, all elderly occupants have been given special assistance in bringing about a better housing opportunity for this segment of our society. Many private and public welfare, health and recreation agencies have made a major contribution in carrying out our specialized program for the elderly.



## CITIZEN PARTICIPATION

*OBJECTIVE: Communitywide participation on the part of individuals and representative citizens' organizations which will provide, both in the community generally and in selected areas, the understanding and support necessary to accomplish community goals.*

- A. Name and title of the official responsible for assuring citizen participation in all Workable Program activities. Mayor Walter H. Reynolds, with the assistance of the Urban  
Renewal Coordinator Charles R. Wood.
- B. Give the dates on which citizens advisory committee meetings have been held during the past year.  
March 21, 1963\*; March 28, 1963\*; July 11, 1963; September 6, 1963\*

- C. List any changes in the membership of the citizens advisory committee since the last submission and, for any new members, show their business, professional, civic, and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).

The following are new members of the Executive Committee of the Citizens' Advisory Committee: Mr. Edward O. Handy, Jr., Textron, Inc.; Mr. Walter Coupe, Industrial National Bank; Mr. James B. Leach, People Savings Bank; Rev. Galliano Cavallaro, Our Lady of Mount Carmel Church; Mr. Rodney M. Torres, New England Telephone and Telegraph; Mr. Francis X. LaFrance, Lawyer; Mr. Oresto DiSaia, Architect.

- D. List the specific activities undertaken by the citizens advisory committee during the past year including studies, work programs.

The Executive Committee of the Citizens' Advisory Committee has held meetings on the dates noted in B above to review: a) reports by the authors of the Community Renewal Program being developed for Providence; b) the redevelopment plan for the Weybosset Hill Project (R-7). The Committee voted its approval; and c) the proposal by the Subcommittee on Minority Group Housing Problems urging the Mayor of the City of Providence to advocate and work for effective local fair-housing legislation. The Executive Committee concurred in this proposal. Subsequently, the Mayor did propose that the local City Council enact such legislation.

\* The Citizens' Advisory Committee meeting held on this date was a joint meeting attended by members of the Executive Committee and of the Subcommittee on Minority Group Housing Problems.

- E. List the specific program activities of the citizens advisory committee to be undertaken during the coming year including problems for discussion and resolution, schedule of meetings, coordination with executive departments and governing body, etc.

Three major issues scheduled for Executive Committee action this coming year concern: 1) review of revised Master Plan proposals; 2) the Community Renewal Program; and 3) the development of a special Subcommittee on Banking which would work to resolve financing problems, e.g., refinancing mortgages on homes of modest-income residents in rehabilitation areas.

The Executive Committee intends: to examine the proposed Community Renewal Program, to discuss the proposals of that document to determine how it may best act with respect to those proposals; and to present the Community Renewal Program, as or if amended, to other public aid private organizations.

- F. List subcommittees of the citizens advisory committee, with names of members of each, established to work on special problems such as equal opportunity for housing, neighborhood participation, code compliance, relocation housing, public information, capital improvement program, etc.

The Subcommittee on Minority Group Housing Problems has the following members: Mr. Joseph P. Dougherty, Chairman, General Manager WPRO-TV; Harold Pfautz, Ph.D., Brown University Sociology Department; Mr. Alton W. Wiley, Attorney; Mrs. Martin (Anita) Miller, Womens Intergroup Committee; Mr. Thomas Rampone, Contractor; Father Anthony I. Robinson, Catholic Interracial Council; Mr. Edward A. White, Retired Banker; Mr. Roger A. Brassard, Realtor; Mr. Peter A. Laudati, Jr., Realtor; Mr. Paris V. Sterret, Director, John Hope Settlement House.

- G. Indicate steps taken to provide staff assistance to this committee by the appointment of a permanent secretary, or otherwise, to develop and present factual information as a basis for discussion, prepare agenda and notices of meetings for members, prepare and type minutes of meetings and necessary reports to chief executive, etc.

