

RESOLUTION OF THE CITY COUNCIL

No. 332

Approved October 12, 2022

RESOLVED, DECREED AND ORDERED:

Petitioner Temple Emanu-EL, a domestic nonprofit organization located at 99 Taft Avenue in Providence, has requested an easement over a portion of the sidewalk abutting their property. The City hereby grants Temple Emanu-El an easement over the shaded portion of the public right-of-way abutting Taft Avenue shown on the accompanying plan entitled "Providence, R.I., P.W. Dept-Engineering Office, Street Line Section Plan No. 064873, dated May 12, 2022," bounded by letters the A-B-C-D-A on said plan, for the purpose of installing a line of concrete bollards. Said easement shall have the following conditions:

1. This easement is appurtenant to the property at 99 Taft Avenue, more specifically described as Assessor's Plat 7 Lot 360, and shall run with the land.
2. The design, maintenance, and upkeep of the bollards shall be the responsibility of Petitioner, its successors, and assigns.
3. The placement of the bollards shall be the responsibility of Petitioner, its successors, and assigns, but any bollards must be placed in a manner compliant with the Americans with Disabilities Act of 1990, as amended, and its corresponding accessibility guidelines, as amended.
4. Petitioner shall apply for all applicable permits, including for excavation, for the installation of the bollards.

IN CITY COUNCIL
OCT 6 2022
READ AND PASSED


JOHN J. IGLIZZI, PRESIDENT

Tina L. Monticelli
ACTING CLERK

I HEREBY APPROVE.



Mayor
Date: 10/12/22

**CITY OF PROVIDENCE
STATE OF RHODE ISLAND**

PETITION TO THE CITY COUNCIL

TO THE HONORABLE CITY COUNCIL OF THE CITY OF PROVIDENCE:

The undersigned respectfully petitions your honorable body

Temple Emanu-El of 99 Taft Avenue, Providence, a nonprofit organization, provides the following petition for easement for your consideration.

In April 2021, a Vulnerability and Physical Security Assessment was commissioned to identify deficiencies in physical security and security operations and procedures that could impact the overall security and safety of Temple Emanu-El. Two bollard installation projects were recommended. Please note that 2 corresponding pages of the NSGP Investment Justification and 3 pictures are attached to this document.

The bollards on Taft Avenue appear to be in the Public Right-of-Way (ROW) which requires these procedural steps. These bollards would protect the building from being damaged by vehicles in an accident or targeted attack. They will also provide a safe walking path for students and pedestrians.

At the corner of Morris Avenue and Sessions Street the Sanctuary entrance to the Temple, the installation of bollards would protect pedestrians and/or congregational members gathering at the base of the concrete steps. In particular this would protect congregants who gather before or after services or during funerals when the hearse would be loading and unloading in this area. *We have been advised that the bollards at the Sessions Street Sanctuary entrance are on private property and don't require action by DPW.*

We have discussed the installation of the Taft Avenue bollards and intend to develop a plan to go out to bid for a Providence Licensed Contractor. They will cut twenty (20) 6"-8" holes in the concrete sidewalk, excavate and install plates which will then receive the 12"x30" concrete bollards. Bollard placement will be closer to the curb, at an ADA compliant distance of at least 30" apart or as recommended by the City Council and DPW.

We understand that this petition, once filed with the City Clerk, will set that process in motion and request that approval is granted so that the project can move into construction phase with the winning Contractor, who would apply for an excavation permit, giving them permission to install.

Respectfully submitted:



