

CITY OF PROVIDENCE
RHODE ISLAND

APPLICATION FOR NEIGHBORHOOD
FACILITIES GRANT - PART I

BINDER NO. 11

JULY 7, 1966

RESOLUTION OF THE CITY COUNCIL

No. 457

Approved September 7, 1966

WHEREAS, Section 703 of the Housing and Urban Development Act of 1965 authorizes the making of grants of Federal funds to any local public body or agency to assist in financing the development cost of neighborhood facilities necessary for carrying out programs of community service; and

WHEREAS, the City of Providence (herein sometimes referred to as "Applicant") deems it to be necessary and in the public interest to provide certain facilities of the type contemplated in said Section 703 and to undertake a project (hereinafter called the "Neighborhood Facilities Project") with Federal grant assistance, described as the John Hope Settlement House Day Care Nursery and Chafee Park; and

WHEREAS, it is recognized that the Federal contract for such financial assistance pursuant to said Section 703 will impose certain obligations and responsibilities upon the Applicant and will require among other things (1) the provision of the local share of the cost of the Neighborhood Facilities Project, (2) assurances that families or individuals displaced as a result of the development of the Neighborhood Facilities Project will be offered decent, safe, and sanitary housing within their means, (3) the making of relocation payments in accordance with the regulations of the Department of Housing and Urban Development, (4) compliance with Federal labor standards, and (5) compliance with Federal requirements relating to equal employment opportunity; and

WHEREAS, Title VI of the Civil Rights Act of 1964, and the regulations of the Department of Housing and Urban Development effectuating that Title, provide that no person shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination in the undertaking and carrying out of projects receiving Federal Financial assistance:

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF PROVIDENCE RESOLVES:

1. That an application on behalf of the City of Providence be made to the Department of Housing and Urban Development for

RESOLUTION
OF THE
CITY COUNCIL.

The City of Providence
STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Page 2

Development for a grant under Section 703 of the Housing and Urban Development Act of 1965, in an amount equal to three-fourths of the development cost of the Neighborhood Facilities Project, such development cost now estimated to be \$172,108.27.

2. That the Neighborhood Facilities Project (a) is necessary for carrying out a program of health, recreational, social, or similar community service in the area, (b) is consistent with comprehensive planning for the development of the community, and (c) will be available for use by a significant number of the area's low-or moderate-income residents.

3. That Mayor Joseph A. Doorley, Jr., is hereby authorized and directed to execute and file such application, to execute such contract or contracts as may be necessary for the grant applied for, to provide such information and furnish such documents as may be required by the Department of Housing and Urban Development, and to act as the authorized representative of the Applicant in the accomplishment of the Neighborhood Facilities Project.

4. That the United States of America and the Secretary of Housing and Urban Development be, and they hereby are, assured of full compliance by the Applicant with the regulations of the Department of Housing and Urban Development effectuating Title VI of the Civil Rights Act of 1964.

5. That the Neighborhood Facilities Project will be carried out in full compliance with applicable Federal statutes and regulations of the Secretary of Labor pertaining to the employment of laborers and mechanics on projects assisted with Federal funds.

6. That this Resolution shall take effect immediately.

IN CITY COUNCIL

SEP 1 - 1966

READ and PASSED

Russell J. Boyle
President
Wm. J. Caspary
Clerk

APPROVED

SEP 7 1966

Joseph A. Doorley, Jr.
MAYOR

No.

CHAPTER
AN ORDINANCE

THE COMMITTEE ON

URBAN REDEVELOPMENT
RENEWAL & PLANNING

APPROVES PASSAGE OF
THE WINNIN RESOLUTION

Vincent Vespiar
5-29-66
Clerk

Councilman Shepard, by request

IN CITY
COUNCIL

JUL 7 - 1966

FIRST READING
REFERRED TO COMMITTEE ON URBAN REDEVELOPMENT
RENEWAL & PLANNING

Vincent Vespiar, CLERK

and
Committee
on
Finance



CITY OF PROVIDENCE
EXECUTIVE CHAMBER
PROVIDENCE, R. I.

JOSEPH A. DOORLEY, JR.
MAYOR

July 1, 1966

Mr. Charles J. Horan
Regional Director of Urban Renewal
Department of Housing and Urban Development
346 Broadway, Region I
New York, N. Y. 10013


Dear Mr. Horan:

Transmitted herewith for your review and approval are four binder copies and three additional copies of budget form HUD 6181 relative to the acquisition and development of land for neighborhood facilities purposes-- a day care nursery and a playground/tot-lot. The application is being filed as authorized under the provisions of Section 703 of the Housing and Urban Development Act of 1965.

The application encompasses the development of a day care nursery and a playground/tot-lot to be located adjacent to an existing settlement house and within a low and middle income, medium to heavy density residential neighborhood. Nearby is a public housing development. Facilities of the type proposed in this application are lacking and urgently needed in order to sustain the health and welfare of the families located throughout this whole area.

It is therefore the purpose of this application to pursue this worthwhile endeavor. It is my hope that the application will be expeditiously reviewed and approved so that development of the facilities may take place as quickly as possible.

Sincerely,


Joseph A. Doorley, Jr.
Mayor of Providence

JAD:jag

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Form approved
Budget Bureau No. 68-R1112

Attachment B
to Letter No. NF 1 HUD-8180
(2-66)

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
NEIGHBORHOOD FACILITIES GRANT PROGRAM

APPLICATION FOR NEIGHBORHOOD FACILITIES GRANT

INSTRUCTIONS: Prepare original and 5 conformed copies for HUD. Place original and 2 copies in Binder No. 1, copies in Binders No. 2, 3, 4.

TO BE COMPLETED BY HUD

PROJECT NUMBER

LOCALITY

DATE RECEIVED

A. NAME OF APPLICANT

City of Providence, R. I.

B. SUBMISSION

- ☒ Initial application
☐ Revision of previously approved application dated _____, 19____, for purpose of:
☐ Revision in Project Grant ☐ Other (Explain)
☐ Revision in Relocation Grant

C. TYPE AND AMOUNT OF FUNDS BEING APPLIED FOR

TYPE (Check applicable items)	TOTAL AMOUNT	COMPLETE ONLY IF REVISION
		AMOUNT OF CHANGE (+) or (-)
<input checked="" type="checkbox"/> PROJECT GRANT <input type="checkbox"/> 2/3 Basis <input checked="" type="checkbox"/> 3/4 Basis for project in Redevelopment Area	\$ 129,081.21	()\$
<input type="checkbox"/> RELOCATION GRANT	\$	()\$

D. PRIORITY OF APPLICATION

Priority under Section 703(e) is claimed: ☒ Yes ☐ No

E. DESCRIPTION OF FACILITY

The facility is locally known or proposed to be known as the John Hope Settlement House Day Care Nursery and Chafee Park, situated in the City of Providence, County of Providence, and State of Rhode Island.

