

THE CITY OF PROVIDENCE
STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

RESOLUTION OF THE CITY COUNCIL

No. 384

Approved May 22, 1967

RESOLVED, that the accompanying Workable Program for Community Improvement for Elimination and Prevention of Slums and Blight in Providence, Rhode Island, for 1967-1968 as submitted by the Office of the Mayor be approved.

IN CITY COUNCIL

MAY 18 1967

READ and PASSED

Russell J. Boyle
.....
President
William H. Matthews
.....
ACTING Clerk

APPROVED

MAY 22 1967

Joseph A. Porley Jr.
.....
MAYOR

RESOLUTION

OF THE

CITY COUNCIL

Approving His Honor the Mayor's
Accompanying Workable Program for
Community Improvement for
Elimination and Prevention of
Slums and Blight in Providence,
Rhode Island, for 1967-1968.

IN CITY
COUNCIL

APR 20 1967

FIRST READING
REFERRED TO COMMITTEE ON URBAN REDEVELOPMENT
RENEWAL & PLANNING

Vincent Vespa
CLERK

THE COMMITTEE ON
URBAN REDEVELOPMENT
.....RENEWAL & PLANNING.....
Approves Passage of
The Within Resolution

5-12-67 Chairman

Councilmen Mc Nutty and Pisaturo, by request

APR 14 3 00 PM '67
DEPT. OF CITY CLERK
PROVIDENCE, R.I.

FILED

This form is designed to elicit from the community the information needed to determine whether it has a Workable Program meeting the requirements of Section 101(c) of the Housing Act of 1949, as amended. The Program Guides, and related written material, should be used in preparing the form. These give the specific requirements that must be met to qualify for Program recertification as well as policy guidance. All questions on the form must be answered or adequate explanations given. Additional pages should be attached where needed to permit a full presentation of the local Program. Submit an original and three copies to the Regional Office, Department of Housing and Urban Development.

CITY OR TOWN Providence	COUNTY Providence	STATE Rhode Island
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FORM OF GOVERNMENT

Charter - authorized strong Mayor and City Council elected by wards.

PRINCIPAL SOURCES OF EMPLOYMENT

Manufacturing 44.59%; Wholesale and Retail Trade 23.82%; Finance, Insurance and Real Estate 11.30%; Service Industries 10.07%; Transportation and Utilities 8.47%; and Construction 2.75% (1)

POPULATION, 1950 CENSUS	POPULATION, 1960 CENSUS	POPULATION CURRENT ESTIMATE
248,674	207,498	187,061 ²

Housing-1960 Census

Total No. of Housing Units

73,027³

Total No. Substandard and Deficient Units

19,643³

—Dilapidated Units

2,253

—Deteriorating Units

10,454

—Sound Units lacking some or all plumbing facilities

6,936

THIS PROGRAM SUBMISSION WAS APPROVED BY THE GOVERNING BODY OF THE COMMUNITY ON:

DATE OF ACTION

By such approval, the governing body confirms its obligation to use its authority and local public and private resources in an effective plan of action to eliminate and prevent slums and blight and to submit an annual Report of Progress to the Department of Housing and Urban Development.

Name and title of the official(s) responsible for preparing this submission and for coordinating the program.

Joseph A. Doorley, Jr., Mayor

The following programs of the Department of Housing and Urban Development are being utilized in the community:*

List attached (Page 1a)

The community plans to utilize the following programs of the Department:*

List attached (Page 1b)

*See list on following page.

The following programs of the Department of Housing and Urban Development are being utilized in the community:

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949, for 3 projects in execution and 4 projects in planning.

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949, for a General Neighborhood Renewal Plan.

Demonstration Grants: Sec. 314, Housing Act of 1954, for reprinting of final report.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a zoning study.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a statewide comprehensive transportation and land use planning program.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a data bank feasibility study, photogrammetrics and mapping survey and development of Master Plans for schools, recreation, circulation and neighborhoods.

Demolition Grants: Sec. 116, Housing Act of 1949, for demolition of abandoned structures in two areas.

Code Enforcement Grants: Sec. 117, Housing Act of 1949, for 2 projects.

Loans for College Housing: Title IV, Housing Act of 1950, for school dormitories.

Low-rent Public Housing Loans: United States Housing Act of 1937, for public housing, including housing for the elderly.

Mortgage Insurance for Homes: Sec. 203, National Housing Act.

Mortgage Insurance for Housing in Urban Renewal Areas: Sec. 220, National Housing Act.

Mortgage Insurance for Housing for Low and Moderate Income Families: Sec. 221, National Housing Act.

Secondary Market for Housing Loans: Title III, National Housing Act.

Mortgage Insurance for Nursing Homes: Sec. 232, National Housing Act.

Public and private agencies in the community plan to utilize the following additional programs of the Department of Housing and Urban Development:

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949.

Demolition Grants: Sec. 116, Housing Act of 1949, for demolition of abandoned structures.

Code Enforcement Grants: Sec. 117, Housing Act of 1949.

Urban Beautification Grants: Sec. 706, Housing Act of 1961, for various city programs.

Basic Water and Sewer Facilities: Sec. 702, Housing and Urban Development Act of 1965, for various publicly and privately sponsored facilities.

Mortgage Insurance for Rental Housing: Sec. 207, National Housing Act.

Mortgage Insurance for Homes for Servicemen: Sec. 222, National Housing Act.

Mortgage Insurance for Housing for the Elderly: Sec. 231, National Housing Act.

Mortgage Insurance for Nursing Homes: Sec. 232, National Housing Act.

¹Covered by the R. I. Employment Security Act. The Act covers employers of one or more persons at any time during the year. It excludes government, non-profit and charitable organizations. Statewide employment covered by the Act totalled 246,197 in March, 1966. Total employment is in excess of 300,000, a large proportion of the difference being employed in Providence.

²From 1965 statewide census performed under the sponsorship of the Committee to Draft An Act to Reapportion the General Assembly.

³Estimate of housing unit quality as of Dec. 31, 1966

Total no. of housing units	68,600
Total no. of substandards or deficient units	13,114

The 1,736 reduction from last years estimate of 14,850 substandard dwelling units is based on some 528 dwelling units taken for redevelopment purposes or demolished by private citizens and some 1,208 dwelling units brought up to standard by Housing Code compliance operations.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
(Programs for which a Workable Program is a Prerequisite are indicated by *)

MORTGAGE INSURANCE

FHA Home and Rental Housing Mortgage Insurance (Regular Programs): To help families undertake home ownership and to facilitate the production of rental accommodations.

FHA Home Mortgage Insurance for Servicemen and Veterans: To finance proposed or existing one-family homes for servicemen and their families and veterans who have not received loans under the Veterans Administration home loan program.

FHA Homes for Displaced, and Low and Moderate Income, Families (Section 221): To finance low-cost homes for people of low and moderate incomes and those displaced through governmental action.

*FHA Rental Housing for Low and Moderate Income Families (Regular Section 221 (d) (3) at market, or below market, interest rates): To assist private industry in providing rental and cooperative housing for low and moderate-income families and those displaced by governmental action.

*FHA Section 220 for housing construction and rehabilitation in urban renewal project areas.

*Rent Supplement Program (Section 221(d) (3): Housing to be built by non-profit and limited dividend sponsors for low-income families. Rent supplements, depending on family income, could help cover part of the rent. Some communities exempted from Workable Program requirement.

FHA Insurance of Rehabilitation Loans up to \$10,000 and up to 20 years maturity.

FHA Property Improvement Loan Financing (Title I): Insurance of property improvement loans.

FHA Mortgage Insurance for Nursing Homes: To provide financing for new or rehabilitated structures for nursing homes.

FHA Mortgage Insurance for Land Development for residential and related uses including facilities for public or common use.

Federal National Mortgage Association secondary market operations and Special Assistance programs which support special purpose programs.

PUBLIC HOUSING

*Loans to local housing authorities to help finance construction, rehabilitation, or the acquisition of existing dwellings for low-rent use, and annual contributions to permit operation of such units at low rents.

Lease of existing housing for short-term use in meeting particular needs such as those of large families.

COMMUNITY FACILITIES

Advances for Public Works Planning: Interest-free advances to assist planning for individual public works, including water and sewer systems, school buildings, recreational projects, public buildings, etc.

Public Facility Loans: Loans for the construction of such needed public facilities as sewer and water systems.

Grants for Basic Sewer and Water Facilities: Grants to finance part of the cost of basic water and sewer facilities.

Grants for Neighborhood Facilities: Grants to cover part of the cost of such facilities as community centers, youth centers, and health stations.

Grants for Advance Acquisition of Land: Grants to encourage communities to acquire land for future construction of public works and utilities.

URBAN RENEWAL

*Urban renewal project loans and grants for planning, clearing or rehabilitating slum or blighted areas.

*Low interest loans, and in some hardship cases direct grants, to assist in the rehabilitation of properties in urban renewal areas.

*Grants for the undertaking of code enforcement projects, including certain public improvements in the neighborhoods involved.

*Grants for the demolition of dilapidated, unsafe structures.

*General Neighborhood Renewal Planning advances for areas of such size that renewal may be initiated during a period of up to 10 years.

*Community Renewal Program grants for developing a renewal program for an entire community.

HOUSING FOR SENIOR CITIZENS AND THE HANDICAPPED

Several programs are designed to provide good housing for elderly and handicapped persons of low- and moderate-income, suitable to their needs and at prices they can afford.

— FHA Mortgage Insurance for housing for the elderly.

*— Loans and annual contributions to local housing authorities under special provisions for housing for the elderly.

— Direct loans to non-profit corporations, consumer cooperatives and certain public bodies or agencies for the provision of housing for the elderly.

COLLEGE HOUSING

Direct loans at low interest rates to help colleges and hospitals in construction of college residence halls, faculty and married student housing, housing for student nurses and interns, etc.

MASS TRANSPORTATION

Urban mass transportation grants to help localities provide and improve urban mass transportation facilities and equipment, and to encourage planning of areawide systems.

OPEN SPACE LAND AND URBAN BEAUTIFICATION AND IMPROVEMENT

Grants to assist communities in acquiring and developing land for open space uses and in carrying out urban beautification programs.

PLANNING

Urban planning grants to assist in developing comprehensive plans, including mass transportation planning, for communities under 50,000 population, communities designated under the Area Redevelopment Act as redevelopment areas, and for metropolitan areas, regions and states.

RELOCATION

Various aids to assist in the relocation of families, individuals, businesses, and non-profit organizations displaced by urban renewal, urban mass transportation, open space, community facilities, and public housing programs.

DEMONSTRATIONS

Demonstration grants for the development and testing of new and improved renewal techniques and methods.

Grants to assist in developing and demonstrating new and improved means of providing housing for low-income persons and families.

Grants for research, development and demonstration projects in all phases of mass transportation.

FHA mortgage insurance on a special risk basis to encourage the use of advanced technology in planning, construction, and neighborhood design as a means of lowering costs and producing better housing.

DECLARATION OF POLICY FOR THE WORKABLE PROGRAM FOR COMMUNITY IMPROVEMENT

In reviewing progress under its Program for Community Improvement, a locality is taking stock—evaluating its accomplishments and deciding on new goals for the coming years. This is an important process—publicize it as a means of building community understanding and support for community improvement objectives. Prepare a Declaration of Policy statement to be issued by the chief executive officer and governing body to the people of the community. The statement should identify and summarize (1) significant achievements during the past year; (2) changes or revisions in the community's overall objectives, and (3) major goals which are set for attainment during the coming year.

DECLARATION OF POLICY

The primary goal in Providence is the very goal of society. It is not solely to promote economy...to foster education or technology...to provide housing or to promote law and efficient government...as important as these may be. Thus, the primary goal is to release the human potential of every person regardless of race or creed.

Other goals of economic vitality, educational vitality, and civic vitality are all really a part...a piece...of the common goal.

Physically the City will continue its program to complete the urban renewal already started...Lippitt Hill, Weybosset Hill, Central-Classical. Execution will begin on the East Side Renewal Project. The City will complete planning and commence execution of the Mount Hope Rehabilitation Project and the West Broadway Project which opens the door to the massive General Neighborhood Renewal Program.

All this work will require tremendous effort, energy and talent. It will require unprecedented coordination and cooperation between various city agencies and staffs.

Efforts in the war against poverty must be assessed. Audits must be made so that determination can be made as to whether existing programs are having a beneficial effect upon the social problems of our people. Future efforts and expenditures will be measured against benefits generated.

The City has given its solemn pledge to its citizens to transform the poverty, ignorance and sub-standard housing of this City into a viable and productive community. The entire energy of the administration will be devoted to a program of action which will give Providence a truly new profile.*

*Quoted from the Inaugural address of Joseph A. Doorley, Jr., Mayor of Providence, delivered January 1, 1967.

CODES AND ORDINANCES

OBJECTIVE: The adoption of, and compliance with, adequate standards of health, sanitation, and safety under a comprehensive system of codes and ordinances which set the minimum conditions under which dwellings may lawfully be occupied.

- A. Complete column 1 for codes already in effect at the time of the community's last submission; column 2 for codes put into effect since that time; column 3 for codes not now in effect. When model codes are or will be used, also complete column 4. In addition to the basic codes listed, show any other codes the community has or needs.

KIND OF CODE	1	2	3	4	
	CODES PREVIOUSLY IN EFFECT	CODES MADE EFFECTIVE SINCE LAST SUBMISSION	CODES NOT NOW IN EFFECT	MODEL CODES THAT ARE OR WILL BE ADOPTED	
	DATE ADOPTED	DATE ADOPTED	TARGET DATE FOR ADOPTION	TITLE OF MODEL CODE	YEAR PUBLISHED
BUILDING	April 1, '56	-	-	B.O.C.A.	1950 ¹
PLUMBING	April 1, '56	-	-		-
ELECTRICAL	April 1, '56	-	-	National Electric Code	1956
HOUSING	April 1, '56	-	-		-
FIRE PREVENTION	May 2, 1947	-	July 1967		-

- B. Has the community, as shown above, met the goals for the adoption of codes set forth in its last submission? Yes No If "No" is checked, indicate fully what progress was made and why goals were not met, including statement of any problems encountered in the adoption of any of the above codes.

As reported in last year's submission, the Building Code Revision Board was studying and reviewing many items of the Building Code for recommendation to the City Council for adoption. This work has been completed and there are approximately 300 amendments in the City Solicitor's Office for legal review and the preparation of same in ordinance form. Adoption of these revisions is expected later this year. Upon completion, Providence's Building Code will be entirely updated in accordance with the 1965 edition of the B.O.C.A. Model Code (Continued on page 4a.) (See Exhibit I : MM)

- C. If not shown in previous submissions, name the group(s) or committee(s) designated to assure a continuing review of codes; indicate what local officials and community groups are represented and how they will function. Describe the past year's work of the groups or committees established for continuing codes review.

The Subcommittee on Code Review of the CAC is composed of: Robert Laurelli, President of National Plumbing and Supply Co., Chairman; Vincent DiMase, Director of the Department of Building Inspection; Fire Chief James T. Killilea; Edward F. Malloy, Assistant City Solicitor; Richard LaFlamme, City Data Processing Manager; Dr. James Adams, Educator; Henry J. Annotti.

¹Adopted with modifications which make this city's code more stringent than the B.O.C.A. Model Code

B. The final touches are now being applied to the Fire Prevention Code and it is anticipated that it will become effective by July 1, 1967. Also, the State of Rhode Island has developed a fire safety code which will become effective February 1, 1968. (See Exhibits i : NN;00.)

D. Schedule for the periodic review and up-dating of codes:

KIND OF CODE	CODE REVIEWED SINCE LAST SUBMISSION		SCHEDULED DATE NEXT REVIEW TO BE COMPLETED
	YES	NO	
BUILDING	X		1967*
PLUMBING	X		1967*
ELECTRICAL	X		1967*
HOUSING	X		1967*
FIRE PREVENTION	X		1967*

E. Has the community met the goals for code review set forth in its last submission? Yes No
 If "No" is checked, indicate fully what progress was made and why such goals were not met.

*As indicated in last year's Workable Program, all codes are under constant review by the Revision Committee.

F. Complete the following for each code already adopted or to be adopted during the next 12 months:

KIND OF CODE	DEPARTMENT OR OFFICIAL CURRENTLY RESPONSIBLE FOR ADMINISTRATION AND ENFORCEMENT	NUMBER OF INSPECTORS THIS YEAR	NUMBER OF INSPECTORS PROPOSED FOR NEXT YEAR
BUILDING	Director, Dept. of Building Inspection	10	10
PLUMBING	" " " "	8	8
ELECTRICAL	" " " "	8	8
HOUSING	Chief, Div. of Code Enforcement	11	20
FIRE PREVENTION	John F. McGuinn, Acting Chief	8	13
Mechanical	Director, Dept. of Building Inspection	6	8
		(2 vacancies)	

NOTE: If part-time inspectors are used or if any inspectors enforce more than one code, the above numbers shall be broken down to show the fractional part of the time devoted to each code.

G. Code administration. (Answer either a. or b. plus c.)

a. If not show in previous submissions, describe plans for a comprehensive program for code compliance, including time schedule for putting such plans into effect.

Housing Code compliance is required for a total 68,600 dwelling units in the City of which 52,833 or approximately 77 percent, have been inspected since April, 1957. At the end of 1964, it was estimated that it would take three and one half years to complete the initial inspection of all residential structures. Because of favorable conditions, the pace was greatly increased, and it was anticipated that the first initial inspection would be completed in eighteen

(Continued on page 5a)

G. months. However, during 1965, the Mayor directed the Minimum Housing Standards Division now called the Division of Code Enforcement to inspect again the very critical upper South Providence area. With the extra work involved in these detailed double inspections, it is estimated at this time, it will take two years for the completion of the City. (This present schedule is contingent on the assignments and planning decisions relative to the short and long range planning dictated by the new Department of Planning and Urban Development).