Steven O'Bryan Sr.
Facility Manager

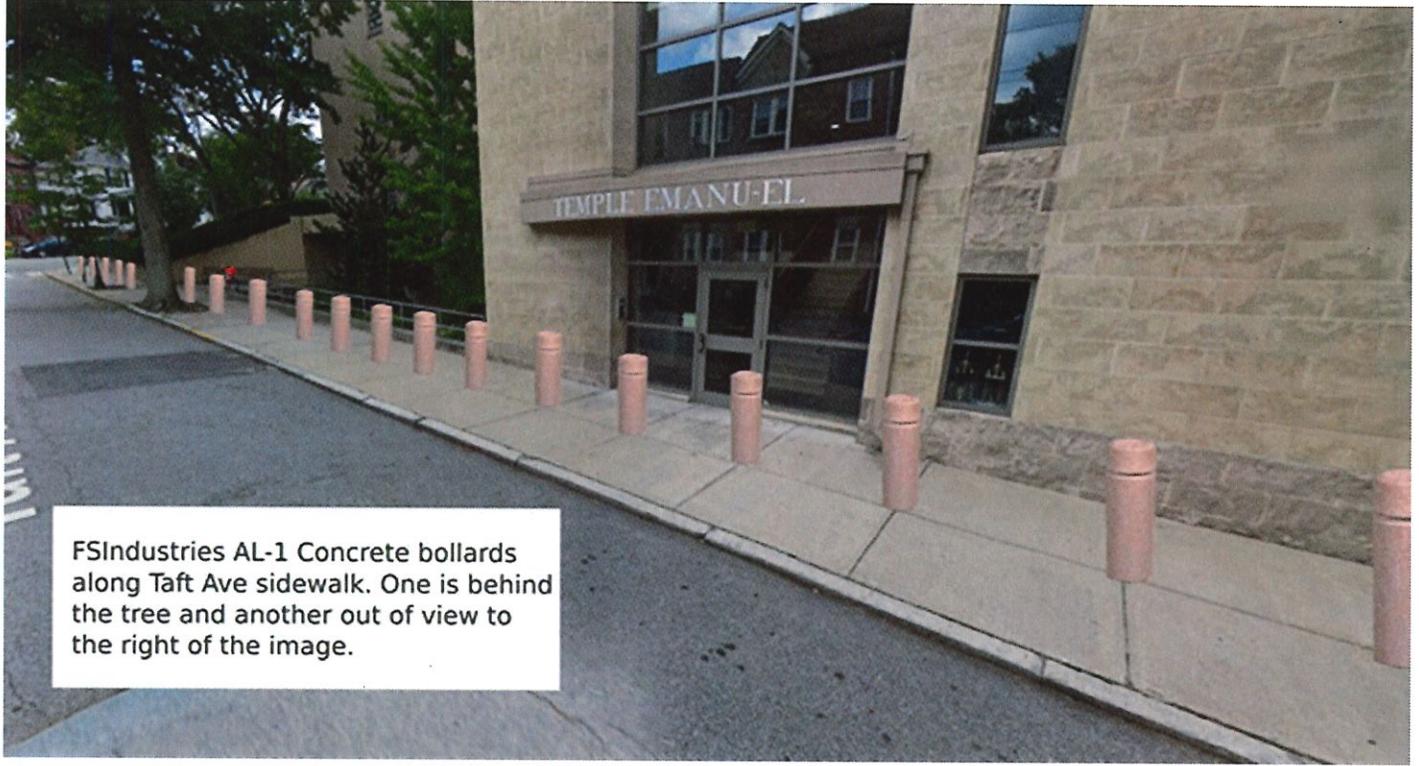
TEMPLE EMANU-EL
99 TAFT AVE
PROVIDENCE RI
02906