F. SUPPORTING DOCUMENTATION

The documentation submitted in support of this application shall be considered part of this application.

G. EXECUTION

The Applicant identified above hereby makes application for a grant under the provisions of Section 703 of the Housing and Urban Development Act of 1965 to aid in defraying the cost of developing a neighborhood facility, as designated in Block E above, which will be used to provide a program of health, recreational, social, or similar community services.

IN WITNESS WHEREOF, the Applicant has caused this application to be executed in its name, and its seal to be hereunto fixed and attested, this _____ day of _____, 19____.

City of Providence

Name of Applicant

By

Signature

Mayor

Title

City Hall

Address

Providence, R. I. 02903

City, State, and ZIP Code

Neighborhood Facilities Grant Program

Code No. NF 110

Day Care Nursery and Playground/tot-lot

NF 110 Map: Location of Neighborhood and Proposed Facilities

Map of the City of Providence showing neighborhood to be served by the proposed day care nursery and playground/tot-lot and site of these facilities. Although this map indicates the basic service area, individuals from neighborhoods other than this basic service area utilize the existing facilities and will probably utilize the proposed facilities. Since adequate statistics for this group of clients are not available, this broader service area was not indicated on the map.



CITY PLAN COMMISSION, PROVIDENCE 3, RHODE ISLAND

Neighborhood Facilities Grant Program

Code No. NF 111

Day Care Nursery and Playground/tot-lot

NF 111 Neighborhood Statistics*

The John Hope Settlement House which will operate the proposed day care nursery and which along with the surrounding neighborhood will utilize the playground/tot-lot area, is located within the Central-Classical Redevelopment Project, R. I. R-2. The Settlement House and the new facilities proposed in this application are bounded on the north by Westminster Street, on the east by Burgess Street, on the south by Cranston Street, and on the west by the site of a soon to be constructed low-to-medium rent 285 unit housing development. Coddington Court, a public housing project containing some 119 units, is located approximately 400 feet to the southeast of the Settlement House. The service area of the Settlement House is delineated by the Rhode Island Council of Community Services to be the West End-Elmwood Neighborhood of the City in which the Settlement House is located and which contains some 639 acres of land.

To the residents of Providence, the "West Side" consists of the three tracts of the West End neighborhood and the northern tract of Elmwood, an area which adjoins South Providence on the other side of Broad Street and Elmwood Avenue, and which shares many of its social problems with that neighborhood. Sixty years ago, West End-Elmwood began to absorb the overflow of residents from South Providence and, to a lesser extent, from Federal Hill. Its families at that time were principally of Irish stock with a smaller proportion of Italian residents concentrated in Census Tract 13 which borders on Federal Hill and Olneyville. Even at the turn of the century, there were Negro families in West End-Elmwood, most of them dispersed throughout the southern part of the neighborhood adjacent to West Elmwood (C. T. 15).

*Source of information of all data in NF 111, U. S. Census, 1960, Youth Progress Board Report, 1964, and Community Information Data, CAP Form 5.

In the 1930's, the housing in the neighborhood began to deteriorate from lack of repairs and from age, most of the units having been built in the early years of this century, and long-time residents began to move out of the area. About this period, there was in-migration of Negro families from the Camp Street neighborhood where additional housing was difficult to find for the people of an expanding Negro community. These families settled along the eastern side of the neighborhood, in the southern part near West Elmwood, and many also found homes in West Elmwood which became the one truly unsegregated section in Providence. During the 1940's, many low-income Negro families were displaced by redevelopment and highway projects in other parts of Providence and moved into the West End-Elmwood area. The neighborhood began to be considered by residents in other parts of the city as a "Negro" section although in 1960 less than ten per cent of its population was non-white.

West End-Elmwood has been particularly hard hit by redevelopment projects. Some of the most dilapidated three-decker houses and cottages in a small area near the northern edge of West End were demolished in 1950 to make way for the Coddington Court Housing Project which opened in 1951. About 250 persons were displaced by this project, which now has about 114 families living in it, but at the time most of those displaced had to find housing elsewhere in the neighborhood. The Mashapaug Pond area in West Elmwood, adjoining the West End-Elmwood neighborhood, was condemned for an industrial site in 1960, displacing about 530 non-white persons and about 1100 white persons. Many of those displaced, particularly the Negro families, moved into the housing in nearby Elmwood and West End. At least 1100 persons, more than half of them non-white, have been relocated from the Central-Classical project area since early in 1961. Despite the in-migration of families from other parts of Providence, the neighborhood showed a net loss of 20 per cent in population size between 1950 and 1960. During the same period, all sections of the neighborhood declined in socio-economic level, the greatest decline occurring in Tract 3 bordering on South Providence which dropped from the second to the fourth rank among city neighborhoods.

The influx of lower-income families, the increase in Negro residents, the dislocations and hardships resulting from the many physical changes in the area alerted a number of residents in the community to the possibility

that West End-Elmwood might be in the process of deteriorating into a slum. Under the guidance of the John Hope Settlement House, an active West Side Neighborhood Council was formed in 1959, not only to prevent further disintegration but to work toward improving conditions and restoring the area's desirability as a place to live. The Council has accomplished much in cooperating with the schools, in fostering better relationships between residents and the police, and in supporting the implementation of minimum housing codes. The group feels hopeful that the neighborhood will be revived as a residential community with the completion of the Central-Classical education project soon to be constructed, and with the construction of the 285 new low-rent housing units nearby.

A factor which may continue to depress West End's socio-economic level is the continued in-migration of low-income Negro families from other areas in Providence. As the percentage of Negroes in the neighborhood increases, it is expected that the movement out of white families will accelerate. At the present, social workers, principally those dealing with family education and welfare, are making extensive efforts to assist incoming Negro families to adapt to the ways of the neighborhood. They have had considerable success in motivating a number of families to take pride in conforming to the customs of the neighborhood.

West End can be characterized as a low and lower middle-income area. The Elmwood tract of the neighborhood contains a total population of 6,941 with a Negro population of 215. The total youth population (10-19 years) is 1,768, of whom 124 are Negroes. The percent of population of foreign stock is 38% with 15% of the housing deteriorated and dilapidated. The median family income is \$4,717 with 23% of the families receiving less than \$3,000 per year. The ADC case rate per 1,000 families is 38.5 with 35% of these employed in semi-skilled jobs or less; the rate of unemployment is 6%.