For the year 1967, our time schedule is as follows: reinspections in Census Tracts 4, 6 and 7 to verify compliance in these areas. Four staff members will be assigned to this activity. An APHA Renewal Program is currently underway in the West Broadway Renewal Project involving three full time Renewal Inspectors carrying out a housing survey involving some 3400 dwelling units. Additionally, a minimum of two Renewal Inspectors will be required to carry out the daily inspections and follow up procedures administered by the Relocation Service. It is anticipated that this assignment may have to be increased based on the progress of the East Side Urban Renewal Project. As of January 1, this Division has undertaken a new federally financed code enforcement area in Census Tracts 1 (Washington Park) and 16 (Webster Avenue) comprising about 5600 dwelling units and approximately 2100 structures. It is estimated that it will take three years to complete this task in the federally financed code enforcement area. Presently, plans require a staff of 18 members assigned to the federally aided code program, including two areas. It is anticipated to re-assign six Renewal Inspectors after the next heavy work load has been completed. (See Exhibit I : SS)

b. Describe any changes since the last submission in the plans for a comprehensive program for code compliance.

Basically the changes that have evolved since last year's submission for the Workable Program involve a monumental task in that under the new Department of Planning and Urban Development, the Division of Code Enforcement assumes added responsibilities in carrying out all housing survey programs, daily inspections pertaining to rehabilitation activities, along with the followup procedure for Relocation displacees. Furthermore, with the addition of the two federal code programs, the field of housing inspections takes on a new concept in keeping with the contract between the Department of Housing and Urban Development and the City of Providence.

(Continued on Page 6a)

c. Indicate plans for improving the comprehensive program for code compliance, including the time schedule for putting such plans into effect.

A dramatic change has taken place in the realm of a new housing inspection form. After many months of intensive study, members from the following agencies, Division of Minimum Housing Standards, Family Relocation Service, City Plan Commission and the Providence Redevelopment Agency, developed a new progressive approach in originating a marked sense inspection process which is geared to the data bank program currently being undertaken by the City of Providence. This new step consisting of all physical, environmental, sociological and economic data will further sophisticate the entire process of housing inspections resulting in better efficiency and control in all future projects. This new process will be field tested in the immediate future to further refine its

(Continued on Page 6a)

- H. (NOTE: (1) If any data provided below are for less than 12 months, give the beginning and ending dates of the period actually covered.
 (2) If this same information is available in a different form of reporting by the community, it may be so reported in lieu of H.)

For each of the following codes already in effect complete the table to show inspection activity during the past 12 months.

ITEM	BUILDING CODE	PLUMBING CODE	ELECTRICAL CODE	HOUSING CODE	FIRE PREVENTION CODE
NUMBER OF PERMITS ISSUED UNDER CODE	1,185	2,258	3,236	////////	////////
NUMBER OF INSPECTIONS MADE ¹	15,876	9,506	14,140	23,698	2,545
NUMBER OF VIOLATION NOTICES ISSUED	987	313	919	3,300*	***
NUMBER OF VIOLATION NOTICES SATISFIED	895	140	743	4,552**	593
NUMBER OF STOP ORDERS ISSUED	19	20	176	0	0
NUMBER OF CERTIFICATES OF COMPLETION ISSUED	790	2,189	3,236	////////	////////

¹Count inspections on the following basis: one inspection is one visit by one inspector to one structure or property.

In P. 6a for Mechanical Code
 In relation to the Housing Code:

1. Are inspections for compliance with the Housing Code made on the basis of complaints only, Yes No , planned area house to house inspections, Yes No , or both, Yes No ?

*While 3,300 violation notices were issued, included in these issuances were actually 34,216 individual infractions of the code. 6

(Continued on P. 6a)

- b. The Division is maintaining its legal commitment in carrying out its normal code enforcement operation charged under the City ordinance.
- c. degree of efficiency and control. The Division of Code Enforcement has undertaken new programs previously mentioned in other subsections of this report. However, it should be emphasized that additional staff has been assigned to the two federal code programs along with housing inspections within the General Neighborhood Renewal Area. Also staff inspectors have been assigned to carry out the operational functions of the Relocation Service under the new Department of Planning and Urban Development.

	<u>Mechanical</u>
H Number of Permits Issued Under Code	2,130
Number of Inspections Made	17,152
Number of Violation Notices Issued	370
Number of Violation Notices Satisfied	370
Number of Stop Orders Issued	37
Number of Certificates of Completion Issued	3,023

**While 3,300 violation notices were issued, included in these issuances were actually 4,552 individual infractions of the code that were satisfied.

*** Fire Prevention Bureau does not issue violation notices but makes reinspections of structures where violations are found. The Department of Building Inspection is notified of violations.

2. Describe any changes made since the last submission in the basis, methods or techniques for securing Housing Code compliance.

As previously stated in the above sections with the reorganization of the Divisions under the Department of Planning and Urban Development, budgeting, personnel and programming are all entities which will enhance the code enforcement division in bringing about better efficiency in meeting our responsibilities.

3. Supply the following information in connection with the administration and enforcement of the Housing Code. (Note: If this same information is available in a different form of reporting by the community, it may be so reported in lieu of I. 3.)

	Number of structures	Number of dwelling units
a. Inspected during past 12 months	2,401	4,077
b. (1) Found in noncompliance with housing code during past 12 months	6,889	6,636
(2) Noncompliance carryover from prior inspections	6,617	11,169
(3) Total requiring compliance action b(1) plus b(2)	13,506	17,805
c. (1) Brought into compliance during past 12 months	2,136	2,416
(2) Razed or otherwise eliminated during past 12 months	360	528
(3) Total compliance actions completed c(1) plus c(2)	2,496	2,944
(4) Remaining in noncompliance at end of past 12 months b(3) minus c(3)	11,010	14,861
d. Estimated number to be brought into compliance during the coming year	1,100	2,300

4. Complete the following table to show the record of appeals filed during the past 12 months as a result of noncompliance actions taken under the Housing Code. (Note: If the data called for below do not apply to the appeals procedure in your community, indicate the actions taken under your alternative procedure.) 1)

Number filed with Appeals Board	<u>7*</u>
Number resolved by Appeals Board	<u>5</u>
Number filed with local governing body	<u>none</u>
Number resolved by governing body	<u>none</u>
Number filed with courts	<u>7**</u>
Number resolved by the courts	<u>2</u>

1) See also: Exhibit I: TT, Annual Report of the activities of the Housing Board of Review

*Two of which are presently continued. (Redevelopment may take land)

**Five of which are presently continued.

Supplementary Material Required. Submit the following supplementary material for each code adopted or revised since the last submission.

- (1) **Model Codes.** In each case where the community has adopted, since the last submission, nationally recognized model codes, submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting such codes. Do not submit copies of the model codes.
- (2) **Other Codes.** In each case where a code has been adopted since the last submission and a model code was not used, submit one copy of the code now in effect and of each amendment thereto. Also submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting that code if code itself does not specifically note adoption ordinance, number and date.
- (3) **Submit one copy of each revision or amendment of a code in effect at the time of the last submission which has been adopted since that submission.**

COMPREHENSIVE COMMUNITY PLAN

OBJECTIVE: The development, approval or adoption, and implementation of a comprehensive general plan for the community as a whole.

A. A planning Commission or Agency was established on December 2, 1913 and
reorganized on July 21, 1944

B. Fill in the following:

Comprehensive Community Plans, Programs and Regulatory Measures

ITEM	NOT APPROVED		APPROVED							
	TARGET DATE FOR APPROVAL		DATE LAST APPROVED OR AMENDED		CURRENT		UNDER REVIEW		TARGET DATE FOR COMPLETION OF REVIEW	
	MO.	YR.	MO.	YR.	YES	NO	YES	NO	MO.	YR.
LAND USE PLAN										
MAJOR THOROUGHFARE PLAN			11	1965	x					
COMMUNITY FACILITIES PLAN*			10	1965	x					
ZONING ORDINANCE**			10	1966			x		12	1967
SUBDIVISION REGULATIONS										
PUBLIC IMPROVEMENTS PROGRAM			1	1967	x					

C. List any additional plans or planning studies; indicate whether in preparation or completed.
 *Community Facilities Plan consists of a Master Plan for Public Schools and a Master Plan for Public Recreation and Conservation. (See Exhibit II: UUU;VVV)
 **The proposed Zoning Ordinance together with a new Enabling Act has been approved by the Plan Commission as of date shown. The "target date" entry refers to City Council action. (See Exhibits II: SSS,TTT,000) In preparation under a 701 Grant (R. I. P-23) are the following projects: photogrammetry and mapping (total city area) feasibility study for a data bank operation; first phase of a comprehensive neighborhood planning project; editing and publication of master plan elements for circulation, education, recreation and conservation.
 New 701 application will be prepared within the new workable program year for: a comprehensive land use survey and analysis up-dating the present 7-year old survey; initial installation of prime requirements for data bank and data processing
 (Continued on page 9a)

D. Has the community, as shown above, met the goals for the adoption or approval of the items set forth in its last submission? Yes No . If "No" is checked, indicate fully what progress was made and why such goals were not met.

C. procedure for planning purposes; revival and resumption of a Master Plan for Beautification. College Hill Demonstration Study Report 2/10/59 is in process of reprinting.

E. 1. Zoning Ordinance Compliance

a. By what department or official is the zoning ordinance administered?

Director of the Department of Building Inspection

b. By what department or board are variances from the ordinance considered?

Zoning Board of Review

c. By what department or board are appeals from administrative decisions considered?

Zoning Board of Review

d. Furnish the following data for the past 12 months: (*Note: A printed annual report containing the information may be submitted in lieu of the data below.*)

ITEM	NO. FILED	NO. GRANTED
(1) REQUESTS FOR ZONING RECLASSIFICATION	21	17
(2) REQUESTS FOR VARIANCES FROM PROVISIONS OF THE ZONING ORDINANCE	136	110
(3) APPEALS FROM ADMINISTRATIVE DECISION ON ZONING	0	0
(4) APPEALS TO COURTS FROM ACTIONS UNDER (1), (2) OR (3)	4	1 ⁽¹⁾
(5) LEGAL ACTION TO OBTAIN COMPLIANCE WITH ZONING ORDINANCE	16	//////////

¹Number either denied or upheld

2. Subdivision Regulation Compliance

a. By what department or board are the Subdivision Regulations administered?

Not Applicable

b. Furnish the following data for the past 12 months:

	NO. FILED	NO. APPROVED	NO. DISAPPROVED	NO. WITHDRAWN
PRELIMINARY PLATS				
FINAL PLATS				

¹ See Annual Report of the activities of the Zoning Board of Review Exhibit II: RRR

- F. Is the community participating in a regional, county, or metropolitan area planning program?
Yes No

If "Yes" is checked, identify the program and the participating agencies. If "No" is checked, indicate what steps are being taken, or could be taken, to participate in such a program.

Regional and state-wide transportation planning, in accord with Section 9 of the Federal Highway Act of 1962, was actively supported through the participation of the Mayor as a member of the Policy Committee, and the Chief of the Planning Division as Vice Chairman of the Technical Core Committee. Headed by a broadly representative group at the policy level composed of local, state and federal officials, the project is titled Comprehensive State-Wide Transportation and Land Use Planning Program.

- G. Does the Planning Commission receive technical help in its planning activities:

1. On a consulting basis? Yes No
2. From resident staff employed to serve the Commission? Yes No

If "Yes" is checked for either item, indicate specifically the kind of technical help provided at this time, including the number and types of technical employees.

Computer Analysis, Inc. of 555 Madison Avenue in New York has a \$70,000 contract in connection with the feasibility study for a data bank operation. Charles A. Maguire and Associates has a \$110,000 contract in connection with the photogrammetric and mapping survey.

1 Chief of Planning	5 Assistant Planners
1 Supervisor	1 Senior Draftsman
4 Planning Supervisors	6 Draftsmen
11 Senior Planners	
7 Associate Planners	
2 Traffic Planners	

- H. Describe briefly plans (1) to provide or (2) to increase the present level of technical help, including the time schedule for putting such plans into effect.

The original City Plan Commission staff had 23 authorized positions. In establishing the new Department of Planning and Urban Development, all planning functions have been placed in the new Division of Planning with an authorized staff of 38 professional positions, increasing the planning staff by 15 positions.

- I. Describe how the local government and other local public agencies are using the plans developed by the planning agency and the technical assistance of the planning agency and its staff to insure orderly growth and development.

The annual 6-year Capital Improvement Program, by Charter requirement the joint responsibility of the City Plan Commission and the Finance Director, is the vehicle by which land acquisition and construction projected in the various Master Plan elements are coordinated with one another and with the total capital resources available to the City. Schools, recreation, public works, water supply and others annually present a recommended program and priority listing, all of which are carefully reviewed by the planning staff with the cooperation of the finance director as to immediacy of need, conformity to long-range plans, urban renewal and undertakings, and availability of financing. Staff recommendations are presented to the City Plan Commission for policy review and when approved are presented in report form to the Mayor and City Council for appropriate action. The current 6-year Capital Improvement Program adopted in January of 1967 covers the period 1966-1972. (See Exhibits IV: LL and MM)

Supplementary Material Required. Submit, where they have been adopted or given official recognition since the last submission, the following supplementary material:

- (1) One certified copy of the ordinance creating the Planning Commission.
- (2) One up-to-date certified copy of land use plan, major thoroughfare plan, community facilities plan, public improvements program or other special plans now in effect, including maps, text and other related material.
- (3) One certified copy of the adopted zoning ordinance and of each amendment thereto, including regulations and official map currently in effect.
- (4) One certified copy of the adopted subdivision ordinance and of each amendment thereto, including regulations currently in effect.
- (5) One copy of evidence of adoption or official recognition of the land use, major thoroughfare and community facilities plans and of the public improvements program. This evidence may be in the form of a certified copy of the minutes of the meeting of the Planning Commission or governing body at which adoption or recognition was given or a letter from the head of the local government or from the Chairman of the Planning Commission stating that such plan is officially recognized and used in planning and controlling the development of the community.
- (6) One copy of any reports that have been issued that show the progress of planning in the community.

NEIGHBORHOOD ANALYSES

OBJECTIVE: A communitywide study to determine what areas are blighted or in danger of becoming blighted and the identification of the nature, intensity, and causes of blight, and a program for seeing that each neighborhood is made up of decent homes in a suitable living environment.

- A. Name the department or official body responsible for making neighborhood analyses.
City Plan Commission (reorganized into Department of Planning and Urban Development)
- B. Indicate the status of each item of the Neighborhood Analyses by completing either column 1 or columns 2 and 3 with respect to a complete analysis of all neighborhoods in the community.

ITEM	1 DATE THIS ITEM WAS COMPLETED	2 PERCENT COMPLETED	3 TARGET DATE FOR COMPLETION OF THIS ITEM
DELINEATION OF NEIGHBORHOOD AREAS AND BOUNDARIES	*11/27/63	100	
INFORMATION ON HOUSING CONDITIONS INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT	1/27/64	100	
CHARACTERISTICS OF FAMILIES AFFECTED BY POOR HOUSING	11/27/63	100	
INFORMATION ON CONDITIONS IN NONRESIDENTIAL AREAS, INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT	11/27/63	100	
ADEQUACY OF COMMUNITY FACILITIES AND SERVICES, BOTH PUBLIC AND PRIVATE	1/27/64	100	
CAUSES OF BLIGHT	11/27/63	100	
IDENTIFICATION OF STEPS NEEDED TO ELIMINATE PRESENT BLIGHT AND PREVENT FUTURE BLIGHT	11/27/63	100	

- C. Describe the progress made during the last year in developing the information needed to delineate areas and identify the nature, intensity and causes of blight in each.

*This item is being reviewed and up-dated as Phase I of a comprehensive city-wide plan at the neighborhood level financed in part by a 701 grant.

Project planning is currently being undertaken for the West Broadway Project (R.I. R-20) the first of 7 urban renewal projects included in the GNRP approved in April of 1966. (Data supporting the GNRP application had as a primary source research material from the CRP completed in December 1964.)

- D. What use has the community made since the last submission of the data assembled through the neighborhood analyses to develop and carry out systematic programs for the elimination and prevention of slums and blight in any neighborhood?

Since the initiation of four urban renewal programs last year, the following steps have been taken toward the elimination of slums within these areas:

Mount Hope:

This rehabilitation project is designed to revitalize a neighborhood which has been experiencing deterioration over the years. This program will eliminate the existing physical blight conditions and at the same time renew the existing housing supply. Plans include areas for public use, such as, play areas, parks and a pedestrian walkway. Traffic patterns will be changed to remove heavy traffic from residential streets.

West Broadway Project:

This planning area, which is one of the seven federal treatment areas which comprise the GNRP, maintains top priority. Boundaries have been established and an economic study has been made of this 231 acre area. Plans include new recreational and school facilities, abatement of environmental nuisances and overcrowding, as well as public aides for owners, to assist them in rehabilitation of their houses and business establishments.

Code Enforcement Programs

Since the approval of the application for two Code Enforcement Projects, nine additional staff members have been added. Two field offices have been established and actual field inspections are underway.

(Continued on Page 14a)

- E. What plans does the community have for the further use of such data in developing systematic programs for the elimination and prevention of slums and blight in each neighborhood?

By following the guidelines of the above listed programs in Paragraph D, the community will be moving deliberately and systematically toward the elimination and prevention of slums and blight in every neighborhood.

When the unified inspection program is in operation, it will be possible to keep abreast of every sub-standard situation, as it occurs. With complete information readily available in computer storage, the need for new programs will be revealed as soon as any pattern is formed.

Demolition Program for Upper South Providence & Federal Hill East

Razing of structures deemed unsound or unfit for human habitation has commenced with an intensive program of enforcement of public codes plus special emphasis on continuing city services is being undertaken.

- F. What progress has been made in systematic communitywide programming of renewal activities (code enforcement, rehabilitation, clearance and redevelopment, etc.), neighborhood by neighborhood?

Federal Programs

Code Enforcement Projects

Two areas in the city have been designated as Code Enforcement Projects and Federal approval was received for both neighborhoods. Since January 1, 1967, the Code Enforcement Division has been involved in these two areas and field offices have been opened to serve the residents.