One of the Providence Redevelopment Agency's two principal planners has been working with both the Executive Committee and the Subcommittee on Minority Group Housing Problems. As the staff member of the Providence Redevelopment Agency in charge of research, he has been able to make available relevant material. Although typed minutes were distributed to members of both the Executive Committee and Subcommittee concerning the initial meetings during 1963, for the bulk of the year tape recordings have been made of the meetings thus making available "live minutes" to committee members. Attached is a copy of one such tape recording. (See Exhibit VII V) The meeting, held November 20, 1962, was concerned with a review by a Providence Redevelopment Agency project director of this city's East Side Project (R-4) for the Subcommittee on Minority Group Housing Problems. The discussion which followed the formal presentation suggests the very real interest and participation by 24 the members of the Subcommittee.

- H. 1. List any changes in the membership of the subcommittee of the citizens advisory committee or special committee on minority group housing since the last submission and, for any new members, show their business, professional, civic and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).

The first five appointees to the Subcommittee on Minority Group Housing Problems were listed in the 1962 Workable Program under Exhibit VII P. Additional appointees are: Mr. Thomas Rampone, Contractor; Joseph Colaneri, Labor Leader; Mr. Roger Brassard, Realtor; Mr. Peter Laudati, Jr., Realtor; and Mr. Paris Sterret, Director of the John Hope Settlement House. Mr. Sterret is a well know Negro leader.

2. How will recommendations of the subcommittee or special committee on minority group housing be communicated to and acted upon by the citizens advisory committee?

The Chairman of the Subcommittee on Minority Group Housing Problems is a member of the Executive Committee of the Citizens' Advisory Committee and since both bodies are serviced by the same staff personnel, there exists formal and real links between the organizations.

The action of the Executive Committee with respect to local fair housing legislation reflects the linkage between the two committees. Continued on page 25a.

- I. Describe briefly citizen participation programs carried out or planned for neighborhoods or areas to be directly affected by clearance, systematic code compliance, conservation, etc.

The East Side Project Citizens' Committee is comprised of forty (40) people. Represented are citizens and businessmen, neighborhood associations, the three colleges, the Historic District Zoning Commission, the Preservation Society, the Urban League, the Subcommittee on Minority Group Housing Problems of the Citizens' Advisory Committee, the Providence Chamber of Commerce and others.

Problems and neighborhood proposals initiated by both the Agency and the various citizens' associations have been aired and resolved in the best interest of the project and the City of Providence.

All indications are that this cooperation and success will continue and that the Redevelopment Plan for the area will be wholeheartedly endorsed by the Citizens' Committee.

Continued on page 25a.

H. 2. How will recommendations of the subcommittee...

Following the Subcommittee's decision to advocate the enactment of local fair housing legislation (6/24/63), the Executive Committee met (7/11/63), reviewed the situation and then formally adopted a resolution urging the Mayor to propose adoption of that legislation by the City Council. A draft of a local fair housing bill is now being considered by the City Council Committee on Ordinances.

- I. Citizen participation for the Central-Classical Project area was primarily to enlighten the project area residents as to the goals and policies of the Redevelopment Agency's plans in this area. In addition to serving the valuable function of spokesmen and interpreters for the neighborhood and channeling information to the people, these citizen groups have assisted in helping families to relocate, especially problem families.

The following groups have actively participated in the Central-Classical Project: John Hope Settlement House, West Side Neighborhood Council, Urban League, N.A.A.C.P. and the Catholic Interracial Center.