Within this tract are 529 children ages 1-4 years; 690 (5-12 years); 251 (13-15 years); and 239 (16-18 years). The school dropout rate is 114.3 per 1,000 youth (15-19 years) and the truancy rate is 11.8 per 1,000 youth (15-19 years).

The police offense rate is 76.5 per 1,000 youth (8-17 years) as compared with a 74.8 rate for the inner city.

In the West End tracts the total population is 16,855 with a Negro population of 1,951. More than 900 of the neighborhood's youth population (0-19 years) of 5,648 are Negro. The median family income in these tracts is \$4,657 with 23% receiving less than \$3,000 a year. Almost half of the civilian labor force are employed in semi-skilled jobs or less, with an unemployment rate of 7%. About one-quarter of the housing is deteriorated and dilapidated, and 7% is crowded. The ADC rate is 64.4 against a total city rate of 44.1 per 1,000 families. In short, about 15% of children (0-18 years) are in families receiving ADC. The police offense rate is 52.5 per 1,000 youth (8-18 years). The school dropout rate is high--102 per 1,000 youth (15-19 years) in contrast to a city rate of 59.6. The truancy rate per 1,000 (5-19 years) is 14.1 against a total city rate of 12.7.

The residents of West End-Elmwood who live in the Coddling Court Housing Project are not representative of the whole neighborhood. The 114 families in the project are all Negro. Almost one-third of the families with children are living on welfare either in whole or in part; 60 per cent of all the children in Coddling Court are in families receiving welfare assistance. (see attached data sheet.)

Social agency representatives working in the area have reported that many of the parents of problem youth are not interested in assuming responsibility for their children's behavior. Often, they were too lax or liberal with spending money and permitted the youth to use cars, go to the movies, and go to house parties without restriction. Social Agency workers believe that the youth in the area should be held to rigid standards, in the school, in the neighborhood, and at home. The John Hope Settlement House holds this view. Appropriate clothing and hair styles are requirements at the John Hope Settlement House for the youth to participate in activities. In general, the Settlement House feels that the failure of youth to behave "properly" stems from a lack of example in their homes where the manner of living was slipshod and without routine.

The types of police offenses with which West End-Elmwood youth are charged most frequently are those typical of young people without meaningful roles in the family or the community and who hang around in groups and try to stir up some excitement for themselves.

In 1964 the Providence Youth Progress Board with financial assistance from The President's Committee on Juvenile Delinquency and Youth Crime undertook a project whose object was to make immediate direct contact with young people representative of the youth population of various areas of the City. The activity was structured around a program of field interviews throughout the inner city. The interviewers were the youth themselves, while respondents were their friends and peers. The following are some direct quotes from the interviewers as they reported for their peers and themselves. The neighborhood is that surrounding the John Hope Settlement House. The quotes indicate the urgent need in the area for out-of-door recreational opportunities.

"Recreation only in winter..."

"Since there isn't anything for them to do,
most of them hang on corners."

"Some of the kids said they would rather go to school
in the summer than have nothing to do."

"On this side of town, we need more recreation."

CODDING COURT HOUSING PROJECT*

GENERAL INFORMATION

Location -	West End (Census Tract 12)
Family Units -	119
Units Rented -	97% (about 114 families)
Non-White Families -	100% (about 114 families)
Families W/Children -	46% (about 52 families)

WELFARE AND NON-WELFARE INCOME

(Welfare income includes public assistance and/or charitable contributions. Non-welfare income - from employment, veterans' or service allotments, social security, union or other job pensions, and the like.)

All Families (114 families) -

Income from welfare sources in whole or in part	-	36% (about 40 families)
Income entirely from welfare sources	-	18% (about 20 families)
Income from non-welfare sources	-	64% (about 74 families)
Income entirely from employment	-	56% (about 64 families)

Families with Children (about 52 families) -

Income from welfare sources in whole or in part	-	31% (about 16 families)
Income from welfare sources <u>only</u>	-	31% (about 16 families)
Income from employment <u>only</u>	-	69% (about 36 families)
Income from <u>other</u> non-welfare sources	--	---

Families Without Children (about 62 families)-

Income from non-welfare sources only	-	60% (about 38 families)
Income from non-welfare sources <u>exclusive</u> of salary or wages	-	20% (about 12 families)

*Source of information of all items, Providence Youth Progress Board Report, 1964.

INFORMATION ABOUT CHILDREN IN CODDING COURT HOUSING PROJECT

Children (0-18 years)	-	about 160
(19-21 years)	-	about 8
Children (0-11 years)	-	65% (about 104)
Nonwhite Children (0-18 years)	-	100% or all children 0-18 years (about 160)
Families with only one parent in the home	-	46% of families with children (about 24)
Children (0-18 years) in families receiving welfare income in whole or in part	-	60% of all children 0-18 years (about 96)

NF 112 Statement on Necessity of Carrying Out A Community Service Program

The Day Care Nursery and the Playground/tot-lot proposed in this application are necessary for carrying out a program of recreational and social services in the West End-Elmwood area. The neighborhood, which contains a high density public housing complex, high density residential areas and which will shortly contain a low-rent 285 unit housing development, has a large number of low-income families. Almost 1,500 families, or 23% of the total number of families in the neighborhood, earn less than \$3,000 per year.

While the rentals at the new housing development will be low, the rentals will still be such that many housewives will need to work during the day to help support their families. The alternative for these families without the proposed nursery may be the welfare rolls or "boot-leg" nurseries, run without license or state authorization. A similar situation already exists in the public housing complex and in the surrounding residential areas where many mothers work during the day and where many who would like to work are receiving Public Assistance welfare payments. Many cases exist where families are in need of additional funds, but the mother because of the lack of day care facilities, cannot seek employment. The need for a day-care nursery here is clear. Area residents have for a long time desired such a service and the Rhode Island Council of Community Services and the United Fund Agency as well as the local anti-poverty planning and executing unit, Progress for Providence, Inc., have long recommended such a facility and endorse the present proposal.

As early as 1952 it was shown by the Rhode Island Council of Community Services that nursery services were needed in this low income neighborhood. Since that time the complexion of the neighborhood has been changed by the Central-Classical Redevelopment Project.

Settlement House membership has, however, remained rather stable during the Urban Renewal change (it now has over 1,200 registrants), and this was the result of the large number of children in the Coddington Court Housing Project plus the large number of new families moving above Bridgman Street from the Lippitt Hill section of Providence.