Demolition Projects

There are two demolition projects in progress at the present time. Federal approval for the Upper South Providence projects was received on April 4, 1966 and the Federal Hill East Neighborhood on December 29, 1966. A vigorous enforcement program of all City codes will be instituted in these project areas to prevent further deterioration.

Urban Renewal Projects

Lippitt Hill (R-3): Phase I of the University Heights Apartments has been completed and fully occupied. Groundbreaking for the second phase occurred in December, 1966 which will include a shopping center and 202 housing units. The new Lippitt Hill Elementary School will be ready for occupancy in September 1967.

Central-Classical (R-2): Land Commitments in this project are virtually complete and construction for the Educational Center and the "Wiggin Group" housing complex have begun.

Weybosset Hill (R-7): This project is moving rapidly toward realization of the City's desire to renew and rebuild its downtown core. Groundbreakings for five major construction projects have occurred in this renewal area in 1966.

East Side (R-4): Part II of the application for Loan and Grant was submitted in November, 1966 to the Federal Government for their approval.

Railroad-Relocation (R-8): This project has experienced many revisions and the entire submission is now under review by the City.

(Continued on Page 15a)

Supplementary Material Required. Submit the following supplementary material if it has been prepared and has not been previously submitted.

- (1) One copy of analyses, statistical data or estimates (including maps and charts) on the total blight problem of the locality (e.g., numbers and locations of substandard units, data on occupancy characteristics, etc.)
- (2) One copy of a map showing the delineation of logical residential neighborhoods for planning purposes. The map should also indicate those neighborhoods where early action to correct conditions of blight is planned, if such information is known.
- (3) One copy of communitywide program for community improvement activities.

Mount Hope: Federal approval of Survey and Planning Application for this rehabilitation project was received in March, 1966 and actual planning activities began in May. It is anticipated that 312 Loans and 115 Grants will be utilized by many of the residents in this area.

GNRP: Although no capital grant reservations were designated for this large section of the City, federal approval was secured for the consideration of eligibility as non-cash local grants-in-aid of any public facility that is serving the area and constructed after April, 1966.

West Broadway: This predominately residential area is within the GNRP boundaries and a \$490,500 planning advance was received in December, 1966.
(See Exhibit II: QQQ)

ADMINISTRATIVE ORGANIZATION

OBJECTIVE: To identify and establish the administrative responsibility and capacity for carrying out overall Workable Program for Community Improvement activities.

- A. Coordination. Describe changes since the last submission in the way in which the community's overall Workable Program is being coordinated.

The Mayor has continued to serve as Coordinator of all Departments and Agencies which are directly involved with the urban renewal process in our City. After careful and deliberate study by the Chief Executive and the members of the City Council, the Department of Planning and Urban Development was created in order to serve this community in a more effective manner regarding the City's urban renewal and planning efforts.

- B. Describe briefly progress made during the past year in strengthening any weak spots—insufficient staff, ineffective procedures—in the community's administrative organization for carrying out the Program.

The new above-mentioned department is designed to eliminate any duplication or overlapping of activities which might have occurred when the four departments were functioning independently of each other. This consolidation involved these four departments and their many subdivisions:

1. City Plan Commission
2. Division of Minimum Housing
3. Providence Redevelopment Agency
4. Family and Business Relocation Service

The Director, who serves at the pleasure of the Mayor, will address himself mainly to the overall local situation and the myriad problem of all older urban centers throughout the country.

- C. Based on an analysis of the community's present administrative organization and means for Program coordination, what can and will be done to improve it during the ensuing year?

The Department of Planning and Urban Development has been in operation since February 27, 1967 and it is far too early to evaluate its activities; but no major problems are foreseen. However, it is expected that this consolidation of management controls under one department will produce more effective, efficient and rapid planning and renewal activities as well as a more effective enforcement of City codes. During the ensuing year, the Mayor will closely observe the daily operations of this new department and promptly make any changes necessary to improve its efficiency. (See Exhibit I: PP)

Supplementary Material Required. None required except what may be needed or useful to supplement what can be shown on the form.

FINANCING

OBJECTIVE: The recognition of need by the community and the development of the means for meeting the costs of carrying out an effective program for the elimination and prevention of slums and blight.

- A. Complete the following table. If accounts and budgets are not set up on this basis, reasonably accurate estimates may be used. Estimate expenditures this year on a full 12-month basis through the end of the community's fiscal year.

ACTIVITY	AMOUNT EXPENDED OR BUDGETED		SOURCE OF FUNDS (FEES, GENERAL FUNDS, BONDS, ETC.)
	LAST FISCAL YEAR ENDING <u>66</u>	NEXT FISCAL YEAR ENDING <u>67</u>	
Building CODE COMPLIANCE	327,681.76	340,911.68	General Fund
Housing	118,727.32	122,677.32	General Fund
DEVELOPMENT OR REVISION OF COMPREHENSIVE PLAN			
	70,000.00	70,000.00	General Fund
City Plan Commission ZONING ADMINISTRATION	2,500.00	3,000.00	
Building Inspection	44,922.84	48,862.84	General Fund
SUBDIVISION CONTROL ADMINISTRATION			
NEIGHBORHOOD ANALYSES			
	4,700	5,500	General Fund
CAPITAL IMPROVEMENTS	11,540,028.00	15,805,034	Bond Issue**
	498,000.00	515,989	General Fund*

- B. List any contributions or grants of money or services within the past year to the community, by private sources or other public sources, for the kinds of activity indicated in A. above.

ACTIVITY	CONTRIBUTED BY	AMOUNT OR ESTIMATED VALUE OF SERVICES
None		

- C. Describe any significant changes since the last submission in the community's ability or willingness to give financial support to activities in any of the categories identified in Paragraph A. If the amount actually expended last year for any category was substantially less than that estimated in the last submission, indicate the reason therefor.

Expenditures on Neighborhood Analyses equalled only 10% of the projected figure due to alteration of priorities.

**Estimated Capital Budget disbursements

*Excludes Federal and/or state funds

- D. Briefly indicate new goals established for the coming year for financial support to the activities identified in paragraph A on the preceding page.

Code compliance will be of prime importance for the coming year for our community. Presently, there are four federally funded programs in execution in Providence which are directly related to the need for strict adherence to established codes. Two of these programs are code enforcement areas and two are demolition projects. It is essential that the number of code violations be decreased substantially in order to reverse the downward trend of various neighborhoods within the city. It has been recommended by the subcommittee on code review and it is the determination of this city to initiate a vigorous enforcement program of all city codes.

- E. 1. Does the community have a capital improvements budget or similar program for financing the future provision of scheduled public works improvements such as public buildings, streets and lighting, sewer extension and treatment, water extension and purification, urban renewal projects, etc.? Yes No

If "Yes" is checked, what is the latest fiscal year covered by this program? 1966-1972

If "No" is checked, what is the target date for completing such a program or budget? _____

_____ . Beginning with what fiscal year? _____ .

2. Did the community meet its capital improvements goals during the past year? Yes No
If "No" is checked give explanation.

Capital Improvement Projects were approximately 20% under the goals projected because of postponement of elementary school construction, primarily because of pending studies on school organization and on the effect upon the building program and attempts to arrive at a feasible elimination of de facto segregation.

3. What are the significant capital improvement goals for next year?

The 1966-1972 Capital Improvement Program projects a total expenditure of \$127,519,838 including:

\$	3,334,488	General Fund
	3,518,556	State sources
	73,712,090	Federal sources
	46,954,204	City bond authorities

Supplementary Material Required. Submit one copy of a summary of the community's annual budget and one copy of capital improvements budget or similar program, if adopted and not previously submitted.

HOUSING FOR DISPLACED FAMILIES

OBJECTIVE: A community program to relocate families displaced by governmental action in decent, safe, and sanitary housing within their means. Governmental action includes code enforcement, slum clearance, and the construction of highways and other public works.

A. 1. What Agency has been officially designated to determine needs and to develop plans to meet the relocation housing needs of families displaced as a result of:
 Department of Planning & Urban Development, Division of Com-
 Urban Renewal Projects Community Services
 Department of Planning & Urban Development, Division of
 Other Governmental Action Community Services

2. What Agency has been officially designated to provide relocation assistance for families displaced as a result of:
 Urban Renewal Projects Same as above
 Other Governmental Action Same as above

3. What Agency is responsible for coordinating or centralizing planning, relocation assistance and action toward making standard housing available for displaced families?
Department of Planning & Urban Development, Community Services Division

B. 1. Outline in the following table the number of families actually displaced by various types of governmental action during the preceding year, ending 9 30 66
 Month and Year

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED ¹		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS ¹ _____	_____	_____	_____
PROJECT NAME <u>*Weybosset Hill R. I. R-7</u>	<u>7</u>	<u>6</u>	<u>1</u>
PROJECT NAME _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION _____	_____	_____	_____
CODE ENFORCEMENT _____	_____	_____	_____
OTHER ² _____	_____	_____	_____
_____	_____	_____	_____
TOTAL	<u>7</u>	<u>6</u>	<u>1</u>

¹ Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.
² Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.
³ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

Explanation of Accomplishments and Deficiencies Relative to Target Dates Set Forth in the 1966 Workable Program Submission.

1. Weybosset Hill R. I. R-7: The remaining 7 families relocated during the past year. In addition, during the past fiscal year, a total of 82 individual householders, 74 white and 8 non-white were relocated from the project area. These individual householders were accorded the same relocation services as those extended to families.
2. East Side Renewal R. I. R-4: No action taken relative to 43 families pending final approval of project plans by the Department of Housing and Urban Development.
3. General Neighborhood Renewal Plan: No action taken relative to 280 families. Project is presently in survey and planning stage.
4. Highway Construction: Because of delays in acquisition schedule of the Rhode Island Department of Public Works, plans for the Riverside Drive Connector to Route 195 have been rescheduled and will not fall into the projected time period. Families to be displaced by the Route 6 Connector have been included in the present community plan for displacement resulting from governmental action within the next two years.
5. Code Enforcement: No relocation activity required as a result of the anticipated Code Enforcement Program.
6. Other: Present plans call for no relocation activity resulting from acquisition of land for public housing or other public purposes.

Unanticipated rescheduling changes and delays in actual execution dates of proposed projects have accounted for the difference between the actual total displacement of 7 families and 82 individuals during the past year against the anticipated total of 515 families estimated to be displaced by governmental action.

2. Indicate whether these families have been satisfactorily rehoused, describing any problems or difficulties encountered in their relocation.

Activities within the last year involving the relocation of 7 families and 82 individual householders from the Weybosset Hill Project presented no outstanding problems.

Although the present supply of standard housing is adequate, the Community Services Division constantly strives to improve the quality and increase the quantity of available housing resources. This is being accomplished through an established working agreement with the Department of Planning & Urban Development and a successful public affairs program.

- C. Outline in the tables below the latest community plan for the relocation of families to be displaced by governmental action in the next two years, ending 9 30 68
 Month and Year

1. Relocation Housing Needs

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED ²		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS ¹			
PROJECT NAME <u>East Side Renewal R. I. R-4</u> <u>(West Broadway)</u>	<u>316</u>	<u>189</u>	<u>127</u>
PROJECT NAME <u>General Neighborhood Renewal Plan</u>	<u>50</u>	<u>45</u>	<u>5</u>
PROJECT NAME <u>Mount Hope Renewal R.I. R-18</u>	<u>69</u>	<u>13</u>	<u>56</u>
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION <u>Route 6 Connector</u>	<u>150</u>	<u>136</u>	<u>14</u>
CODE ENFORCEMENT _____	<u>25</u>	<u>20</u>	<u>5</u>
OTHER ² <u>None anticipated during this period.</u>	_____	_____	_____
_____	_____	_____	_____
TOTAL	<u>610</u>	<u>403</u>	<u>207</u>

¹ Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.
² Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.
³ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

2. Estimate of Relocation Housing Needs and Resources¹

ESTIMATED DISPLACEMENT	HOUSING ESTIMATED TO BE AVAILABLE TO DISPLACED FAMILIES ³									
	NUMBER OF FAMILIES TO BE DISPLACED		PRIVATE				PUBLIC		DEFICIT	
			RENTAL		SALES		WHITE	NON-WHITE		
INCOME ² GROUPS	WHITE	NON-WHITE	WHITE	NON-WHITE	WHITE	NON-WHITE			WHITE	NON-WHITE
LOW (Under \$3,000)	254	151	1,344	1,209	237	213	808	808	None	
MIDDLE (\$3,000 - \$5,999)	137	56	553	498	474	427	380	380	None	
HIGH (\$6,000 and over)	12	---	79	71	79	71	0	0	None	
TOTAL	403	207	1,976	1,778	790	711	1,188	1,188	None	

¹ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

² Insert within the parentheses the income ranges as defined by the locality for each of these groups.

³ Include only standard housing which displaced families may reasonably be expected to obtain in competition with other families and at rents and sales prices within their means, as determined by income-to-rent or income-to-sales price ratios applicable in the community. Include also public housing under State- and locally-aided programs.

3. Ability to Pay Standards

State all rent-income and price-income ratios used to compute C2 above.

The following resources were used as a basis for establishing the Ability to Pay Standards, including rent income and price income ratios: (a) American Public Health Association Survey, (b) 1960 U. S. Census Bureau Data, (c) Actual records from Family Relocation Service files. (See Page 21a)

4. Relocation Housing Resources

What are the main sources of the housing which the community expects to be available to meet relocation needs, as estimated in C2 above, i.e., whether through vacancies and turnover in existing supply, new construction, rehabilitation of existing supply, etc? Indicate approximate proportions of each source.

Relocation needs are expected to be met by the utilization of the following main resources of available housing:

	RENTAL		SALES	
	WHITE	NON-WHITE	WHITE	NON-WHITE
a) Vacancy and Turnover	1,706	1,535	718	646
b) New Construction	270	243	72	65
c) Rehabilitation Housing	---	---	---	---
TOTALS	1,976	1,778	790	711

Explanation:

- Based on study prepared for General Neighborhood Renewal Plan submission (November, 1965)
- Based on study prepared for General Neighborhood Renewal Plan submission (November, 1965) and building permits issued - past 3 years.
- None. Clearance phases only proposed projects estimated to fall within projected time period.

Private rental and sale listings must comply with 1965 Rhode Island Fair Housing Law. Also, such listings must meet requirements of a strict open occupancy policy maintained by the Relocation Service since July, 1960. (See Page 21b)

3. Ability to Pay Standards (Continued)

The gross rental ratios are based on 20 per cent of the annual gross income and the income to sales price ratios are fixed at 2 1/2 times the annual gross income.

From an estimated total of 403 white families to be displaced within the next two years, 254 or approximately 63 per cent are in the low income group (under \$3,000); 137 or approximately 34 per cent are in the middle income group (\$3,000 to \$5,999); the remaining total of 12 families or approximately 3 per cent are in the high income group (over \$6,000).

Within an estimated total of 207 non-white families to be displaced, 151 or approximately 73 per cent are in the low income category. The remaining 27 per cent or 56 families are in the middle income group.

Application of an established gross rental income ratios to the 1,976 standard private rental units estimated to be available shows that 1,344 or 68 per cent are in the low income range; 553 or 28 per cent are in the middle income range; and the remaining 79 or 4 per cent are in the high income range.

The figure shown available to non-white families is 1,778 or 10 per cent less than the total shown available to white families. This lower figure reflects our experienced loss of acceptable listings due to discrimination; however, the Relocation Service has maintained, and shall continue to maintain, strict adherence to an open occupancy policy in regard to listings.

With the enactment of recent legislation (1965 Rhode Island Fair Housing Law), we look hopefully to more community cooperation and understanding and increased offers for open housing to be extended to all minority displacees within the State of Rhode Island.

We shall continue to work closely with all established policies of local and public government in an effort to insure equal opportunity for standard housing within the economic reach of all displacees.

When sales price income ratios are applied to 790 standard sales properties expected to be available, 237 or 30 per cent are within the low income group; 474 or 60 per cent are in the middle income group; the remaining total of 79 or 10 per cent are in the high income group.

As noted above, housing discrimination within the community, as previously experienced by the Relocation Service, indicates that 711 or 10 per cent less sales properties will be available to non-white families.

Application of eligibility income limits of the Providence Housing Authority indicates that 68 per cent are in the low income range. The maximum income limit allowance of \$5,200 places the remaining 32 per cent in the middle income range. Computations are based on national average family composition: (3.5) persons.

Based on preceding data, no housing deficit is anticipated within the next two years.

4. Relocation Housing Resources
Low Rent public housing (Continued)

At present, the Providence Housing Authority maintains 2,971 low rent public housing units within the City of Providence. Considering an annual average turnover of 20 per cent, 1,188 low rent public housing units should become available during the next two years.

This annual turnover percentage figure has remained constant over the past several years.

D. 1. Has a housing referral service been established?

Yes No

If the answer is "No", what means will be used to bring together managers and owners of properties being offered for sale or rent and families needing relocation housing?

2. What specific actions have been taken or are proposed by those responsible for seeing that additional housing is provided to meet any relocation deficit that may be shown in the last column of the preceding table, such as securing the active participation of local builders and lenders to build or rehabilitate housing for families of moderate or low income, including units for the elderly, minority group and large families; to use the special Federal financing aids, where needed; to make sites available at reasonable prices; and to eliminate discriminatory practices that limit the housing opportunities of minority families?

Although no housing deficit exists, present emphasis in a local program is on rehabilitation rather than mass clearance within the Urban Renewal Projects.

Planning for further projects such as East Side Renewal and Mount Hope Renewal as well as the General Neighborhood Renewal Plan is in keeping with these emphasis on neighborhood rehabilitation and revitalization. This approach should minimize displacement while making available more standard housing within these project areas.

In recognition of the success of a specialized program dealing with the problems of elderly displacees instituted by the Family Relocation Service in December of 1962, this Agency was selected to conduct a two year Ford Foundation financed study of the special problems of the elderly relocatees under the direction of Mr. David Joyce, former Administrator of the Relocation Service.