SESSIONS ST MAIN SANCTUARY BOLLARDS



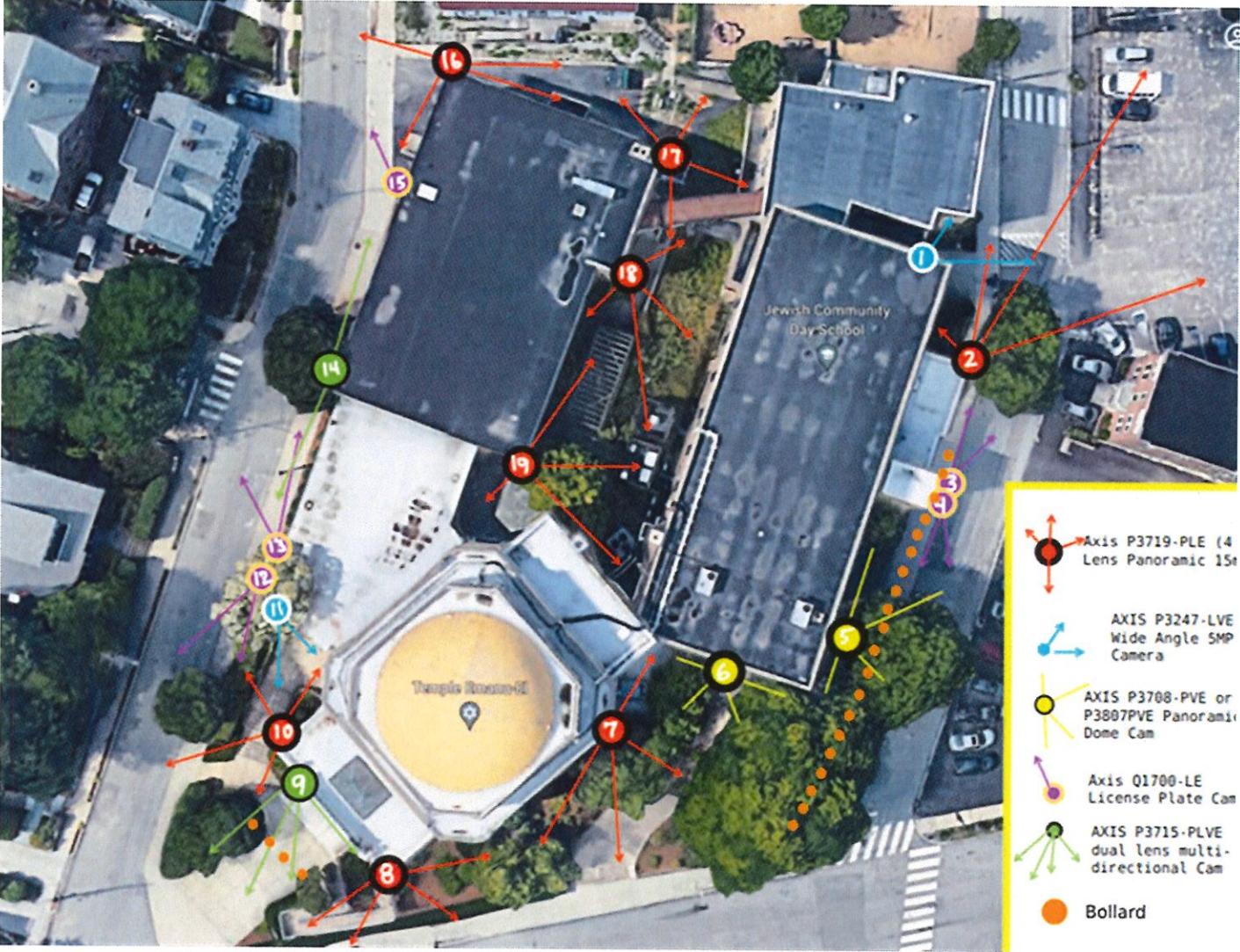
FSindustries AL-1 Concrete bollards at Main Sanctuary entrance at corner of Sessions St and Morris Ave.

TAFT AVENUE BOLLARDS



FSIndustries AL-1 Concrete bollards along Taft Ave sidewalk. One is behind the tree and another out of view to the right of the image.

AERIAL VIEW OF BUILDING WITH CAMERAS & BOLLARDS



NSGP Investment Justification

III. Risk (12 possible points out of 40)

DHS defines risk as the product of three principal variables: *Threat, Vulnerability, and Consequences*. In the space below, describe specific findings from previously conducted risk assessments, including A) Threats, B) Vulnerabilities, and C) Potential Consequences of an attack.

A) Threat: In considering threat, the applicant should discuss the identification and substantiation of specific threats or attacks against the nonprofit organization or closely related organization by a terrorist organization, network, or cell. The applicant should also discuss findings from a risk assessment, police findings, and/or insurance claims specific to the location being applied for including dates and specific threats.

In recent years, the threat climate against religious organizations has grown tremendously. It is clear that Jewish organizations are at risk, based on the recent shootings in both Pittsburgh and Poway and arson attacks in nearby communities in Massachusetts. In March of 2017, the Jewish Community Day School, which is housed in the Temple Emanu-El building, received a threatening phone call telling them there was a shooter on the roof of the building. The police were called and they responded immediately with several officers scouring both the inside and roofs of our complex. They found no evidence of trouble and have left, assuring us that all is safe. Since then, Temple Emanu-El has been the recipient of multiple anti-Semitic phone calls. A recent CNN article states, "A friend texted me: 'Feels like openly worshipping is like being a sitting duck.' Her text was in response to yet one more act of violence in a religious venue -- this time, once again, in a Jewish house of prayer. The ADL has reported a 10% increase in anti-Semitism and anti-Semitic vandalism in New England during 2020. Vandalism and posting of anti-Semitic material has continued into 2021, particularly in the East Bay communities of Barrington, Bristol and Warren. The following is a partial list of potential intentional threats to the Temple Emanu-El community:

- Anti-Semitic crimes, including Vandalism, Bombings, Arson, Assaults, Assaults with Deadly Weapons, Shootings, and Murder.
- Larceny, Robbery, Trespassing, Breaking and Entering

Crime in the City of Providence and District 8 reflect the trends across the country. As pandemic restrictions are reduced and the country reopens, crimes are projected to increase

B) Vulnerabilities: In considering vulnerabilities, the applicant should discuss the organization's susceptibility to destruction, incapacitation, or exploitation by a terrorist attack.

Temple Emanu-El is a massive complex consisting of a sanctuary building, a meeting hall, and a school wing. The building operates seven days a week and could have over 1200 to 1500 people occupying the building and office spaces at any time. The impressive gold dome on the building is visible from many blocks on the east side of Providence, making it a highly-visible focal point of the area.

In addition to housing the religious congregation, the building also houses the Jewish Community Day School, making it a further target in the community.

Entrances:

The complex sits on approximately 1.35 acres of land with direct access to the property from three two-way streets.

- Taft Avenue provides access to The Administrative Office entrance, the Main or Front entrance, and the JCDS entrance. All are at ground level and protected by nothing more than a curb, with video surveillance covering only the Main entrance.

- Taft Avenue also provides access to a parking lot and two playgrounds for the JCDS. There is no video surveillance and no protection from a vehicular attack other than the curbs. - The Sessions Street entrance is protected by stairs and a brick wall, but pedestrians on the sidewalk may be the victim of a targeted vehicular attack; the area also lacks video surveillance.

- The Main Sanctuary entrances at the corner of Morris Avenue and Sessions street, which also lacks video surveillance, is protected by a large set of concrete stairs, but a vehicle could intentionally drive onto the sidewalk or extended walkway, causing serious injury to pedestrians.

- The Morris Avenue entrances have only video surveillance with no protection from a motor vehicle other than the curb

C) Potential Consequences: In considering potential consequences, the applicant should discuss potential negative effects on the organization's asset, system, and/or network if damaged, destroyed, or disrupted by a terrorist attack.

If we do not continue to enhance the building's security, we are keeping ourselves open to a potential attack. Our greatest assets are our people, and we need to protect them. If an attack does occur, we are at the most risk of people dying. The worst consequences Temple Emanu-El can envision are the loss of life or injury to its occupants. Not to be ignored are the loss of valuable assets beyond structural damage. This includes religious treasures, antiques, and furnishings. Conceivable, but impossible to value, would be a decrease in membership should the building experience a successful attack.

NSGP Investment Justification

IV. Target Hardening (14 possible points out of 40)

In this section, describe each proposed activity or investment and the identified threat or vulnerability that it addresses as well as the associated cost with each activity or investment. Allowable costs are focused on target hardening activities as well as planning related costs, exercise related costs, contracted security personnel, and security-related training courses and programs limited to the protection of critical infrastructure key resources, including physical and cyber security, target hardening, and terrorism awareness/employee preparedness. Funding can also be used for the acquisition and installation of security equipment on real property (including buildings and improvements) owned or leased by the nonprofit organization, specifically in prevention of and/or in protection against the risk of a terrorist attack.

(2,200 character max - not including spaces)

Based on a recent vulnerability and risk assessment report submitted by Lock-It-Down Consulting, it is recommended that protective barriers (bollards) be installed in front of the office entrance on Taft Avenue and the main sanctuary entrance on the corner of Sessions Street and Morris Avenue to protect pedestrians and the building from accidental or intentional vehicular collisions. We are aiming to install 6-inch concrete bollards spaced approximately 4 feet apart - 24 to be placed at our Taft Avenue entrance and 6 on the corner of Sessions and Morris in front of our main sanctuary entrance. Total cost including installation: \$45,000

Also recommended is the installation of additional security cameras around the perimeter of the building to deter vandalism and alert staff of any threats by intruders. To optimize the coverage we will need a variety of cameras with different abilities including multi-lens, multi-directional and day/night vision. The location of each camera will determine the type and quantity needed. Total cost including installation: \$80,000.