The Settlement House is also anticipating greater population growth with the construction of the 285 new housing units which will be built within the shadow of this settlement house by the "Wiggins Fund" for low income families. According to a survey of the federal government, there will be an average of 3.8 children in each new unit or a total of 1,140 youngsters.

The proposed nursery will be operated with the primary idea of releasing to the labor market mothers who are on some form of public assistance and making them self-supporting once more. This idea was brought out clearly by James Reilly, Administrator of the Rhode Island Division of Public Assistance, when he stated on February 27, 1963, "The need for day care services for families receiving public assistance is quite evident. In the Aid to Dependent Children category alone the Department knows that there are many women who would be interested in employment and for whom such would be desirable if it were possible. The availability of day care services for children would be one step that would make such employment more possible. In a few selected instances the provision of day care for an ADC family is known and has been successful."

The proposed playground and tot-lot will complement not only the nursery which will utilize the tot-lot portion of the playground as an extended part of their service but also the Settlement House proper and the surrounding neighborhoods whose youngsters will utilize both the playground and the tot-lot. The neighborhood area contains some 5,700 youngsters, ages 1 through 14, and these youngsters are not now served with playground or tot-lot facilities. As a result, neighborhood children are forced to rely on backyards and hazardous side streets for recreational space. Other youngsters bored with the lack of activity congregate on street corners and in an attempt to generate some excitement for themselves run afoul of the law.

An aim of the local Community Action Program is to provide recreational facilities for youngsters in low income areas. The playground tot-lot will fulfill this goal. The Director of Progress for Providence, Inc., the local

anti-poverty unit has stated that day care and recreational facilities are needed in all the target areas of the inner city. He added that the nursery and playground proposed in this application can provide a needed additional service to enable the anti-poverty Neighborhood Resource Units in the West End area to attack the problems of poverty on a comprehensive basis.

Attached are statements of various public and private agencies endorsing the development of these facilities.



Progress for Providence

June 28, 1966

Providence Redevelopment Agency
410 Howard Building
Providence, Rhode Island

Attention: Mr. Nathan Bell

Dear Sirs:

This is to inform you that we regard the proposed Day Care Center and Playground facilities as an essential component of services to the community around the John Hope Settlement House.

Our experience in this neighborhood, as well as other inner city neighborhoods, tells us that a great number of mothers - who serve as the heads of their families with the fathers being absent - would be able to accept jobs if there were child care facilities in their neighborhood.

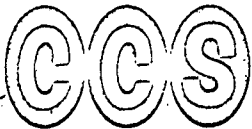
It is clear also from our experience that the John Hope neighborhood needs play and recreational facilities for the youngsters.

We trust that the proposed Day Care Center and Playground will contribute materially to the welfare of the poor and disadvantaged with whom we are concerned.

Sincerely,

William A. McNamara, Jr.
William A. McNamara
Director

WAMcN:dmc



RHODE ISLAND COUNCIL of COMMUNITY SERVICES, Inc.
333 GROTTO AVENUE • PROVIDENCE, R. I. 02906 • UNION 1-5550

May 6, 1966

Mr. Charles E. Clapp II
President
John Hope Settlement House
7 Burgess Street
Providence, Rhode Island

PROVIDENCE REDEVELOPMENT AGENCY
RECEIVED
JUN 7 1966
AM 7, 8, 9, 10, 11, 12, 1, 2, 3, 4, 5, 6 PM

Dear Mr. Clapp:

In response to your letter of March 28, 1966 regarding the establishment of a day care center at John Hope Settlement House, the Board of Directors, RICCS has taken the following action on recommendation of the Steering Committee, Family and Children's Division:

"The Board of Directors, RICCS reaffirms its recommendation of 1952 and recommends that John Hope Settlement House proceed to build and operate a day care center and that the United Fund assume an appropriate share of the operating cost of the center. Further that this shall constitute the required Council endorsement of agency plans to expand service."

As your agency pointed out in your March letter, a Council study in 1952 resulted in sixteen recommendations, one of which was the establishment of a day care center at John Hope. We congratulate you on your careful and orderly implementation of fifteen of these recommendations and look forward to your realization of this last one. Our Board recognizes that the need for a day care center in the Hoyle area has not lessened but grown since 1952. Other Council studies have shown that it is the elderly who have tended to move out of the area and that the pre-school population has remained relatively stable despite redevelopment. We are also mindful of the planned construction of 300 new homes across from your building and are certain that this development will serve to accentuate an already established need.

It is our understanding in making this recommendation that no capital funds drive will be needed because you plan to build with monies available through the Housing and Urban Development agency. We also understand that you currently have available the required local share.

PLANNING
COORDINATION
RESEARCH

for health and welfare

-2-

Our Board has no hesitancy reaffirming its 1952 recommendation nor in recommending the United Fund assume an appropriate share of the operating cost of the completed day care center.

Best wishes in your endeavor.

Sincerely yours,

Walter R. Martin

Walter R. Martin
President

WRM:cp

¹

Extracted from the minutes, meeting of April 28, 1966.



JOHN J. HALL
DIRECTOR

State of Rhode Island and Providence Plantations

Department of Labor
Division of Women and Children

83 Park St., Providence 3, R. I.

MARGARET F. ACKROYD
CHIEF OF DIVISION
AND
COMMISSIONER OF MINIMUM WAGE



STATEMENT IN FAVOR OF A DAY CARE CENTER AT JOHN HOPE SETTLEMENT HOUSE

By Margaret F. Ackroyd, Chief, Division of Women and Children,
Rhode Island State Department of Labor.

The establishment of a day care center at John Hope Settlement House would provide a valuable community service to residents of this section of the City of Providence. The Settlement House is located in the area of the Central-Classical renewal project. This is a substandard neighborhood, and the John Hope Center now provides many valuable services and activities to the people of this part of the city.

Families living in the Coddington Court Housing Project are served by the Settlement House; and late this summer, 300 new homes will be erected in this section of Providence. A survey, which was conducted prior to the erection of these homes, indicates that on an average, there will be 3.8 children per house in these new buildings. In the Coddington Court project the majority of families are Negro, and the area adjacent to John Hope is predominantly Negro. The John Hope Settlement is patronized primarily by Negro children and their families, and the Settlement enjoys a very active patronage from the entire area. Many of the people in this part of the city turn to this agency for assistance in connection with a wide range of services.