All significant data regarding problems and attitudes of our elderly residents during and after relocation along with resulting conclusions and recommendations have been incorporated into a volume titled "The Social Functioning of the Dislodged Elderly" (See p. 22a)

NOTE: On request, the Regional Office, Department of Housing and Urban Development, will provide to those responsible for determining relocation housing needs and for planning to meet such needs information concerning the data required and how it should be assembled and presented.

Supplementary Material Required. Submit one copy of any reports or plans that have been prepared relating to housing needs and resources and to the relocation of displaced families.

2. (Continued)

recently published by the University of Pennsylvania Press.
(See Exhibit VI: G)

Since March of 1963, the Family Relocation Service has conducted a diagnostic study and referral service for the residents of the Randall Square Phase of the East Side Renewal Project. Also, since March of 1966, this same program has been offered to residents of the remaining phases of the East Side Project.

Within this period, the Relocation Service has made a total of 2,931 contacts and 487 referrals to both public and private agencies. This program aimed at early indication and treatment of special problems of proposed relocatees and general stabilization of proposed renewal areas prior to acquisition has proved successful. The experience gained through this program should prove valuable in social planning involving human as well as physical renewal within all future projects.

CITIZEN PARTICIPATION

OBJECTIVE: Communitywide participation on the part of individuals and representative citizens' organizations which will provide, both in the community generally and in selected areas, the understanding and support necessary to accomplish community goals.

- A. Name and title of the official responsible for assuring citizen participation in all Workable Program activities.

Mayor Joseph A. Doorley Jr.

- B. Give the dates on which citizens advisory committee meetings have been held during the past year.

Executive Committee: September 14, 1966; April 17, 1967

Subcommittee on Code Review: March 10; April 12; May 9;

June 2; July 13; August 3; September 14, 1966

- C. List any changes in the membership of the citizens advisory committee since the last submission and, for any new members, show their business, professional, civic, and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).

The following are Resignations from the Executive Committee of The Citizens Advisory Committee:

Dr. William C. Gaige

Mr. Joseph P. Dougherty

The following are new appointments to The Executive Committee.

Mr. Oresto DiSaia, Architect, as Chairman

Mr. Paris V. Sterrett, Executive Director of John Hope Settlement House

Mr. Bryan A. Bailey, Member of a Certified Public Accounting Firm.

- D. List the specific activities undertaken by the citizens advisory committee during the past year including studies, work programs.

The subcommittee on code review during 1966 reviewed the Providence Minimum Housing Standards Code and prepared recommendations for its revision or amplification (See Exhibit VII: HH). This subcommittee also prepared a fire prevention code and this code is presently being reviewed by the City's legal department (See Exhibit I:NN).

- E. List the specific program activities of the citizens advisory committee to be undertaken during the coming year including problems for discussion and resolution, schedule of meetings, coordination with executive departments and governing body, etc.

The citizens advisory committee is responsible for making the community's general plan, the Community Development Program, and the metropolitan area's overall Economic Development Program in order to maximize benefits possible in local renewal projects. During the coming year this committee will address itself to various items and problems for discussion and resolution. The work schedule of the citizens advisory committee outlines the specifics of their agenda that will be undertaken during the ensuing year.

(See Exhibit VII : PPP)

- F. List subcommittees of the citizens advisory committee, with names of members of each, established to work on special problems such as equal opportunity for housing, neighborhood participation, code compliance, relocation housing, public information, capital improvement program, etc.
Subcommittee on Financing: Walter E. Coupe, Chairman: Ralph B. Owen; Andrew J. Bell, Jr. Charles J. McCabe; George A. Freeman; Roland DeSaulniers; Governor Ghristopher Delsesto.

Subcommittee on Minority Group Housing: Roger Bressard; Paris Sterrett; Alton W. Wiley, Esq.; Thomas Rampone; Edward O White; Rev. Anthony J. Robinson; Mrs. Truman Jarrett; Joseph M. Finkle; George Castro; Mrs. William Mabray; Mrs. Alice Roberts.

Subcommittee on Central Business District; Edward O. Handy, Jr., Esq. Chairman; Robert W. Kenyon; Peter Laudati, Jr.; Leonard E. Johnson; Harry Pinkerson; Joseph Paolino; Joseph P. McGee, Jr.; Carroll S. Harrington; Kenneth Logowitz.

Subcommittee on General Plan; Dr. Basil G. Zimmer, Chairman; Herbert Spencer; Maurice A. Bissonnette; Seth K. Gifford; Robert Burgess; Mrs. George Downing; Rev. Leroy R. Moser; Angelo Mosca; Edward B. Wiley; Mrs. Caroline Vale. (Continued on Page-24-a)

- G. Indicate steps taken to provide staff assistance to this committee by the appointment of a permanent secretary, or otherwise, to develop and present factual information as a basis for discussion, prepare agenda and notices of meetings for members, prepare and type minutes of meetings and necessary reports to chief executive, etc.

During the past year, staff support and services were furnished by the Administrative Assistant to the Mayor. With the reorganization now completed, the Mayor has directed the Chief of the Research Division in the new department to serve as secretary to the CAC who will develop and present information as a basis of discussion, prepare agenda and notice of meetings for members, prepare and type minutes of meetings, and etc.

F. (continued)

Subcommittee on Code Review: Robert C. Laurelli, Chairman;
Vincent DiMase; Dr. Joseph Smith; Chief Lewis A Marshall;
Brian Bailey; AustinC.Daley; EdwardF.Malley, Esq.; Richard
LaFlamme; Dr. James Adams; HenryJ. Annotti.

- H. 1. List any changes in the membership of the subcommittee of the citizens advisory committee or special committee on minority group housing since the last submission and, for any new members, show their business, professional, civic and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).

There has been one change on the Subcommittee on Minority Housing, the resignation of Mr. Joseph P. Dougherty, Chairman. Mr. Dougherty recommended last year that the work of this subcommittee be handled by the Providence Human Relations Commission, which has a full time staff. This proposal is being given serious consideration by the Mayor.

2. How will recommendations of the subcommittee or special committee on minority group housing be communicated to and acted upon by the citizens advisory committee?

The Chairman of each subcommittee is a member of the Executive Committee of the Mayor's Citizens Advisory Committee on Urban Renewal and each committee is staffed by the same individual. Each report and recommendation of a subcommittee is presented to the Executive Committee by the chairman and is acted upon by the Executive Committee which reports directly to the Mayor.

- I. Describe briefly citizen participation programs carried out or planned for neighborhoods or areas to be directly affected by clearance, systematic code compliance, conservation, etc.

Mt. Hope Project R. I. R-18: The LPA has an active and effective public relations program which has elicited substantial interest in its urban renewal proposals within the urban renewal area. In order to be as broadly representative as possible, the LPA undertook the organization of twelve block groups in the Project Area. Presently, a neighborhood-wide Citizen's Planning Committee is being formed. In addition, meetings with other groups as well as neighborhood-wide meetings were held to familiarize residents with the rehabilitation program and the planning proposals and to obtain neighborhood reaction, comments, and suggestions relating to those proposals. The LPA staff will continue to develop its citizen's participation program and its program of individual contacts with owners and tenants in the area to insure as complete an understanding as possible of the program.

East Side Renewal Project, R. I. R-4: As outlined in previous submissions, there has been active, in-depth citizen participation in the planning of the East Side Renewal Project. During the execution stage, the LPA will undertake a program to assure neighborhood

I.

interest and participation in the renewal program. The approach to obtaining and maintaining this support will be on an individual basis, complemented by a small area approach. The principal approach to be used will be the block meeting. (See Exhibit VII: MMM)

J. Summarize significant happenings that have taken place since the last submission in the extent of citizen support and participation in the community improvement effort including significant activities of business, professional and civic groups and of the press, radio and television. Indicate new goals for the coming year.

The past year has been a unique period regarding citizen participation in Providence and many significant factors have contributed to this very active response. All mass media have continued to provide excellent coverage in all phases of community improvement efforts as reported in last year's Workable Program. The tangible signs of a renewed Providence are now appearing in various sections of the City with the construction projects progressing at a rapid pace. The issuances of building permits based on total valuation in excess of twenty nine million dollars for 1966 is indicative of the busy schedule in the renewal projects. This activity definitely has been the catalyst for stimulating the citizenry to become actively associated with the renewal program in our locality. This support of the general public has increased substantially as reflected by the extremely large number of people who participated in neighborhood meetings conducted in our Mount Hope Rehabilitation Project and the recently approved two code enforcement projects. These informal meetings have been very successful and the residents have contributed many sound suggestions which will be incorporated into the final plans, wherever possible. It is the policy of this community to have the citizens as partners in all renewal endeavors because it is their future as well as the community's.

A number of private organizations have actively promoted renewal efforts in execution in Providence and we are encouraging them to continue in the future. The Downtown Business Coordinating Council has been a very aggressive group and their programs have caused a complete turn about of the downward trend in retail sales in the Central Business District. The council's Slide program of the Pedestrian Mall has been most helpful and it is presented in many cities throughout New England as an example of the dramatic impact which it has had on the CBD.

The goals stated in last year's submission have been met and more emphasis will be devoted to them for the coming year. Providence is well satisfied with this promotional campaign and we are always open to any new suggestions from citizens, organizations and the business communities that will augment our efforts.

Supplementary Material Required. Submit one copy of the work program of the citizens advisory committee and of committee reports and recommendations made to the chief executive of the community.

Checklist of supplementary material submitted with this Review of Progress. (Check each item submitted. Refer to heading "Supplementary Material Required" under each section of this form for information as to what supplementary material is needed. Material furnished with a previous submission should not be resubmitted.)

Section 1. Codes and Ordinances

- Adopting ordinance for Model code and each amendment thereto adopted since the last submission:
- Building **Proposed** Electrical Plumbing Housing Fire Prevention
 Other Codes (specify) **Proposed**

Copy of each code, when not a Model code, and evidence of adoption and amendments thereto adopted since the last submission:

- Building Electrical Plumbing Housing Fire Prevention
 Other codes (specify) **State of R. I. Fire Safety Code**

Section 2. Comprehensive Community Plan
 Ordinance creating the Department of Planning & Urban Development

Copy of each existing plan element and revisions thereto placed in effect since the last submission.

- Land Use Community Facilities (**School & Rec-**
 Major Thoroughfare Public Improvements **reation Plan**)
 Other plans (specify)
 Copy of zoning ordinance and amend- Adopting ordinance and amendments
ments **proposed** thereto, adopted since the last submis-
 Copy of official zoning map if not pre- sion
viously submitted or if revised since the
last submission Adopting ordinance and amendments
 Copy of subdivision regulations adopted since last submission

Copy of evidence of official recognition of the following plans:

- Land Use Community Facilities (**submitted last**
 Major Thoroughfare Public Improvements **year Exhibit**
 Other plans (specify) **II: AAA**)

- Copy of each plan report indicating the progress of planning in the community prepared since the last submission **Annual Report of City Plan Commission at printers**

Section 3. Neighborhood Analyses **See Community Renewal Program on file in N.Y. Office.**

- Data on total blight problem of the community available since the last submission
 Map showing neighborhoods for planning purposes if not previously submitted or if revised since the last submission
 Copy of report or plan prepared since last submission on communitywide programming of community improvement activities

Section 4. Administrative Organization. No supplementary material required.

Section 5. Financing

- Copy of a summary of latest annual budget.
 Copy of available capital improvements budget or similar program prepared since last submission

Section 6. Housing for Displaced Families

- Copy of available reports or plans, not previously submitted, relating to housing needs and resources and to the relocation of displaced families

Section 7. Citizen Participation

- Copy of work program of the citizens advisory committee for coming year.
 Copy of citizens advisory committee reports made during the past year
 Copy of citizens advisory committee recommendations made during the past year

APPENDIX

List of Exhibits

Section I: Codes and Ordinances

- MM: Copy of proposed Building Code to be adopted later this year.
- NN: Copy of proposed Fire Prevention Code to be adopted July 1, 1967.
- OO: Copy of R. I. Fire Safety Code to become effective February 1, 1968.
- PP: Copy of ordinance creating the Department of Planning and Urban Development.
- QQ: Annual Report on the Department of Building Inspection.
- RR: Copy of the Annual Report of the Division of Minimum Housing Standards.
- SS: Copy of Neighborhood Improvement Report for Census Tracts, 4,6, and 7.
- TT: Annual Report of the activities of the Housing Board of Review for the calendar year 1966.

Section II: Comprehensive Community Plan

- 000: Copy of Minutes of the City Plan Commission meeting giving their approval of proposed Zoning Ordinance.
- PPP: Copy of Master Plan for Circulation.
- QQQ: Copy of the Annual Report of the Providence Redevelopment Agency.
- RRR: Annual Report of the activities of the Zoning Board of Review and the Zoning Office for the calendar year 1966.
- SSS: Copy of the Proposed Zoning Ordinance for the City of Providence.
- TTT: Copy of the Zoning Enabling Act.
- UUU: Copy of Master Plan for Public Schools.

Continued

Section II: Comprehensive Community Plan continued

VVV: Copy of Master Plan for Recreation.

WWW: Copy of the Annual Report of the City Plan Commission.

Section III: Neighborhood Analysis

Y: Copies of Community Renewal Program and appendices (six completed sets sent to New York Regional Office, 12/22/64).

Section IV: Financing

KK: Copy of a Financial Report to the City of Providence for the Fiscal Year ended September 30, 1965.

LL: Copy of 1966-1972 Capital Improvement Program.

MM: Copy of Minutes of a City Plan Commission meeting approving the Capital Improvement Program, January 17, 1967.

Section VI: Housing for Displaced Families

G: A publication of a Detailed Study of Post-Relocation Assistance in Providence. "The Social Functioning of the Dislodged Elderly."

Section VII: Citizen Participation

HHH: Copy of a report by the Subcommittee on Code Review.

III: Copy of a report on Public Hearings conducted by the Providence Human Relations Commission during the period October 24, to November 9, 1966 concerning the many problems that beset our city.

JJJ: Providence Human Relations Commission Report on Roger Williams Housing Project Hearings.

Continued

- Section VII: KKK: Copy of Providence Human Relations Commission regarding the Program Prospectus for the Current Year.
- LLL: Copy of Providence Human Relations Commission with the List of Commissioners as of February 1967.
- MMM: Report of Citizen Participation Meetings at the Neighborhood Level.
- NNN: Providence Human Relations Commission-- Semi-Monthly Recapitulation of Activities for February 1 - December 1, 1966.
- 000: Copy of the Minutes of the Subcommittee on Code Review.
- PPP: Copy of the Work Program of the Citizens Advisory Committee for the coming year.

1967 CAC WORK SCHEDULE

To study the possibility of developing a promotional program whereby local organizations (such as churches, labor unions) would be interested in sponsoring low-cost non-profit housing in project areas.

To study the feasibility of having a commercial rehabilitation project in the downtown business district.

To consider proposals of integrating certain HUD and OEO programs at the local level.

To study the possibilities of forming groups to undertake rehabilitation or new construction projects in order to utilize the rent supplement program.

Continue review of all City codes.

To study the possibility of purchasing materials in large quantities at a lower cost for rehabilitation projects.

Study and make recommendations for utilizing staff in local colleges and universities for local programs.

To study the possibility of using college and high school students to assist in the rehabilitation of houses owned by persons near the poverty level.

To study the possibility of training youths in the building trades through actual on the job training in rehabilitation work, under supervision.

MEMORANDUM

Date : May 11, 1967
To : Frank Caprio, Chairman
City Council Committee on Planning and Urban Development
From : Anthony Meleo, Chief, Research Division
Re : Changes in Workable Program

Transmitted herewith are changes in the Workable Program which are in conformance with suggestions made by the New York Regional Representative.

Page 4 insert "1967" in column 3 concerning building code.

Page 5 - Item F add 201/footnote-Nine new inspectors are to be utilized in the Federally sponsored Code Enforcement Project which did not become operative until January of 1967.

Page 5a - Item G delete lines 1 through 7 at top of page starting with "However" and ending with the word "Development".

Insert in the place of the above: In 1965 the Mayor directed the Code Enforcement Division (formerly Minimum Housing) to concentrate its inspection activities in the critical Upper South Providence area. While part of our systematic code enforcement activity, this actually represented a reinspection of areas previously covered. The inspection in this area included a complete APHA survey of each dwelling unit as well as the normal code inspection. Because of this concentrated effort in Upper South Providence; the limited number of inspectors, and the necessity to conduct dual inspections, code activity outside this area was limited to complaints, reinspections on structures in flagrant violation of the codes and court reinvestigations.

It is estimated, therefore, that it will take about two years to complete the systematic inspection cycle for the entire City. This estimate is contingent on the assignments and planning decisions relative to short and long range planning to be determined by the new Department of Planning and Urban Development.

Page 5a - insert "and UU" after Exhibit I:SS on last line of this page.

Page 6 - Item H after the words "during the past 12 months." add (all housing code data is for calendar year January 1 to December 31, 1966.)

Page 6 - Item H add in Housing Code column 23,698¹/footnote-This figure represents overall citywide code enforcement activity and includes initial inspections, reinspections, complaints and reinvestigations on court cases for the calendar year 1966.

Page 7 - Item 3 add 1/footnote at top of each column-Our record keeping system is not structured in a way which lends itself to providing information in the manner requested. All figures in item 3 are cumulative totals; therefore, inspections could represent initial inspection, and several reinspections of the same structure or dwelling unit. Violations are also recorded by cumulative totals per structure or dwelling units. For example, while item 3b.(3) shows 13,506 in the structure column, this could represent only 2,000 actual structures, each with approximately six violations or code infractions.

Presently, the City is undertaking a revision of the inspection system which will be computerized and incorporated into a central data bank. When this system becomes operative, we will then be in a position to report more specific data in compliance with the Workable Program requirements.

Page 7 - Item 3a. change 2,401 to 7,900 and 4,077 to 15,800.

Page 7 - Item 3c.(2) after "months" add (actual number of structures and DU's).

Page 9 - insert 1/indicating footnote. Adjacent to land use plan in Section B:

Page 9 - insert 2/indicating footnote. Adjacent to subdivision regulations in Section B.