In this section, list all target hardening equipment being proposed. Include the Authorized Equipment List (AEL) number and description, the vulnerability the equipment addresses, and the funding requested.

Allowable equipment is limited to two categories of items on the AEL:

- AEL Section 14 - Physical Security Enhancement Equipment
- AEL Section 15 - Inspection and Screening Systems

The equipment categories are listed on the web based AEL on the FEMA website, <https://www.fema.gov/authorized-equipment-list>.

AEL Number	Description of Item to be Purchased	Vulnerability to be Addressed	Funding Requested
Ex. 14SW-01-ALRM - 14EX-00-BSIR - 1. Systems.	Systems/Sensors, Alarm Protective Barriers (Bollards)	Vulnerable entry Building and pedestrian safety - Corner of Sessions and Morris	\$7,000
14EX-00-BSIR - 2. Systems,	Protective Barriers (Bollards)	Building and pedestrian safety - Taft Avenue entrance - to prot	\$9,000
14SW-01-VIDA - 3. Systems, Video	Multi-Directional Dome Cameras (8)	Vulnerable entry - Meeting House Social Hall, Main Sanctuary	\$35,000
14SW-01-VIDA - 4. Systems, Video	180 Degree Multi-Sensor Day/Night Fixed IP Dome Camera (1)	Vulnerable entry - Meeting House Social Hall Entry	\$5,000
14SW-01-VIDA - 5. Systems, Video	Panoramic Dome Camera (1)	Vulnerable entry - Administrative Building perimeter	\$4,000
14SW-01-VIDA - 6. Systems, Video	Robust Outdoor Color HDTV Cameras (5)	Vulnerable entry - Taft Avenue entrance and Meeting House S	\$20,000
14SW-01-VIDA - 7. Systems, Video	2x2 MP Dual Sensor Mutidirectional Camera with 360 Degree IR (2)	Vulnerable entry - MainSanctuary and Morris Avenue perimet	\$8,000
14SW-01-VIDA - 8. Systems, Video	Streamline Dome Cameras (2)	Vulnerable entry - Meeting House Social Hall entry and Taft A	\$8,000
9.			
10.			



Temple Emanu-El

Charles Blackman
President

Michael M. Fel
Senior Rabbi

Brian J. Mayer
Hazzan

Paul Stouber
Executive Director

Ronni Guttin
Director of Education

Sharon Sock
*Congregant
Relationship Manager*

Shoshana Jacob
*Program & Young
Family Director*

Eli A. Bohnen, z'l
Senior Rabbi Emeritus

Wayne M. Franklin
Senior Rabbi Emeritus

Alvan H. Kaunfer
Rabbi Emeritus

Ivan E. Perlman, z'l
Hazzan Emeritus

Edward O. Adler, z'l
*Ritual Director
Emeritus*

March 30, 2022

City of Providence
City Clerk's Department

Attention: Sheri Petronio

Dear Sheri,

Thank you for your assistance with the Petition for Easement at Temple Emanu-El,
99 Taft Avenue, Providence, RI.

Please find enclosed the Petition, signed by our Facility Manager, Steven O'Bryan
Sr. along with photocopied photographs and 2 pages of the NSGP Investment
Justification per your request and previously emailed, todays date.

I look forward to hearing from you in the near future.

Sincerely,

Joy Claxton
Executive Assistant to
Paul Stouber, Executive Director

Enc:



PROVIDENCE POLICE DEPARTMENT
Patrol Bureau
325 Washington St., Providence, RI 02903

4/29/22

To: Sheri A. Petronio, City of Providence First Deputy City Clerk
From: Cpt Luis F. San Lucas, Traffic Bureau Commanding Officer
Subject: Petition to the City Council for granting of Easement to install Bollards on 99 Taft Ave

Sir,

After reviewing the petition by Steven O'Bryan Facility Manager at Temple Emanuel, for granting of easement to install Bollards on 99 Taft Ave, dated April 22, 2022. The Providence Police Department has no objection to the request.