The incidence of working mothers and mothers who are heads of families is substantially higher among Negro families. A day care center at John Hope Settlement House would provide good, dependable care for the children of many of the working mothers of this neighborhood. A day care service attached to the John Hope Settlement would have a "built-in acceptance factor" on the part of all of the families in the area since this agency, through its many activities and services, is trusted by the families living in this section of the city. This is a very important factor in establishing a day care facility since families will not enter young children in a center they do not trust and know. The administration of the John Hope Settlement House has always been an enlightened one with able, loyal professional staff. Day care services established by this agency would, I am sure, be conducted in a manner which would provide an educational and developmental experience for the children of this area which would be of real value to them and an asset to the entire urban community of Providence.

There are relatively few day care centers in the entire City of Providence, and those now existing have long waiting lists. We have come to understand that day care is essentially a welfare service which provides a supplement to the care of parents. It can

do a great deal in the early years for the cultural, educational, and health care of children, particularly those from under-privileged families. Doubtless, a day care service in this area of the city would not only serve the children of working mothers but would also help to strengthen family life by preventing the necessity for custodial care of young children in some instances. Where no day care service is available and parents are unable to provide full care due to illness or other conditions, then a child frequently must be removed from the home and placed in a foster home or an institution.

We know that a high proportion of the mothers with young children living in this area are employed. The young children who are below school age are now cared for through individual private arrangements with neighbors, relatives, etc. A day care center would provide dependable, effective, constructive day care services for these children. In addition to caring for the children while the mothers work and to substitute for parental care during the day in case of need, it is to be hoped that as adult educational opportunities are further developed, some of the mothers might be able to take advantage of the day care services to allow them to obtain additional education and training where this is needed.

I look forward to the establishment of this much-needed service at John Hope Settlement House at the earliest possible date.

NF 113 Statement on Comprehensive Planning

The facilities proposed in this application fulfill the recommendations of the Master Plans and their goals. The Land Use Master Plan recommends the district in which the proposed facilities are located continue in the residential use category, and a medium density residential use is proposed for this area, a clear indication that the nursery and playground/tot-lot will serve the long-term residential needs of the neighborhood. The Master Plan also recommends the site of the proposed facilities for recreational use.

In addition, the location of the playground/tot-lot in this area is consistent with the objectives of the Providence Master Plan for Public Recreation and Conservation, that is, the need to serve the growing proportion of youngsters and young families in the area. The site was selected with a view toward providing recreational facilities for the Settlement House and for an area of low to medium income families and heavy population density, where the need for such facilities is great.

NF 120 Description of Proposed Physical Plant

The attached plans are preliminary diagrammatic sketches for the day care nursery and playground/tot-lot which support those development cost estimates indicated in Code No. NF 121 and Form HUD 6181.

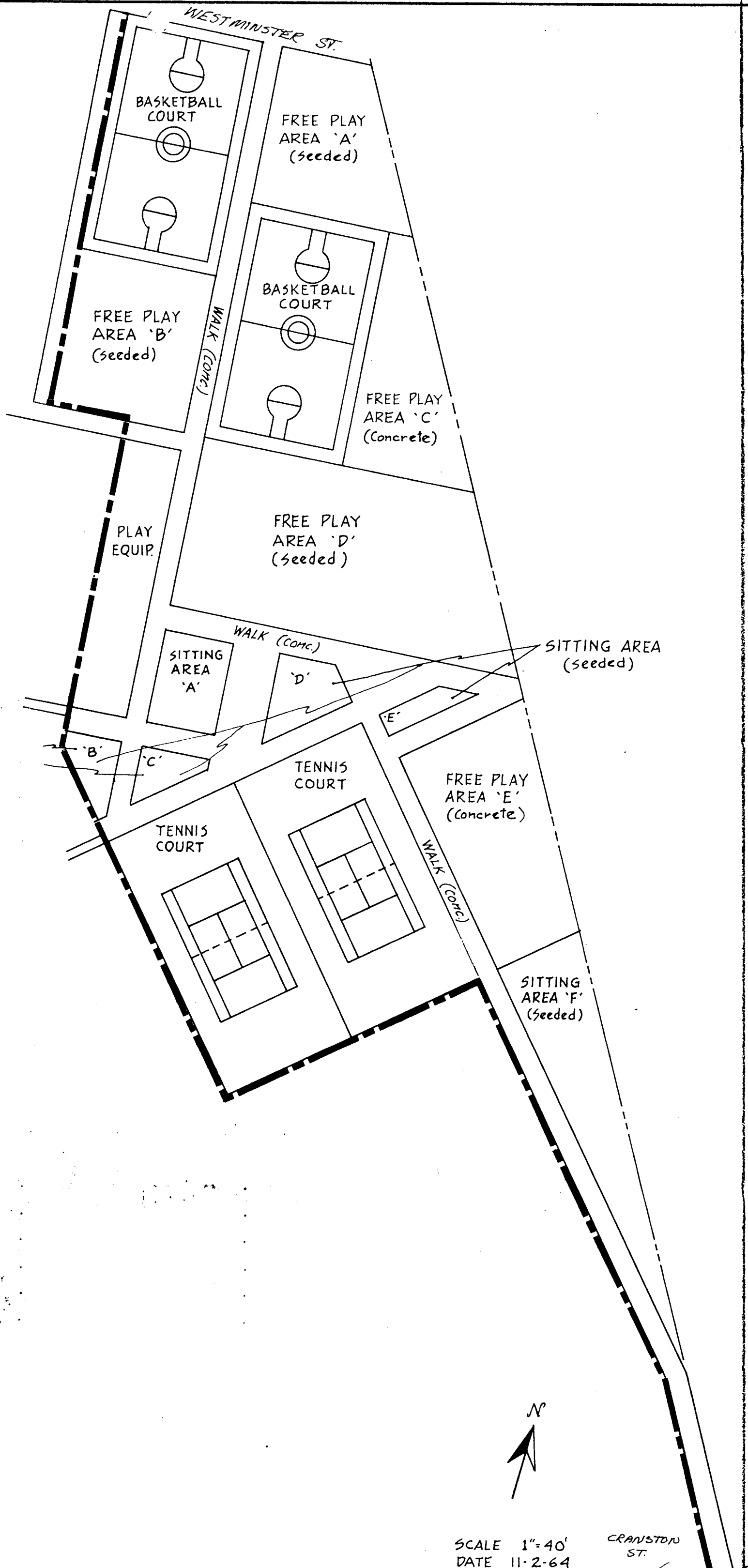
The playground/tot-lot site contains 76,280 square feet of land; the nursery site contains 18,702 square feet of land. The proposed modern nursery plant which will be newly constructed adjacent to the Settlement House will contain 6,800 square feet of floor space and will be constructed of cinder block. The structure will contain space for day care nursery facilities while the playground/tot-lot facility will contain court games, play apparatus, free play areas, and passive recreational areas.