Page 9 - Insert 1/Master Plan is in CRP which was submitted previously and it contains the generalized land use Plan" At the bottom of this page as a footnote.

Page 9 - Insert 2/ See last year's submission. (Page 9a) at the bottom of the page as a footnote.

Page 9 - Insert "1965" in column (date last approved as amended) opposite land use plan.

Page 24a - Delete "Dr. Joseph Smith; Chief Lewis A. Marshall; Brian Bailey; Austin C. Daley. Insert "Chief James Killilea; David Joyce".

Page 25 - Delete last line of Section H.1 beginning with the words "is being given". Insert "was recently submitted by the Mayor to the Federal Government. The Government felt that this suggestion had merit but would not meet the requirements set forth in the guidelines for Citizen Participation.

Although this subcommittee was inactive, because of the above, active citizen participation concerning minority problems was evident on a local neighborhood level in specific urban renewal project areas. (See Exhibits VII : II; JJJ and MMM)" after the word proposal on last line of section H.1.

Page 27 - Delete "Annual Report of City Plan Commission at printers" in section 2.

Page 28 - Insert at the end of Section I and immediately under TT: "UU : Code Enforcement Reporting Forms."

Page 30 - Insert as the last item on this page: "QQQ : Copy
of the minutes of a meeting concerning the GNRP area"

A REVIEW OF PROGRESS
AND RECOMMENDATIONS

WORKABLE PROGRAM FOR COMMUNITY IMPROVEMENT

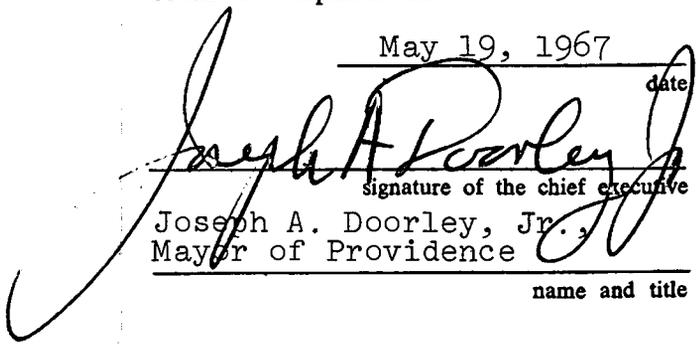
Providence, Rhode Island

city and state

submitted to the Department of Housing and
Urban Development on

May 19, 1967

date


Joseph A. Doorley, Jr.
Mayor of Providence

signature of the chief executive

name and title

This form is designed to elicit from the community the information needed to determine whether it has a Workable Program meeting the requirements of Section 101(c) of the Housing Act of 1949, as amended. The Program Guides, and related written material, should be used in preparing the form. These give the specific requirements that must be met to qualify for Program recertification as well as policy guidance. All questions on the form must be answered or adequate explanations given. Additional pages should be attached where needed to permit a full presentation of the local Program. Submit an original and three copies to the Regional Office, Department of Housing and Urban Development.

CITY OR TOWN Providence	COUNTY Providence	STATE Rhode Island
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FORM OF GOVERNMENT

Charter - authorized strong Mayor and City Council elected by wards.

PRINCIPAL SOURCES OF EMPLOYMENT
 Manufacturing 44.59%; Wholesale and Retail Trade 23.82%; Finance, Insurance and Real Estate 11.30%; Service Industries 10.07%; Transportation and Utilities 8.47%; and Construction 2.75%. (1)

POPULATION, 1950 CENSUS	POPULATION, 1960 CENSUS	POPULATION CURRENT ESTIMATE
248,674	207,498	187,061 ²

Housing-1960 Census

Total No. of Housing Units		73,027 ³
Total No. Substandard and Deficient Units		19,643 ³
—Dilapidated Units	2,253	
—Deteriorating Units	10,454	
—Sound Units lacking some or all plumbing facilities	6,936	

THIS PROGRAM SUBMISSION WAS APPROVED BY THE GOVERNING BODY OF THE COMMUNITY ON:

DATE OF ACTION
5/18/67

By such approval, the governing body confirms its obligation to use its authority and local public and private resources in an effective plan of action to eliminate and prevent slums and blight and to submit an annual Report of Progress to the Department of Housing and Urban Development.

Name and title of the official(s) responsible for preparing this submission and for coordinating the program.

Joseph A. Doorley, Jr., Mayor

The following programs of the Department of Housing and Urban Development are being utilized in the community:*

List attached (Page 1a)

The community plans to utilize the following programs of the Department:*

List attached (Page 1b)

*See list on following page.

The following programs of the Department of Housing and Urban Development are being utilized in the community:

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949, for 3 projects in execution and 4 projects in planning.

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949, for a General Neighborhood Renewal Plan.

Demonstration Grants: Sec. 314, Housing Act of 1954, for reprinting of final report.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a zoning study.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a Statewide Comprehensive Transportation and Land Use Planning Program.

Urban Planning Grants: Sec. 701, Housing Act of 1954, for a data bank feasibility study, photogrammetrics and mapping survey and development of Master Plans for schools, recreation, circulation and neighborhoods.

Demolition Grants: Sec. 116, Housing Act of 1949, for demolition of abandoned structures in two areas.

Code Enforcement Grants: Sec. 117, Housing Act of 1949, for 2 projects.

Loans for College Housing: Title IV, Housing Act of 1950, for school dormitories.

Low-rent Public Housing Loans: United States Housing Act of 1937, for public housing, including housing for the elderly.

Mortgage Insurance for Homes: Sec. 203, National Housing Act.

Mortgage Insurance for Housing in Urban Renewal Areas: Sec. 220, National Housing Act.

Mortgage Insurance for Housing for Low and Moderate Income Families: Sec. 221, National Housing Act.

Secondary Market for Housing Loans: Title III, National Housing Act.

Mortgage Insurance for Nursing Homes: Sec. 232, National Housing Act.

Public and private agencies in the community plan to utilize the following additional programs of the Department of Housing and Urban Development:

Slum Clearance and Urban Renewal Loans and Grants: Title I, Housing Act of 1949.

Demolition Grants: Sec. 116, Housing Act of 1949, for demolition of abandoned structures.

Code Enforcement Grants: Sec. 117, Housing Act of 1949.

Urban Beautification Grants: Sec. 706, Housing Act of 1961, for various city programs.

Basic Water and Sewer Facilities: Sec. 702, Housing and Urban Development Act of 1965, for various publicly and privately sponsored facilities.

Mortgage Insurance for Rental Housing: Sec. 207, National Housing Act.

Mortgage Insurance for Homes for Servicemen: Sec. 222, National Housing Act.

Mortgage Insurance for Housing for the Elderly: Sec. 231, National Housing Act.

Mortgage Insurance for Nursing Homes: Sec. 232, National Housing Act.

¹Covered by the R. I. Employment Security Act. The Act covers employers of one or more persons at any time during the year. It excludes government, non-profit and charitable organizations. Statewide employment covered by the Act totalled 246,197 in March, 1966. Total employment is in excess of 300,000, a large proportion of the difference being employed in Providence.

²From 1965 statewide census performed under the sponsorship of the Committee to Draft An Act to Reapportion the General Assembly.

• ³Estimate of housing unit quality as of Dec. 31, 1966

Total no. of housing units	68,600
Total no. of substandards or deficient units	13,114

The 1,736 reduction from last years estimate of 14,850 substandard dwelling units is based on some 528 dwelling units taken for redevelopment purposes or demolished by private citizens and some 1,208 dwelling units brought up to standard by Housing Code compliance operations.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
(Programs for which a Workable Program is a Prerequisite are indicated by *)

MORTGAGE INSURANCE

FHA Home and Rental Housing Mortgage Insurance (Regular Programs): To help families undertake home ownership and to facilitate the production of rental accommodations.

FHA Home Mortgage Insurance for Servicemen and Veterans: To finance proposed or existing one-family homes for servicemen and their families and veterans who have not received loans under the Veterans Administration home loan program.

FHA Homes for Displaced, and Low and Moderate Income, Families (Section 221): To finance low-cost homes for people of low and moderate incomes and those displaced through governmental action.

***FHA Rental Housing for Low and Moderate Income Families (Regular Section 221 (d) (3) at market, or below market, interest rates):** To assist private industry in providing rental and cooperative housing for low and moderate-income families and those displaced by governmental action.

***FHA Section 220 for housing construction and rehabilitation in urban renewal project areas.**

***Rent Supplement Program (Section 221(d) (3):** Housing to be built by non-profit and limited dividend sponsors for low-income families. Rent supplements, depending on family income, could help cover part of the rent. Some communities exempted from Workable Program requirement.

FHA Insurance of Rehabilitation Loans up to \$10,000 and up to 20 years maturity.

FHA Property Improvement Loan Financing (Title I): Insurance of property improvement loans.

FHA Mortgage Insurance for Nursing Homes: To provide financing for new or rehabilitated structures for nursing homes.

FHA Mortgage Insurance for Land Development for residential and related uses including facilities for public or common use.

Federal National Mortgage Association secondary market operations and Special Assistance programs which support special purpose programs.

PUBLIC HOUSING

***Loans to local housing authorities to help finance construction, rehabilitation, or the acquisition of existing dwellings for low-rent use, and annual contributions to permit operation of such units at low rents.**

Lease of existing housing for short-term use in meeting particular needs such as those of large families.

COMMUNITY FACILITIES

Advances for Public Works Planning: Interest-free advances to assist planning for individual public works, including water and sewer systems, school buildings, recreational projects, public buildings, etc.

Public Facility Loans: Loans for the construction of such needed public facilities as sewer and water systems.

Grants for Basic Sewer and Water Facilities: Grants to finance part of the cost of basic water and sewer facilities.

Grants for Neighborhood Facilities: Grants to cover part of the cost of such facilities as community centers, youth centers, and health stations.

Grants for Advance Acquisition of Land: Grants to encourage communities to acquire land for future construction of public works and utilities.

URBAN RENEWAL

***Urban renewal project loans and grants for planning, clearing or rehabilitating slum or blighted areas.**

***Low interest loans, and in some hardship cases direct grants, to assist in the rehabilitation of properties in urban renewal areas.**

***Grants for the undertaking of code enforcement projects, including certain public improvements in the neighborhoods involved.**

***Grants for the demolition of dilapidated, unsafe structures.**

***General Neighborhood Renewal Planning advances for areas of such size that renewal may be initiated during a period of up to 10 years.**

***Community Renewal Program grants for developing a renewal program for an entire community.**

HOUSING FOR SENIOR CITIZENS AND THE HANDICAPPED

Several programs are designed to provide good housing for elderly and handicapped persons of low- and moderate-income, suitable to their needs and at prices they can afford.

— **FHA Mortgage Insurance for housing for the elderly.**

*— **Loans and annual contributions to local housing authorities under special provisions for housing for the elderly.**

— **Direct loans to non-profit corporations, consumer cooperatives and certain public bodies or agencies for the provision of housing for the elderly.**

COLLEGE HOUSING

Direct loans at low interest rates to help colleges and hospitals in construction of college residence halls, faculty and married student housing, housing for student nurses and interns, etc.

MASS TRANSPORTATION

Urban mass transportation grants to help localities provide and improve urban mass transportation facilities and equipment, and to encourage planning of areawide systems.

OPEN SPACE LAND AND URBAN BEAUTIFICATION AND IMPROVEMENT

Grants to assist communities in acquiring and developing land for open space uses and in carrying out urban beautification programs.

PLANNING

Urban planning grants to assist in developing comprehensive plans, including mass transportation planning, for communities under 50,000 population, communities designated under the Area Redevelopment Act as redevelopment areas, and for metropolitan areas, regions and states.

RELOCATION

Various aids to assist in the relocation of families, individuals, businesses, and non-profit organizations displaced by urban renewal, urban mass transportation, open space, community facilities, and public housing programs.

DEMONSTRATIONS

Demonstration grants for the development and testing of new and improved renewal techniques and methods.

Grants to assist in developing and demonstrating new and improved means of providing housing for low-income persons and families.

Grants for research, development and demonstration projects in all phases of mass transportation.

FHA mortgage insurance on a special risk basis to encourage the use of advanced technology in planning, construction, and neighborhood design as a means of lowering costs and producing better housing.

**DECLARATION OF POLICY FOR THE WORKABLE PROGRAM
FOR COMMUNITY IMPROVEMENT**

In reviewing progress under its Program for Community Improvement, a locality is taking stock—evaluating its accomplishments and deciding on new goals for the coming years. This is an important process—publicize it as a means of building community understanding and support for community improvement objectives. Prepare a Declaration of Policy statement to be issued by the chief executive officer and governing body to the people of the community. The statement should identify and summarize (1) significant achievements during the past year; (2) changes or revisions in the community's overall objectives, and (3) major goals which are set for attainment during the coming year.

DECLARATION OF POLICY

The primary goal in Providence is the very goal of society. It is not solely to promote economy...to foster education or technology...to provide housing or to promote law and efficient government...as important as these may be. Thus, the primary goal is to release the human potential of every person regardless of race or creed.

Other goals of economic vitality, educational vitality, and civic vitality are all really a part...a piece...of the common goal.

Physically the City will continue its program to complete the urban renewal already started...Lippitt Hill, Weybosset Hill, Central-Classical Execution will begin on the East Side Renewal Project. The City will complete planning and commence execution of the Mount Hope Rehabilitation Project and the West Broadway Project which opens the door to the massive General Neighborhood Renewal Program.

All this work will require tremendous effort, energy and talent. It will require unprecedented coordination and cooperation between various city agencies and staffs.

Efforts in the war against poverty must be assessed. Audits must be made so that determination can be made as to whether existing programs are having a beneficial effect upon the social problems of our people. Future efforts and expenditures will be measured against

(Insert additional sheet or sheets for policy statement if necessary)

benefits generated.

The City has given its solemn pledge to its citizens to transform the poverty, ignorance and substandard housing of this City into a viable and productive community. The entire energy of the administration will be devoted to a program of action which will give Providence a truly new profile.*

*Quoted from the Inaugural address of Joseph A. Doorley, Jr.,
Mayor of Providence, delivered January 1, 1967.

CODES AND ORDINANCES

OBJECTIVE: The adoption of, and compliance with, adequate standards of health, sanitation, and safety under a comprehensive system of codes and ordinances which set the minimum conditions under which dwellings may lawfully be occupied.

- A. Complete column 1 for codes already in effect at the time of the community's last submission; column 2 for codes put into effect since that time; column 3 for codes not now in effect. When model codes are or will be used, also complete column 4. In addition to the basic codes listed, show any other codes the community has or needs.**

KIND OF CODE	1	2	3	4	
	CODES PREVIOUSLY IN EFFECT	CODES MADE EFFECTIVE SINCE LAST SUBMISSION	CODES NOT NOW IN EFFECT	MODEL CODES THAT ARE OR WILL BE ADOPTED	
	DATE ADOPTED	DATE ADOPTED	TARGET DATE FOR ADOPTION	TITLE OF MODEL CODE	YEAR PUBLISHED
BUILDING	April 1, '56	-	1967	B.O.C.A.	1950 ¹
PLUMBING	April 1, '56	-	-		-
ELECTRICAL	April 1, '56	-	-	National Electric Code	1956
HOUSING	April 1, '56	-	-		-
FIRE PREVENTION	May 2, '47	-	July 1967		-

- B. Has the community, as shown above, met the goals for the adoption of codes set forth in its last submission? Yes No If "No" is checked, indicate fully what progress was made and why goals were not met, including statement of any problems encountered in the adoption of any of the above codes.**

As reported in last year's submission, the Building Code Revision Board was studying and reviewing many items of the Building Code for recommendation to the City Council for adoption. This work has been completed and there are approximately 300 amendments in the City Solicitor's Office for legal review and the preparation of same in ordinance form. Adoption of these revisions is expected later this year. Upon completion, Providence's Building Code will be entirely updated in accordance with the 1965 edition of the B.O.C.A. Model Code (Continued on page 4a.) (See Exhibit I : MM)

- C. If not shown in previous submissions, name the group(s) or committee(s) designated to assure a continuing review of codes; indicate what local officials and community groups are represented and how they will function. Describe the past year's work of the groups or committees established for continuing codes review.**

The Subcommittee on Code Review of the CAC is composed of: Robert Laurelli, President of National Plumbing and Supply Co., Chairman; Vincent DiMase, Director of the Department of Building Inspection; Fire Chief James T. Killilea; Edward F. Malloy, Assistant City Solicitor; Richard LaFlamme, City Data Processing Manager; Dr. James Adams, Educator; Henry J. Annotti.

¹ Adopted with modifications which make this city's code more stringent than the B.O.C.A. Model Code

B. The final touches are now being applied to the Fire Prevention Code and it is anticipated that it will become effective by July 1, 1967. Also, the State of Rhode Island has developed a fire safety code which will become effective February 1, 1968. (See Exhibits i : NN;00.)

D. Schedule for the periodic review and up-dating of codes:

KIND OF CODE	CODE REVIEWED SINCE LAST SUBMISSION		SCHEDULED DATE NEXT REVIEW TO BE COMPLETED
	YES	NO	
BUILDING	X		1967*
PLUMBING	X		1967*
ELECTRICAL	X		1967*
HOUSING	X		1967*
FIRE PREVENTION	X		1967*

E. Has the community met the goals for code review set forth in its last submission? Yes No
 If "No" is checked, indicate fully what progress was made and why such goals were not met.

*As indicated in last year's Workable Program, all codes are under constant review by the Revision Committee.

F. Complete the following for each code already adopted or to be adopted during the next 12 months:

KIND OF CODE	DEPARTMENT OR OFFICIAL CURRENTLY RESPONSIBLE FOR ADMINISTRATION AND ENFORCEMENT	NUMBER OF INSPECTORS THIS YEAR	NUMBER OF INSPECTORS PROPOSED FOR NEXT YEAR
BUILDING	Director, Dept. of Building Inspection	10	10
PLUMBING	" " " " "	8	8
ELECTRICAL	" " " " "	8	8
HOUSING	Chief, Div. of Code Enforcement	11	20 ¹ / ₂
FIRE PREVENTION	John F. McGuinn, Acting Chief	8	13
Mechanical	Director, Dept. of Building Inspection	6	8
		(2 vacancies)	

NOTE: If part-time inspectors are used or if any inspectors enforce more than one code, the above numbers shall be broken down to show the fractional part of the time devoted to each code.