Respectfully Submitted

Luis F. San Lucas
////original signed////////

STEVEN M. PARÉ
Commissioner of Public Safety
Acting Chief of Department



JORGE O. ELORZA
Mayor

Department of Public Safety, Fire Department
"Building Pride in Providence"

May 13, 2022

The Honorable Michael J. Correia
Councilman
Chairman, Committee on Public Works
Providence City Hall
25 Dorrance Street
Providence, RI 02903

RE: 99 Taft Avenue

Dear Councilman Correia:

I am in receipt of your memorandum regarding the petition that was filed by Steven O'Bryan, Sr., Facility Manager at Temple Emanu-el who is requesting an easement to install bollards on 99 Taft Avenue.

After review, it does not appear that this request would negatively impact public safety, therefore, this office does not have any public safety concerns at this time.

If you have any questions, please feel free to contact my office.

Respectfully,

Steven M. Paré
Commissioner of Public Safety

cc: Tina Mastroianni, Acting City Clerk

Leo J. Perrotta
Director



Jorge O. Elorza
Mayor

DEPARTMENT OF PUBLIC WORKS
"Building Pride in Providence"

May 5, 2022

Honorable Michael J. Correia
Chairman of the Public Works Committee
Providence City Council-City Hall
Providence, R.I. 02903

RE: Proposed Easement of a Portion of Taft Ave.

Dear Councilman Correia:

This department has no objection to the proposed easement of a portion of Taft Ave. in conjunction with the attached plan, entitled "Prov., P.W. Dept.-Engineering Office, Street Line Section, Plan No. 064873. Area of easement is designated as cross-hatched area (A-B-C-D-A) on the accompanying plan.

Total square footage equals 1,230 square feet.
See accompanying plan for plat and lot numbers.

This easement is proposed to install security bollards. A plan showing the dimensions, locations and installation methods must be submitted, approved and permitted by the D.P.W. Engineering Division prior to construction. The contractor performing the work must be a Licensed Sidewalk Contractor with the City of Providence.

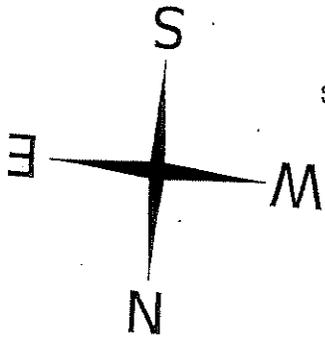
A handwritten signature in blue ink, appearing to read "Leo J. Perrotta".

Leo J. Perrotta

Director-D.P.W.