The Master Plan for Public Recreation and Conservation of the City of Providence recommends the development of a playground/tot-lot in the Central-Classical Redevelopment Project area to serve the Settlement House, the residential neighborhoods surrounding the project, Coddington Court, the public housing development, and the soon to be constructed low rent housing complex.

To the neighborhood residents, development of the proposed recreational facilities will mean a broadening of the out-of-door recreational opportunities available to them.

The presence of the playground/tot-lot here will afford a substantial green area with tree plantings. This green area and the modern and aesthetically pleasing day care nursery structure will provide pleasant relief from the surrounding public housing development and commercial operations. The single fact that the playground/tot-lot land will remain open and will be developed in an appealing manner will enhance the appearance of the neighborhood. Tastefully landscaped, the playground/tot-lot and nursery site will not only provide a functional service to the neighborhood residences but will also contribute by complementing the appearance of the surrounding area.

The tot-lot portion of the playground will contain play apparatus tailored to the needs of those children ages 1 through 7. It will contain a well-balanced distribution of colorful play equipment, a spray pool, paving surfaces, grass areas, and plant material anticipated to contribute to the appearance and the health, well being, and prosperity of the neighborhood. The playground portion will contain basketball and tennis courts, passive recreation areas, walks and benches.



SCALE 1"=40'
DATE 11-2-64

CRANSTON
ST.

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NF 121 Estimated Cost of Construction Work and Source and Basis of Estimates

The attached cost sheet indicates the proposed playground/tot-lot improvements and facilities, and their respective costs, broken down to show quantity, unit price, and amount. The source of the playground/tot-lot estimates is the Engineering Division of the Providence Redevelopment Agency and was based upon both the past experience of the Redevelopment Agency and estimates obtained from the City's Department of Recreation. The source of the nursery structure estimates was obtained from the rough estimates of a local architect and from consultations with administrators of other day care nurseries in the city--the Green Acres Nursery School and the Salvation Army Nursery and were based upon their experience in the construction and development of day care nursery facilities.

PLAYGROUND/TOT-LOT

ACTIVITY/ITEM	QUANTITY	UNIT	UNIT PRICE	AMOUNT
Basketball Courts (Conc.)	1,770	S.Y.		
Tennis Courts (Conc.)	1,600	S.Y.		
Free Play Area (Conc.)	585	S.Y.		
Walks (Conc.)	1,420	S.Y.		
Total (Conc.)	5,375	S.Y.	4.00	21,500.00
Free Play Area (Grass)	2,347	S.Y.		
Play Equipment Area (Grass)	325	S.Y.		
Play Sculpture Area (Grass)	135	S.Y.		
Sitting Area (Grass)	725	S.Y.		
Total Area Seeded	3,532	S.Y.	0.50	1,766.00
Loam	600	C.Y.	6.00	3,600.00
6' chain Link Fence	736	L.F.	2.25	1,656.00
Furnish & Lay 12" Conc. Pipe	200	L.F.	7.00	1,400.00
Catch Basins	2	ea.	400.00	800.00
Water Service (1/2")	320	L.F.	3.00	960.00
Swings (Small)	6	ea.	110.00	660.00
Swings (Large)	12	ea.	130.00	1,560.00
Slides (Small)	1	ea.	300.00	300.00
Slides (Large)	2	ea.	360.00	720.00
Merry Go Rounds	2	ea.	500.00	1,000.00
Play Sculpture	7	ea.	500.00	3,500.00
Spray Pool	1	ea.	5,000.00	5,000.00
Benches	16	ea.	90.00	1,440.00
Trees & Shrubs		L.S.		
Sub-total				47,412.00
<u>DAY CARE NURSERY</u>				
Grounds				15,000.00
Structure				85,000.00
Subtotal				100,000.00
Total				\$147,412.00

NF 122 Schedule of Development Activities

It is estimated that final plans and specifications for these facilities will be completed within six months of the grant reservation. Assuming at this point that a reservation will be made by August, 1966, it is estimated that final plans will be complete by December, 1966 and that construction will begin in January, 1967. The estimated date for the completion of the project is Summer, 1967.

Plans and specifications for these facilities will be prepared by a local private architect and work on the facilities will be awarded to a private contractor (s) following the regulations outlined in HUD Letter NF-1. Construction of the facilities will be supervised by the private architect and officials of the City's Department of Recreation.



NF 123 Statement on Activities or Services

The playground/tot-lot facility will contain court games, play areas, passive recreation areas, play apparatus, a spray pool, tables and benches, and landscaping. The tot-lot portion will be utilized by the day care nursery as an integral part of its services. The playground, too, will have double usage. While it will be available to all area residents, the Settlement House youngsters will use the site in organized play activity. The nursery school plant will be used solely as a day care center. A future use which is presently contemplated for the nursery structure but which is still in the proposal stage is the utilization of Head-Start and other OEO programs aimed at the very young within the day nursery after nursery school hours.

NF 124 Statement on Services to be Provided

The John Hope Settlement House is the outgrowth of an organization formed in 1929 "by public spirited citizens of Providence for the purpose of meeting and serving the social and recreational needs of the colored people," but without any prohibition in its service to other individuals or groups. First known as the Crispus Attucks Association, the agency was reorganized in 1937 and named the John Hope Community Association in honor of the late Dr. John Hope, Alumnus of Brown University and former President of Atlanta University.

The purpose of the agency is expressed in its Articles of Incorporation of May 11, 1939: "Said corporation is constituted for the purpose of developing and maintaining civic, cultural and recreational interests to serve all ages and both sexes and to direct character building and community betterment programs among the citizens of Providence; aiming to merit the support of the civic, welfare, educational and municipal agencies of the City in the development of its objectives and program. It shall promote opportunities and facilities, not to exclude any group, but particularly to include in all its activities the participation of the Negro citizens of the Community."

In September 1939 the Association purchased the property at 15 Pratt Street and was then ready to create a program for the community. With the combined efforts of the W.P.A. and the John Hope members, the building was renovated and an educational and recreational program was established. In June 1942 the W.P.A. terminated its use of the building which left the John Hope Community Association without a staff, proper facilities, or adequate funds to maintain any type of recreational program. The Board of Directors then launched an emergency fund campaign in which sufficient funds were raised to make possible the employment of a Director to continue the Center's work.

After this public appeal for funds a new program was established which included a nursery, music groups, arts and crafts, and also provided recreation for servicemen. This military recreation was financed by the local USO. The military program was discontinued in September of 1943 when the USO Knight Street Center was opened.