The pattern of citizen organization in support of the Railroad-Relocation Project evolved slowly, and groups were activated as required in relation to the specific need and progress of the project. Unlike most projects, this area, being part of the downtown renewal program, required the kind of citizen participation whose membership included men representative of downtown commercial and financial interests. At the outset this group was formed as an off-shoot of the Greater Providence Chamber of Commerce, known as the Downtown Business Coordinating Council, and functioned in an advisory capacity. This committee, as well as its several off-shoots, provided the nucleus of IMPACT, R. I., which was incorporated shortly after presentation of the Downtown Master Plan. IMPACT, R. I., has made Railroad-Relocation its number one project with its immediate function to assist in solving some of the intricate legal and financial questions involving the New Haven Railroad.

See also Exhibit VII W.

- J. Summarize significant happenings that have taken place since the last submission in the extent of citizen support and participation in the community improvement effort including significant activities of business, professional and civic groups and of the press, radio and television. Indicate new goals for the coming year.

Since the last submission, considerable support has been given the local renewal program by the press, radio and television. Newspaper coverage of renewal events has continued to be excellent and editorials have consistently favored the renewal program, while offering occasional constructive criticism. Numerous special radio programs have been dedicated to the subject of the local renewal program. Particularly notable has been a weekly series of radio programs on one local station which ran for more than a year, concluding November 25, 1962, and which has recently been revived to treat current renewal issues and projects. News coverage of urban renewal events has been generously given both by radio and television media. Significant within special television programming on urban renewal in Providence was a half-hour documentary broadcast by one local station on March 27, 1963. Both local television stations regularly use urban renewal "reports" during their station break periods. Citizen support in the community improvement effort has been contributed by a variety of business, professional and civic groups. The Providence Preservation Society, for example, has contributed substantially toward the development of improvement plans for certain historic areas of the city. There are numerous other examples. The Federal Hill Redevelopment Association and the Lippitt Hill Rehabilitation Association, among many other such groups, have worked for the betterment of their neighborhoods. An organization called HOPE has been dedicating itself to improving public education for children living in a depressed area of the city. A group of Providence businessmen joined during the year to form a non-profit organization that is building a parking garage to serve downtown needs. IMPACT, R. I. and the Providence League of Women Voters have continued to support a variety of public improvement projects, including urban renewal. An organization called CLEAN, R. I. has conducted a crusade to beautify Providence and the rest of the state. College fraternities in the Providence area have recently undertaken "clean-up" campaigns in slum areas of the city. Professional support has issued from the local branch of the American Institute of Architects, from the Providence Board of Realtors and the state Association of Home Builders. The University of Rhode Island is sponsoring a neighborhood improvement program in one depressed section of Providence.

Supplementary Material Required. Submit one copy of the work program of the citizens advisory committee and of committee reports and recommendations made to the chief executive of the community.

## SUMMARY OF HIGHLIGHTS OF ACTIVITIES

of the

### PROVIDENCE HUMAN RELATIONS COMMISSION FOR THE MONTHS

of

#### NOVEMBER 1963:

##### Complaints - 3

- Type: 1 Discrimination in Housing - Completed
- 1 Inability to secure public housing - Case closed because of lack of grounds.
- 1 Juvenile Delinquency - Referred to Providence Dept. of Public Schools, Attendance Dept.

##### Field Contacts - 31

##### Information Requests Filled - 1

##### Special Meetings and Conferences - 14

##### Speeches - 2

##### Referrals - 3

#### DECEMBER 1963:

##### Complaints - 10

- Type: 2 Employment - Discontinued, no grounds.
- 2 Derogatory - Case completed.
- 5 Derogatory - Case completed.
- 1 Derogatory - Continuing.

##### Field Contacts - 105

##### Information Requests Filled - 14

##### Special Meetings and Conferences - 40

##### Speeches 0

##### Referrals - 1

The office of the Providence Human Relations Commission opened officially November 4, 1963. During the first month of its operation, in addition to the above statistics and the normal activities related to setting up the office, the Commission has been engaged in the following matters:

- 1) Setting up rules and regulations regarding the functions and powers and duties of the Commission.
- 2) Organizing neighborhood self-help associations.
- 3) Organizing committees, recruiting for members, and development of said committees.
- 4) Formulating principles and functions of the aforementioned committees.