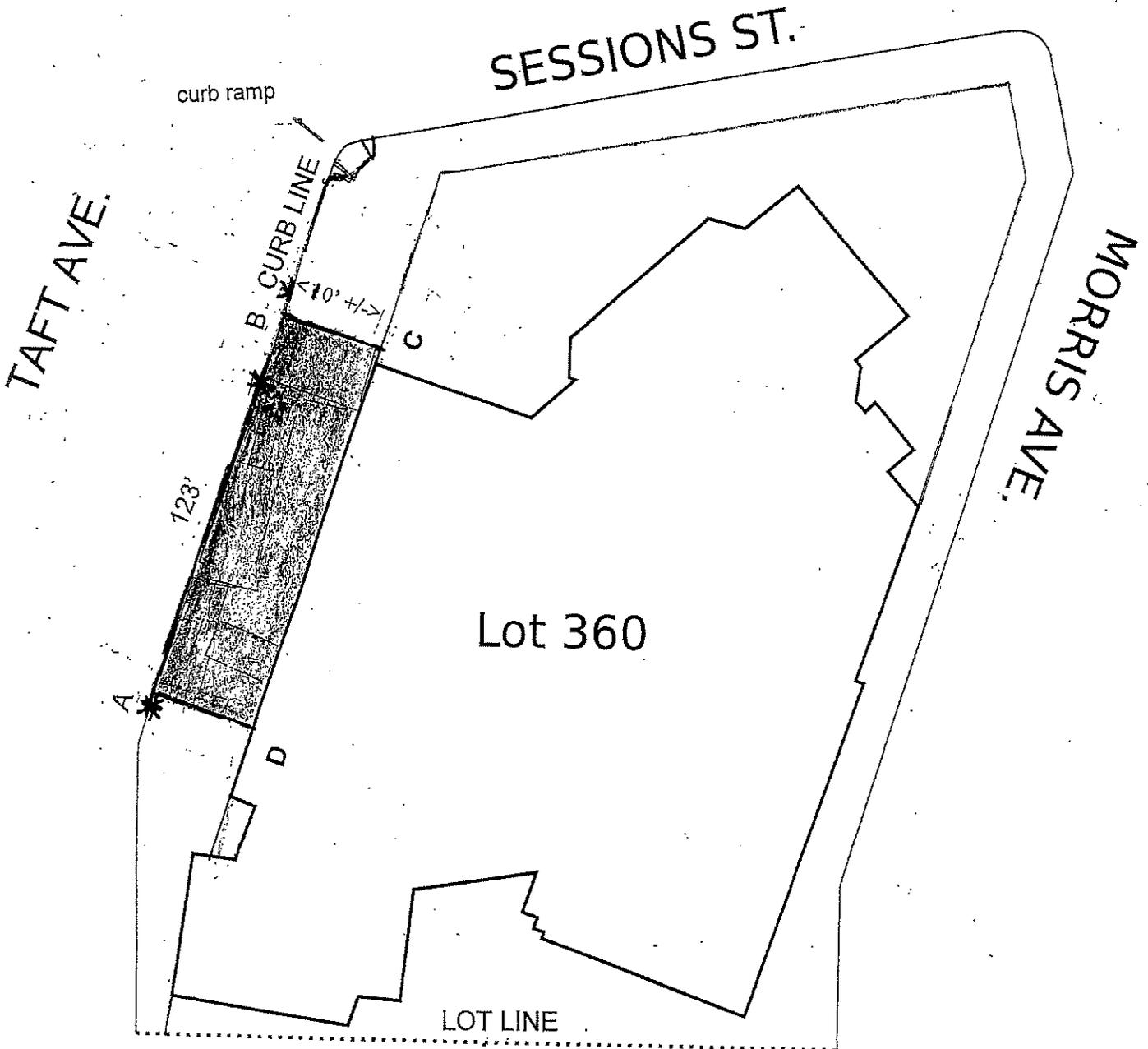
cc: T. Mastroianni-Acting City Clerk
AZ-DPW, B. Nickerson-Planning Dept.
W. Brown-Law Dept.
J. Muscatelli-Tax Assessors

700 Allens Avenue Providence, Rhode Island 02905
Phone 401-467-7950/Fax 401-941-2567
www.providenceri.com/dpw



Scale: 1" = 40'

PROVIDENCE, R.I.
 P. W. DEPT. - ENGINEERING OFFICE
 STREET LINE SECTION
 Plan No. 064873
 Date May 12, 2022



Lot 204

Lot 186

Lot numbers taken from A.P.7

NOTES: Shaded area A-B-C-D-A indicates proposed easement for bollards
 * Indicates trees
 Total square footage 1230' +/-

CITY OF PROVIDENCE, R.I.
 Public Works Dept. - Engineering Office
 Showing proposed easement for a portion of
 Drawn by J.G. Taft Ave. sidewalk Checked By _____
 Scale Not to Scale Date _____
 Correct A. Z. [Signature] Associate Engr.
 Approved [Signature] 5/12/22
 CHIEF ENGINEER

Petronio, Sheri

From: Khun, Phirom
Sent: Tuesday, May 31, 2022 11:38 AM
To: Petronio, Sheri
Cc: Nilsson, Wendy
Subject: No neighboring parks impact

Hi Sheri,

There are no neighboring parks impacted by the following projects:

- 99 Taft Avenue, Providence, RI (easement to install bollards)
- Pleasant View Elementary School, Providence, RI (permanent easement for underground distribution system)
- 60 Camden Ave, Providence, RI (permanent easement for an electric distribution system)
- 27 Penelope Pl, Providence, RI (abandonment a portion of Penelope Pl)

Thank you!



Phirom Khun
Supervisor of Project Planning
Parks Department
Dalrymple Boathouse
Roger Williams Park
1000 Elmwood Avenue
Providence, RI 02905
pkhun@providenceri.gov
(401) 680-7225 - Office
(401) 996-4219 - Mobile
Call to Connect | [PVD311](#)

Janesse Muscatelli
Tax Assessor



Jorge O. Elorza
Mayor

PROVIDENCE A CITY THAT WORKS

**Finance Department
Office of Tax Assessment**

April 25, 2022

Department of the City Clerk
Sheri A. Petronio, First Deputy City Clerk
25 Dorrance St.
Providence, RI 02903

Re: Proposed easement 99 Taft Avenue

Dear Ms. Petronio,

At your request we have reviewed the information provided regarding the placement of bollards at 99 Taft Avenue in a public right of way. It is our understanding that these bollards will be placed in approximately the center of the sidewalk.