Following many years of financial hardship, the John Hope Community Association became one of the agencies of the Providence Community Fund on January 1, 1944. This made it possible for the agency to obtain a trained recreational worker.

In 1945 it was discovered that the frame building used as a recreational center was inadequate and even dangerous. As a result, in February, 1946, it leased from the City of Providence the former USO Knight Street Center located on the West Side. This entailed moving the Center from the East Side to the West Side of Providence. Finally, in 1950 this building was purchased from the City of Providence.

The John Hope Center is located between Westminster and Cranston Streets in that part of the West Side commonly known as the "Hoyle" section. It is the only community service agency in this neighborhood. The neighborhood is inter-racial with some 2,200 colored people living in it.

It is not possible to give accurately the racial breakdown of the registrants since the Agency does not keep such records, but the current Director of the Settlement House estimates that 30% of the registrants under fourteen years of age are white.

Having been accepted in the National Federation of Settlements, the John Hope Community Association sought to function as a social service agency rather than merely as an activity agency.

The idea that the primary purpose was to "get the children off the streets" to participate in mass activities was discarded. The Agency today is interested in the individual child and desires to assist in developing individual talent. It is also greatly concerned about the child after he leaves the agency. It wants to know about his home, his food, his health, his school, and his general needs.

This change in philosophy is not regarded by the Settlement as the result of desire on the part of the association to "expand" its services, but rather

it was thrust upon the Settlement House by the increasing needs of the people served. This new approach, the Executive Director states, is not to be construed as meaning that John Hope is attempting to take more of the responsibilities from the parents but to impress and awaken in parents the necessity for assuming more parental responsibilities.

The John Hope Settlement House is a three story brick building located at 376 Knight Street. It contains the following facilities:

A new gymnasium adjoining the Settlement House

First floor: lounge with snack bar, ladies rest room and kitchen (used primarily by the Golden Age Group which contains 70 members) and two offices off the lounge.

Second floor: auditorium, game room, three class rooms, (one of these is used as a neighborhood women's sewing class), and one staff office.

Third floor: one social club room, shower, and Tiny-tot's indoor playground. (No child over six years of age is permitted to use this room).

Basement: Arts and Crafts shop and one club room.

The auditorium is used for dances, plays, movies and community meetings. The lounge with its snack bar, and the auditorium are used as free play rooms.

A "study" room is maintained to enable youngsters from crowded homes to prepare their school lessons. As a result of the acute housing shortage many homes cannot provide an adequate study atmosphere.

The services to be provided by the proposed facilities--day care nursery services and out-of-door recreational opportunities--will complement the already existing and varied facilities to be found in the John Hope Settlement House. These new facilities will in no way diminish activities and services provided outside the neighborhood. The Recreation Master Plan of the City of Providence recommends the construction of playgrounds and tot-lots throughout all areas of the city. The construction adjacent to the Settlement House of a playground/tot-lot is recommended by the plan and will not limit recreational facilities elsewhere in the city which are provided for in the Master Plan. Both the nursery and the recreational facility are urgently needed in

this neighborhood and these new facilities combined with the facilities already offered by the Settlement House will provide the neighborhood with a full range of community services including services they are not now receiving.

Progress for Providence, Inc., the local OEO Agency recommends and endorses the facilities proposed in this application. Its director has indicated day care and playground facilities are needed in the West End-Elmwood Neighborhood and that their provision can further the effectiveness of the coordinated efforts of the Anti-Poverty Neighborhood Resource Units. He added that these facilities can provide those additional services to enable the Neighborhood Resource Units in the area to attack the problems of poverty on a comprehensive basis. Since the Resource Units' primary aim is to facilitate the most effective delivery of services to individuals and families, he said the establishment of a day care center and playground/tot-lot can provide one more resource for meaningful coordination and hoped for amelioration of serious social pathology within the community.

Neighborhood Facilities Grant Program
Day Care Nursery and Playground/tot-lot

Code No. NF 130

NF 130 Basis and Source of Estimated Payments for Real Estate

The City of Providence will purchase from the Providence Redevelopment Agency 18,702 square feet of land in the Central-Classical Redevelopment Project for the Playground/Tot-Lot facility at a price of \$7,628.00. The price at which this property will be transferred by the Redevelopment Agency was determined on the basis of its fair value for public uses, under the provisions of Title I of the Housing Act of 1949, as amended. Two appraisals of the property were made and the sale price of the land concurred in by HUD.

Neighborhood Facilities Grant Program

Code No. NF 131

Day Care Nursery and Playground/tot-lot

NF 131 Land Acquisition Policy Statement

Not Applicable

Neighborhood Facilities Grant Program

Code No. NF 140

Day Care Nursery and Playground/tot-lot

NF 140 Estimated Displacement

Not Applicable

Neighborhood Facilities Grant Program

Code No. NF 141

Day Care Nursery and Playground/tot-lot

NF 141 Relocation Resources

Not Applicable

Neighborhood Facilities Grant Program

Code No. NF 142

Day Care Nursery and Playground/tot-lot

NF 142 Relocation Services

Not Applicable

Neighborhood Facilities Grant Program

Code No. NF 143

Day Care Nursery and Playground/tot-lot

NF 143 Estimated Relocation Payments

Not Applicable



DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
NEIGHBORHOOD FACILITIES GRANT PROGRAMPROJECT DEVELOPMENT BUDGET AND
CALCULATION OF FEDERAL GRANT

PROJECT LOCALITY

Providence, R. I.

PROJECT NUMBER (if known)

BUDGET NO.

INSTRUCTIONS: Initial Budget: Prepare original and 7 copies for HUD. Submit original and 4 copies in Binder No. 1, copies in Binders No. 2, 3, and 4. Revised Budget: If with amendatory application, follow "Initial Budget" instructions. Otherwise, submit original and 4 copies to HUD.