G₁ Code administration. (Answer either a. or b. plus c.)
 Nine new inspectors are to be utilized in the Federally sponsored Code Enforcement Project which did not become operative until Jan. of 1967.
 a. If not show in previous submissions, describe plans for a comprehensive program for code compliance, including time schedule for putting such plans into effect.

Housing Code compliance is required for a total 68,600 dwelling units in the City of which 52,833 or approximately 77 per cent, have been inspected since April, 1957. At the end of 1964, it was estimated that it would take three and one half years to complete the initial inspection of all residential structures. Because of favorable conditions, the pace was greatly increased, and it was anticipated

- G. that the first initial inspection would be completed in eighteen months.

In 1965 the Mayor directed the Code Enforcement Division (formerly Minimum Housing) to concentrate its inspection activities in the critical Upper South Providence area. While part of our systematic code enforcement activity, this actually represented a reinspection of areas previously covered. The inspection in this area included a complete APHA survey of each dwelling unit as well as the normal code inspection. Because of this concentrated effort in Upper South Providence; the limited number of inspectors, and the necessity to conduct dual inspection, code activity outside this area was limited to complaints, reinspections on structures in flagrant violation of the codes and court reinvestigations.

It is estimated, therefore, that it will take about two years to complete the systematic inspection cycle for the entire City. This estimate is contingent on the assignments and planning decisions relative to short and long range planning to be determined by the new Department of Planning and Urban Development.

For the year 1967, our time schedule is as follows: reinspections in Census Tracts 4, 6, and 7 to verify compliance in these areas. Four staff members will be assigned to this activity. An APHA Renewal Program is currently underway in the West Broadway Renewal Project involving three full time Renewal Inspectors carrying out a housing survey involving some 3400 dwelling units. Additionally, a minimum of two Renewal Inspectors will be required to carry out the daily inspections and follow up procedures administered by the Relocation Service. It is anticipated that this assignment may have to be increased based on the progress of the East Side Urban Renewal Project. As of January 1, this Division has undertaken a new federally financed code enforcement area in Census Tract 1 (Washington Park) and 16 (Webster Avenue) comprising about 5600 dwelling units and approximately 2100 structures. It is estimated that it will take three years to complete this task in the federally financed code enforcement area. Presently, plans require a staff of 18 members assigned to the federally aided code program, including two areas. It is anticipated to re-assign six Renewal Inspectors after the next heavy work load has been completed. (See Exhibits I : SS and UU)

b. Describe any changes since the last submission in the plans for a comprehensive program for code compliance.

Basically the changes that have evolved since last year's submission for the Workable Program involve a monumental task in that under the new Department of Planning and Urban Development, the Division of Code Enforcement assumes added responsibilities in carrying out all housing survey programs and daily inspections pertaining to rehabilitation activities. Furthermore, with the addition of the two federal code programs, the field of housing inspections takes on a new concept in keeping with the contract between the Department of Housing and Urban Development and the City of Providence. The Division is maintaining its legal commitment in carrying out its normal code enforcement operations charged under the City ordinance.

c. Indicate plans for improving the comprehensive program for code compliance, including the time schedule for putting such plans into effect.

A dramatic change has taken place in the realm of a new housing inspection form. After many months of intensive study, members from the following agencies, Division of Minimum Housing Standards, Family Relocation Service, City Plan Commission and the Providence Redevelopment Agency, developed a new progressive approach in originating a marked sense inspection process which is geared to the data bank program currently being undertaken by the City of Providence. This new step consisting of all physical, environmental, sociological and economic data will further sophisticate the entire process of housing inspections resulting in better efficiency and control in all future projects. This new process

- H. (NOTE: (1) If any data provided below are for less than 12 months, give the beginning and ending dates of the period actually covered.
(2) If this same information is available in a different form of reporting by the community, it may be so reported in lieu of H.)**

For each of the following codes already in effect complete the table to show inspection activity during the past 12 months (All housing code data is for calendar year Jan. 1 to December 31, 1966)

ITEM	BUILDING CODE	PLUMBING CODE	ELECTRICAL CODE	HOUSING CODE	FIRE PREVENTION CODE
NUMBER OF PERMITS ISSUED UNDER CODE	1,185	2,258	3,236	////////	////////
NUMBER OF INSPECTIONS MADE ¹	15,876	9,506	14,140	23,698	2,545
NUMBER OF VIOLATION NOTICES ISSUED	987	313	919	3,300*	***
NUMBER OF VIOLATION NOTICES SATISFIED	895	140	743	4,552**	593
NUMBER OF STOP ORDERS ISSUED	19	20	176	0	0
NUMBER OF CERTIFICATES OF COMPLETION ISSUED	790	2,189	3,236	////////	////////

¹Count inspections on the following basis: one inspection is one visit by one inspector to one structure or property.

In P. 6a for Mechanical Code

In relation to the Housing Code:

1/This figure represents overall citywide code enforcement activity and includes initial inspections, reinspections, complaints and reinvesti-

1. Are inspections for compliance with the Housing Code made on the basis of complaints only, Yes No , planned area house to house inspections, Yes No , or both, Yes No ?

*While 3,300 violation notices were issued, included in these 6 issuances were actually 34,216 individual infractions of the code.

(Continued on P. 6a)

- c. will be field tested in the immediate future to further refine its degree of efficiency and control.

The Division of Code Enforcement has undertaken new programs previously mentioned in other subsections of this report. However, it should be emphasized that additional staff has been assigned to the two federal code enforcement programs along with housing inspections within the General Neighborhood Renewal Area.

H. Number of Permits Issued Under Code	2,130
Number of Inspections Made	17,152
Number of Violation Notices Issued	370
Number of Stop Orders Issued	37
Number of Certificates of Completion Issued	3,023
Number of Violation Notices Satisfied	370

1/ gations on court cases for the calendar year 1966.

**While 3,300 violation notices were issued, included in these issuances were actually 4,552 individual infractions of the code that were satisfied.

***Fire Prevention Bureau does not issue violation notices but makes reinspections of structures where violations are found. The Department of Building Inspection is notified of violations.

2. Describe any changes made since the last submission in the basis, methods or techniques for securing Housing Code compliance.

As previously stated in the above sections with the reorganization of the Divisions under the Department of Planning and Urban Development, budgeting, personnel and programming are all entities which will enhance the code enforcement division in bringing about better efficiency in meeting our responsibilities.

3. Supply the following information in connection with the administration and enforcement of the Housing Code. (Note: If this same information is available in a different form of reporting by the community, it may be so reported in lieu of I. 3.)

	<u>1/</u> Number of structures	<u>1/</u> Number of dwelling units
a. Inspected during past 12 months	<u>7,900</u>	<u>15,800</u>
b. (1) Found in noncompliance with housing code during past 12 months	<u>6,889</u>	<u>6,636</u>
(2) Noncompliance carryover from prior inspections	<u>6,617</u>	<u>11,169</u>
(3) Total requiring compliance action b(1) plus b(2)	<u>13,506</u>	<u>17,805</u>
c. (1) Brought into compliance during past 12 months	<u>2,136</u>	<u>2,416</u>
(2) Razed or otherwise eliminated during past 12 months	<u>360</u>	<u>528</u>
(3) Total compliance actions completed c(1) plus c(2)	<u>2,496</u>	<u>2,944</u>
(4) Remaining in noncompliance at end of past 12 months b(3) minus c(3)	<u>11,010</u>	<u>14,861</u>
d. Estimated number to be brought into compliance during the coming year	<u>1,100</u>	<u>2,300</u>

1/ Our record keeping system is not structured in a way which lends itself to providing information in the manner requested. All figures in item 3 are cumulative totals; therefore, inspections could represent initial inspection, and several reinspections of the same structure or dwelling unit. Violations are also recorded by cumulative totals per structure or dwelling units. For example, while item 3b (3) shows 13,506 in the structure column, this could represent only 2,000 actual structures, each with approximately six violations or code infraction.

4. Complete the following table to show the record of appeals filed during the past 12 months as a result of noncompliance actions taken under the Housing Code. (Note: If the data called for below do not apply to the appeals procedure in your community, indicate the actions taken under your alternative procedure.) 1)

Number filed with Appeals Board	<u>7*</u>
Number resolved by Appeals Board	<u>5</u>
Number filed with local governing body	<u>none</u>
Number resolved by governing body	<u>none</u>
Number filed with courts	<u>7**</u>
Number resolved by the courts	<u>2</u>

- 1) See also: Exhibit I : TT, Annual Report of the activities
of the Housing Board of Review
*Two of which are presently continued. (Redevelopment may take
land)
**Five of which are presently continued.

Supplementary Material Required. Submit the following supplementary material for each code adopted or revised since the last submission.

- (1) **Model Codes.** In each case where the community has adopted, since the last submission, nationally recognized model codes, submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting such codes. Do not submit copies of the model codes.
- (2) **Other Codes.** In each case where a code has been adopted since the last submission and a model code was not used, submit one copy of the code now in effect and of each amendment thereto. Also submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting that code if code itself does not specifically note adoption ordinance, number and date.
- (3) Submit one copy of each revision or amendment of a code in effect at the time of the last submission which has been adopted since that submission.

COMPREHENSIVE COMMUNITY PLAN

OBJECTIVE: The development, approval or adoption, and implementation of a comprehensive general plan for the community as a whole.

A. A planning Commission or Agency was established on December 2, 1913 and reorganized on July 21, 1944

B. Fill in the following:

Comprehensive Community Plans, Programs and Regulatory Measures

ITEM	NOT APPROVED		APPROVED								
	TARGET DATE FOR APPROVAL		DATE LAST APPROVED OR AMENDED		CURRENT		UNDER REVIEW		TARGET DATE FOR COMPLETION OF REVIEW		
	MO.	YR.	MO.	YR.	YES	NO	YES	NO	MO.	YR.	
LAND USE PLAN <u>1/</u>				1965							
MAJOR THOROUGHFARE PLAN			11	1965	x						
COMMUNITY FACILITIES PLAN *			10	1965	x						
ZONING ORDINANCE **			10	1966			x		12	1967	
SUBDIVISION REGULATIONS <u>2/</u>											
PUBLIC IMPROVEMENTS PROGRAM			1	1967	x						

C. List any additional plans or planning studies; indicate whether in preparation or completed.
 *Community Facilities Plan consists of a Master Plan for Public Schools and a Master Plan for Public Recreation and Conservation. (See Exhibit II: UUU;VVV)

**The proposed Zoning Ordinance together with a new Enabling Act has been approved by the Plan Commission as of date shown. The "target date" entry refers to City Council action. (See Exhibits II:SSS,TTT, 000) In preparation under a 701 Grant (R.I. P-23) are the following projects: photogrammetry and mapping (total city area) feasibility study for a data bank operation; first phase of a comprehensive neighborhood planning project; editing and publication of master plan elements for circulation, education, recreation and conservation. New 701 application will be prepared within the new workable program

(Continued on page 9a)

D. Has the community, as shown above, met the goals for the adoption or approval of the items set forth in its last submission? Yes No . If "No" is checked, indicate fully what progress was made and why such goals were not met.

1/ Master Plan in C.R.P. previously submitted contained generalized land use plan.

2/ See last year's submission page 9a.

C. year for: a comprehensive land use survey and analysis up-dating the present 7-year old survey; initial installation of prime requirements for data bank and data processing procedure for planning purposes: revival and resumption of a Master Plan for Beautification. College Hill Demonstration Study Report 2/10/59 is in process of reprinting.

E. 1. Zoning Ordinance Compliance

a. By what department or official is the zoning ordinance administered?

Director of the Department of Building Inspection

b. By what department or board are variances from the ordinance considered?

Zoning Board of Review

c. By what department or board are appeals from administrative decisions considered?

Zoning Board of Review

d. Furnish the following data for the past 12 months: (Note: A printed annual report containing the information may be submitted in lieu of the data below).

ITEM	NO. FILED	NO. GRANTED
(1) REQUESTS FOR ZONING RECLASSIFICATION	21	17
(2) REQUESTS FOR VARIANCES FROM PROVISIONS OF THE ZONING ORDINANCE	136	110
(3) APPEALS FROM ADMINISTRATIVE DECISION ON ZONING	0	0
(4) APPEALS TO COURTS FROM ACTIONS UNDER (1), (2) OR (3)	4	(1) ⁽¹⁾
(5) LEGAL ACTION TO OBTAIN COMPLIANCE WITH ZONING ORDINANCE	16	////////

¹Number either denied or upheld

2. Subdivision Regulation Compliance

a. By what department or board are the Subdivision Regulations administered?

Not Applicable

b. Furnish the following data for the past 12 months:

	NO. FILED	NO. APPROVED	NO. DISAPPROVED	NO. WITHDRAWN
PRELIMINARY PLATS				
FINAL PLATS				

(1) See Annual Report of the activities of the Zoning Board of Review Exhibit II : RRR

F. Is the community participating in a regional, county, or metropolitan area planning program?
Yes No

If "Yes" is checked, identify the program and the participating agencies. If "No" is checked, indicate what steps are being taken, or could be taken, to participate in such a program.

Regional and state-wide transportation planning, in accord with Section 9 of the Federal Highway Act of 1962, was actively supported through the participation of the Mayor as a member of the Policy Committee, and the Chief of the Planning Division as Vice Chairman of the Technical Core Committee. Headed by a broadly representative group at the policy level composed of local, state and federal officials, the project is titled Comprehensive State-Wide Transportation and Land Use Planning Program.

G. Does the Planning Commission receive technical help in its planning activities:

1. On a consulting basis? Yes No
2. From resident staff employed to serve the Commission? Yes No

If "Yes" is checked for either item, indicate specifically the kind of technical help provided at this time, including the number and types of technical employees.

Computer Analysis, Inc. of 555 Madison Avenue in New York has a \$70,000 contract in connection with the feasibility study for a data bank operation. Charles A. Maguire and Associates has a \$110,000 contract in connection with the photogrammetric and mapping survey.

1 Chief of Planning	2 Traffic Planners
1 Supervisor	5 Assistant Planners
4 Planning Supervisors	1 Senior Draftsman
11 Senior Planners	6 Draftsmen
7 Associate Planners	

H. Describe briefly plans (1) to provide or (2) to increase the present level of technical help, including the time schedule for putting such plans into effect.

The original City Plan Commission staff had 23 authorized positions. In establishing the new Department of Planning and Urban Development, all planning functions have been placed in the new Division of Planning with an authorized staff of 38 professional positions, increasing the planning staff by 15 positions.

I. Describe how the local government and other local public agencies are using the plans developed by the planning agency and the technical assistance of the planning agency and its staff to insure orderly growth and development.

The annual 6-year Capital Improvement Program, by Charter requirement the joint responsibility of the City Plan Commission and the Finance Director, is the vehicle by which land acquisition and construction projected in the various Master Plan elements are coordinated with one another and with the total capital resources available to the City. Schools, recreation, public works, water supply and others annually present a recommended program and priority listing, all of which are carefully reviewed by the planning staff with the cooperation of the finance director as to immediacy of need, conformity to long-range plans, urban renewal and undertakings, and availability of financing. Staff recommendations are presented to the City Plan Commission for policy review and when approved are presented in report form to the Mayor and City Council for appropriate action. The current 6-year Capital Improvement Program adopted in January of 1967 covers the period 1966-1972. (See Exhibits IV : LL and MM)

Supplementary Material Required. Submit, where they have been adopted or given official recognition since the last submission, the following supplementary material:

- (1) One certified copy of the ordinance creating the Planning Commission.**
- (2) One up-to-date certified copy of land use plan, major thoroughfare plan, community facilities plan, public improvements program or other special plans now in effect, including maps, text and other related material.**
- (3) One certified copy of the adopted zoning ordinance and of each amendment thereto, including regulations and official map currently in effect.**
- (4) One certified copy of the adopted subdivision ordinance and of each amendment thereto, including regulations currently in effect.**
- (5) One copy of evidence of adoption or official recognition of the land use, major thoroughfare and community facilities plans and of the public improvements program. This evidence may be in the form of a certified copy of the minutes of the meeting of the Planning Commission or governing body at which adoption or recognition was given or a letter from the head of the local government or from the Chairman of the Planning Commission stating that such plan is officially recognized and used in planning and controlling the development of the community.**
- (6) One copy of any reports that have been issued that show the progress of planning in the community.**

NEIGHBORHOOD ANALYSES

OBJECTIVE: A communitywide study to determine what areas are blighted or in danger of becoming blighted and the identification of the nature, intensity, and causes of blight, and a program for seeing that each neighborhood is made up of decent homes in a suitable living environment.

A. Name the department or official body responsible for making neighborhood analyses.

City Plan Commission (reorganized into Department of Planning and Urban Development)

B. Indicate the status of each item of the Neighborhood Analyses by completing either column 1 or columns 2 and 3 with respect to a complete analysis of all neighborhoods in the community.

ITEM	1 DATE THIS ITEM WAS COMPLETED	2 PERCENT COMPLETED	3 TARGET DATE FOR COMPLETION OF THIS ITEM
DELINEATION OF NEIGHBORHOOD AREAS AND BOUNDARIES	**11/27/63	100	
INFORMATION ON HOUSING CONDITIONS INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT	1/27/64	100	
CHARACTERISTICS OF FAMILIES AFFECTED BY POOR HOUSING	11/27/63	100	
INFORMATION ON CONDITIONS IN NONRESIDENTIAL AREAS, INCLUDING LOCATION AND EXTENT OF BLIGHT OR POTENTIAL BLIGHT	11/27/63	100	
ADEQUACY OF COMMUNITY FACILITIES AND SERVICES, BOTH PUBLIC AND PRIVATE	1/27/64	100	
CAUSES OF BLIGHT	11/27/63	100	
IDENTIFICATION OF STEPS NEEDED TO ELIMINATE PRESENT BLIGHT AND PREVENT FUTURE BLIGHT	11/27/63	100	

C. Describe the progress made during the last year in developing the information needed to delineate areas and identify the nature, intensity and causes of blight in each.