The committees that have been organized are:

1. Education Committee
2. Employment Committee
3. Housing Committee

The Education Committee is in the recruiting stage. The Employment Committee is also in the recruiting stage, but has, under the direction of its chairman, drafted a Job Development Program. The Housing Committee has completed its membership requirements and has already taken action by forming two pilot projects - one in South Providence and one on the East Side - to study the housing conditions in these problem areas. They are placing specific emphasis on investigations and surveys with the objective of working for the strengthening of the enforcement procedures of the Minimum Housing Codes and are working in coordination with the Director, Mr. Austin Daley.

Previous to the opening of the office, the Commission held a meeting in October at which time it was moved and seconded and carried that the Commission would recommend to the Mayor that the City of Providence sponsor the 1964 New England Golf Tournament and not permit the Triggs Memorial Golf Club to sponsor the tournament or be the hosts, the reason being that the Park Commissioners had withdrawn privileges of the golf course use from the golf club because of alleged discriminatory practices in membership.

HUMAN RELATIONS COMMITTEE

Rabbi William G. Braude Temple Beth-El 70 Orchard Avenue	JA 1-3020 (Res.) PL 1-3739
Vito Carneglia, Pres. Clark & Combs Co. 162 Clifford Street	GA 1-1506
Rev. Percy A. Carter, Pastor Olney Street Baptist Church 100 Olney Street 47 Evergreen Street	UN 1-0996 (Res.) 521-4199 (Church)
Prof. Sarah T. Curwood R. I. College 600 Mount Pleasant Avenue (Res.) 15 Woodbine Street	TE 1-6600
Right Rev. John S. Higgins, D.D. Episcopal Bishop of R. I. 10 Brown Street	GA 1-2876 (Off.) GA 1-2223
Harry Kizirian, Postmaster 134 Chad Brown Street Turnkey - Post Office	DE 1-5166 (Res.) JA 1-5050
Judge Frank R. Licht R. I. Superior Court 640 Elmgrove Avenue	DE 1-6300 (Ct. Hs.) PL 1-5287 (Res.) GA 1-0589 (Bus.) DE 1-9555 TU 4-2892
Rev. John A. Limberakis, Pastor Greek Eastern Orthodox Church 266 Pine Street	PL 1-1263
John A. McConnell Pres. Emeritus Providence Central Federated Union 78 Chace Avenue	TE 1-6885
Most Reverend Russell J. McVinney, D.D. Bishop of Providence 30 Fenner Street	DE 1-2434
Mrs. Eleanor L. Miller 24 Buffalo Court	GA 1-2876 TE 1-7256



Hon. Dennis J. Roberts, Esq.  
Roberts & Coffey  
405 Industrial Bank Building

JA 1-7000  
PL 1-3784 (Res.)

Frederick C. Williamson  
214 Bellevue Avenue

PL 1-5979 (Res.)  
CY 4-4511 (Bus)  
ext. 3481

**Checklist of supplementary material submitted with this Review of Progress. (Check each item submitted. Refer to heading "Supplementary Material Required" under each section of this form for information as to what supplementary material is needed. Material furnished with a previous submission should not be resubmitted.)**

**Section 1. Codes and Ordinances**

Adopting ordinance for Model code and each amendment thereto adopted since the last submission:

- ☐ Building      ☐ Electrical      ☐ Plumbing      ☐ Housing  
☐ Other Codes (specify)

Copy of each code, when not a Model code, and evidence of adoption and amendments thereto adopted since the last submission:

- ☐ Building      ☐ Electrical      ☐ Plumbing      ☒ Housing  
☐ Other codes (specify)

**Section 2. Comprehensive Community Plan**

Copy of each existing plan element and revisions thereto placed in effect since the last submission.