All the placements will conform with ADA requirements and will not interfere with the actual use of the sidewalks. It is our opinion that this easement has no value, and the use for this purpose will not benefit or hinder the adjacent properties. If I may be of further assistance, please do not hesitate to contact me.

Respectfully submitted,

A handwritten signature in cursive script that reads "Janesse Muscatelli".

Janesse Muscatelli
Tax Assessor

City of Providence Assessor's Office • City Hall, Room 208
25 Dorrance St • Providence RI 02903 • (401) 680-5229
providenceri.com/assessor

Petronio, Sheri

From: Azar, Robert
Sent: Monday, May 16, 2022 1:42 PM
To: Petronio, Sheri
Subject: Temple Emanu-El easement petition

Hi Sheri- I've received your request for the City Plan Commission to comment on this petition. In this case we would defer to the Department of Public Works. Please let me know if there's anything else you need.

Best,

Bob



ROBERT E. AZAR, AICP
Deputy Director
Department of Planning + Development
444 Westminster Street, Third Floor
Providence, Rhode Island 02903
401 680 8524 OFFICE
401 680 8492 FAX
razar@providenceri.com
www.providenceri.com

PROVIDENCE A CITY THAT WORKS



July 6, 2022

Sheri A. Petronio, First Deputy City Clerk
City of Providence
25 Dorrance Street
Providence, RI 02903

VIA EMAIL c/o S.Petronio (spetronio@providenceri.gov) and US Mail

Re: Petition dated April 22, 2022 requesting an Easement to Install Bollards on 99 Taft Avenue

Dear Ms. Petronio:

Please be advised that after review, it has been determined that The Narragansett Electric Company has no electrical or gas equipment in the area proposed for abandonment.

Therefore, The Narragansett Electric Company has no objection to the abandonment.

Please call me if you have any questions.

Sincerely,

Joyce Xifaras
Right of Way Agent | RI Property Services
280 Melrose Street, Providence, RI 02907
(O): 401.784.7513 | (M): 774.991.9603
JXifaras@RIEnergy.com





44 Old Townhouse Rd
ATTN: Daryl Crossman – ROW Manager
South Yarmouth, MA 02664

May 5, 2022

City of Providence
Office of the First Deputy City Clerk
Attn: Sheri A. Petronio
25 Dorrance Street
Providence, Rhode Island 02903

ATTN: Sheri A. Petronio, First Deputy City Clerk

RE: PETITION PLACE BOLLARDS - #99 TAFT AVE

Dear Ms. Petronio,

Upon investigation it has been determined that Verizon presently has no issues with the proposed Bollards at this location.

Verizon will not object to the granting of said petition,

In the event it is decided by the petitioner that telephone facilities are to be relocated, the petitioner will assume all costs of the relocation.

Sincerely,

A handwritten signature in blue ink that reads "Daryl Crossman". The signature is fluid and cursive, with a long horizontal flourish extending to the right.

Verizon New England Inc.
Attn: Daryl Crossman - ROW
44 Old Townhouse Rd
South Yarmouth, MA 02664

(508) 398-5754 – South Yarmouth Office
daryl.crossman@verizon.com - Email

The Narragansett Bay Commission
Interceptor Maintenance
One Service Road
Providence, Rhode Island 02905

401 • 461 • 8848
401 • 461 • 6551 FAX

<http://www.narrabay.com>



Vincent J. Mesolella
Chairman

Laurie A. Horridge
Executive Director

MEMORANDUM
from the Interceptor Maintenance Section

DATE: 5/4/22

TO: Sheri A Petronio, First Deputy City Clerk

FROM: Patricia Chiellini

RE: Petition for easement 99 Taft Ave Providence, RI

The Narragansett Bay Commission does not have any objections to this petition for easement at 99 Taft Ave in the City of Providence. The Narragansett Bay Commission does not have any facilities on this street.

Patricia Chiellini Asset Management Specialist
Narragansett Bay Commission
1 Service Road
Providence, RI 02905
pchiellini@narrabay.com
401-461-8848 ext. 304
401-461-6551 fax