**This item is being reviewed and up-dated as Phase I of a comprehensive city-wide plan at the neighborhood level financed in part by a 701 grant.

Project planning is currently being undertaken for the West Broadway Project (R. I. R-20) the first of 7 urban renewal projects included in the GNRP approved in April of 1966. (Data supporting the GNRP application had as a primary source research material from the CRP completed in December 1964.)

- D. What use has the community made since the last submission of the data assembled through the neighborhood analyses to develop and carry out systematic programs for the elimination and prevention of slums and blight in any neighborhood?

Since the initiation of four urban renewal programs last year, the following steps have been taken toward the elimination of slums within these areas:

Mount Hope:

This rehabilitation project is designed to revitalize a neighborhood which has been experiencing deterioration over the years. This program will eliminate the existing physical blight conditions and at the same time renew the existing housing supply. Plans include areas for public use, such as play areas, parks and a pedestrian walkway. Traffic patterns will be changed to remove heavy traffic from residential streets.

West Broadway Project:

This planning area, which is one of the seven federal treatment areas which comprise the GNRP, maintains top priority. Boundaries have been established and an economic study has been made of this 231 acre area. Plans include new recreational and school facilities, abatement of environmental nuisances and overcrowding, as well as public aides for owners, to assist them in rehabilitation of their houses and business establishments.

Code Enforcement Programs:

Since the approval of the application for two Code Enforcement Projects, nine additional staff members have been added. Two

- E. What plans does the community have for the further use of such data in developing systematic programs for the elimination and prevention of slums and blight in each neighborhood?

By following the guidelines of the above listed programs in Paragraph D, the community will be moving deliberately and systematically toward the elimination and prevention of slums and blight in every neighborhood.

When the unified inspection program is in operation, it will be possible to keep abreast of every substandard situation, as it occurs. With complete information readily available in computer storage, the need for new programs will be revealed as soon as any pattern is formed.

E. field offices have been established and actual field inspections are under way.

F. Demolition Program for Upper South Providence & Federal Hill East

Razing of structures deemed unsound or unfit for human habitation has commenced with an intensive program of enforcement of public codes plus special emphasis on continuing city services is being undertaken.

F. What progress has been made in systematic communitywide programming of renewal activities (code enforcement, rehabilitation, clearance and redevelopment, etc.), neighborhood by neighborhood?

Federal Programs

Code Enforcement Projects

Two areas in the city have been designated as Code Enforcement Projects and Federal approval was received for both neighborhoods. Since January 1, 1967, the Code Enforcement Division has been involved in these two areas and field offices have been opened to serve the residents.

Demolition Projects

There are two demolition projects in progress at the present time. Federal approval for the Upper South Providence projects was received on April 4, 1966 and the Federal Hill East Neighborhood on December 29, 1966. A vigorous enforcement program of all City codes will be instituted in these project areas to prevent further deterioration.

Urban Renewal Projects

Lippitt Hill (R-3); Phase I of the University Heights Apartments has been completed and fully occupied. Groundbreaking for the second phase occurred in December, 1966 which will include a shopping center and 202 housing units. The new Lippitt Hill Elementary School will be ready for occupancy in September 1967.

Central-Classical (R-2); Land Commitments in this project are virtually complete and construction for the Educational Center and the "Wiggin Group" housing complex have begun.

Weybosset Hill (R-7); This project is moving rapidly toward realization of the City's desire to renew and rebuild its downtown core. Groundbreakings for five major construction projects have occurred in this renewal area in 1966.

East Side (R-4); Part II of the application for Loan and Grant was submitted in November, 1966 to the Federal Government for their approval.

Railroad Relocation (R-8); This project has experienced many revisions and the entire submission is now under review by the City.

(Continued on Page 15a)

Supplementary Material Required. Submit the following supplementary material if it has been prepared and has not been previously submitted.

- (1) One copy of analyses, statistical data or estimates (including maps and charts) on the total blight problem of the locality (e.g., numbers and locations of substandard units, data on occupancy characteristics, etc.)
- (2) One copy of a map showing the delineation of logical residential neighborhoods for planning purposes. The map should also indicate those neighborhoods where early action to correct conditions of blight is planned, if such information is known.
- (3) One copy of communitywide program for community improvement activities.

Mount Hope: Federal approval of Survey and Planning Application for this rehabilitation project was received in March, 1966 and actual planning activities began in May. It is anticipated that 312 Loans and 115 Grants will be utilized by many of the residents in this area.

GMRP: Although no capital grant reservations were designated for this large section of the City, federal approval was secured for the consideration of eligibility as non-cash local grants-in-aid of any public facility that is serving the area and constructed after April, 1966.

West Broadway: This predominately residential area is within the GMRP boundaries and a \$490,500 planning advance was received in December, 1966. (See Exhibit II: QQQ)

ADMINISTRATIVE ORGANIZATION

OBJECTIVE: To identify and establish the administrative responsibility and capacity for carrying out overall Workable Program for Community Improvement activities.

A. Coordination. Describe changes since the last submission in the way in which the community's overall Workable Program is being coordinated.

The Mayor has continued to serve as Coordinator of all Departments and Agencies which are directly involved with the urban renewal process in our City. After careful and deliberate study by the Chief Executive and the members of the City Council, the Department of Planning and Urban Development was created in order to serve this community in a more effective manner regarding the City's urban renewal and planning efforts.

B. Describe briefly progress made during the past year in strengthening any weak spots—insufficient staff, ineffective procedures—in the community's administrative organization for carrying out the Program.

The new above-mentioned department is designed to eliminate any duplication or overlapping of activities which might have occurred when the four departments were functioning independently of each other. This consolidation involved these four departments and their many subdivisions:

1. City Plan Commission
2. Division of Minimum Housing
3. Providence Redevelopment Agency
4. Family and Business Relocation Service

The Director, who serves at the pleasure of the Mayor, will address himself mainly to the overall local situation and the myriad problems of all older urban centers throughout the country.

C. Based on an analysis of the community's present administrative organization and means for Program coordination, what can and will be done to improve it during the ensuing year?

The Department of Planning and Urban Development has been in operation since February 27, 1967 and it is far too early to evaluate its activities; but no major problems are foreseen. However, it is expected that this consolidation of management controls under one department will produce more effective, efficient and rapid planning and renewal activities as well as a more effective enforcement of City codes. During the ensuing year, the Mayor will closely observe the daily operations of this new department and promptly make any changes necessary to improve its efficiency. (See Exhibit I: PP)

Supplementary Material Required. None required except what may be needed or useful to supplement what can be shown on the form.

FINANCING

OBJECTIVE: The recognition of need by the community and the development of the means for meeting the costs of carrying out an effective program for the elimination and prevention of slums and blight.

- A. Complete the following table. If accounts and budgets are not set up on this basis, reasonably accurate estimates may be used. Estimate expenditures this year on a full 12-month basis through the end of the community's fiscal year.

ACTIVITY	AMOUNT EXPENDED OR BUDGETED		SOURCE OF FUNDS (FEES, GENERAL FUNDS, BONDS, ETC.)
	LAST FISCAL YEAR ENDING <u>66</u>	NEXT FISCAL YEAR ENDING <u>67</u>	
CODE COMPLIANCE	327,681.76	340,911.68	General Fund
	118,727.32	122,677.32	General Fund
DEVELOPMENT OR REVISION OF COMPREHENSIVE PLAN			
	70,000.00	70,000.00	General Fund
City Plan Commission	2,500.00	3,000.00	
ZONING ADMINISTRATION			
Building Inspection	44,922.84	48,862.84	General Fund
SUBDIVISION CONTROL ADMINISTRATION			
NEIGHBORHOOD ANALYSES			
	4,700	5,500	General Fund
CAPITAL IMPROVEMENTS	11,540,028.00	15,805,034	Bond Issue**
	498,000.00	515,989	General Fund*

- B. List any contributions or grants of money or services within the past year to the community, by private sources or other public sources, for the kinds of activity indicated in A. above.

ACTIVITY	CONTRIBUTED BY	AMOUNT OR ESTIMATED VALUE OF SERVICES

- C. Describe any significant changes since the last submission in the community's ability or willingness to give financial support to activities in any of the categories identified in Paragraph A. If the amount actually expended last year for any category was substantially less than that estimated in the last submission, indicate the reason therefor.

Expenditures on Neighborhood Analyses equalled only 10% of the projected figure due to alteration of priorities.

**Estimated Capital Budget disbursements
*Excludes Federal and/or state funds

D. Briefly indicate new goals established for the coming year for financial support to the activities identified in paragraph A on the preceding page.

Code compliance will be of prime importance for the coming year for our community. Presently, there are four federally funded programs in execution in Providence which are directly related to the need for strict adherence to established codes. Two of these programs are code enforcement areas and two are demolition projects. It is essential that the number of code violations be decreased substantially in order to reverse the downward trend of various neighborhoods within the city. It has been recommended by the subcommittee on code review and it is the determination of this city to initiate a vigorous enforcement program of all city codes.

E. 1. Does the community have a capital improvements budget or similar program for financing the future provision of scheduled public works improvements such as public buildings, streets and lighting, sewer extension and treatment, water extension and purification, urban renewal projects, etc.? Yes No

If "Yes" is checked, what is the latest fiscal year covered by this program? 1966-1972
If "No" is checked, what is the target date for completing such a program or budget? _____
_____ . Beginning with what fiscal year? _____.

2. Did the community meet its capital improvements goals during the past year? Yes No
If "No" is checked give explanation.

Capital Improvement Projects were approximately 20% under the goals projected because of postponement of elementary school construction, primarily because of pending studies on school organization and on the effect upon the building program and attempts to arrive at a feasible elimination of de facto segregation.

3. What are the significant capital improvement goals for next year?

The 1966-1972 Capital Improvement Program projects a total expenditure of \$127,519,838 including:

\$ 3,334,488 General Fund
3,518,556 State Sources
73,712,090 Federal Sources
46,954,204 City Bond Authorities

Supplementary Material Required. Submit one copy of a summary of the community's annual budget and one copy of capital improvements budget or similar program, if adopted and not previously submitted.

HOUSING FOR DISPLACED FAMILIES

OBJECTIVE: A community program to relocate families displaced by governmental action in decent, safe, and sanitary housing within their means. Governmental action includes code enforcement, slum clearance, and the construction of highways and other public works.

- A. 1. What Agency has been officially designated to determine needs and to develop plans to meet the relocation housing needs of families displaced as a result of:

Department of Planning & Urban Development,
Urban Renewal Projects Division of Community Services

Department of Planning & Urban Development,
Other Governmental Action Division of Community Services

2. What Agency has been officially designated to provide relocation assistance for families displaced as a result of:

Urban Renewal Projects Same as above

Other Governmental Action Same as above

3. What Agency is responsible for coordinating or centralizing planning, relocation assistance and action toward making standard housing available for displaced families?

Division
Department of Planning & Urban Development, Community Services

- B. 1. Outline in the following table the number of families actually displaced by various types of governmental action during the preceding year, ending 9 30 66

Month and Year

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED ³		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS ¹ _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
PROJECT NAME <u>*Weybosset Hill R. I. R-7</u>	<u>7</u>	<u>6</u>	<u>1</u>
PROJECT NAME _____	_____	_____	_____
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION _____	_____	_____	_____
CODE ENFORCEMENT _____	_____	_____	_____
OTHER ² _____	_____	_____	_____
_____	_____	_____	_____
TOTAL	<u>7</u>	<u>6</u>	<u>1</u>

¹ Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.

² Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.

³ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

Explanation of Accomplishments and Deficiencies Relative to Target Dates Set Forth in the 1966 Workable Program Submission.

1. Weybosset Hill R. I. R-7: The remaining 7 families relocated during the past year. In addition, during the past fiscal year, a total of 82 individual householders, 74 white and 8 non-white were relocated from the project area. These individual householders were accorded the same relocation services as those extended to families.
2. East Side Renewal R. I. R-4: No action taken relative to 43 families pending final approval of project plans by the Department of Housing and Urban Development.
3. General Neighborhood Renewal Plan: No action taken relative to 280 families. Project is presently in survey and planning stage.
4. Highway Construction: Because of delays in acquisition schedule of the Rhode Island Department of Public Works, plans for the Riverside Drive Connector to Route 195 have been rescheduled and will not fall into the projected time period. Families to be displaced by the Route 6 Connector have been included in the present community plan for displacement resulting from governmental action within the next two years.
5. Code Enforcement: No relocation activity required as a result of the anticipated Code Enforcement Program.
6. Other: Present plans call for no relocation activity resulting from acquisition of land for public housing or other public purposes.

Unanticipated rescheduling changes and delays in actual execution dates of proposed projects have accounted for the difference between the actual total displacement of 7 families and 82 individuals during the past year against the anticipated total of 515 families estimated to be displaced by governmental action.

2. Indicate whether these families have been satisfactorily rehoused, describing any problems or difficulties encountered in their relocation.

Activities within the last year involving the relocation of 7 families and 82 individual householders from the Weybosset Hill Project presented no outstanding problems.

Although the present supply of standard housing is adequate, the Community Services Division constantly strives to improve the quality and increase the quantity of available housing resources. This is being accomplished through an established working agreement with the Department of Planning and Urban Development and a successful public affairs program.

- C. Outline in the tables below the latest community plan for the relocation of families to be displaced by governmental action in the next two years, ending 9 30 68
 Month and Year

1. Relocation Housing Needs

TYPE OF GOVERNMENTAL ACTION	NUMBER OF FAMILIES DISPLACED ³		
	TOTAL	WHITE	NONWHITE
URBAN RENEWAL PROJECTS:			
PROJECT NAME <u>East Side Renewal R.I. R-4</u> <u>(West Broadway)</u>	<u>316</u>	<u>189</u>	<u>127</u>
PROJECT NAME <u>General Neighborhood Renewal Plan</u>	<u>50</u>	<u>45</u>	<u>5</u>
PROJECT NAME <u>Mount Hope Renewal R. I. R-18</u>	<u>69</u>	<u>13</u>	<u>56</u>
PROJECT NAME _____	_____	_____	_____
HIGHWAY CONSTRUCTION <u>Route 6 Connector</u>	<u>150</u>	<u>136</u>	<u>14</u>
CODE ENFORCEMENT _____	<u>25</u>	<u>20</u>	<u>5</u>
OTHER ² <u>None anticipated during this period</u>	_____	_____	_____
TOTAL	<u>610</u>	<u>403</u>	<u>207</u>

¹ Assisted and non-assisted projects. Displacement caused by code enforcement, highway and other public construction in a project area should be counted as project displacement.
² Identify by name of project or type of activity. Include families displaced by the acquisition of land for public housing or other public purposes and by the removal of over-income families from public housing, etc.
³ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

2. Estimate of Relocation Housing Needs and Resources¹

ESTIMATED DISPLACEMENT INCOME ² GROUPS	NUMBER OF FAMILIES TO BE DISPLACED		HOUSING ESTIMATED TO BE AVAILABLE TO DISPLACED FAMILIES ³									
			PRIVATE				PUBLIC				DEFICIT	
			RENTAL		SALES		RENTAL		SALES			
WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE	WHITE	NON- WHITE			
LOW (Under \$3,000)	254	151	1344	1209	237	213	808	808	None	None		
MIDDLE (\$3,000-\$5,999)	137	56	553	498	474	427	380	380	None	None		
HIGH (\$6,000 and over)	12	--	79	71	79	71	0	0	None	None		
TOTAL	403	207	1976	1778	790	711	1188	1188	None	None		

¹ The racial breakdown may be eliminated for any community in which it is a substantiated fact that all housing resources, public and private, are fully available to all families without regard to race.

² Insert within the parentheses the income ranges as defined by the locality for each of these groups.

³ Include only standard housing which displaced families may reasonably be expected to obtain in competition with other families and at rents and sales prices within their means, as determined by income-to-rent or income-to-sales price ratios applicable in the community. Include also public housing under State- and locally-aided programs.

3. Ability to Pay Standards

State all rent-income and price-income ratios used to compute C2 above.

The following resources were used as a basis for establishing the Ability to Pay Standards, including rent income and price income ratios: (a) American Public Health Association Survey, (b) 1960 U. S. Census Bureau Data, (c) Actual records from Family Relocation Service files. (See Page 21a)

4. Relocation Housing Resources

What are the main sources of the housing which the community expects to be available to meet relocation needs, as estimated in C2 above, i.e., whether through vacancies and turnover in existing supply, new construction, rehabilitation of existing supply, etc? Indicate approximate proportions of each source.

Relocation needs are expected to be met by the utilization of the following main resources of available housing:

	RENTAL		SALES	
	WHITE	NON-WHITE	WHITE	NON-WHITE
a) Vacancy and Turnover	1,706	1,535	718	646
b) New Construction	270	243	72	65
c) Rehabilitation	---	---	---	---
TOTALS	1,976	1,778	790	711

Explanation:

- Based on study prepared for General Neighborhood Renewal Plan submission (November, 1965)
- Based on study prepared for General Neighborhood Renewal Plan submission (November, 1965) and building permits issued-past 3 years.
- None. Clearance phases only proposed projects estimated to fall within projected time period.

Private rental and sale listings must comply with 1965 Rhode
(See Page 21b)

3. Ability to Pay Standards (Continued)

The gross rental ratios are based on 20 per cent of the annual gross income and the income to sales price ratios are fixed at $2\frac{1}{2}$ times the annual gross income.

From an estimated total of 403 white families to be displaced within the next two years, 254 or approximately 63 per cent are in the low income group (under \$3,000); 137 or approximately 34 per cent are in the middle income group (\$3,000 to \$5,999); the remaining total of 12 families or approximately 3 per cent are in the high income group (over \$6,000).