PURPOSE OF SUBMISSION

☒ Accompanies Part I
of grant application☐ Request for revision of approved budget

Dates of budget approvals:

Budget No. 1: _____, 19____

☐ Accompanies Part II
of grant application

Latest Approved Budget (No. _____): _____, 19____

A. PROJECT DEVELOPMENT BUDGET

LINE NO.	ACTIVITY CLASSIFICATION	TO BE COMPLETED BY APPLICANT			TO BE FILLED IN BY HUD
		USE ONLY FOR REVISION		AMOUNT REQUESTED	HUD-APPROVED AMOUNT
		LATEST APPROVED AMOUNT (a)	ADJUSTMENT (+) or (-) (b)		
A-1	Acquisition of site	\$	\$	7,628.00	\$
A-2	Relocation services			-0-	
A-3	Development costs			147,412.00	
A-4	Subtotal (sum of Lines 1 through 3)			155,040.00	
A-5	Contingencies (for Column (c), not to exceed 10% of Line 4)			15,504.00	
A-6	Subtotal (Line 4 plus 5)			170,545.00	
A-7	Project inspection fee			1,563.27	
A-8	TOTAL PROJECT DEVELOPMENT COST (Line 6 plus 7)	\$	\$	\$ 172,108.27	\$

B. CALCULATION OF FEDERAL GRANT

LINE NO.	ACTIVITY CLASSIFICATION	TO BE COMPLETED BY APPLICANT			TO BE FILLED IN BY HUD
		USE ONLY FOR REVISION		AMOUNT REQUESTED	HUD-APPROVED AMOUNT
		LATEST APPROVED AMOUNT	ADJUSTMENT (+) or (-)		
		(a)	(b)	(c)	(d)
B-1	Minimum local contribution required (1/3 or 1/4 of Line A-8)	\$	\$	\$ 43,027.07	\$
B-2	Total local contribution to be made (Line B-3 plus B-4; not less than Line 1)			43,027.07	
B-3	Cash contribution			29,128.57	
B-4	Noncash contribution			13,898.50	
B-5	NEIGHBORHOOD FACILITIES PROJECT GRANT (Line A-8 minus B-2)			129,081.21	
B-6	RELOCATION GRANT			-0-	
B-7	TOTAL FEDERAL GRANT (Line B-5 plus B-6)	\$	\$	\$ 129,081.21	\$

Approval of the Project Development Budget and the Calculation of Federal Grant in the amounts shown in Column (c) is hereby requested.

Date

Signature of Authorized Officer

City of Providence, R. I.

Applicant

Mayor

Title

HUD APPROVAL

The Project Development Budget and the Calculation of Federal Grant are hereby approved in the amounts shown in Column (d). The project shall be completed by _____, 19____.

Date

Signature

Title

Neighborhood Facilities Grant Program

Code No. NF 151

Day Care Nursery and Playground/tot-lot

NF 151 Budget Estimates Not Explained in Other Code Items

Not Applicable

Neighborhood Facilities Grant Program

Code No. NF 152

Day Care Nursery and Playground/tot-lot

NF 152 Proposals for Financing Project

The following is a share breakdown of the estimated development cost, further delineated into cash and non-cash contributions

Acquisition Cost*	\$ 7,628.00
Development Cost	
Nursery	100,000.00
Playground/tot-lot	47,412.00
Contingencies	15,504.00
Inspection Fee	1,563.27
Total Project Cost	172,108.27
Local Share	43,027.07
Local Cash	29,128.57
Local Non-Cash**	13,898.50

The City will own and operate the playground/tot-lot; the Settlement House will own and operate the nursery on land leased from the city.

The City will control the use of the day care facility through its Department of Recreation which will be charged with the responsibility of making periodic inspections of the facility and for the submission of periodic reports to the Mayor indicating the findings of these inspections.

The John Hope Settlement House is, technically, financially, and legally qualified to operate a day-care nursery. The Rhode Island Council of Community Services and the United Fund Agency as well as the State Department of Labor's Division of Women and Children have approved of the facility and the United Fund through the Rhode Island Council of Community Services has agreed to

*The City will purchase the playground/tot-lot site from the Redevelopment Agency for a price of \$7,628.00.

**The John Hope Settlement House will donate to the City that land which it purchased from the Providence Redevelopment Agency at a price of \$13,898.50. This donation will take place after HUD approval of a grant reservation for this project.

provide the financing needed to construct, operate, and maintain the nursery.

The school will be operated under the strict regulations of the State of Rhode Island pertaining to nursery schools and all school personnel will be fully trained and licensed professionals. (See attached statement.)

LETTS & QUINN
ATTORNEYS AT LAW

IRA LLOYD LETTS (1889-1947)
ANDREW P. QUINN
RICHARD F. CANNING
DANIEL J. MURRAY
ALAN S. FLINK
JEROME B. SPUNT
GEORGE R. BEANE
ASSOCIATE

TELEPHONE JACKSON 1-5650

830 HOSPITAL TRUST BUILDING
PROVIDENCE, R. I. 02903

July 1, 1966

PROVIDENCE REDEVELOPMENT AGENCY
RECEIVED

Department of Housing and Urban
Development
Washington, D. C.

JUL 5 1966
7AM
7,8,9,10,11,12,1,2,3,4,5,6
PRD

Gentlemen;

I am an attorney-at-law admitted to practice in
the State of Rhode Island.

As counsel for the John Hope Settlement House, a
nonprofit Rhode Island corporation which intends to operate
the Day Care Center mentioned in the within application,
I have reviewed said application of the City of Providence
for Neighborhood Facilities Grant under Section 703 of the
Housing and Urban Development Act of 1965, and accompanying
documentation. I have also made an examination of perti-
nent Federal, State and local laws which relate to the
Neighborhood Facilities Grant applied for and particularly
to the legal capacity of John Hope Settlement House to
operate the Day Care Center.

Based upon the foregoing, I am of the opinion that
the John Hope Settlement House is fully empowered under law
to operate the Day Care Center portion of the Neighborhood
Facilities to be provided with such grant assistance; and
to do any and all other things necessary with regard there-
to.

Very truly yours,

Alan S. Flink

ALAN S. FLINK

ASF:dec

NF 153 Financing Operations

The following are the methods by which the applicant and the John Hope Settlement House expect to finance the operation of the facility.

The playground/tot-lot will be operated and maintained by the City of Providence through its Department of Recreation. Funds for the operation and maintenance of the facility will be made available from the Recreation Department's normal operating and maintenance budget.

The Settlement House and the local United Fund Agency will finance the operation of the day care nursery. A maintenance and operating budget of some \$40,000 annually will be requested of the United Fund Agency by the Settlement House. This support has already been approved by the Rhode Island Council of Community Services, the United Fund's research unit.

No fee or revenue producing charge of any kind will be made for use of the playground/tot-lot. The Settlement House may, however, charge a graded fee for the day care nursery service. This charge will be graded on ability to pay. The maximum fee will be ten dollars per week. Those who are unable to make any payment will not be charged for the nursery service.

Neighborhood Facilities Grant Program

Code No. NF 161

Day Care Nursery and Playground/tot-lot

NF 161 Statement of Chief Executive

Not Applicable