- ☐ Land Use      ☐ Community Facilities  
☐ Major Thoroughfare      ☐ Public Improvements  
☐ Other plans (specify)  
☐ Copy of zoning ordinance and amendments      ☒ Adopting ordinance and amendments thereto, adopted since the last submission  
☐ Copy of official zoning map if not previously submitted or if revised since the last submission      ☐ Adopting ordinance and amendments adopted since last submission  
☐ Copy of subdivision regulations

Copy of evidence of official recognition of the following plans:

- ☐ Land Use      ☐ Community Facilities  
☐ Major Thoroughfare      ☐ Public Improvements  
☐ Other plans (specify)

- ☐ Copy of each plan report indicating the progress of planning in the community prepared since the last submission

**Section 3. Neighborhood Analyses**

- ☐ Data on total blight problem of the community available since the last submission  
☐ Map showing neighborhoods for planning purposes if not previously submitted or if revised since the last submission  
☐ Copy of report or plan prepared since last submission on communitywide programming of community improvement activities

**Section 4. Administrative Organization. No supplementary material required.**

**Section 5. Financing**

- ☐ Copy of a summary of latest annual budget  
☒ Copy of available capital improvements budget or similar program prepared since last submission

**Section 6. Housing for Displaced Families**

- ☐ Copy of available reports or plans, not previously submitted, relating to housing needs and resources and to the relocation of displaced families

**Section 7. Citizen Participation**

- ☒ Copy of work program of the citizens advisory committee for coming year  
☐ Copy of citizens advisory committee reports made during the past year  
☒ Copy of citizens advisory committee recommendations made during the past year

## APPENDIX

### List of Exhibits

#### Section I: Codes and Ordinances

- T: City of Providence Ordinance for Hot Water Requirement  
in Providence Housing Code
- U: City of Providence Fire Prevention Code

#### Section II: Comprehensive Community Plan

- BB: Annual Report of City Plan Commission, Fiscal Year  
Ended September 30, 1962
- CC: Capital Improvement Program, 1963 - 1969
- DD: City of Providence Ordinance Providing for R-5  
Downtown Dwelling Zone
- EE: Letter and Copy of Minutes From the City Plan  
Commission
- FF: City Plan Commission - A Center For The Performing  
Arts For Rhode Island
- GG: A Land Use Comparison - 1953 - 1961
- HH: Preliminary Elementary School Proposals For  
The Preliminary General Plan Revision  
December, 1962
- II: Preliminary Junior High School Proposals For  
The Preliminary General Plan Revision  
May, 1963
- JJ: Higher Educational Institutions in Providence,  
Rhode Island - June, 1963
- KK: Addendum - Nelson Street School
- LL: Impressions of Recreation Field Survey
- MM: General Plan Revision - Goals and Policies
- NN: Population Projections For Providence  
1965-1970-1975

Section II: Comprehensive Community Plan (continued)

OO: Resume of Public and Private Actions Toward  
Implementation of the Downtown Master Plan  
Since Its Presentation on May 3, 1960

PP: Status of Planning in Providence

Section III: Neighborhood Analyses

U: Copy of Chapter 4 of the Tentative Community  
Renewal Program Report

V: Copy of Chapter 5 of the Tentative Community  
Renewal Program Report

Section VII: Citizen Participation

V: Tape of a Meeting of the Subcommittee on Minority  
Group Housing Problems, November 20, 1962

W: Special Project Proposal - Rhode Island Cooperative  
Extension Service

X: An Ordinance Creating a Providence Human Relations  
Commission

Y: Letter from Mayor Reynolds to City Council Submitting  
Appointments to Human Relations Commission

Z: Copy of Work Program of the Citizens Advisory Committee  
for Coming Year

AA: Copy of Citizens Advisory Committee Recommendations  
Made During the Past Year

# IN CITY COUNCIL

FEB 6 - 1964

FIRST READING  
REFERRED TO COMMITTEE ON  
ORDINANCES

*Theresa Despres*, CLERK