Within an estimated total of 207 non-white families to be displaced, 151 or approximately 73 per cent are in the low income category. The remaining 27 per cent or 56 families are in the middle income group.

Application of an established gross rental income ratios to the 1,976 standard private rental units estimated to be available shows that 1,344 or 68 per cent are in the low income range; 553 or 28 per cent are in the middle income range; and the remaining 79 or 4 per cent are in the high income range.

The figure shown available to non-white families is 1,778 or 10 per cent less than the total shown available to white families. This lower figure reflects our experienced loss of acceptable listings due to discrimination; however, the Relocation Service has maintained, and shall continue to maintain, strict adherence to an open occupancy policy in regard to listings.

With the enactment of recent legislation (1965 Rhode Island Fair Housing Law), we look hopefully to more community cooperation and understanding and increased offers for open housing to be extended to all minority displacees within the State of Rhode Island.

We shall continue to work closely with all established policies of local and public government in an effort to insure equal opportunity for standard housing within the economic reach of all displacees.

When sales price income ratios are applied to 790 standard sales properties expected to be available, 237 or 30 per cent are within the low income group; 474 or 60 per cent are in the middle income group; the remaining total of 79 or 10 per cent are in the high income group.

As noted above, housing discrimination within the community, as previously experienced by the Relocation Service, indicates that 711 or 10 per cent less sales properties will be available to non-white families.

3. Ability to Pay Standards (Continued)

Application of eligibility income limits of the Providence Housing Authority indicates that 68 per cent are in the low income range. The maximum income limit allowance of \$5,200 places the remaining 32 per cent in the middle income range. Computations are based on national average family composition: (3.5) persons.

Based on preceding data, no housing deficit is anticipated within the next two years.

4. Relocation Housing Resources

Island Fair Housing Law. Also, such listings must meet requirements of a strict open occupancy policy maintained by the Relocation Service since July, 1960.

At present, the Providence Housing Authority maintains 2,971 low rent public housing units within the City of Providence. Considering an annual average turnover of 20 per cent, 1,188 low rent public housing units should become available during the next two years.

This annual turnover percentage figure has remained constant over the past several years.

D. 1. Has a housing referral service been established?

Yes No

If the answer is "No", what means will be used to bring together managers and owners of properties being offered for sale or rent and families needing relocation housing?

2. What specific actions have been taken or are proposed by those responsible for seeing that additional housing is provided to meet any relocation deficit that may be shown in the last column of the preceding table, such as securing the active participation of local builders and lenders to build or rehabilitate housing for families of moderate or low income, including units for the elderly, minority group and large families; to use the special Federal financing aids, where needed; to make sites available at reasonable prices; and to eliminate discriminatory practices that limit the housing opportunities of minority families?

Although no housing deficit exists, present emphasis in a local program is on rehabilitation rather than mass clearance within the Urban Renewal Projects.

Planning for further projects such as East Side Renewal and Mount Hope Renewal as well as the General Neighborhood Renewal Plan is in keeping with these emphasis on neighborhood rehabilitation and revitalization. This approach should minimize displacement while making available more standard housing within these project areas.

In recognition of the success of a specialized program dealing with the problems of elderly displacees instituted by the Family Relocation Service in December of 1962, this Agency was selected to conduct a two year Ford Foundation financed study of the special problems of the elderly relocatees under the director of Mr. David Joyce, former Administrator of the Relocation Service.

All significant data regarding problems and attitudes of our elderly residents during and after relocation along with resulting conclusions and recommendations have been incorporated into a volume entitled "The Social Functioning of the Dislodged Elderly"

(See Page 22a)
NOTE: On request, the Regional Office, Department of Housing and Urban Development, will provide to those responsible for determining relocation housing needs and for planning to meet such needs information concerning the data required and how it should be assembled and presented.

Supplementary Material Required. Submit one copy of any reports or plans that have been prepared relating to housing needs and resources and to the relocation of displaced families.

2. (Continued)

recently published by the University of Pennsylvania Press.
(See Exhibit VI: G)

Since March of 1963, the Family Relocation Service has conducted a diagnostic study and referral service for the residents of the Randall Square Phase of the East Side Renewal Project. Also, since March of 1966, this same program has been offered to residents of the remaining phases of the East Side Project.

Within this period, the Relocation Service has made a total of 2,931 contacts and 487 referrals to both public and private agencies. This program aimed at early indication and treatment of special problems of proposed relocatees and general stabilization of proposed renewal areas prior to acquisition has proved successful. The experience gained through this program should prove valuable in social planning involving human as well as physical renewal within all future projects.

CITIZEN PARTICIPATION

OBJECTIVE: Communitywide participation on the part of individuals and representative citizens' organizations which will provide, both in the community generally and in selected areas, the understanding and support necessary to accomplish community goals.

- A. Name and title of the official responsible for assuring citizen participation in all Workable Program activities.

Mayor Joseph A. Doorley, Jr.

- B. Give the dates on which citizens advisory committee meetings have been held during the past year.

Executive Committee: September 14, 1966; April 17, 1967
Subcommittee on Code Review: March 10; April 12; May 9;
June 2; July 13; August 3; September 14, 1966

- C. List any changes in the membership of the citizens advisory committee since the last submission and, for any new members, show their business, professional, civic, and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).

The following are Resignations from the Executive Committee of the Citizens Advisory Committee:

Dr. William C. Gaige
Mr. Joseph P. Dougherty

The following are new appointments to the Executive Committee.

Mr. Oresto DiSala, Architect, as Chairman
Mr. Paris V. Sterrett, Executive Director of John Hope Settlement House
Mr. Bryan A. Bailey, Member of a Certified Public Accounting Firm.

- D. List the specific activities undertaken by the citizens advisory committee during the past year including studies, work programs.

The subcommittee on code review during 1966 reviewed the Providence Minimum Housing Standards Code and prepared recommendations for its revision or amplification (See Exhibit VII: HH). This sub-committee also prepared a fire prevention code and this code is presently being reviewed by the City's legal department (See Exhibit I: NN).

- E. List the specific program activities of the citizens advisory committee to be undertaken during the coming year including problems for discussion and resolution, schedule of meetings, coordination with executive departments and governing body, etc.**

The citizens advisory committee is responsible for making the community's general plan, the Community Development Program, and the metropolitan area's overall Economic Development Program in order to maximize benefits possible in local renewal projects. During the coming year this committee will address itself to various items and problems for discussion and resolution. The work schedule of the citizens advisory committee outlines the specifics of their agenda that will be undertaken during the ensuing year. (See Exhibit VII : PPP)

- F. List subcommittees of the citizens advisory committee, with names of members of each, established to work on special problems such as equal opportunity for housing, neighborhood participation, code compliance, relocation housing, public information, capital improvement program, etc.**

Subcommittee on Financing: Walter E. Coupe, Chairman; Ralph B. Owen; Andrew J. Bell, Jr.; Charles J. McCabe; George A. Freeman; Roland DeSaulniers; Governor Christopher DelSesto.

Subcommittee on Minority Group Housing: Roger Brassard; Paris Sterrett; Alton W. Wiley, Esq.; Thomas Rampone; Edward O White; Rev. Anthony J. Robinson; Mrs. Truman Jarrett; Joseph M. Finkle; George Castro; Mrs. William Mabray; Mrs. Alice Roberts.

Subcommittee on Central Business District; Edward O. Handy, Jr., Esq. Chairman; Robert W. Kenyon; Peter Laudati, Jr.; Leonard E. Johnson; Harry Pinkerson; Joseph Paolino; Joseph P. McGee, Jr; Carroll S. Harrington; Kenneth Logowitz.

Subcommittee on General Plan; Dr. Basil G. Zimmer, Chairman; Herbert Spencer; Maurice A. Bissonnette; Seth K. Gifford; Robert Burgess; Mrs. George Downing; Rev. Leroy R. Moser; Angelo Mosca; Edward B. Wiley; Mrs. Caroline Vale.

(Continued on Page 24a)

- G. Indicate steps taken to provide staff assistance to this committee by the appointment of a permanent secretary, or otherwise, to develop and present factual information as a basis for discussion, prepare agenda and notices of meetings for members, prepare and type minutes of meetings and necessary reports to chief executive, etc.**

During the past year, staff support and services were furnished by the Administrative Assistant to the Mayor. With the reorganization now completed, the Mayor has directed the Chief of the Research Division in the new department to serve as secretary to the CAC who will develop and present information as a basis of discussion, prepare agenda and notice of meetings for members, prepare and type minutes of meetings, and etc.

F. (Continued)

Subcommittee on Code Review: Robert C. Laurelli, Chairman;
Vincent DiMase; Edward F. Molley, Esq.; Richard LaFlamme;
Dr. James Adams; Henry J. Annotti; Chief James Dillilea;
David Joyce.

- H. 1. List any changes in the membership of the subcommittee of the citizens advisory committee or special committee on minority group housing since the last submission and, for any new members, show their business, professional, civic and other affiliations. Identify those new members who represent the principal minority groups and organizations. (If not shown in previous submissions, list all members and their affiliations).**

There has been one change on the Subcommittee on Minority Housing, the resignation of Mr. Joseph P. Dougherty, Chairman. Mr. Dougherty recommended last year that the work of this subcommittee be handled by the Providence Human Relations Commission, which has a full time staff. This proposal was recently submitted by the Mayor to the Federal Government. The Government felt that the suggestion had merit but would not meet the requirements set forth in the guidelines for Citizen Participation.

Although this subcommittee was inactive, because of the above, active citizen participation concerning minority problems was evident on a local neighborhood level in specific urban renewal project areas. (See Exhibits VII : III: JJJ and MMM)

- 2. How will recommendations of the subcommittee or special committee on minority group housing be communicated to and acted upon by the citizens advisory committee?**

The Chairman of each subcommittee is a member of the Executive Committee of the Mayor's Citizens Advisory Committee on Urban Renewal and each committee is staffed by the same individual. Each report and recommendation of a subcommittee is presented to the Executive Committee by the chairman and is acted upon by the Executive Committee which reports directly to the Mayor.

- I. Describe briefly citizen participation programs carried out or planned for neighborhoods or areas to be directly affected by clearance, systematic code compliance, conservation, etc.**

Mt. Hope Project R. I. R-18: The LPA has an active and effective public relations program which has elicited substantial interest in its urban renewal proposals within the urban renewal area. In order to be as broadly representative as possible, the LPA undertook the organization of twelve block groups in the Project Area. Presently, a neighborhood-wide Citizen's Planning Committee is being formed. In addition, meetings with other groups as well as neighborhood-wide meetings were held to familiarize residents with the rehabilitation program and the planning proposals and to obtain neighborhood reaction, comments, and suggestions relating to those proposals. The LPA staff will continue to develop its citizen's participation program and its program of individual contacts with owners and tenants in the area to insure as complete an understanding as possible of the program.

East Side Renewal Project, R. I. R-4: As outlined in previous submissions, there has been active, in-depth citizen participation in the planning of the East Side Renewal Project. During the execution stage, the LPA will undertake a program to assure neighborhood

(Continued on Page 25a)

I. (Continued)

interest and participation in the renewal program. The approach to obtaining and maintaining this support will be on an individual basis, complemented by a small area approach. The principal approach to be used will be the block meeting. (See Exhibit VII : MMM)

J. Summarize significant happenings that have taken place since the last submission in the extent of citizen support and participation in the community improvement effort including significant activities of business, professional and civic groups and of the press, radio and television. Indicate new goals for the coming year.

The past year has been a unique period regarding citizen participation in Providence and many significant factors have contributed to this very active response. All mass media have continued to provide excellent coverage in all phases of community improvement efforts as reported in last year's Workable Program. The tangible signs of a renewed Providence are now appearing in various sections of the City with the construction projects progressing at a rapid pace. The issuances of building permits based on total valuation in excess of twenty nine million dollars for 1966 is indicative of the busy schedule in the renewal projects. This activity definitely has been the catalyst for stimulating the citizenry to become actively associated with the renewal program in our locality. This support of the general public has increased substantially as reflected by the extremely large number of people who participated in neighborhood meetings conducted in our Mount Hope Rehabilitation Project and the recently approved two code enforcement projects. These informal meetings have been very successful and the residents have contributed many sound suggestions which will be incorporated into the final plans, wherever possible. It is the policy of this community to have the citizens as partners in all renewal endeavors because it is their future as well as the community's.

A number of private organizations have actively promoted renewal efforts in execution in Providence and we are encouraging them to continue in the future. The Downtown Business Coordinating Council has been a very aggressive group and their programs have caused a complete turn about of the downward trend in retail sales in the Central Business District. The council's slide program of the Pedestrian Mall has been most helpful and it is presented in many cities throughout New England as an example of the dramatic impact which it has had on the CBD.

The goals stated in last year's submission have been met and more emphasis will be devoted to them for the coming year. Providence is well satisfied with this promotional campaign and we are always open to any new suggestions from citizens, organizations and the business communities that will augment our efforts.

Supplementary Material Required. Submit one copy of the work program of the citizens advisory committee and of committee reports and recommendations made to the chief executive of the community.

Checklist of supplementary material submitted with this Review of Progress. (Check each item submitted. Refer to heading "Supplementary Material Required" under each section of this form for information as to what supplementary material is needed. Material furnished with a previous submission should not be resubmitted.)

Section 1. Codes and Ordinances

Adopting ordinance for Model code and each amendment thereto adopted since the last submission:

- Building Proposed Electrical Plumbing Housing Fire Prevention Proposed
 Other Codes (specify)

Copy of each code, when not a Model code, and evidence of adoption and amendments thereto adopted since the last submission:

- Building Electrical Plumbing Housing Fire Prevention
 Other codes (specify) State of R. I. Fire Safety Code

Section 2. Comprehensive Community Plan
 Ordinance creating the Department of Planning & Urban Development

Copy of each existing plan element and revisions thereto placed in effect since the last submission.

- Land Use Community Facilities
 Major Thoroughfare Public Improvements
 Other plans (specify)
 Copy of zoning ordinance and amendments Proposed Adopting ordinance and amendments thereto, adopted since the last submission
 Copy of official zoning map if not previously submitted or if revised since the last submission Adopting ordinance and amendments adopted since last submission
 Copy of subdivision regulations

Copy of evidence of official recognition of the following plans:

- Land Use Community Facilities (submitted last year Exhibit II:AAA)
 Major Thoroughfare Public Improvements
 Other plans (specify)
 Copy of each plan report indicating the progress of planning in the community prepared since the last submission

Section 3. Neighborhood Analyses See Community Renewal Program on file in N. Y. Office

- Data on total blight problem of the community available since the last submission
 Map showing neighborhoods for planning purposes if not previously submitted or if revised since the last submission
 Copy of report or plan prepared since last submission on communitywide programming of community improvement activities

Section 4. Administrative Organization. No supplementary material required.

Section 5. Financing

- Copy of a summary of latest annual budget
 Copy of available capital improvements budget or similar program prepared since last submission

Section 6. Housing for Displaced Families

- Copy of available reports or plans, not previously submitted, relating to housing needs and resources and to the relocation of displaced families

Section 7. Citizen Participation

- Copy of work program of the citizens advisory committee for coming year
 Copy of citizens advisory committee reports made during the past year
 Copy of citizens advisory committee recommendations made during the past year

APPENDIX

List of Exhibits

Section I: Codes and Ordinances

- MM: Copy of proposed Building Code to be adopted later this year.
- NN: Copy of proposed Fire Prevention Code to be adopted July 1, 1967.
- OO: Copy of R I. Fire Safety Code to become effective February 1, 1968
- PP: Copy of ordinance creating the Department of Planning and Urban Development.
- QQ: Annual Report on the Department of Building Inspection.
- RR: Copy of the Annual Report of the Division of Minimum Housing Standards
- SS: Copy of Neighborhood Improvement Report for Census Tracts, 4, 6, and 7.
- TT: Annual Report of the activities of the Housing Board of Review for the calendar year 1966.
- UU: Code Enforcement Reporting Forms

Section II: Comprehensive Community Plan

- OOO: Copy of Minutes of the City Plan Commission Meeting giving their approval of proposed Zoning Ordinance.
- PPP: Copy of Master Plan for Circulation.
- QQQ: Copy of the Annual Report of the Providence Redevelopment Agency
- RRR: Annual Report of the activities of the Zoning Board of Review and the Zoning Office for the calendar year 1966.
- SSS: Copy of the Proposed Zoning Ordinance for the City of Providence

- TTT: Copy of the Zoning Enabling Act
- UUU: Copy of Master Plan for Public Schools
- VVV: Copy of Master Plan for Recreation
- WWW: Copy of the Annual Report of the City Plan Commission

Section III: Neighborhood Analysis

- Y: Copies of Community Renewal Program and appendices (six completed sets sent to New York Regional Office, 12/22/64)

Section IV: Financing

- KK: Copy of a Financial Report to the City of Providence for the Fiscal Year ended September 30, 1965
- LL: Copy of 1966-1972 Capital Improvement Program
- MM: Copy of Minutes of a City Plan Commission meeting approving the Capital Improvement Program, January 17, 1967

Section VI: Housing for Displaced Families

- G: A publication of a Detailed Study of Post-Relocation Assistance in Providence "The Social Functioning of the Dislodged Elderly"

Section VII: Citizen Participation

- HHH: Copy of a report by the Subcommittee on Code Review
- III: Copy of a report on Public Hearings conducted by the Providence Human Relations Commission during the period October 24, to November 9, 1966 concerning the many problems that beset our City
- JJJ: Providence Human Relations Commission Report on Roger Williams Housing Project Hearings

- Section VII: KKK: Copy of Providence Human Relations Commission regarding the Program Prospectus for the Current Year
- LLL: Copy of Providence Human Relations Commission eith the list of Commissioners as of February 1967
- MMM: Report of Citizen Participation Meetings at the Neighborhood Level
- NNN: Providence Human Relations Commission-- Semi-Monthly Recapitulation of Activities for February 1 - December 1, 1966
- OOO: Copy of the Minutes of the Subcommittee on Code Review
- QQQ: Copy of the Minutes of a Meeting concerning the GNRP area